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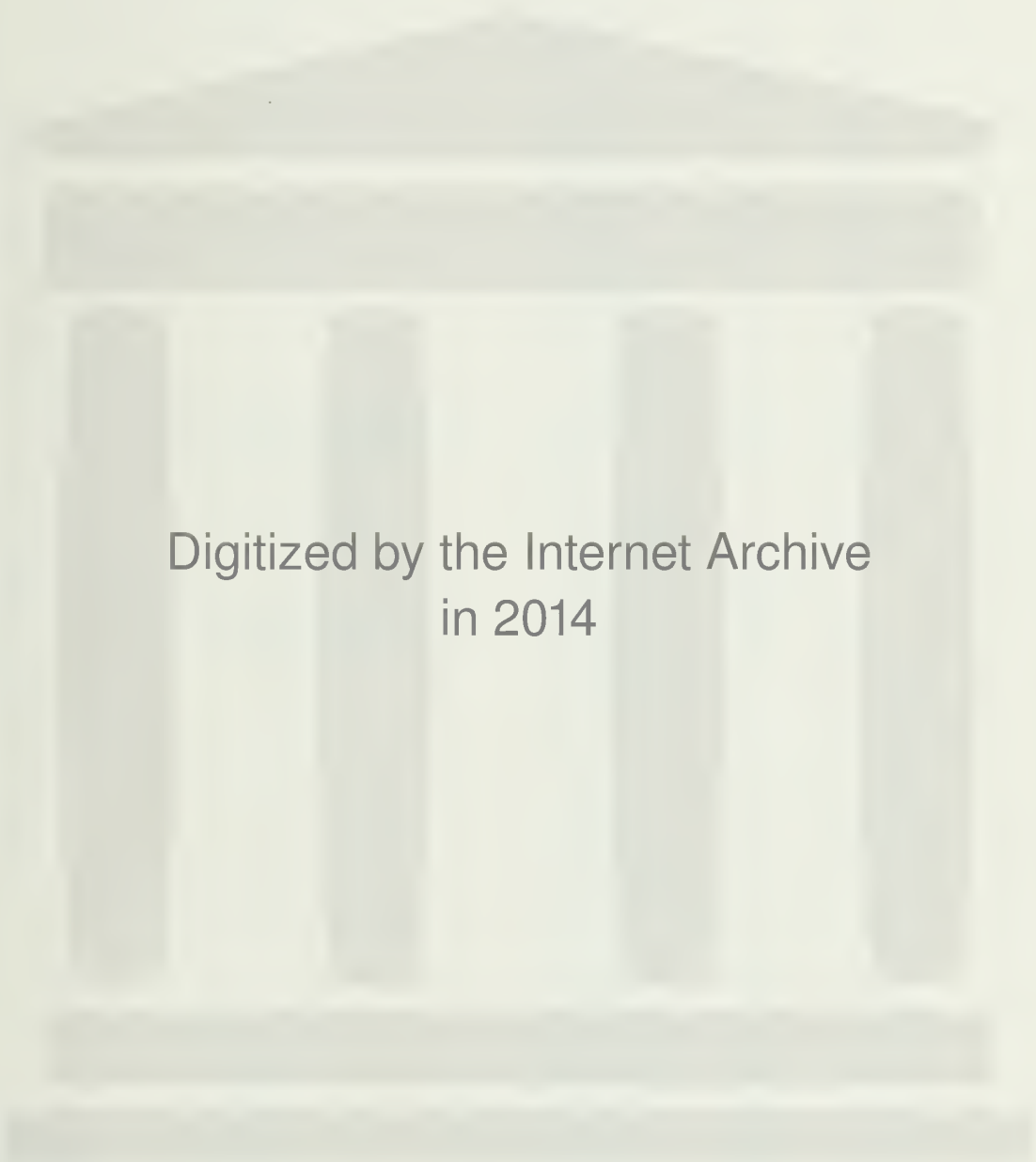

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THE COMMONWEALTH OF MASSACHUSETTS

EXECUTIVE OFFICE OF HUMAN SERVICES

OFFICE FOR CHILDREN

Gloria J. Clark
Director

Lynda Reynolds Coffill
Deputy Director

Area Code 617
727-8900

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Dear Friends of Children,

The budget process for FY'85 is well underway. Since the budget is one of the most important pieces of children's legislation each year, we believe it should be well understood by interested citizenry. To make the budget process more understandable and accessible, and because chapter 28A states that the Office for Children shall, "...analyze and evaluate all budget requests for services to children from departments or agencies within all Executive Offices...", OFC has developed the Children's Budget.

This year's Children's Budget is an analysis of agency and secretariat requests and the House 1 Budget. Thanks to the compassionate leadership of the late Secretary of Human Services, Manuel Carballo, and the Governor, House 1 is the best budget for children in a number of years.

Our analyses are derived from an examination of the budget passed in July 1983, agency requests developed this fall, interviews with agency personnel, and House 1. These analyses identify the children's line items and explain what these requests are intended to fund.

I wish to thank the Children's Budget Committee for their dedication and commitment to the children in the Commonwealth. We extend special thanks to staff at the Office of Human Resources, the Executive Office of Human Services, the Executive Office of Communities and Development, and the other departments for their assistance and cooperation.

We hope this document (and subsequent ones for the House and Senate Ways and Means Committees' budgets) will help inform and educate the public.

The OFC Children's Budget Committee includes:

John Beagan
Virgina Burns
Marie Cassidy
Michael Coughlin
Mindy Fried
Polly Halfkenny
Kit Hinga
Mindy Mazur
Jim McDonnell
Suzanne O'Malley
Elaine O'Reilly
Dennis Santoro
Al Skorupski
Virginia Souza
Barbara Talkov
Len Thomas
Sandy Venner

In the best interests of children,

Gloria J. Clark

Gloria J. Clark, Director
Office for Children

HIGHLIGHTS OF THE OFC CHILDREN'S BUDGET

CHILD HEALTH AND NUTRITION

According to the state Department of Public Health's (DPH) 1983 Massachusetts Nutrition Survey of low-income Massachusetts children under the age of six, between 10,000 and 17,500 of them are not getting enough to eat.

To address this situation, the Administration and the Legislature jointly developed a supplemental child nutrition proposal for FY'84 which expands the federally-funded, but state-administered, Special Supplemental Food Program for Women, Infants and Children (WIC) by $2.3 million. Those benefiting from the WIC program will increase from 48,000 to 60,000 by June, 1984.

In FY'85, the Administration proposes to continue this commitment through a $2.2 million supplement to state WIC funding and through annualization of new initiatives contained in the supplemental budget to promote outreach in the Food Stamp and Project Good Health (PGH) programs in the Department of Public Welfare.

In addition, the FY'85 recommendation contains a number of other child health initiatives, including $60,000 for lead poisoning case management, $200,000 for genetic screening and $50,000 for a joint planning project between DPH and local schools.

INCOME MAINTENANCE

The Administration is proposing a package of $41 million in FY'85 to bring families and individuals who are dependent on the Commonwealth for support closer to a minimally adequate standard of living. Today, these families and individuals receive far less than the federal government's minimal poverty standard.

As a state response to this situation, the FY'85 budget funds three initiatives toward a more decent standard of living for welfare recipients. An outline of these proposals includes:

- continuation of a $125 clothing allowance for each AFDC Dependent child and a $90 clothing allowance for each General Relief (GR) recipient, at a total cost of $24 million.

- a five percent (5%) cost-of-living increase for AFDC and GR recipients and a 5% standard of need increase for AFDC recipients, effective January 1, 1985, at a cost of $12 million in cash assistance and $3.3 million in associated Medicaid expenditures. The increase in standard of need is expected to add approximately 130 working poor families to the AFDC caseload, including the most needy of those families cut from welfare as a result of the federal budget cuts of FY'81.

INCOME MAINTENANCE - continued

- o supplemental payments for certain families who suffer a sharp loss of outside income and, due to delays imposed by federal regulations, do not receive an increase in welfare payments for two months.

INCOME MAINTENANCE	
CLOTHING ALLOWANCES	$ 24 M
SUPPLEMENTAL PAYMENTS	2 M
5% COLA -- AFDC	8.2 M
5% COLA -- GR	2 M
5% SON -- AFDC	1.4 M
ASSOCIATED MEDICAID COSTS	3.3 M
	$ 40.9 M

CHILD ABUSE

Each day in Massachusetts, almost 100 children are reported to the state Department of Social Services (DSS) as having been abused or neglected. The most critical child abuse initiative in the FY'85 budget recommendation is 50 state-funded social worker and supervisory positions to enable DSS to keep abreast of the increase in abuse and neglect cases.

Other child abuse prevention initiatives funded in the FY'85 budget request include 205 additional protective day care slots at a cost of $1 million, $500,000 for a new program in prevention and treatment of sexual abuse (to be run by DSS in conjunction with the Department of Public Health), $125,000 for expansion of the 24-hour Comprehensive Emergency Services Program, $125,000 for the Parent Aide Program and $1 million in protective respite services.

CHILD ABUSE	
50 SOCIAL WORKERS	$ 1.1 M
PROTECTIVE DAY CARE	1.0 M
PROTECTIVE RESPITE	1.0 M
PARENT AIDES	.13 M
COMPREHENSIVE EMERGENCY SERVICES	.13 M
SEXUAL ABUSE PREVENTION & TREATMENT	.5 M

DAY CARE

The FY'85 recommendation funds approximately 3,000 additional day care slots at a cost of $10 million. These slots are needed for four reasons:

- o additional day care slots provided through vouchers or through earned income disregards in the AFDC account are required to enable welfare recipients to participate in the Employment and Training (ET) Program and eventually to leave welfare for successful job placements;
- o contracted day care slots for working poor families are needed to provide low income-working women the support required to maintain self-sufficiency;
- o additional protective day care slots are needed to provide daily relief to families with a history of child abuse; and
- o funding for an expanded day care licensing capacity at the Office for Children is needed to insure quality day care services.

EMPLOYMENT AND TRAINING

The Department of Public Welfare's ET Program is designed to achieve long-term economic self-sufficiency for as many AFDC recipients as possible. The FY'85 budget recommendation of $12.3 million in state funds and $7.8 million in federal funds represents a job placement goal of 7,000 AFDC recipients. As a result of these job placements, the Department of Public Welfare projects AFDC savings of $17 million in FY'85.

TROUBLED YOUTH

The FY'85 budget request for troubled youth represents a combination of steps toward interagency cooperation to serve this population and narrow the historical gaps in service delivery. Agency requests have been developed to complement each other, to begin the process of sorting out individual agency responsibilities for youth in need, and to build a continuum of care for troubled youth from prevention and early intervention through treatment to after-care and permanency planning.

TROUBLED YOUTH

DMH -- NEW RESIDENTIAL PROGRAMS	$ 0.4 M
DSS -- EMERGENCY SHELTER FOR CHINS KIDS	0.3 M
62 ADDITIONAL GROUP CARE PLACEMENTS	1.3 M
DYS -- NEW PURCHASE OF SERVICE FUNDING PROBATION SUBSTANCE PILOT	.85 M
DPH -- RESIDENTIAL SUBSTANCE ABUSE PROGRAM FOR YOUTH	.2 M
	$3.55 M

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USER INFORMATION

The Children's Budget is available to provide friends of children with an understanding of state funds for children's services. Our analyses are derived from examination of the budget passed in July '83 (called FY'84 appropriation), agency requests developed this fall, interviews with agency personnel and budget staff, and House 1. This document identifies the children's line items and explains what these requests will fund.

Information helpful for using this document includes:

- The figures used in the FY'84 appropriation columns may differ from the actual FY'84 budget as passed in July, 1983, because of factors explained in related account narratives. This document uses the FY'84 appropriation figures from the Governor's budget for consistency ;
- Not all increases in line items allow for new programs or program expansion. In some cases increases only allow for inflationary increases and collective bargaining salary agreements ;
- Agency request analyses were checked with each agency to ensure their accuracy and clarity .
- For ease of use, all items following the child care budget are in consecutive order by appropriation numbers;
- Unlike past years, The Executive Office of Communities and Development and The Department of Education are included here.

Each section in the Children's Budget has a chart of all line items affecting children, a summary of the agency request, a summary of the House 1 request followed by specific line item descriptions. Each line item analysis will also have an agency request analysis and a House 1 analysis. Each line item gives the FY'84 appropriation first, the agency request or the House 1 figure second, and the percent of increase (decrease) from FY'84 to '85 in each line item. A sample page is provided to help explain the format. OFC will produce subsequent updates for the House and Senate Ways and Means Budgets and the final budget.

The State's fiscal year (FY) runs from July 1 to June 30. FY'85 begins on July 1, 1984. In the fall of each year, each agency submits its budget request, including narrative explanations, to the Cabinet Secretary which oversees their operation. This is the Agency Request Budget. These budgets are then modified by the Secretariats and submitted to the Executive Office of Administration and Finance. At this point the Secretariats negotiate until a figure can be agreed upon and recommended to the Governor. The Governor makes any final changes and then submits his budget, known as House 1 to the legislature.

After recommendations from its Ways and Means Committee the House of Representatives then debates and passes its version of a budget and sends it to the Senate. After recommendations from its Ways and Means Committee, the Senate debates and passes its version of a budget. A House/Senate Conference Committee is then formed to work out differences and the compromise is sent to both House and Senate for a simple yes or no vote (no amendments are allowed). Once passed, the legislature sends its budget to the Governor who may sign, veto, or line item veto (reject parts of the budget without rejecting the whole budget). Once signed, it becomes the official appropriation document for the Commonwealth for the next fiscal year.

OFC hopes this explanation and the analysis helps you understand the budget process from agency request to a final state budget. We encourage input and commentary from agencies, our Councils for Children and concerned groups (contact Joyce Mathon-Trotman or Jim McDonnell at 727-8909).

We look forward to working with you in the ongoing budget process.

Cover design by Carolyn Schultz

Mass Commission for the Blind ← ACENCY NAME

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
4110-1010	Financial Asst.	$11.227.303	$9.717.583	$9.717.583		
4110-2010	Talking Books	323.019	406.731	325.594		

COLUMN TITLES

COLUMNS FOR LATER USE

Please note that the figures in FY'84 appropriation column above may differ from FY'84 budget as passed in July, 1983. This is because of a number of factors which will be explained in related account narratives below. This document used the FY'84 appropriation figures from the Governor's (House 1) budget for consistency.

SAMPLE SAMPLE

SUMMARY

Agency Request $39,759,422 - $44,048,882 - 11%

The Mass. Commission for the Blind has requested a level funded budget for FY'85 as been Agency policy for several years. The request essentially funds on-going programs with 4 objectives.

GENERAL COMMENTS ON THE WHOLE AGENCY BUDGET - AGENCY REQUEST VERSION

elop, implement program for high quality services to legally blind people in Mass.

legally blind people (clients) in achieving financial self sufficiency.

client maximizing potential for personal independence.

e health care assistance to clients.

In recent years the age of Mass. Commission for the Blind clients has risen steadily to the point where only 6.6% of the Agency's clientele were age 0 - 21.

House 1

GENERAL COMMENTS ON THE WHOLE AGENCY BUDGET - HOUSE 1 VERSION

The House 1 budget for the Commission for the Bli oing programs of the Agency. although funding for Social Rehabilitation Services is slightly in idiary accounts. homemaker and other elderly-related services were significantly decreased fro Medical assistance funding includes provision to maintain the current caseload but does not fund new initiatives.

4110-1010 Financial Assistance (SSI) INDIVIDUAL LINE ITEMS- ACCOUNT # AND ACCOUNT NAME

Agency Request $11,227,303 - $9,717,583 - (13.4%)

LINE ITEM NARRATIVE - AGENCY REQUEST VERSION

FY84 APPROPRIATION FROM CHART ABOVE

FY85 ACENCY REQUEST AS LISTED ABOVE

% INCREASE OR (DECREASE) BETWEEN THE FIGURES ON THIS LINE

Thsi is a provides f in the sta ents with financial aid. The FY'85 request s due to improved caseload methods and a decrease

House 1 $11.227.303 - $9.717.583 - (13.4%)

FY 85 HOUSE 1 REQUEST FROM CHART ABOVE

Daycare (Childcare) Budget:

DSS, DPW. OFC and Economic Affairs

DEPARTMENT OF SOCIAL SERVICES

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
4800-0060	Contracted Day Care	$38,592,841	$40,611,466	$42,611,466		
4800-0060	Voucher Day Care	3,160,552	3,861,858	3,861,858		
	-Management	377,249	375,646	375,646		
4800-0060	Babysitting	1,300,000	1,400,000	1,400,000		
4800-1040	Public/Private Partnership Prog.(4P)	3,258,205	3,258,205	3,258,205		
4800-0023	Innovative Day care	250,000	346,000	346,000		
4899-0001	Training for Day Care Staff	300,000	-0-	-0-		
Sub-Total		$46,861,598	$49,853,175	$51,853,175		

DEPARTMENT OF PUBLIC WELFARE

4400-1009	Voucher Day Care	$3,926,273	$8,987,666	$8,808,574		
4403-2000	- additional funds allocated in FY'84	2,083,000	2,600,880	2,600,880		
TOTAL		$53,248,120	$61,441,721	$63,262,629		

Additional Funding Related to Childcare:

OFFICE FOR CHILDREN

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
4130-0010	Licensing	$1,533,640	$2,616,620	$1,798,529		
	Day Care Licensing	830,000 (includes family day care and group day care)	1,269,600	995,800		
4130-2073	Federal Grant - Day Care Quality	108,420,000	86,138,000	86,138,000		

EXECUTIVE OFFICE OF ECONOMIC AFFAIRS

FY'84 Job Training Partnership Act (JTPA) Funding - (9 month budget. based on Federal fiscal year which begins in October.)

Participant Support -

$6,149,991 of which 15% may be allocated for support services including childcare. stipends, transportation.

Please note that the figures in FY'84 appropriation column above may differ from FY'84 budget as passed in July, 1983. This is because of a number of factors which will be explained in related account narratives below. This document used the FY'84 appropriation figures from the governor's (House 1) budget for consistency.

Agency Request

In the agency request, the overall increase in the childcare budget (DSS and DPW) is $5,592,721, or 10.5%. In addition, DPW estimates that it will generate an additional $2.6M in savings (generated through use of AFDC childcare deduction and Title IVA job search funds). With the $2.6M, DPW's request totals $11.6M. Thus, the total increase would be $8,193,601, or 15% above the FY'84 appropriation.

DSS and DPW's Roles as Purchasers of Day Care Services

Both the Department of Social Services and the Department of Public Welfare purchase childcare services in Massachusetts. DSS has a responsibility to fund contracted and voucher childcare for protective, preventive and special needs children, for current or former AFDC recipients, and for income eligible families who need day care in order to work.

DPW funds day care via vouchers for employment and training (ET) participants and ET graduates for 90 days. Childcare is viewed as the necessary support service to enable recipients to maintain stable employment, lessening the need for DPW benefits. The FY'85 requests assume that DSS will no longer cover the current or former AFDC recipients and that DPW will pay for ET graduates for one year.

In FY'84, according to DSS and DPW figures, the total number of slots funded was 18,039 (15,565 in DSS, and 2,474 in DPW).

The FY'85 budget request reflects an increase of 2,305 funded slots. The total number of requested slots to be purchased is 20,344. This breaks down into 15,770 in DSS and 4,574 in DPW. In DSS, the request reflects 13,193 contracted slots, 900 voucher slots, and 1,679 slots funded through the Public Private Partnership Program. In DPW, the request reflects 3,361 voucher slots and 1,213 slots funded through a projected $2.6M in savings. (NOTE: Since the budget has been released, DPW has increased its rate of reimbursement per slot. The above numbers reflect the revised figures.)

House 1

House 1 reflects a $10.1M or 20% increase in the day care budget in FY'85 over the FY'84 total. $2M is included for an additional 620 DSS contracted day care slots for income eligible consumers. The total number of slots in House 1 is, therefore, 20,964, or nearly a 3,000 slot increase over FY'84.

The House 1 expansion funds above FY'84 include:

DSS:
- $2M for income eligible contracted slots (4800-0060)
- $1M for protective day care contracted slots (4800-0060)
- $96,000 to annualize current innovative day care contracts (4800-0023)
- 4% cost-of-living increase for contracts and babysitting

Day Care - continued

DPW: $2,799,301 for DPW vouchers for ET participants (4400-1009)
$2,600,880 - DPW estimates that it will generate this amount based on savings to pay for day care services (4400-1009)

House 1 did not specify $300,000 in DSS training money (4899-1009), although federal funds are expected for this purpose.

* 4800-0060 Contracted Day Care
Agency Request $38,592, 841 - $40,611,466 - 5.2%

This account has been increased by $1M for 208 protective cases and a 4% cost-of-living increase for contracts. The total number of contracted slots in FY'85 would be 13,136, given the increase in protective slots (there were 12,928 contracted slots in FY'84). This figure does not include 1,679 contracted slots in the DSS Public Private Partnership Program account (4800-1040) and 900 DSS voucher slots (4800-0060).

House 1 $38,592,466 - $42,611,466 - 10.4%

House 1 supports DSS's request for a $1M increase for protective contracts, with a 4% COLA for all vendors' contracts. House 1 also adds $2M for income eligible contracts. The House 1 narrative states that this $2M increase would purchase an additional 860 slots. The number of slots is now thought to be 620 because of the revision in cost per day.

Intake Priorities and the Working Poor, or Income Eligibles
Agency Request

The FY'84 budget mandates DSS to establish priorities for determining eligibility for care in the following order: 1) Special needs/protective; 2) AFDC recipients; 3) Income eligible recipients who have been AFDC recipients within the last 30 days; 4) Income eligibles. These priorities have not been included in the FY'85 agency request. The effect of the priority system has been to limit subsidized childcare for the working poor, who are the fourth priority category. It is estimated, based on 1980 census data, that only 1/6 of all families who have a child 6 or younger, and earn $15,000 or less and need subsidized day care, are being served.

House 1

House 1 does not mandate DSS to utilize priorities for intake eligibility.

4800-0060 Voucher Day Care (DSS)
4400-1009 Voucher Day Care (DPW)
Agency Request - DSS $3,160,552 - $3,861,858 - 22.1%
Agency Request - DPW $6,009,273 - $8,987,666 - 49.5%

The increase in DSS voucher accounts represents a 4% cost-of-living increase and the administrative cost of managing the account. There has been no increase in voucher slots, which are maintained at 900 for protective children in FY'85.

It is estimated that over 300 supportive services children are using "basic" vouchers (based on a rate reimbursement to the provider which does not include costs of transportation, social services, consultations, etc.). Supportive services day care provides for children with protective, preventive, and special needs.

Linked with a major increase in new ET participants, DPW voucher day care request is $2.8M above the FY'84 spending level. This would cover 1400 additional day care slots, up to one year of day care for "former AFDC" recipients who have found jobs through ET participation (in FY'84, DPW only covered the cost of day care for "formers" for up to 3 months after termination from AFDC), and a 4% cost-of-living increase for providers.

The FY'85 request is based on projections that 20% (4200) of ET participants will need day care; the average annual cost a slot is $2236, and "former AFDC" recipients using vouchers for a year require 966 full time slots.

DPW projects that an additional $2.6M would be available to meet the day care needs of 1,213 recipients.* These funds could be generated through two sources: 1) AFDC childcare deduction ($.4M) in which recipients may deduct childcare as a work-related expense. Childcare deductions would be used by recipients in the supported work category at a cap of $160/mo./child; 2) use of Title IVA funds ($2.2M) to be used for day care vouchers for recipients in job search activities.
*(NOTE: Since the budget was released, DPW has increased its rate of reimbursement per slot for Title IVA funds from $2,236 to $2,510/yr., thus decreasing the number of estimated slots they will be able to fund. Numbers used here reflect the revised figures.)

House 1 - DSS $3,160,552 - $3,861,858 - 22.1%
House 1 - DPW $6,009,273 - $8,808,574 - 46.5%

House 1 supports DSS's agency request for voucher day care. The increase in the account reflects a 4% COLA and administrative cost of managing the account.

House 1 supports an increase in DPW's voucher account. In addition, House 1 supports DPW's request to use $2,600,880 through childcare deduction and Title IVA funds towards day care for ET participants. House 1 does not include the request for an ET program for voluntary General Releif recipients, including day care services.

4800-0060 Babysitting
Agency Request $1,300,000 - $1,400,000 - 7.7%

The $.1M increase represents a 4% cost-of-living increase.

House 1 $1,300,000 - $1,400,000 -7.7%

House 1 supports DSS request.

Day Care - continued

* 4800-1040 Public Private Partnership Program
Agency Request $3,285,205 - $3,285,205 - no increase

The Public Private Partnership Program (4P) has been maintenance-funded for FY'85. The 4P program allows for a 75/25 match of state and private funding, encouraging provate sector involvement in childcare and other social services. DSS also requested to change the match to 70/30 (state/donor funds).

The 4P program supports a number of social service programs, including $3M for day care services and childcare information and referral services. This money funds 1,677 slots.

House 1 $3,258,205 - $3,258,205 - no increase

House 1 level funds the 4P program, and has maintained the 75/25 ratio of state/donor funds.

* 4800-0023 Innovative Day Care
Agency Request $250,000 - $346,000 - 38.4%

This figure will allow the FY'84 innovative day care contracts to be funded in FY'85 for a full year.

Innovative day care services include off-hours and weekend childcare to meet the needs of parents who do not fit into the more traditional weekday schedule of a day care center.

House 1 $250,000 - $346,000 - 38.4%

House 1 supports DSS request.

* 4899-0001 Training
Agency Request $300,000 - 0 - 100%

Agency request did not specify $300,000 in DSS training money, although federal funds are expected for this purpose.

House 1 $300,000 - 0 - 100%

House 1 did not specify $300,000 in DSS training money, although federal funds are expected for this purpose.

* 4130-0010 Office for Children Licensing
Agency Request $1,533,640 - $2,616,620 - 70.6%

This account requests 13 new Group Day Care Licensors, 14 Group Care Licensors, 9 Family Day Care Licensors, 14 Family Day Care Registrars, 2 Licensing Enforcement Specialists, 5 Supervisory Staff, 11 Clerical Staff, 3 Legal Counsels, 2 Program Analysts, 1 Computer System Analyst, and a Computer System.
Day Care Licensing - $830,000 - $1,269,600 - 52.9%

House 1 $1,533,640 - $1,798,529 - 17.3%

Day care licensing $830,000 - $995,800 - 19.9%

House 1 will allow for continued funding of the 12 excess quota positions which OFC has been granted (2 Licensing Enforcement Specialists, 1 Delegated Communities Licensor, 6 Group and Family Day Care Licensors, and 3 Group Care Licensors). One of the excess quota positions is for a full time Spanish speaking Family Day Care Coordinator to register Spanish speaking providers statewide. Additionally, House 1 will fund 9 additional Licensors and one Supervisor. This will give House 1 a total of 22 funded positions.

* 4140-2073 Office for Children Federal Grant - Day Care Quality
Agency Request $108,420,000 - $86,138,000 - N/A

The agency request reflects second year spending on a 2 year grant. The project will operate unchanged.

House 1

Same as above.

Job Training Partnership Act (JTPA)

JTPA, administered in Massachusetts by the Executive Office of Economic Affairs, has essentially replaced CETA as the federal training program for low-income persons. The majority (90%) of persons who receive services under the JTPA must meet the defined criteria for "economically disadvantaged" (e.g., receives or is a member of a family which receives AFDC or food stamps, or is at poverty level; handicapped individuals; foster children). Additionally, up to 10% of the participants do not necessarily have to be economically disadvantaged if they have other barriers to employment, including drop-outs, offenders, teen parents, displaced workers or others who have particular needs making it difficult to enter the job market. 70% of the funds must go directly for job training and the remainder for administrative costs and support services. Under JTPA, 15% of all monies may be spent on support services, including childcare, stipends, transportation and 50% of short-term work experiences. The 15% is used on a first-come, first-serve basis, and therefore there is no assured amount which is spent on day care.

The JTPA created Private Industry Councils (PICs) at the local level which are pivotal in the decision-making process regarding funding allocations. The majority (51%) of PIC memebers must come from the business community, but there are slots on the PICs for representatives from educational agencies, labor, community-based organizations, rehabilitation agencies, and the public employment service.

In addition, the state is divided into "service delivery areas" (like the "prime sponsor areas" of CETA) to which these funds are allocated.

Executive Office of Communities and Development

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
3722-9009	Supportive Serv.	$3,825,000	$3,000,000	$3,000,000		
3722-9024	Housing Subsidies	62,853,593	62,212,616	62,212,827		
3743-2036	Housing Services	-0-	500,000	500,000		
3744-4010	Comm. Serv. Corp.	435,600	576,000	576,000		
3745-1000	Fuel Assistance	17,000,000	17,000,000	17,000,000		
3745-2000	Weatherization	1,250,000	4,000,000	4,000,000		

SUMMARY

Please note that the figures in FY'84 appropriation column above may differ from FY'84 budget as passed in July, 1983. This is because of a number of factors which will be explained in related account narratives below. This document used the FY'84 appropriation figures from the Governor's (House 1) budget for consistency.

Agency Request

This budget reflects a restructuring of EOCD. They have reorganized around certain functions of the agency into 3 divisions: The Division of Municipal Development; The Division of Housing; and the Division of Neighborhoods and Economic Opportunity. Each of these divisions is now organizing its activities to address the agency's goals: Municipal Development; Neighborhood Development; Housing and Social Services; Energy Efficiency; Capacity Building; and Accessibility. Items which have a significant effect on children and families are listed here with the exception of Federal Grants as they are not subject to the state budget cycle in a direct way.

House 1

There are no significant changes from the agency request to the House 1 budget.

*3722-9009 Support Services

Agency Request $3.825,000 - $3,000,000 - (21.6)%

EOCD has consolidated past accounts, 3722-9009 ($1,000,000), 3722-9012 ($500,000) and 3722-9018 ($2,325,000) into this account. The $500,000 which was for youth employment programs for public housing residents has been eliminated in the face of budget constraints, as EOCD did not request those funds in the first place. They also expect funds to be carried from FY'84 and therefore expect to actually have more funds than last year for the other functions which these accounts funded last year: Support for Employment and Training program participants who are Housing Authority residents (Day Care, Transportation, etc.); GED Services; and Housing Authority Support.

*3722-9024 Housing Subsidies

Agency Request 62,853,593 - $62,212,616 - (1.0)%

EOCD has consolidated past accounts 3722-9004 ($23,066,876), 3722-9005 ($13,098,719), 3722-9006 ($26,603,566) and 3722-9008 ($84,432,000) into this account. The slight decrease represents expected savings in administration of the accounts and in decreased energy costs. These funds represent subsidies for Housing Authorities and Rental Assistance

Programs and make up the difference between rent paid by subsidized tenants and the actual cost of maintaining the housing. This account will maintain all existing units and allow for a small increase in the number of new units subsidized under rental assistance. No new construction is included in this account. Approximately 15,000 of these are family units.

* 3743-2036 Housing Services

Agency Request -0- $500,000 - N/A

These are funds resulting from the Governor's Homeless Initiative. There will be an open Request for Proposal process to establish open programs to help tenants and landlords and alleviate the housing shortage.

* 3744-4010 Commonwealth Service Corp.
Agency Request - $435,600.00 - $576,000,000 - 32.2%

This program provides a monthly stipend for people to work 30 hours per week in local social service agencies. EOCD considers this an extremely cost-effective program as all the funds go directly to service; even program administration is done by people paid under this program itself. They also have a very high rate of placement for the program participants. Also the stipend does not effect calculations for other public assistance although the program does not have income eligibility criteria. The increase will increase the stipend from $110 to $120/mo.and increase the number of program participants from 330 - 400.

* 3745-1000 Fuel Assistance

Agency Request $17,000,000 - $17,000,000 - 0%

This program supplements the Federal Fuel Assistance funds (expected to be $78 - 82 mil.). This adds to the federal funds for people who are eligible under Federal Standards and allows funding for people who do not quite meet those standards. There is no increase in this account as EOCD has had enough money to meet demand in the past, believes demand has leveled out, and does not wish to appear to help supplement Reagan Administration proposed cuts so that Congress will feel pressure to restore those funds as they have in past years.

* 3745-2000 Weatherization

Agency Request - $1,250,000 - $4,000,000 - 220%

This program provides weatherization for low income households and for landlords whose tenants meet certain low income standards (the savings must be passed through to tenants). EOCD is committed to weatherization as a long term strategy to help alleviate high heating costs (as opposed to the short term fuel assistance). EOCD has finally reached its goal of a 1000 unit per month production rate.The increase will allow them to maintain that rate in the face of unstable federal funding. Stable production ensures maximum efficiency in this program since trained weatherization crews can be kept on and working with consistent funding.

Executive Office of Human Services

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
4000-0760	Children's Reserve	$500,000	$500,000	$500,000		

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SUMMARY

Agency Request

The Children's Reserve Account was established by the FY'83 budget for children who are "otherwise ineligible for services provided by agencies or departments within" EOHS. FY'83 appropriation was $500,000. However. only $123,228 was expended last year. Since the appropriation carries over from year to year. there is currently $876,772 in the account.

An interagency group is meeting to determine funding priorities for this account. As of this writing, approximately $500,000 has been set aside for program development. The remainder will be expended on individual children. It is expected that all of the FY'84 money appropriated and FY'83 money carried over will be committed by March. 1984.

EOHS feels that since the money was not spent last year, they would not be able to justify an increase in the FY'85 request.

House 1

No change.

Mass Commission for the Blind

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
4110-1010	Financial Asst.	$11.227.303	$9.717.583	$9.717.583		
4110-1020	Medical Asst.	24.852.092	30,285,139	28.745.056		
4110-2010	Talking Books	323.019	406.822	325.599		
4110-2040	Social Rehab. Serv.	1.407.322	1,578,414	1.587.467		
4110-3010	Vocational Rehab.	1.297.501	1,982,571	1,277,613		
4110-3020	Vocational Rehab.-Federal	4,216.776	3,750,000	3,750,000		

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SUMMARY

Agency Request

The Mass. Commission for the Blind has requested a maintenance budget for FY'85 as been agency policy for several years. The request meets with 4 agency objectives, to

a) Plan, develop, and implement programs for high quality services to legally blind people in Massachusetts.

b) Assist legally blind people (clients) in achieving financial self sufficiency.

c) Assist client in reaching his/her potential for personal independence.

d) Provide health care assistance to clients.

In recent years, the age of Commission for the Blind clients has risen steadily to the point where only 6.6% of the agency's clientele were age 0 - 21. Specific dollar amounts for provision of service to children cannot be determined.

House 1

The House 1 budget for the Commission for the Blind continues all on-going programs of the agency. Although funding for Social Rehabilitation Services is slightly increased. Certain subsidiary accounts. homemaker and other elderly-related services are less than the agency request. Medical assistance funding includes provision to maintain the current caseload but does not fund new initiatives.

*4110-1010 Financial Assistance (SSI)

Agency Request $11,227,303 - $9,717,583 - (13.4%)

This is a state/federal entitlement program providing eligible clients(adults & children) with financial aid. The FY'85 request provides funds for 5,087 recipients, a decrease from FY'84. This is due to improved caseload methods and a decrease in the state share of the monthly payment of $463,74.

House 1 $11,227,303 - $9,717,583 - (13.4%)

No change.

* 4110-1020 Medical Assistance (Medicaid)

Agency Request $24,852,092 - $30,284,924 - 17%

This is a federal/state entitlement program providing medical assistance to eligible clients, including physician, hospitalization, out-patient, prescriptions, etc. MCB projects an additional $3.8 million over the balanced budget request is needed to provide medical services to 5,645 eligible recipients (adults & children) to fund three new positions

House 1 $24,852,092 - $28,745,056 - 13.5%

House 1 funds a portion of the agency's expansion plans based on different projections of the number of eligible clients.

* 4110-2010 Talking Books

Agency Request $323,019 - $406,731 - 21%

Service to all clients or others with physical handicaps. Agency wants to increase circulation by 30%.

House 1 $323.019 - $325.594 - .8%

Supports inflation without circulation increase.

* 4110-2040 Social Rehabilitation Services

Agency Request $1,407,322 - $1,581,682 - 12.3%

This account includes services to blind children from birth to age 14. Specialized children's services workers provide children and parents with infant stimulation services, daily living instructions, early education planning, and consultation with public schools. MCB projects serving 420 blind children in FY'85 (up from projections of 380 in FY'84). Over the next two years the commission hopes to increase the number of registered blind children and families receiving an individualized rehabilitation program from 50% to 70%. They request a $15,000 increase to develop a program in psychomotor training for pre-school, multi-handicapped children.

House 1 $1.407.322 - $1.587.467 - 11%

The overall figure increases the agency request.

MCB - continued

* 4110-3010 Vocational Rehabilitation - State
* 4110-3020 Vocational Rehabilitation - Federal

Agency Request (State) $1,297,501 - $1,982,571 - 52%
(Federal) $4,216,776 - $3,750,000 -(11%)

A small number of the 1,420 clients participating in Commission's programs to restore clients to gainful employment are 18 - 21 years of age. particularly in the college prepartory training program. The federal portion of this program funds several child service staff people.

House 1 (State) $1,297,501 - $1,277,613 - (1.5%)
(Federal) $4,216,776 - $3,750,000 - (12%)

House 1 provides maintenance funds for this account.

Massachusetts Rehabilitation Commission

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
4120-0010	Administration/ State Participation in Vocational Rehabilitation	$5,712,918	$6,085,681	$5,963,439		
4120-0041	Mass. Office of Deafness	346,159	392,461	405,164		
4120-0061	State Participation in Independent Living	300,000	425,000	301,600		
Total		$6,359,077	$6,903,142	$6,670,203		

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SUMMARY

Agency Request

The goal of Massachusetts Rehabilitation Commission (MRC) is to help people who are disabled develop vocational skills and become as independent as possible. Since the goals are based on vocational skills and employability, the majority of MRC clients are over 22. However, several MRC programs provide services to the 16 - 22 year old population. The MRC agency request includes increases in the direct services accounts and additional staff in the Massachusetts Office of Deafness. A new request is made for $125,000 to enable independent living centers to begin outreach to under 22 year old clients. Overall, MRC relies on federal funds. Approximately 65% of the total budget is federally reimbursable.

House 1

House 1 increases all accounts over the FY'84 appropriation. It does not include funds for new initiatives.

* 4120-0010 Vocational Rehabilitation/Administration

Agency Request $5,712,918 - $6,085,681 - 6.5%

At least 22% of the clients receiving Vocational Rehabilitation services are children/young adults under 22 years of age. Services include diagnosis and evaluation, guidance and counseling, referral and job placement, college and educational training, vehicle modification and housing adaptation and other services geared toward development of employment skills. These services are closely coordinated with 766 services where applicable. The MRC agency request for this account includes a cost of living increase for direct services purchased for individual MRC clients.

House 1 $5,712,918 - $5,963,439 - 4.4%

House 1 does not include increases in the direct services account. Funds are added for charge back of computer operations.

* 4120-0041 Massachusetts Office of Deafness

Agency Request $346,159 - $392,461 - 13.4%

The Mass. Office of Deafness is located within MRC but is statutorily separate. MOD provides information, referral, advocacy, outreach, interpreter and consultation services to the approximately 40,000 deaf and 300,000 hearing - impaired citizens in Massachusetts, and provides funding for an independent living program for deaf persons not (yet) ready to function independently in the community. Approximately 30% of referrals are for children and young adults under 22 years of age. Since the Department of Education no longer has a Deaf Educational Specialist, MOD has been increasingly involved in 766 advocacy for children.

The increase in this account would fund a clerical position to support the Interpreter Referral Service which received 2,299 requests in FY'83 and responded to 93% of these, a Community Representative position to increase MOD publications of materials for deaf clients and increased funding for the Independent Living Service.

House 1 $346,159 - $405,164 - 17%

House 1 adds $37,000 to annualize the Independent Living Skills Program but not the two positions.

* 4120-0061 State Participation in Independent Living

Agency Request #300,000 - $425,000 - 41.6%

Independent Living funds eight centers which provide assistance for multiply handicapped and physically disabled adults to achieve independent living. The agency requests $125,000 to expand outreach to under 22 year old clients.

House 1 $300,000 - $301,600 - .5%

House 1 does not include $125,000 for expanded outreach to under 22 year olds but includes a 4% cost of living increase for current programs for adults.

Agency Request

The goal of Massachusetts Rehabilitation Commission (MRC) is to help people who are disabled develop vocational skills and become as independent as possible. Since the goals are based on vocational skills and employability, the majority of MRC clients are over 22. However, several MRC programs provide services to the 16 - 22 population. The MRC agency request includes increases in the direct services accounts and additional staff in the Massachusetts Office of Deafness. A new request is made for $125,000 to enable independent living centers to begin outreach to under 22 year old clients. Overall, MRC relies on federal funds. Approximately 65% of the total budget is federally reimbursable.

House 1

House 1 increases all accounts over the FY'84 appropriation. It does not include funds for new initiatives.

* 4120-0010 Vocational Rehabilitation/Administration

Agency Request $5,712,918 - $6,085,681 - 6.5%

At least 22% of the clients receiving Vocational Rehabilitation services are children/young adults under 22 years of age. Services include diagnosis and evaluation, guidance and counseling, referral and job placement, college and educational training, vehicle modification and housing adaptation and other services geared toward development of employment skills. These services are closely coordinated with 766 services where applicable. The MRC agency request for this account includes a cost of living increase for direct services purchased for individual MRC clients.

Office for Children

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
4130-0001	Office of the Director	$639,038	$864,526	$719,910		
4130-0010	Licensing	1,533,640	2,616,620	1,798,529		
4130-0015	Advocacy	3,218,419	3,822,322	3,429,056		
New Acct.	Coordinated Services		199,612	-		
TOTAL		$5,391,097	$7,503,080	$5,947,495		
4130-2073	Federal Grant - Day Care Quality	108,420	86,138	86,138		

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SUMMARY

Agency Request

The mission of the Office for Children is to advocate for and highlight the needs of children, ensure that every child has the opportunity to receive appropriate services in a timely fashion, protect children's health and safety through the regulatory function of setting standards and licensing certain programs for children and foster the participation of citizens in the resolution of issues affecting children and in advocating for children's services.

During fiscal year '84, OFC has been able to restore some of the licensing capacity it lost during budget cuts of FY'82 - '83.

The Office holds licenses for 1,658 day care centers and 7,406 family day care homes. 406 licenses are held for group care facilities, temporary shelters for children, and foster care and adoption placement agencies. The Office is conducting an extensive public approval licensing process for the state's primary foster care and adoption placement agency, the Department of Social Services. Significant increases in the licensing account were requested to meet the growth and demands in day care and public approval.

OFC has emphasized refunding offices which were closed during the past budget cuts, rehiring Help for Children staff to handle the burgeoning caseloads, and computerization to improve the agency's licensing and data analysis efforts.

House 1

House 1 for FY'85 includes funds for collective bargaining agreements. After subtracting the cost of collective bargaining agreements the changes in the OFC accounts from FY'84 to House 1 are, Office of the Director - (increase of) $62,728, Licensing (increase of) - $163,029, Advocacy - (decrease of) $57,253.

* 4130-0001 Office of the Director

Agency Request $639,038 - $864,526 - 35%

The increases in this account would pay for one payroll clerk, two associate directors (one for Advocacy, one for Licensing), two administrative assistants, one public information officer and four clerical staff.

House 1 $639,038 - $719,910 - 12.7%

Essentially this level of increase handles inflation, one payroll clerk for the full year, and collective bargaining agreements.

* 4130-0010 Licensing (See Day Care also)

Agency Request $1,533,640 - $2,616,620 - 70.6%

The increase in this account would fund. thirteen Group Day Care Licensors, fourteen Group Care Licensors, nine Family Day Care Licensors, fourteen Family Day Care Registrars, two Licensing Enforcement Specialists, five Supervisory Staff, eleven Clerical Staff, three Legal Counsels, two Program Analysts, one Day Care Policy Specialist, One Computer System Analyst, and a Computer System. OFC believes this will give it adequate staff and resources to handle its current licensing load, and projections in FY'85.

House 1 $1,533,640 - $1,798,529 - 10.6%

This level of funding will allow for continued funding of the excess quota positions which OFC has been granted (two Licensing Enforcement Specialists, one Delegated Communities Licensor, six Group and Family Day Care Licensors, and three Group Care Licensors). One of the excess quota positions is for a full time Spanish-speaking Family Day Care Coordinator to register Spanish speaking providers statewide. The positions will be filled by the end of FY'84. (These positions are included in the Agency Request numbers in the above licensing account analysis). Additionally, House 1 will fund nine additional Licensors and one Supervisor. These new positions are funded for the last half of FY'85. The EQ's plus House 1 give OFC a total of twenty-two new licensing positions.

* 4130-0015 Advocacy

Agency request $3,218,419 - $3,822,322 - 18.8%

The increase in this account would pay for the reopening of the Franklin County and Taunton Offices, which were closed as a result of past budget cuts. These offices would be fully staffed (One Community Representative, One Child Welfare Specialist, One Secretary). Also $40,000 is included to increase Individual Kid Money (IKM) which supports

emergency services to children. Fourteen additional Child Welfare Specialists for offices with the toughest caseloads, seven Help for Children Specialists, one Program Analyst, one Program Manager, and nine Clerical Staff are included. The total increase in positions for this account is thirty-six.

House 1 $3,218,419 - $3,429,056 - 6.5%

House 1 is expected to cover six month funding of the positions and office to be re-opened in Franklin County. The supply account in House 1 is $54,000 less than the FY'84 appropriation to that account. 07 IKM is level funded at $160,000. 03 IKM is $8,500 less than the FY'84 Spending Plan. (03 is legal advocacy, 07 is all other).

* 4130-2073 Federal Grant - Day Care Quality

Agency Request $108,420 - $86,138 - N/A

The decrease in this account is not really a decrease; it simply reflects second year spending on a two year grant. The project will operate unchanged.

House 1 $108,420 - $86,138 - N/A

No change.

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
4200-0010	Central Admin.	$2,560,161	$2,589,985	$2,653,185		
4202-0021	Purchase of Service - Residential	14,922,890	17,005,020	15,869,675		
4202-0024	Probation Subsidy Program	---	---	500,000		
4202-0025	Secure Facilities	3,821,220	4,001,959	3,879,630		
4231-1010	Youth Forestry Camp	696,765	707,428	741,171		
4237-1010	Community Based Treatment Unit	4,342,157	4,412,157	4,593,939		
4238-1000	Consolidated Secure Facilities	6,514,060	8,514,171	8,901,690		
TOTAL		$32,857,253	$37,230,720	$37,139,290		

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SUMMARY

Agency Request

The Department of Youth Services' FY'84 appropriation is $32,857,253. The adjustment budget request for FY'85 is $37,230,720 representing a 13.3% increase over the FY'84 appropriation. DYS's top priority is to increase its Purchase of Service Account. They want to increase

the services available to treat the youth who are already in their care and they want to be able to reimburse providers at a higher rate to make up for inflationary increases which have not been covered in recent years. DYS also places a high priority on receiving adequate annualization funds for the new Western Youth Services Center so it can open in October of 1984 as scheduled.

House 1

The House 1 budget for the Department of Youth Services is $37,139,290 which represents a 13.0% increase over the FY'84 appropriation. House 1 incorporates many of the agency's requests with some accounts being funded at a rate higher than DYS's initial FY'85 requests to allow for increased staffing cost as a result of collective bargaining settlements. The notable exception to this is the Purchase of Service Account where the increases requested by DYS were pared down by House 1. This decrease would be partially off-set by the creation of the new Probation Subsidy Program account.

* 4200-0010 Central Administration

Agency Request $2,560,161 - $2,589,985 - 1.2%

DYS believes it can absorb inflationary cost in this line item but is asking for $27,470 for the new position of Health Services Coordinator to coordinate services, develop standards, and educate staff regarding health issues. This position is currently a contracted position in account 4200-0021.

House 1 $2,560,161 - $2,653,185 - 3.6%

House 1 increase over agency request is intended to cover collective bargaining agreements for salary increases, and the health services coordinator.

* 4202-0021 Purchase of Service-Residential

Agency Request $14,922,890 - $17,005,020 - 14.0%

$474,000 is to be transferred out of this account to Acct.#4238-1000. (Consolidated Secure Facilities) to reflect that these funds are being used for consolidated secure facilities. DYS is requesting an additional $1,749,000 to expand the services available to treat the youth whom they are now serving. Currently they are unable to provide all the services outlined in the Individual Service Plan because they do not have the funds to purchase the service. DYS is also asking for $636,519 to help providers keep up with past and current inflationary increases as no such allowance was included in recent years. $170,611 is also

being requested to upgrade direct service staff in the secure programs to be comparable with state employees.

House 1 $14,922,890 - $15,869,675 - 6.3%

In this account, House 1 provides for an $850,000 increase over the FY'84 appropriation to expand Purchase of Service by 50 residential placements. House 1 also includes $694,000 to provide for a 4% cost of living increase for positions funded by the Purchase of Services contracts.

* 4202-0024 Probation Subsidy Program

House 1 NA - $500,000

A recent report showed the number of juveniles arraigned in court fell 27% between 1978 and 1982, while the number of youth committed to DYS increased by 26% from 1978 to 1982. The study concluded that youth are inappropriately committed to DYS in order to access services which the courts have no other way of providing to the youth. For this reason, funds are being made available to provide youth with such programs as restitution and employment training while on probation to alleviate the need to make a DYS commitment to obtain these services.

* 4202-0025 Secure Facilities

Agency Request $3,821,220 - $4,001,959 - 4.7%

$29,383 is to be transferred out of this account to Acct. #4238-1000 to better reflect what the money is used for. DYS is requesting an additional $109,197 to meet inflationary increases at a rate of 4%. Without this increase DYS would be forced to eliminate bed slots. Another $100,925 is being requested to upgrade direct service staff salary levels.

House 1 $3,821,220 - $3,879,630 - 1.5%

House 1 provides for the 4% inflationary increase requested in this account, but it does not provide for the upgrading of the staff salary levels.

* 4231-1010 Stephen L. French Youth Forestry Camp

Agency Request $696,765 - $707,428 - 1.5%

This program was level funded in FY'84 and DYS believes services will have to be compromised if an additional $10,663 is not received to cover inflationary costs.

House 1 $696,765 - $741,171 - 6.4%

House 1 increase over agency request is intended to cover collective bargaining agreements for salary increases.

* 4237-1010 Community Based Treatment Unit

Agency Request $4,342,157 - $4,412,157 - 1.6%

The $70,000 increase requested represents $40,000 for a Data Processing Reserve and $30,000 for a consultant to conduct a study on transportation expenses which DYS believes will result in long term savings.

House 1 $4,342,157 - $4,593,939 - 5.8%

House 1 increase over agency request is intended to cover collective bargaining agreements for salary increases.

* 4238-1000 Consolidated Secure Facilities

Agency Request $6,514,060 - $8,514,171 - 30.7%

$503,383 is to be transferred into this account from other accounts to reflect what the monies are used for. DYS is asking for an annualized figure of $1,188,811 for funding 4 programs within the new Western Youth Service Center, a 60 bed facility, which is scheduled to begin receiving residents in October, 1984. This amount provides for the hiring of staff prior to the opening date. DYS sees the opening of this facility as a high priority.

House 1 $6,514,060 - $8,901,690 - 36.7%

No changes were made in the House 1 budget except for providing for the increased salaries resulting from collective bargaining agreements.

Department of Public Health

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
State Monies						
4510-0110	Community Health Centers	$1,100,000	$1,151,914	$1,115,774		
4512-0100	Communicable and Venereal Diseases	3,679,268	4,045,238	3,953,305		
4512-0020	Alcoholism	19,801,600	21,717,445	20,594,077		
4512-0500	Dental Health	2,214,650	2,461,792	2,273,639		
4512-0900	Preventive Medicine	745,631	1,366,042	981,191		
4513-0200	Drug Rehabilitation	4,652,466	6,655,683	5,181,283		
4513-1000	Family Health Serv.	13,122,419	11,460,709	13,183,973		
4513-1001	Maternal and Child Health	500,000	500,000	500,000		
4515-0100	Tuberculosis Prog.	2,644,670	2,652,140	2,619,057		
4516-0100	State Laboratories	5,040,921	5,542,556	5,942,525		
4516-0201	Lead Poisoning Prev.	791,699	967,458	962,258		
4513-0001	Lakeville Hospital	7,155,876	7,156,297			
4533-0001	Mass Hospital School	6,694,555	6,699,970			
4537-0001	Western Mass Hospital	5,334,291	5,514,490			
4540-0001	Consolidated Hospitals			63,747,612		
Federal Monies						
4500-1000	Preventive Health Services Block Grant	$2,476,572	$2,476,572			
4500-2000	Maternal and Child Health Block Grant	7,230,354	7,661,399			
4503-3039	State Operated and Supported Programs for Handicapped Children	1,245,749	1,245,749			
4512-0179	Vaccination Assistance Project	488,234	526,493			
4513-9007	Women, Infants and	22,295,708	24,370,955			

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
Federal Monies						
4515-0113	Health Programs For Refugees	$142,556	$185,320			
4515-0015	Outreach/Case Register Services for Tuberculosis	110,850	110,850			

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Summary

Agency Request

The Agency uses federal and state monies to run its various programs. The federal line items, which never change in House 1, are provided for reference; you will find them mentioned in appropriate narratives. The major children's programs are: Maternal and Child Health, where initiatives are sought in coordination of consistent standards of health care for pregnant women and children, monies to pick up the federally funded genetics programs, dissemination of statewide injury prevention program (SCIPP) strategies, and monies to further identify health problems caused by poor nutrition; the lead paint poison prevention program, where initiatives sought are $63,000 for computerization and $100.000 for new inspectors; alcohol and drug abuse with several new initiatives. Other programs affecting children come under chronic and communicable disease control, the state laboratory, several of the public health hospitals, the early intervention programs described under services to handicapped children, and dental health.

House 1

House 1 initiatives include:$2.16m to annualize WIC expansions begun in FY'84; $200,000 to pick up the federally funded genetic program; $60.000 for computerization of the lead paint poisoning program; $200.000 to prevent substance abuse for adolescents; $50,000 for a school health demonstration project and a 4% cost-of-living increase for providers. House 1 also includes annualization of collective bargaining costs which was not reflected in the agency request.

* 4510-0110 Community Health Centers

Agency Request $1,100,000 - $1,151,914 - 4.7%

This line item provides grants of about $25,000 to community health centers. A good portion goes to children's services.

House 1 $1,100,000 - $1,115,774 - 1.4%

* 4512-0100 Communicable and Venereal Diseases

Agency Request $3,679,768 - $4,045,238 - 9.9%

This item combined with federal monies provides for immunizations of children (polio, measles, mumps, rubella, etc.), investigation of outbreaks of potentially epidemic diseases, educational programs on VD for high school students, support for 18 VD clinics treating about 50,000 people per year, and treatment for AIDS victims. Increases are for cost of living increases for VD clinics and increased cost of vaccines.

House 1 $3,679,268 - $3,953,305 - 7.4%

House 1 decreased cost of living request for VD clinics from 8% to 4%.

* 4512-0200 Alcoholism

Agency Request $19,801,600 - $21,717,445-9.7%

While the alcoholism programs serve young people and adults, there are several programs specifically for youth: four educational programs aimed at prevention of alcohol abuse; and sixteen early intervention programs serving youth. Two new initiatives requested are a residential youth program for drug/alcohol dependency ($500,000) and in-patient services for Hispanic young people ($159,355) and a cost of living increase for providers.

House 1 $19,801,600 - $20,594,077 - 4%

House 1 allows a cost of living increase for providers at 4%.

DPH - continued

* 4512-0500 Division of Dental Health

Agency Request $2,214,650 - $2,461,792 -11%

The majority of these monies go to provide dental services for the developmentally disabled in state schools of $1.8m, $1.6m is a contract with Tufts, $207,000 for a contract with the National Foundation of Dentistry to serve the handicapped, and $110,000 from the Federal block grant to train dentists to care for this group. Funding is also provided for 75 DYS clients for dental services, and the supervision, monitoring, training and certification of DPW dental programs.

The division is also responsible for the promotion and monitoring of the fluoridation of public water supplies. The objective is to add 25,000 people each year whose water is fluoridated: 55% of the water is flouridated.

The division operates a fluoride rinse program: reducing decay levels 20 - 40% and costs 70¢ per child per year. In FY'84, 60,000 children will be served. Federal monies of $100,000 per year for three years goes to a dental sealant program that will serve 3,000 children.

Initiatives of the division include: $75,000 to expand dental care to all DYS clients in secure treatment and: $108,725 for cost of living for dental providers at state schools, a mandated consent decree of the courts.

House 1 $2,214,650 - $2,273,639-2.6%

House 1 does not include the DYS dental care program ($75,000); expansion of local aid for fluoridation ($50,000); expansion of the fluoride rinse program, and 1 position for coordination and TA to school systems to help them provide and educate for improved dental care. A 4% cost of living for providers was included.

* 4512-0900 Preventive Medicine

Agency Request $745,631 - $1,366,047 - 83.2%

This line item funds the school health education program (partially funded with federal dollars), the Child Passenger Safety Resource Center (partially funded with federal dollars) and the lung cancer prevention and smoking cessation program. Health education focuses on cigarette smoking, proper nutrition, and physical fitness with grants for continuing education for teachers at state colleges; grants to school systems targeting smoking and alcohol abuse and; a new curriculum helping young people cope with stress and destructive behavior. The Child Passenger Safety Resource Center promotes use of child car safety seats and safety belts. The lung cancer prevention and smoking cessation program develops and distributes health education materials, produces the Non-smokers Guide to Massachusetts, funds training programs for teachers and health care providers, and produces TV public service announcements.

DPH - continued

Initiatives sought in this line item for children's services include: $80,000 to expand educational efforts to decrease and prevent smoking by pregnant women and teenagers.

House 1 $745,631 - $981,191 - 31.5%

The initiative mentioned above is not included in House 1; other decreases in House 1 do not impact children's programs.

4513-0200 Drug Rehabilitation

Agency Request $4,652,466 - $6,655,683 - 43%

Of the seven categories of programs, four include youth programs; residential drug free, which is long-term residential; outpatient drug free counseling which is agency based; prevention services which include drug education, drop-in counseling, hotlines, and crisis intervention, and; special projects which includes vocational education, special education and day treatment.

Because of the shortage in federal funding DPH was seeking $1.6M additional state monies to include; $500,000 for 25 additional detox beds since there are only 29 for the whole state; $300,000 for 30 residential treatment beds for women in the drug free program; $300,000 for Hispanic clients particularly in the Lawrence-Lowell and Springfield-Holyoke areas; $100,000 for the Roxbury District Court referral program, and; $50,000 for five parent-child drug abuse prevention projects geared to ongoing community supported alternative activities. DPH requested a 5% cost of living increase to providers.

House 1 $4,652,466 - $5,181,282 - 11.3%

Initiatives for children in House 1 are $265,000 for residential services for adolescents and a cost of living increase for providers.

* 4513-1000 Family Health Services

Agency Request $13,122,419 - $11,460,709 - (13%)

* 4513-1001 Maternal and Child Health

Agency Request $500.000 - $500.000

The above line items comprise the DPH's Maternal & Child Health Programs. These programs offer services aimed at preventing maternal and child health problems and ensuring access of poor and high risk mothers and children to quality health care. They include nutrition services; perinatal. pre-school. and school health programs; a range of preventative services; and primary care programs. The following items comprise Maternal and Child Health Programs.

WIC

The Special Supplementary Food Program for Women. Infants, and Children (WIC) is a federally funded. state supplemented nutrition intervention program providing individualized nutrition care including food. nutrition education. and coordination with a primary health care provider. By the beginning of FY'84. the WIC program was serving approximately 25% of the eligible population. with an average annual caseload of approximately 50.000. The family health services line item for FY'84 is higher than that passed because the state passed supplemental funding for WIC in December. 1983 and it is reflected in this line item.

PERINATAL, PRE-SCHOOL, & SCHOOL HEALTH PROGRAMS

This unit of the Division of Family Health Services provides comprehensive high-risk identification, screening, and prevention programs for mothers and children (up to 22).

Perinatal programs are designed to improve the outcome of pregnancies and provide early identification and follow-up of high risk infants and families.

Funding for a hotline was established to provide information on the effects of hazardous substances on the health of pregnant women and their children. In the first half of FY'84, more than 600 calls were received.

The department operates a federally funded program providing genetic disease testing and counseling, workshops, health education materials on genetics, referrals and technical assistance for genetic service providers. Federal funding for this program is running out and they are requesting state monies to continue this program.

The high risk infant identification program is a reporting system from all hospitals for deliveries of infants with low birth weight. congenital abnormalties or other high risk conditions. It is anticipated that 7,000 high risk infants per year will be identified.

A community based high risk infant and family support program offers support groups, home visit community nursing, service coordination, and referrals to other programs including early intervention (see section following this one, "Services to Handicapped Children" for a description of the early intervention program).

HIGH RISK FOR DEAFNESS/HEARING AID PROGRAMS

High risk for deafness and hearing aid programs assure evaluation and intervention services for young children with hearing impairment;

The Sudden Infant Death Syndrome Program (SIDS) makes available 24 hour on call medical and nursing counseling services to families with a SIDS death, payment of autopsy of the infant, home visits, and education/training programs for health professionals. More than 100 families are served each year.

PRE-SCHOOL PROGRAMS

Community-based health services support systems for center-based and family day care programs offers pre-school health care and early identification of high risk young children.

SCHOOL HEALTH PROGRAMS

Central and regional staff provide technical assistance on screening procedures (vision, hearing, postural defects); program management, school health issues and staff development.

PREVENTION PROGRAMS

The poison control system, mandated under state law, runs a toll free 24 hour poison information hotline staffed under a contract with Children's Hospital. In FY'83, 75,000 calls were received and followed up - a 300% increase since 1978.

The state childhood injury prevention program is planning an injury prevention resource center to provide information, technical assistance, coordination and evaluation of existing injury prevention activities and dissemination of information on successful programs.

PRIMARY CARE PROGRAMS

The primary care programs provide prenatal and pediatric ambulatory care for women and children, with primary focus on high risk and low income individuals.

The unit's programs include: prenatal and pediatric primary care programs, through contracts with hospitals and community health centers, offers multi disciplinary care to high risk, low income mothers and children-in FY'84, 49,000 women and children living in "high need" areas of the state will be served; adolescent health and pregnancy programs where over 16,000 adolescents receive health care, health education, counseling and support services in family planning, sexuality, pregnancy, parenting, nutrition, depression and substance abuse.

The Department has submitted several Adjustment Budget requests in the area of child health; $200.000 increase in family health services designating DPH as the lead agency in EOHS for developing consistent standards of health care for pregnant women and children; $200,000 in family health services to pick up the genetic disease testing and counseling program which was federally funded in FY'84; $130,000 in family health services to disseminate the successful Statewide Childhood Injury Prevention Program (SCIPP) strategies statewide through community agencies; $81,000 in family health services to further identify health problems because of poor nutrition and to assure program planning and policy decisions to deal with these problems - DPH proposes a nutrition surveillance system for very young children.

The Department is asking for a 5% cost of living increases for purchase of service contractors.

House 1 Maternal and Child Health

4513-1000 Family Health Service $13,122,419 - $13,183,973

4513-1001 Maternal and Child Health - $500,000 - $500,000

This line item contains $2.16m to annualize children's nutrition and health service expansions; $2.12m for WIC; $40.000 for annualizing funding personnel in the Office of Nutrition. The $200,000 requested to replace federal funding for the gentics program remains. House 1 allows just $20,000 of the $200,000 requested for the quality and standards of care initiative. The 5% cost of living request for providers was dropped to 4%. All other line items (four are federal) remain the same. House 1 also cuts out the injury prevention program initiative.

* 4513-1000 Family Health Services (Services to Handicapped Children)

Agency Request $13,122,419 - $11,460,709 - (13%)

(As previously mentioned, this item had WIC state supported monies added to it)

In addition to funding Maternal and Child Health programs, this line item funds the Services to Handicapped Children Program which comprises the items described below.

The Clinic Unit provides habilitative services to significantly handicapped people for whom services are not available or affordable. Specific clinic programs with approximate caseloads are: cardiac (682); developmental, retarded or brain damaged (87); myelodysplasia (95); neurology/seizure (546); oro-facial, facial disfigurement usually causing eating problems (467); orthopedic skeletal disorders (144); scoliosis, curvature of the spine (270); cystic fibrosis, lung problems (103); cerebral palsy, brain damage affecting motor coordination (95); and other chronic diseases (44). As part of this program, genetics clinics offer genetic disease testing and counseling.

The Case Management Services Unit coordinates medical, educational, developmental, social and rehabilitative services to handicapped children up to 18 who receive Supplemental Security Income(SSI), or are served in the Clinic or Community Services Unit of DPH. This unit develops and monitors an individual service plan (ISP) for each child. OFC developed the model for this case management system with a three year federal grant.

The community services unit support families in caring for their children at home and in the community. Forty five contracted early intervention programs provide diagnostic, therapeutic, habilitative, and educational services to children birth to three. These are children who are deemed biologically or environmentally at risk. Nurses, social workers, child development specialists and occupational, physical and speech therapists work as teams, focusing on support for parents in caring for their children. DPH expects to serve 2,300 children in FY'84 and plans continued expansion of this program. The cost for these programs is $5.4m.

DPH purchases community support services including: developmental day program, for severely multiple handicapped children, which includes physical, occupational, and speech therapy plus nursing care and an educational program; integrated preschools, four programs with special programs where handicapped students are integrated with able-bodied students; respite services/ parental and community outreach, providing inpatient respite (respite means "a period of rest, part of the purpose of respite care for handicapped children is to give parents some time to themselves"), training to professionals and others in the community, camperships for handicapped children, and some short term pediatric nursing home respite care; home based medical services provide therapeutic services in the home, and; ventilator dependent home program which provides nursing, equipment, and related services to ventilator dependent children wishing to remain at home. DPH is working with Department of Public Welfare to secure medicaid payments for these and other chronically ill children.

House 1 $13,122,419 - $13,183,973 - Less than 1%

As mentioned under the Maternal and Child Health Program, House 1 adds in the state supplement to Women, Infants and Children (WIC) in this line item. House 1 doesn't change Services to Handicapped Children Program.

* 4515-0100 Tuberculosis Program

Agency Request $2,644,670 - $2,652,140 - Less than 1%

The Division of Tuberculosis Control maintains ten inpatient and 33 ambulatory programs, a lab, drugs for treatment through tuberculosis clinics, tuberculosis testing supplies (200,000 in FY'83), a small professional staff providing technical assistance, a monitoring system, a federally funded program focusing on refugees. specifically Indochinese refugees. It should be noted there has been an increase in tuberculosis in the past two years (12%) and the state received a federal grant for outreach and monitoring.

House 1 $2,644,670 - $2,619,057 -(1%)

* 4516-0100 State Laboratories Institute

Agency Request $5,040.921 - $5,542,556 - 10%

All five major program areas of the State Laboratory Institute affect children: new born screening, diagnostic microbiology, biologics production, food and drugs and the Environmental Laboratory. The newborn screening program identifies about 50 children (Massachusetts and New England) who receive nutritional and medical treatments to prevent mental retardation. Diagnostic Microbiology detects certain early childhood diseases. Vaccines for children are produced and distributed by the Biologies Laboratory. The Food and Drug Environmental Labs test foods such as infant formulas, milk and cereals. Some of the increased request is due to increased cost of vaccines.

House 1

No change.

Childhood Lead Poisoning Prevention

Agency Request

* 4516-0201 Lead Poisoning Prevention $791,699 - $967,458 - $22.2%

The federal grant 4500-2000 provides funding for local programs in Boston, Worcester, Springfield, S.E. Mass., Merrimac Valley, Fitchburg and Leominster. The jobs block grant has provided for part-time nurses at the regional offices to monitor cases.

The lead poison prevention program seeks to prevent lead poisoning among young children, six and under through

DPH - continued

education, screening and lab analysis, case management of children with elevated blood lead levels. The program provides medical intervention, inspections, enforcement, and crisis intervention deleading of residences (365 deleadings in FY'83). This program is also charged with inspecting day care centers (100 done in the first quarter of FY'84) and public housing projects.

Currently, the state is barely able to serve children classified as high risk, level one; children who are in danger of permanent disability. There were 570 high risk children served in FY'83, with most cases determined through community health centers and hospital clinics, thus it is unclear how many children are missed. The program is looking for additional funds to computerize their case management ($63,000) so they can monitor moderate risk; class 2 children, increasing the caseload from 570 to 3,700. They are also seeking $100,000 to hire more inspectors and supervisors to increase required inspections of day care centers and public housing projects.

House 1 $791,699 - $962,258 - 21.5%

House 1 took out repair monies for machinery used in lead paint detection ($5,000) and the $100,000 for new inspectors. The money for computerizing case management remains. The additional monies are to meet collective bargaining costs.

* 4531-0001 Lakeville Hospital

Agency Request $7,155,873 - $7,156,297

Lakeville Public Health Hospital is a 120 bed chronic hospital which partially serves children. There is a school as part of its program.

House 1

House 1 has placed all six DPH hospitals into a consolidated account. There are no significant programs impacting children's programs.

* 4533-0001 Massachusetts Hospital School (MHS)

Agency Request $6,694,555 - $6,699,970

Massachusetts Hospital School specializes in the care, treatment, and education of handicapped persons under 21, providing inpatient and limited outpatient services. Services consist of residential/therapeutic services, educational programs, a summer camp, and an independent living program. The hospital consists of 20 buildings on 166 acres.

House 1

House 1 has placed all six DPH hospitals into one account. There appears to be no significant change concerning the MHS.

* 4537-0001 Western Mass Hospital (WMH)

Agency Request $5,334,291 - $5,514,490 - 4%

The hospital's inpatient services include inpatient pediatric services and pediatric respite care.

House 1

Again, House 1 has put DPH hospitals into one line item. There appears to be no change concerning children's programs.

Department of Public Welfare

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
4400-1000	Administration	$82.239,631	$87,645,882	$87,499,004		
4400-1004	Child Support Enforcement	7,212,773	7,908,748	7,430,540		
4400-1009	Voucher Day Care	3,926,273	8,987,666	8,808,574		
4400-1035	Training/AP Workers	821,900	1,406,531	884,876		
4400-1200	Food Stamp Program	11,517,511	11,594,000	12,501,983		
4400-1400	Project Good Health	1,626,579	2,190,338	1,921,256		
4402-5000	Direct Medical Assistance	1,039,755,000	1,253,569,135	1,173,530,000		
4402-5101	Utilization Review	7,929,554	8,712,280	9,366,357		
4402-5300	Direct Medical Assistance/MH	29,337,000	41,111,503	38,382,345		
4403-2000	AFDC	388,250,585	426,642,000	413,164,000		
4405-2000	SSI	113,058,000	117,115,000	113,250,000		
4406-2000	Direct Gen.Relief	81,462,000	106,052,000	86,529,000		
4406-3000	Homelessness		5,310,356	4,338,000		
4407-1000	Employment and Training	9,770,683	18,229,353	12,277,283		
4407-9001	Work Incentive Demonstration Project	8,350,000	7,775,000	7,775,000		

Please note that the figures in FY'84 appropriation column above may differ from FY'84 budget as passed in July, 1983. This is because of a number of factors which will be explained in related account narratives below. This document used the FY'84 appropriation figures from the Governor's (House 1) budget for consistency.

SUMMARY

Agency Request

The Department of Public Welfare's FY'85 budget request totals $2.138 billion, approximately $303.5m (16%) over anticipated FY'84 spending. This total does not reflect $26.6m for the Refugee Program which is 100% federally reimbursed. In addition, 1/3 of the increase ($100m) will pay for FY'84 Medicaid bills in FY'85 which brings the

Please note that the % increase listed for individual accounts reflects increases needed to annualize existing programs as well as to fund new initiatives. Numerous requests are included for converting current 03 consultant staff to 02 temporary state employees.

According to DPW, the FY'85 budget request sets as its major goals:

* providing a decent level of cash assistance to the poor;
* providing needed services to the homeless, refugees and those seeking employment and training;
* providing cost effective, quality health care services to the poor;
* error rate reduction, to come closer to the 3% federally specified target;
* placement of 7,000 recipients into jobs;
* achievements of 48% increase in savings and revenue to a total of $229.5m and
* program and management improvements designed to improve both management of the Department and services to recipients.

The Department's responsibilities include the administration of a number of programs that are federally mandated, the costs of which are fully or partially reimbursed by the federal government.

Detailed information on specific accounts that affect children follows.

House 1

The Governor's recommendation for the Department of Public Welfare for Fy'85 totals $2.001b. The increase over FY'84 appropriation totals $202,457,000. However, according to House 1 this is an increase of $42.7m above estimated level required to maintain current services. (Note: Agency request explains that $100m of the $202m increase is to cover FY'84 medicaid costs).

As outlined in H1, major expansion items include:

- o $8.2m - a 5% cost of living increase for AFDC recipients beginning 1/85;
- o $2m - a 5% cost of living increase for General Relief recipients beginning 1/85;
- o $10.8m - health care for GR recipients;
- o $1.4m - a 5% increase in the standard of need for AFDC recipients;
- o $5.22m - increased emergency assistance for GR and AFDC clients;
- o three additional shelter programs for the homeless;

- o $5.4m - in expanded voucher and AFDC funded day care programs for Employment and Training participants and
- o $2m - expanded supplemental AFDC benefits.

In addition, projected savings through improvements in the management of the Department include Medicaid program savings of $52m and reductions in error rates.

* 4400-1000 - Administration

Agency Request $82,239,631 - $87,645,882 - 6.5%

This account provides for the Department's direct service staff (AFDC, GR, Medicaid, SSI) and for supportive costs related to the Department's activities (clerical, managerial, rent and operational costs and mailing of checks).

The increase of 6.5% would be directed at error rate reduction, savings and revenue increases and program and managerial improvements. Additional staff: 110 eligibility workers, 24 staff to reduce Medicaid error rate and assist local offices, 10 ET workers, 20 staff to collect overpayments, conduct audits, etc., 9 staff and $250,000 in contract funding for Research, Evaluation and Planning, office renovations and relocations, legal support and staff analysts. Costs previously funded out of other accounts (i.e., Medical Administration) have been transferred to this account as well.

House 1 $82,239,631 - $87,499,004 - 6.3%

House 1 essentially supports the agency request.

* 4400-1004 Child Support Enforcement

Agency Request $7,212,773 - $7,908,748 - 9.6%

The Child Support Enforcement Unit establishes and monitors child support agreements with parents who have left home. According to DPW, 85% of families presently receiving AFDC are eligible for benefits because of the continued absence of one of the parents. The efforts of the Child Support Enforcement Unit are directed at ensuring that absent parents contribute to the cost of care for their children. This unit is presently the main method by which revenues are collected from absent parents whose families receive AFDC.

The FY'85 goal is to expand collections by $7m to a total of $60m. This would be accomplished through: comprehensive coordination of efforts with the probate court system, more fully automating programs which locate absent parents, enforcing court orders and collecting payments and submitting additional names to the Department of Revenue and Internal Revenue Service Tax Intercept Programs.

The $696,000 would cover: 2 additional staff for the Tax Intercept Unit; 10 additional support staff to monitor child support activities and interview absent parents in the 12 probate courts; development and implementation of training packages and a quality assurance system; annualization of contracts with eleven DA's offices that fund specialized prosecution/investigation capabilities; legal resources to analyze options for establishing an administrative agreement to allow enforcement of voluntary agreements without court proceedings. A final initiative is included which would determine whether this Unit should expand its services to non-AFDC families and, if so, implement a program in the last quarter of the year.

House 1 $7,212,773 - $7,430,540 - 3%

House 1 essentially supports the initiatives outlined in the agency's request. While supporting the expanded role for this unit regarding non-AFDC enforcement cases, the House 1 request does not include the $200,000 to fund a study or staff to fulfill this. The estimation of annualization of existing contracts with DA offices is lower than the agency request. Out of state travel is not included in House 1 and the goal for collections is now estimated at $55m by D.P.W.

* 4400-1009 Voucher Day Care

See separate day care budget.

* 4400-1035 Training

Agency Request $821,900 - $1,406,531 - 71%

This account funds the training for all Department staff much of which is directed at reducing the overall error rates in Medicaid, AFDC, Food Stamps, and General Relief (GR), systems initiatives and policy procedures.

The increase would fund 50 additional eligibility workers and technicians to cover vacancies and training of new workers to meet the goal of 6 month eligibility redeterminations, regardless of staff turnover and to establish three new training units (3 Financial Assistance Supervisor II's) in local offices.

DPW - continued

House 1 $821,900 - $884,876 - 7.6%

House 1 supports existing training programs, with a slight increase. The proposed advanced hiring program which would have added 50 eligibility workers to cover vacancies and training of new staff is not included.

* 4400-1200 Food Stamp Program

Agency Request $11,517,000 - $11,594,000 - .6%

The Food Stamp Program provides resources to meet the nutritional needs of income eligible households, as determined by federal guidelines (at or below 30% of poverty level). This account covers administrative costs (eligibility, outreach, photo ID's, issuance of ATP's - Authorization to Purchase) associated with this program, since the cost of food stamps themselves is covered by the federal government.

A new initiative is included ($261,000) to address the hunger problem in Massachusetts with 23 new food stamp eligibility staff and contract/support funding to develop/implement an outreach program. (The $261,000 was actually appropriated in FY'84 as part of a supplemental budget for nutrition programs and is reflected in the FY'84 figure above). DPW states that presently only 187,018 or 58% of the children in Massachusetts who reside in families with reported wage earnings at or below 30% of poverty level are currently receiving food stamps (24.6% is the figure for adults). The staff and outreach program would focus on increasing participation for those eligible.

House 1 $11,517,000 - $12,501,983 - 8.5%

FY'84 appropriation figure includes $261,000 allocated to this account through the supplemental appropriation for nutrition programs in FY'84 (other monies were allocated to WIC and Project Good Health).

House 1 annualizes the supplemental appropriation and supports the agency request. Most of the increase covers collective bargaining costs not included in the agency's FY'85 request.

* 4400-1400 Project Good Health

Agency Request $1,626,579 - $2,190,338 - 34%

This account covers the cost of Project Good Health, a federally mandated program that provides information and services linking children and young adults receiving Medicaid with access to comprehensive health care services. Information, Early Periodic Screening, Diagnosis and Treatment (EPSDT), assistance in receiving care (transportation) and timely delivery of services are all covered by Project Good Health.

DPW's priority for this account is to expand the enrollment projected for FY'84 at 48,300 (24% of all eligible participants) to 99,400 (50% of eligible participants) by adding 20 new field staff($187,000), converting 03 staff to 02 and funding($250,000) a marketing program to increase enrollment (materials, equipment, outreach, etc.). The FY'84 appropriation figure includes $300,000 allocated as part of a supplemental allocation for nutrition programs (funding staff and some initiatives outlined above).

House 1 $1,626,579 - $1,921,256 - 18%

The House 1 FY'84 appropriation figure includes $300,000 allocated through a supplemental budget for nutrition services (funds also allocated to WIC and Food Stamps).

House 1 essentially supports the agency request for FY'85. Outreach and staff conversion from 03 - 02 status is not included as requested by DPW. The FY'84 supplemental allocation has been annualized in the FY'85 request.

* 4402-5000 Direct Medical Assistance

Agency Request - $1,039,755,000 - $1,253,569,000 - 20%

The purpose of the program is to provide quality, cost-effective medical care to eligible low income residents of the Commonwealth.

This request includes: an increase in the Medicaid (MA) only allotment which will cover 3040 new cases triggered by a 5% increase in the AFDC payment standard; a proposed 10% increase in MA only income standard and funds to reimburse the nurse practitioners. Additional monies are also included to cover the projected increase in Medicaid utilization resulting from Project Good Health and a $100M rollover to cover costs from FY'84.

Reimbursement for nurse practitioner services is the result of a Legislative initiative. The purpose of these services is to provide direct medical care to Medicaid recipients in long term or home care settings in those cases where the individual would otherwise require institutionalization.

House 1 $1,039,755,000 - $1,173,530,000 - 12.8%

The House 1 request funds the increase in Medicaid (MA) only cases. Monies requested to fund an increase in the Medicaid (MA) only income standard and to reimburse nurse practioners are not included. Rate increases were funded at a 7% inflation rate rather than the requested 8% and agency savings from FY'84 (not in the agency request) are carried over in the House 1 FY'85 figure.

DPW - continued

* 4402-5101 Utilization Review

Agency Request - $7.929.554 - $8.712,280 - 9.8%

This account funds the Utilization Review/Control Unit, Third Party Liability, Managed Health Development and Massachusetts Dental Project, with the overall aim of controlling Medicaid costs and increasing savings, particularly in the Medicaid account.

Priorities for this account include: 10 additional staff to perform audits of institutional providers ($95,670); expansion and development of managed health care programs for AFDC recipients and well and frail elderly to 25,000 participants in FY'85 compared to 7,830 in FY'83 through marketing strategies and outreach staff ($250,000 in contract and support funds) and $30,000 to develop a central home location assistance program for the elderly.

House 1 $7.929.554, - $9,366,357 - 18%

House 1 supports the agency request and increases the savings goal from $40m to $60m. The increase in House 1 reflects the additional administrative resources necessary to meet the increased savings goal.

* 4402-5300 Direct Medical Assistance/Mental Health

Agency Request - $29.337,000 - $41,111,503 - 40%

This account funds all Medicaid-reimbursable community mental retardation and mental health services.

This budget request includes reimbursement for services provided by: 18 new Institutional Care Facilities - Mentally Retarded (ICF-MR's), 15 of which are Type A and 3 are Type B and 4 new Day Habilitation Programs. These budget initiatives are consent decree related. Service expansion unrelated to the consent decree includes 10 Mental Health Clinics and 5 psychiatric day treatment programs that will become certified for Medicaid reimbursement. The Department is proposing to be billed directly for reimbursement for services provided in the 52 early intervention programs administered by DPH.
Rate increases are also requested.

House 1 $29.337,000 - $38,382,345 - 30.8%

The changes in this account can be attributed to the use of a lower inflation rate for rate increases and a less optimistic timeline for the new ICF-MR's (13 Type A and 2 Type B). In addition, the request for the ability to be billed directly for early intervention programs (administered by DPH), has not been included. The money remains in the DPH budget.

* 4403-2000 AFDC

Agency Request $388,250,585 - $426,642,000 - 9.8%

AFDC provides cash assistance to financially eligible families with dependent children. A dependent child is one who has been deprived of parental support by reason of death, continued absence, or incapacity of either parent, or the unemployment of the family's principal wage earner. For example, in FY'84, the maximum monthly grant for a mother with two children, with no other income is $379.00 or $74.75 per week for this family of three.

Included in the amount requested by DPW for this account are a 5% cost-of-living increase, a 5% increase in the standard of need and a 5% increase in the clothing allowance. In addition, funding to cover two regulatory changes are included: to allow women whose children have been temporarily removed due to suspected abuse/neglect and whose living situation may be threatened to remain on AFDC and for temporary supplemental benefits for those recipients whose earned income has decreased, since it takes 2 months for their regular AFDC check to be adjusted. Three new Emergency Assistance initiatives are planned for FY'85, they are: extending EA to include pregnant women; increasing utility and fuel arrearage caps from $250.00 to $500.00 and increasing by 50% the caps for appliance replacement, appliance repair, food, furniture and kitchen untensils for individuals who have suffered a natural disaster.

FY'84 appropriation figure does not include approximately $50m in revenues collected through the efforts of the Child Support Enforcement Unit. This brings the FY'84 total to $438,250,585, resulting in a net decrease of 2.6% in the FY'85 agency request. The agency request does include the increases listed above. Figures are based on caseload projections that take into consideration successful ET placements, error rate reductions and that actual '84 caseloads are lower than originally expected.

House 1 $388,250,585 - $413,164,000 - 6.4%

House 1 includes funding for the increases as requested: a 5% cost-of-living increase in 1/85; a 5% increase in the standard of need as of 1/85; a clothing allowance of $125/child in 9/84; the temporary supplemental benefits and continued benefits for recipients in order to maintain their homes when their children have been temporarily removed due to suspected abuse/neglect. Emergency assistance funds have been increased to cover provisions outlined in Chapter 450 (addressing emergency assistance and services to the homeless) which was enacted in 10/83.

Like the figures above, approximately $50m is not included in the FY'84 appropriation figure. The difference in House 1 and the Agency Request for FY'85 reflects changes in projected caseloads and successful ET placements. DPW now projects its caseload at 86,400 for FY'85 (FY'84 figure is approximately 88,300). Actual figures result in a 6% decrease in this account.

* 4405-2000 SSI

Agency Request $113,058,000 - $117,115,000 - 3.6%

Supplemental Security Income is a federally administered, but partly state funded program which provides income support to the poor elderly, blind and disabled, including children.

Included in this request are monies for a 5% cost-of-living increase.

House 1 $113,058,000 - $113,250,000 - 0%

House 1 is based on a lower average cost per grant and a smaller estimated caseload than the agency request. The 5% cost-of-living increase requested by the agency is not included.

* 4406-2000 Direct General Relief

Agency Request $81,462,000 - $106,052,000 - 30%

General Relief provides cash payments and limited medical assistance to non-employable individuals and to low-income families. GR is entirely state-funded and is intended to assist needy people who are not eligible for federal welfare programs such as AFDC and SSI. In FY'84, families are expected to comprise 19.4% of GR recipients.

This request includes a 5% cost-of-living increase and a 5% increase in the clothing allowance. The Department is also proposing two new efforts: emergency relief and the first stage of a phased restoration of hospital services to the GR population. The Emergency Relief Program would be similar to the EA program for AFDC recipients, with individual caps adjusted to correspond with GR grants. This program would be funded at $3,225,000. Under the proposed expansion of hospital services to the GR population, the Department is requesting that managed hospital services be provided to approximately 10,600 GR recipients (about 28 percent of the total) in 2 - 3 areas of the state at an FY'85 cost of $12,290,000.

House 1 $81,462,000 - $86,529,000 - 6.2%

House 1 includes: a 5% cost-of-living increase; a clothing allowance of $90 and $1.8m in emergency relief covering 1 month's rent and security deposits for homeless GR recipients. House 1 creates a separate account, 4406-5000 Health Plan, for the phased restoration of hospital services outlined above which is funded at $10.8m.

House 1 is based on a 30,120 caseload, lower than the original agency request since more up to date caseload figures were available. In addition, House 1 does not include as extensive an emergency relief program as requested by DPW.

* 4406-3000 Homelessness

Agency Request $0 - $5,310,000 - new account

The requested program would provide emergency food, clothing, shelter and medical care to the homeless population. In addition to meeting some of their immediate needs, the Department expects to help individuals find more long-term solutions to the problems caused by homelessness.

With these funds the Department is proposing to: fund the 15 current DPW shelters; establish 3 new shelters; fund outreach, planning, and coordinating staff; fund an outreach vehicle to serve the Boston homeless population; fund two medical vehicles, one to provide limited medical services to the Boston homeless population, and one to provide services [illegible] for homeless AFDC mothers and their children; establish a

fund of $75,000 to enable community organizations with small homeless populations to support decentralized beds, a shelter staff person and a client travel fund for nine months in FY'85; fund six housing specialists who will provide technical assistance to local welfare offices so that the Department can help welfare recipients locate affordable housing; fund the Homeless Hotline in FY'85; and to fund four community resource specialists who would work with a team (DSS community crisis worker, DPH community support worker and a community crisis nurse from DMH) to provide the homeless with a comprehensive range of service. These specialists would be slated for Boston, Lawrence, Springfield, and Worcester. NOTE: $3.8m from the General Relief account funded shelter programs in FY'84.

House 1 $0 - $4,338,000 - new account

This request essentially supports the shelter services requested by DPW in this account but allocated administrative expenses to the general administrative line item. Casework services were funded in DSS, DMH and EOCD accounts. In addition, the van program, model transition house, hotline and housing specialists were not included in House 1.

*4407-1000 Employment and Training

Agency Request $9,770,683 - $18,229,353 - 86%

This account funds Employment and Training programs for AFDC recipients. Services include: training, professional career assessment, education, job development, job search and placement and support services (babysitting, transportation) Targeted AFDC groups are: unemployed parent, principle earners who volunteer, women with children between 6 and 18 years old, pregnant teenagers, teenage mothers who volunteer, AFDC teenage dependents. DPW is proposing voluntary participation in FY'85 for GR recipient groups: families, individuals over 45, and potentially employable.

The overall goal for FY'85 is to make 7,000 new placements compared to a goal of 5,000 in FY'84 during 9 months of program operation.

Increases would cover annualization of existing programs, $455,000 for education and training contracts to serve 6,000 new participants, $400,000 for career assessments, $210,000 for additional babysitting, $500,000 for transportation, $110,000 to expand supported work slots (sites added in Fall River, New Bedford, and Brockton), money to serve 750 GR recipients and $330,000 for mailings, evaluation and marketing services. Note: in the original agency request WIN money was included in this line item, therefore, House 1 reflects a $26m FY'85 request instead of $18m.

DPW - continued

House 1 $9,770,683 - $12,277,283 - 25%

House 1 includes a separate account, 4407-9001, for the WIN money. House 1 still reflects the goal of 7,000 new placements with less expansion in programs than originally requested by the agency.

House 1 includes increases in supported work and education and training programs. Job search and career assessment are decreased slightly from the '84 appropriation. The pilot GR program ($2.5m) is not included in House 1.

* 4407-9001 Work Incentive Demonstration Program

Agency Request $8,350,000 - $7,775,000 - (6.8%)

These are federal funds used in the same fashion as ET funds described above. These funds are 90% reimburseable and reflect a decrease due to federal allocations. Due to late start-up, $2.1m was made available to fund voucher day care for ET participants in FY'84.

House 1 $8,350,000 - $7,775,000 - (6.8%)

The House 1 request supports the agency request. Since the voucher day care account was increased, the $2.1m used in FY'84 for day care will now be available for ET programs in FY'85.

Department of Social Services

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
4800-XXXX	Total DSS Budget	$210,619,720	$227,220,962	$234,934,716		
4800-0020	Adoption Services	6,766,245	9,858,430	9,899,873		
4800-0023	New Programs	400,000	2,324,667	1,374,667		
4800-0024	Foster Homes	100,000	138,666	138,666		
4800-0050	Chardon St. Home	459,670	473,284	508,688		
4800-0060	Day Care *	43,430,642	46,248,970	48,248,970		
4800-0070	Respite Care	2,016,716	3,344,169	3,344,169		
4800-0080	Young Parents	1,000,000	1,040,000	1,040,000		
4800-1040	P.P.P.P.	13,880,000	13,667,172	13,986,045		
4801-0200	Reg. I Direct Serv.	14,235,360	15,386,718	16,318,793		
4802-0200	Reg. II Direct Serv.	12,137,231	13,526,172	14,288,940		
4803-0200	Reg. III Direct Serv.	20,432,091	22,422,834	23,823,253		
4804-0200	Reg. IV Direct Serv.	20,231,276	21,146,726	22,878,650		
4805-0200	Reg. V Direct Serv.	19,369,309	21,906,466	23,228,269		
4806-0200	Reg. VI Direct Serv.	25,107,463	24,493,553	26,283,913		

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SUMMARY

4800-XXXX Total DSS Budget $210,619,720 - $227,220,962 - 7.8%

Agency Request

The Agency Request represents a $17.1M increase over the FY'84 appropriation or 7.8%. The total increase is primarily in the following areas:

1) $2.4M for additional direct service staff; annualization of legislatively mandated FY'84 program starts; and community residential services;

2) $6M to support a 4% rate increase to providers;

3) $2.8M for increases in protective day care, protective respite, sexual abuse treatment, parent aid and Parent Anonymous services;

4) $2.2M to support restoration of across-the-board service reductions required in order to meet the Target budget ($212.6M);

5) $1.2M to support expanded comprehensive emergency services; bi-cultural, bi-lingual training; start up of an adolescent/diagnostic treatment program; and specialized equipment for handicapped staff and consumers.

House 1 $210,619,720 - $234,934,716 - 11.5%

While there has been some re-shuffling of monies among various accounts (see below), the additional $7.7M over the Agency Request can be primarily attributed to collective bargaining agreements; an additional $2M in contracted day care; $300,000 for a CHINS facility; and $350,000 for Women in Transition (WIT) Programs in the Regional 0200 accounts (in addition to the $385,000 transferred from the Public Private Partnership Program).

* 4800-0020 Adoption Services

Agency Request $6,766,245 - $9,858,430 - 45.7%

Once a child has been released for and placed in an adoptive home, s/he will be transferred from the Regional 0200 accounts into this one for implementation of that plan. The Adoption Services accounts cover (1) certain contracted services; (2) subsidies for special needs children and incentives; and (3) guardianship for children whose plan is not adoption (allows the court to appoint a guardian.) The large increase would cover the transfer of 500 cases from the Regional 0200 accounts (see above); program annualization (of the June caseload); and the transfer of clothing costs from the Regional 0100 accounts.

House 1 $6,766,245 - $9,899,873 - 46%

Virtually no change. Additional monies are for collective bargaining agreements.

* 4800-0023 New Programs

Agency Request $400,000 - $2,324,667 - 481%

Besides a cost-of-living adjustment (COLA) and program annualization for flexible day care (350,000) and mediation (200,000), this account would fund two new program prototypes: $750,000 for an Adolescent Diagnostic Treatment Center and $1m for two sexual abuse counseling programs. The Adolescent Facility would be a small, intensive (8-10 beds) program with a high staff/child ratio. Services would include psychiatric and family therapy as well as diagnostic and short term treatment as an alternative to hospitalization. The sexual abuse programs would be for both victims and perpetrators.

House 1 $400,000 - $1,374,667 - 244%

While this account still provides COLA and annualization for flexible day care and mediation (350,000 and 200,000 respectively) everything else has changed. The sexual abuse counseling program is funded at $500,000 (includes $100,000 for the use by the Department of Public Health for sexual abuse prevention) and the adolescent diagnostic treat-

This would help to prevent adolescents with behavioral problems from being inappropriately channeled to DYS.

* 4800-0024 Specialized Foster Care

Agency Request $100,000 $138,666 - 38.7%

This statewide account is for specialized foster care (intensive, specialized family placements for seriously disturbed adolescents) and represents annualization of $100,000 spent over nine months in FY'84 and COLA.

House 1 $100,000 - $138,666 - 38.7%

No change

* 4800-0050 Charden St. Home

Agency Request $459,670 - $473,284 - 2.9%

This temporary shelter for women and their children receives a cost of living adjustment.

House 1 $459,670 - $503,688 - 9.6%

The additional funds are for collective bargaining agreements.

* 4800-0060 Day Care

See separate section on day care

* 4800-0070 Respite care

Agency Request $2,016,716 - $3,344,169 - 66%

The extent of this increase is misleading. The $2m figure does not reflect the $1.4m P.A.C. or Previous Appropriation Continued which is a carry-over from the prior year's appropriation which was unspent. The real FY'84 appropriation should read $3,216,716. The small 3.9% increase to $3,344,169 is attributed to COLA.

House 1 $2,016,716 - $3,344,169

No change

* 4800-0080 Young Parents

Agency Request $1,000,000 - $1,040,000 - 4%

The $40,000 is a COLA increase for programs currently funded to provide services to adolescent parents, in one of two program prototypes: community-based and school based.

House 1 $1,000,000 - $1,040,000 - 4% No change

* 4800-1040 P.P.P.P

Agency Request $13,880,000 - $13,667,172 - 1.5%

P.P.P.P. or the Public Private Partnership Program is DSS's mechanism for providing funds to programs on condition that they can "match" a certain percentage through private means. DSS is proposing that the partner's share be increased from 25% to 30%, reducing DSS's share to 70% for a savings of $885,000. Approximately $600,000 is restored through COLA to selective programs and providing small expansions for Parent Aid and Parent Anonymous. The effect of the subsequent loss of $200,000 is in non-protective counseling cuts.

House 1 $13,880,000 - $13,986,045 - .7%

Three things occur in the Governor's Budget to this account.

1) the 75% - 25% match has been restored.
2) $385,000 in Women in Transition (WIT) monies is removed from P.P.P.P, where it was unable to generate the 25% match and put into the Regional 0200 accounts with an additional $350,000 in new monies for a total of $735,000.
3) $125,000 for Parent Aid Programs were added to this account and;
4) $250,000 of the counseling monies available through P.P.P.P. has been specifically designated for counseling programs for the homeless. This is not an increase but a re-use of $250,000 of the counseling funds.

* 480X-0200 Regional Direct Service Accounts

Agency Request

Most of the changes in these accounts were attributable to the transfer of funding related to the 500 foster care caseloads into the adoption account for subsidies; a new centralized legal (staff and support) account; transfer of 97 MR cases to DMH; $1m in protective respite; and an increase for COLA; sixty-two new group care slots; an increase of $250,000 for Comprehensive Emergency Services (CES); and state funding for fifty social workers.

House 1

The increase in the 0200 accounts over the agency request is attributable to collective bargaining agreements; $735,000 in W.I.T. monies; and an adjustment to annualize the FY'84 group care supplemental budget. The state funding of fifty social workers is continued while the request of $250,000 for CES has been cut in half to $125,000

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
5011-0017	New Community Systems	$1,594,110	$5,183,265	$3,516,324		
5016-0104	Expansion of Services to the Retarded	6,000,000	11,000,000	11,100,000		
5021-0000	Children's Serv.	1,547,000	2,276,459	1,326,701		
5046-0000	Consolidated Community Services (MH)	---	---	27,550,901		
5047-0000	Consolidated Children's Services	---	---	12,198,653		
5048-0000	Consolidated Community Services	---	---	62,020,418		
5146-0000	Reg. I M.H. Community Serv.	15,864,374	17,761,874	17,981,874		
5147-0000	Reg. I M.H. Adolescent M.H.	3,887,894	5,387,894	5,387,894		
5148-0000	Reg. I M.R. Community Serv.	16,113,171	16,236,880	16,329,882		
5246-0000	Reg. II M.H. Community Serv.	4,263,891	4,512,031	---		
5247-0000	Reg. II Child and Adolescent M.H.	1,467,084	1,747,716	---		
5248-0000	Reg. II M.R. Community Serv.	9,497,694	9,547,104	---		
5346-0000	Reg. III M.H. Community Serv.	8,020,921	8,026,585	---		
5347-0000	Reg. III Child and Adolescent M.H.	3,035,691	3,212,401	---		
5348-0000	Reg. III M.R. Community Serv.	11,153,574	11,685,962	---		
5446-0000	Reg. IVA M.H. Community Serv.	3,917,141	4,218,021	---		
5447-0000	Reg. IVA Child and Adolescent M.H.	876,391	1,157,023	---		

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
5448-0000	Reg. IVA M.R. Community Serv.	$7,518,618	$7,518,618	---		
5496-0100	Gaebler Children's Center	3,084,213	3,287,290	3,166,406		
5546-0000	Reg. V M.H. Community Serv.	2,726,006	3,070,491	---		
5547-0000	Reg. V. Child and Adolescent M.H.	1,575,757	1,856,389	---		
5548-0000	Reg. V M.R. Community Serv.	9,721,654	9,834,879	---		
5646-0000	Reg. VI M.H. Community Serv.	2,558,353	2,913,583	---		
5647-0000	Reg. VI Child and Adolescent M.H.	2,571,839	2,646,335	---		
5648-0000	Reg. VI M.R. Community Serv.	10,919,326	11,257,794	---		
5846-0000	Reg. IVB M.H. Community Serv.	4,511,733	4,731,712	---		
5847-0000	Reg. IVB Child and Adolescent M.H.	1,429,328	1,578,320	---		
5848-0000	Reg. IVB M.R. Community Serv.	9,861,426	10,086,396	---		

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SUMMARY

Agency Request

The Children's Budget is analyzing only those line items that are for children's services. The majority of the Department of Mental Health's (DMH) budget is spent for adult clients. Many children will require these services upon turning 22, therefore we have included these items in the preceding chart. The adult line items are not in the narrative. In FY'84, DMH spent $535 million of which $19.4 million (3.6%) went for children's services. The FY'84 budget also included $6.3 million to provide interim services to retarded people. For FY'85 DMH has requested $572 million with $23 million or 4% for children's services, $11 million to provide interim services to retarded people over 22, and $850,000 in initiatives for the homeless (a population with an increasing number of adolescents). The request for children's services is $3.6 million more than FY'84, a request increase of 18.8%.

House 1

The Governor recommends a total DMH budget of $584 million of which $22.1 million (or 3.8%) would be for children's services. House 1 includes the agency request of $11 million for increased funding for interim services for retarded people who turn 22, and the $850,000 for initiatives for the homeless. The House 1 Budget would increase monies for children's services by $2.6 million, a 13.3% increase of FY'84.

* 5011-0017 New Community Services

Agency Request $1,594,110 - $5,183,265 - 225%

This account funds adult mental health services. We include it here because the agency has included a request for a homeless initiative of $850,000, and the homeless population includes an increasing number of adolescents.

House 1 $1,594,110 - $3,516,324 - 120%

House 1 includes the $850.000 initiative for the homeless.

* 5016-0104 Expansion of Services to the Retarded

Agency Request $6,000,000 - $11,100,000 - 79.9%

Also called the unserved retarded account, this line item funds services to retarded people once they turn 22, and are no longer eligible for chapter 766 services. Services include residential programs, counseling, vocational education and respite care. These are meant to be interim services until final placements are found. The agency request includes $2.5 million to annualize programs started in FY'84. $1.9m for services to DSS clients who are turning 22, and expansion of services mentioned above.

House 1 $6,000,000 - $11,100,000 - 79.9%

House 1 agrees with the agency's request.

* 5021-0000 New Child-Adolescent Services

Agency Request $1,547,000 - $2,276,459 - 47%

This account funds the Children's and Adolescent's Individual Service Fund and new initiatives in children's services. For FY'85 DMH requests monies for new residential programs for children in community settings (1,351,835). Of this money, 180,000 would be used for highly specialized programming for ten children who need long term care, $672,000 for 82 children to provide residential and hospital diversion programs, and 500,000 for two staff secure programs for 24 children and adolescents.

House 1 $1,547,000 - $1,326,701 (-14.2%)

House 1 recommends funding the Children's and Adolescents' Individual Service Fund for $893,474. Of this total $125,000 is continued funding for programs for deaf children with emotional problems, $408,000 for continuation of the interim service fund which funds individual placements for kids who need specialized programs for an interim period, and $360,000 for 21 long term placements for mentally retarded, emotionally disturbed children who will need long term care. House 1 also recommends $433,227 for two, twelve bed closed treatment facilities for adolescents. One of these facilities would serve children 12-15 and the other would serve adolescents 16-21. This money is for purchase of service on a contract basis.

* 5047-0000 Consolidated Children's Services

Agency Request - None

House 1 $12,198,653 (New Line Item)

In past House 1 Budgets, children's services were funded on a regional basis. The arrangement prevented the commissioner from readily reallocating funds for a particular service to respond to changing area needs. To improve the commissioner's management of the area based system the Governor's budget consolidates the accounts in regions II through VI for children's services into one central account. Region I children's services are not included in the proposed account consolidated because they include a number of court-monitored consent decree programs (i.e., Brewster decree, 1978). The Governor's request for $12,198,653 is $1,252,163 (11%) more than last year's DMH appropriation for children's services in regions II through VI. It will fund day treatment, case management, residential and protective services, crisis intervention, court evaluations, and other out patient, diagnostic support and school consultation services.

* 5147-0000 Children's Services Region I

Agency Request $3,887,894 - $5,387,894 - 38%

This account funds day and residential programs for children and adolescents in Region I. Services include residential, vocational, case management, out-patient services and home support. The FY'85 request is for $5,387,894, an increase of $1,500,000 over the FY'84 appropriation. This increase would represent the transfer of the annualized value of community programs begun in FY'84 from DMH central account 5011-0017 (new Community Mental Health Programs).

House 1 $3,887,894 - $5,387,894 -38%

House 1 concurs with the agency request

* 5247-0000 Children's Services Region II

Agency Request $1,467,084 - $1,747,716 - 19%

This account supports a range of community-based mental health services in District II for children and adolescents. Services provided include residential programs, vocational training, case management. outpatient services and home support.

The FY'84 appropriation is $1,467,084. The FY'85 base request of $1,747,716 includes an increase of $208,632 transfer from the 5021-0000 account for the funding of an eight bed residential program (see also 5021-0000). Additionally, a transfer from the 07 to the 03 for $2,143 is requested for the provision of a protective service contract.

House 1 $1.467,084 - 0

House 1 zero funds this line item. Funds are transferred to DMH central account 5047-0000, consolidated children's services.

* 5347-0000 Children's Services Region III

Agency Request $3,035,091 - $3,212,401 - 5%

This account supports a range of community-based mental health services in District III for children who are in need of services. Services provided include residential programs. vocational training. case management. outpatient services and home support.

The FY'84 appropriation for this account is $ 3,035,091 The FY'85 request for this account is $3,212,401 an increase of $166,277 over the FY'84 appropriation consisting of the following:

-- A transfer into this account of $148,992 from 5021-0000 account for a six bed residential program of staffed apartments (see also 5021-0000)

-- A transfer into this account of $17,285 from the 5346-0000 account needed to cover base contract obligations.

House 1 $3,035,091 - 0 -

House 1 zero funds this line item. Funds are transferred to DMH central account 5047-0000, consolidated children's services.

* 5447-0000 Children's Services Region IVA

Agency Request $876,391 - $1,157,023 - 32%

This account supports a range of community-based mental health services in District IV-A for children. Services provided include residential programs. vocational training. case management, outpatient services and home support.

The FY'84 appropriation for this account is $876,391. The FY'85 appropriation for this account is $1,157,023, an increase of $280,632 over the FY'84 appropriation is a transfer into this account of $280,632 from 5021-0000 account for annualization of eight residential treatment beds started in FY'84 (see also 5021-0000).

House 1 $876,391 - 0 -

House 1 zero funds this line item funds are transferred to DMH central account 5047-0000, consolidated children's services.

* 5496-0100 Gaebler Children's Center

Agency Request $3,084,213 - $3,287,290 - 6%

The Gaebler Children's Center is a secure psychiatric hospital with an associated school, providing psychiatric assessment, treatment, and case management to children under the age of sixteen with serious emotional disturbances who reside throughout Massachusetts.

The FY'84 appropriation included funding for fifty-four new positions to enable Gaebler to open a twenty-bed fourth ward. However. a determination of need would need to be applied for andapproved by the Public Health Council before this would be allowed. With the additional ward, projected admissions in FY'84 and FY'85 would rise by 50% to one hundred fifty per year.

The FY'85 request is an increase over the FY'84 appropriation of $202,077. The increase is the annualization of the fifty-four new positions scheduled in FY'84.

The FY'85 request will maintain one hundred twenty-two permanent and sixty temporary full time equivalents.

House 1 $3,084,213 - $3,166,406 - 2%

House 1 funds the Gaebler Children's Center for the amount of $3,166,406 which is $82,193 (2%) more than the FY'84 appropriation.

* 5547-0000 Children's Services Region V

Agency Request $1,575,757 - $1,856,389 - 17%

This account supports a range of community-based mental health services in District V for children. Services provided include: residential programs, vocational training, case management, outpatient services and home support.

The FY'84 appropriation for this account is $1,575,757. The FY'85 request is $1,856,389 an increase of $280.632 over the FY'84 appropriation. This increase consists of an interaccount transfer from 5021-0000 for the 12 month cost of 8 residential beds first available in FY'84 (see also 5021-0000).

House 1 $1,575,757 - 0 -

House 1 zero funds this line item. Funds are transferred to DMH central account 5047-0000, consolidated children's services.

* 5647-0000 Children's Services Region VI

Agency Request $2,571,839 - $2,646,335 - 2%

This account supports a range of community-based mental health services for children. Services provided include residential programs, case management, outpatient services, protective services, crisis intervention, consultation and education, home support, etc.

The FY'84 appropriation in this account is $2,571,839. The FY'85 request is an increase over the FY'84 appropriation of $74,496, a transfer from 5021-0000 to fund three Hospital Diversion slots in the District. This service is required when an inpatient bed is needed immediately in an effort to avoid hospitalization of a client. Services consist of crisis intervention, diagnostic services and an emergency bed placement (see also 5021-0000).

House 1 $2,571,839 - 0 -

House 1 zero funds this line item. Funds are transferred to DMH central account 5047-0000, consolidated children's services.

DMH - continued

* 5847-0000 Children's Services Region IVB

Agency Request $1,429,328 - $1,578,320 - 10%

This account supports community-based mental health services in District IVB for children. Services provided include residential programs, case management, outpatient services and home support.

The FY'84 appropriation for this account is $1,429,328. The FY'85 base request is $1,578,320, an increase of $148,992. This increase consists of an interaccount transfer from 5021-0000 to the 5547-0000 to fund the twelve month cost of residential services for six clients. These slots were first contracted for in FY'84. (See also 5021-0000).

House 1 $1,429,328 - 0 -

House 1 zero funds this line item. Funds are transferred to DMH central account 5047-0000, consolidated children's services.

Department of Education

final

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
7010-0012	Metco	$9,114,102	$10,025,512	10,025,512		10,775,512
7010-0025	Testing	---	---	500,000		500,000
7010-0042	Magnet	3,500,000	3,675,000	3,500,000		
7010-0043	Desegregation	7,308,900	7,664,998	7.308.900		
7028-0031	Institutions	9,621,796	9,844,283	10,011,415		
7028-0101	Incentive Grants	2,273,436	2,059,211	2,059,211		
7028-0302	Private School Tuitions	14,743,400	16,194,871	16,194,871		
7028-0303	Transfers from DPW to DOE	257,805	308,144	308,144		
7030-0100	DOE Division of Curriculum Instruction	2,329,176	3,660,211	2.509.949		
7030-0130	Competitive Technology Grants	-0-	500 000	-0-		
7032-0210	Gifted & Talented	50,000	252,000	49,000		
7032-0310	"	-0-	800,000	-0-		
7032-0410	Bilingual/Foreign Language	-0-	50,000	-0-		
7032-0510	School Programs	-0-	400,000	-0-		
7032-0610	Substance Abuse Control	-0-	800,000	-0-		
7032-0710	Basic Skills	-0-	100,000	-0-		
7032-0301	Inservice Grants	250,000	500,000	400,000		
7035-0004	Transportation	43,000,000	58,800,000	43.000.000		
7061-0003	Regional School Aid	47,450,000	58,400,000	60.567.368		
7061-0008	CH. 70 School Aid	860,000,000	1,190,400,000	970,851,508		

DOE - continued

Account #	Account Title	FY'84 Approp.	FY'85 Agency Request	House 1	House Ways and Means	Senate Ways and Means
7061-0009	State Wards	$ 4,000,000	$ 8,200,000	4,000,000		
7061-0011	Transportation: Bilingual & Sp. Ed.	10,000,000	26,700,000	10,000,000		
7061-0012	Non-Education Costs/ Residential Schools	7,200,000	7,200,000	7,200,000		
7061-0015	Transportation: Retarded to Day Care	7,500,000	15,400,000	14,000,000		

Please note that the figures in FY'84 appropriation column above may differ from FY'84 budget as passed in July, 1983. This is because of a number of factors which will be explained in related account narratives below. This document used the FY'84 appropriation figures from the governor's (House 1) budget for consistency.

SUMMARY

Agency Request

The Department of Education's FY'85 Budget request represents some large percentage increases and several new accounts. Some of DOE's priorities require coordination with legislation proposed by the Legislature's Joint Committee on Education. Substantial increases from FY'84 may be needed to give local education authorities the funds they are entitled to be statute (see line item 7061-0011: statute Ch. 71A, SEC. 80; Ch. 71B, SEC. 14.)

House 1

House 1 does not have all of the initiatives sought by DOE. House 1 does include expansion in regional school aid, in regional school transportation and in local educational aid accounts. Overall, in the line items above, House 1 provides a 12.8% increase over the FY'84 appropriation.

*7010-0012 Metco

Agency Request $9,114.102 - $10,025,512 - 10.0%

To provide incentives to reduce or eliminate racial imbalances by reimbursing educational and transportation costs. Currently, Boston and twenty-three surrounding communities participate, and there is a small program in Springfield. The increase requested is to meet rising transportation costs.

House 1 no change

*7010-0025 Testing

House 1 N/A - $500,000

This is a House 1 initiative to develop and administer a statewide educational skills test for students in grades 4 and 9.

*7010-0042 Magnet

Agency Request $3.500,000 - $3,675,000 - 5.0%

To provide strengthened and diversified educational programming in desegregating districts to attract outside students in order to increase racial awareness and integration. Funds are allocated by a grant mechanism which includes a formula rate. Transportation is not included in this line item.

House 1 $7.308,900 - $7.308.900 -

*7028-0031 Institutions

Agency Request $9.621.796 - $9.844.283 - 2.0%

For the education of children in state institutions and facilities (Ch. 71B, SEC. 12). These children reside in DMH institutions, the Massachusetts Hospital School, DYS secure facilities, or if under the age of 22, may be an inmate of Department of Correction. Educational services are either provided on grounds, in local school systems, or in collaborative operated programs. The projected FY'85 population is 1070.

House 1 $9.621.796 - $10.011.415 - 4%

The additional monies are for increased salaries.

* 7028-0101 Incentive Grants

Agency Request $2,273,436 - $2,059,211 - (9.0%)

Payment incentives to Local Education Authorities to bring back students currently being educated in state institutions or private schools. In 1974 they were "grandfathered in" under Ch. 750. The incentive grant may not exceed the particular child's current private school placement. The hope is to facilitate mainstreaming and reduce state costs because in-school programs are less-expensive. DOE allows a one year grace period in case the transfer is inappropriate.

House 1 No change

* 7028-0302 Private School Tuitions

Agency Request $14,743,400 - $16,194,871 - 11.0%

DOE pays for special education private school tuition and transportation for children still "grandfathered" under CH. 750. Please note, the $1.5 million increase is for children whose parents no longer reside in Massachusetts, who attend private day and residential schools, and who have been left in custody of the state. The money would pay the private schools for special education tuitions.

House 1 No change

* 7028-0303 Transfers from DPW

Agency Request $257,805 - $308,144 - 19.5%

DOE continues to pick up the educational costs for a few children who were in the custody of DPW and who are able to rejoin their parents.

House 1 No change

* 7030-0100 DOE Division of Curriculum Instruction

Agency Request $2,329,176 - $3,660,211 - 57.0%

Increase in administrative funds to fully support the Department's FY'85 Operational Plan: services to school districts, introduction and utilization of microcomputers and basic skills improvement and other initiatives, e.g., substance abuse programs.

House 1 $2,329,176 - $2,509,949 7.8%

House 1 does not provide for these DOE initiatives, yet seeks $150,000 initiative to the Commonwealth Inservice Institute for local teacher training.

* 7030-0130 Competitive Technology Grants

Agency Request 0 - $500,000

Small grants to be given to local schools systems on a discretionary basis to foster computerized instruction.

House 1 No funding for this item

7032-0210 Gifted and Talented

Agency Request $50.000 - $252.000 - 405.0%

At present. DOE has a small office which collects and disseminates information regarding programs for the gifted and talented. The increase will provide grants to LEA's to identify and teach gifted and talented students from all school backgrounds. Also. the funds would supply DOE with the staff necessary to administer the grants and to aid school systems in program development.

House 1 $50.000 - $49.000

House 1 does not include DOE initiatives.

* 7032-0310 Gifted and Talented

Agency Request 0 - $800,000

This item would also supply funding for the gifted and talented initiatives sought in 7032-0210.

House 1 No funding for this item

* 7032-0410 Bilingual/Foreign Language

Agency Request 0 - $50,000

Small local grant program for pilot projects in selected school districts. The program would investigate the value of school districts pulling their foreign language and bilingual resources together.

House 1 No funding for this item

* 7032-0510 School Programs

Agency Request 0 - $400,000

To provide a large number of small targeted grants to school districts to improve basic skills curricula. materials. and teaching methods in math. reading. writing. and listening. To date. DOE has created a basic skills testing program to identify children below certain standards. This account would aid in the creation of basic skills programs to meet the need.

House 1 No funding for this item

* 7032-0610 Substance Abuse Control

Agency Request 0 - $800.000

Grants for developing, implementing, or strengthening substance abuse prevention education programs.

House 1 No funding for this item

* 7032-0710 Basic Skills

Agency Request 0 - $100,000

To train teachers to rate speaking competency among secondary students.

House 1 No funding for this item

* 7032-0301 Inservice Grants

Agency Request $250,000 - $500,000 - 100.0%

Wide-based grant program reflecting local initiatives for training. An average grant is $1,500. This program was productive and well utilized in FY'84. The requested increase would address the demand for inservice training, a program often dropped when budgets are lean.

House 1 $250.000 - $400,000 60%

House 1 allows for most of the expansion sought by DOE.

* 7035-0004 Transportation

Agency Request $43,000,000 - $58,800,000 - 36.7%

To provide school transportation at authorized level. This money is part of local aid.

House 1 $43,000,000 - $43,000,000 -

This allows no increase in local aid for this item.

* 7061-0015 Non-Education Costs/Residential Schools

Agency Request $7,200,000 - $7,200,000 - 0%

Up to 60% reimbursement to LEA's for the non-educational costs of children in residential schools.

House 1 $7,200.000 - $7,200.000

House 1 reflects the agency request.

* 7061-0015 Transportation: Retarded to Day Care

Agency Request $7,500.000 - $15,400,000 - 105.0%

For the transportation of pre-school age children to the Department of Public Health programs and for retarded adults to DMH programs or facilities. The estimated cost to transport 7,000 eligible clients will average $2,200 per person.

House 1 $7,500,000 - $14,000.000 - 86.7%

DOE requested $15.4M based on its first year's experience with this program. House 1 recommends $14M.

* 7061-0003 Regional School Aid

Agency Request $47,450,000 - $58,400,000 - 23.0%

Funds fully regionalized districts at a higher rate than those partially regionalized. The FY'84 request will allow funding at authorized level.

House 1 $47,450,000 - $60,567,368 - 27.6%

House 1 increases this local aid item.

* 7061-0008 CH. 70 School Aid

Agency Request $860,000,000 - $1,190,400,000 - 38.0%

To equalize aid to cities and towns. The allocation formula is based upon "weighing" the needs of children and assessing the community's wealth.

House 1 $860,000,000 - $970,851,508 12.8%

House 1 supports increases to this local aid item.

* 7061-0009 State Wards

Agency Request $4,000,000 - $8,200,000 - 105.0%

To reimburse LEA's for part of the educational costs for DSS clients in substitute care facilities in their districts. The proposed increase would increase the amount of reimbursement to the cities and towns.

House 1 $4,000,000 - $4,000,000 -

House 1 does not include an increase in the reimbursement rate. but provides level funding.

* 7061-0011 Transportation: BI/SPED

Agency Request $10,000,000 - $26,700,000 - 167.0%

To fully fund special transportation services at authorized levels.

House 1 $10,000,000 - $10,000,000 -

House 1 gives level funding for transportation.

The Commonwealth
of Massachusetts

Office For Children

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The Children's Budget: Fiscal Year 1986

March 1985

THE COMMONWEALTH OF MASSACHUSETTS
EXECUTIVE OFFICE OF HUMAN SERVICES
OFFICE FOR CHILDREN

Gloria J. Clark
Director

Lynda Reynolds Coffill
Deputy Director

Area Code 617
727-8900

March 1985

Dear Friends of Children,

The state's budget process for the next fiscal year is now underway. Since the budget is one of the most important pieces of children's legislation each year, we believe it should be well understood by interested citizenry. To make the budget process more understandable and accessible, and because chapter 28A states that the Office for Children shall, "...analyze and evaluate all budget requests for services to children from departments or agencies within all Executive Offices...", OFC has developed the Children's Budget.

This year's Children's Budget is an analysis of agency and secretariat requests and the House 1 Budget. Thanks to the commitment and leadership of Secretary of Human Services, Philip W. Johnston, and the Governor, House 1 is an excellent budget for the Commonwealth's children.

This spring we are distributing the Children's Budget, the 1984 Councils for Children Statewide Needs Assessment, the Interagency Team Report, and the Help for Children Data Summary. The documents are intended to complement one another to provide a comprehensive view of the needs and resources for children in your communities.

I wish to thank the Children's Budget Committee for their dedication and commitment to the children in the Commonwealth. We extend special thanks to the staff in the secretariats and departments for their assistance and cooperation.

We hope this document, and subsequent ones for the House and Senate Ways and Means Committees' budgets, will help inform and educate the public.

The OFC Children's Budget Committee includes:

Jan Anderson, Chair
Millie Bickford, Word Processing
Loretta Burns
Michael Coughlin
Mary Dailey
Mindy Fried
Dianne Hagan
Polly Halfkenny
Joyce Mathon-Trotman
Elaine O'Reilly
Dennis Santoro
Jean Seigle
Len Thomas
Dick Jobin, EOHS

In the best interests of children,

Gloria J. Clark

Gloria J. Clark, Director
Office for Children

GJC/mc

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INTRODUCTION

A. GENERAL INTRODUCTION

The Children's Budget is a document which has been produced annually by the Office for Children since 1975. It reports on children's services being requested by each agency; by the governor; and that which is finally appropriated by the legislature.

The Children's Budget will be published in two (2) editions. The first edition will identify by agency, the amount of dollars and services requested by each agency as well as those proposed by the governor in House 1. It will describe in highlight form the major line items and or initiatives for children in each agency. Additionally, it will provide a cross agency focus in the area of Child Care. The second and final edition will contain a summary of all the major changes which have occurred from agency request to final appropriation.

Between the first and second editions, there will be a series of communiques called fact sheets through which the Children's Budget Committee will monitor and disseminate information on the changes which occur as House 1 passes through the budget process in the legislature.

The Office for Children and the Children's Budget Committee wish to make this a usable and valuable source of information for the child advocacy community. To assist in that process, a brief description of the budget process follows.

B. THE BUDGET PROCESS

The state budget, perhaps one of the most important pieces of legislation filed annually, is a blueprint for the way in which billions of dollars are to be spent during the state's fiscal year which begins July 1, 1985 and ends June 30, 1986. The preparation of this document begins several months earlier and generally, but not always, concludes prior to the beginning of the new fiscal year.

The major steps in the budget process are as follows:

1. State agencies develop requests during the summer months. In September, requests are sent to the appropriate cabinet secretary, the Senate and House Ways and Means Committees, the Budget Bureau and the Legislative Committee on Post Audit and Oversight.

2. In October, each secretariat holds public hearings on its agencies' budgets. Recommendations are forwarded to the Office of the Secretary of Administration and Finance (the Budget Bureau).

3. Administration and Finance finalizes each secretariats' request and makes recommendations to the governor. House 1

is submitted by the governor to the legislature in January.

4. House 1 is reviewed by the House Ways and Means Committee which debates, amends and holds public hearings. The product which emerges is sent to the House floor where it is discussed, amended and voted upon as the House version

5. The Senate Ways and Means Committee also reviews, debates and amends House 1 and the House version and holds public hearings. The Senate Ways and Means version is discussed, amended and voted upon by the Senate.

6. Inevitably, because of differences between the House and Senate versions a joint Conference Committee is formed. This body is usually comprised of six (6) members: the chair and vice-chair of the respective Ways and Means Committees and a Republican minority member from each legislative body. This Conference Committee works out compromise solutions where differences exist in the House and Senate versions. The product of this committee is sent to both House and Senate for a vote. Debate occurs, but no amendments can be offered.

7. Once the budget is approved it is sent to the governor for his signature. The governor reviews it and has ten (10) days within which to make line item vetoes (i.e. the rejection of individual appropriations with which he does not agree).

8. The legislature, if still in session, reviews the line items identified for veto and has ten (10) days within which to override the governor's line item vetoes.

USER INFORMATION

The Children's Budget is a document designed to provide advocates for children with information regarding state funding for children's services.

The content includes a factual budget summary of human service agency highlights, education highlights, as well as budget line items affecting children. Included are: Executive Office of Human Services, Executive Office of Communities and Development, Office for Children, Massachusetts Commission for the Blind, Massachusetts Rehabilitation Commission, and the Departments of Public Welfare, Social Services, Youth Services, Public Health, Mental Health and Education. In addition to separate agencies, child care budget highlights and line items are provided through a cross agency section on child care.

Agency highlights relating to children's services and line item descriptions are derived from examination of the state budget passed in June, 1984 (FY'85), agency requests for FY'86, information from agency and secretariat staff, and House 1 (the governor's proposed budget).

The ordering of this document matches that of House 1. The format for each agency is a two-part outline: Part I - General Analysis of Agency Budget and Part II - Analysis of Specific Line Items of Agency Budget. The following format is used for both parts:

Part I - General Analysis of Agency Budget

AGENCY NAME

TOTAL AGENCY	
FY'85 APPROPRIATION:	
FY'86 AGENCY REQUEST:	
HOUSE 1:	
HOUSE WAYS AND MEANS:	See Fact Sheet
FINAL HOUSE:	See Fact Sheet
SENATE WAYS AND MEANS:	See Fact Sheet
FINAL SENATE:	See Fact Sheet
FY'86 APPROVED APPROPRIATION:	

SUMMARY

Agency Request: (Narrative to include description, initiatives, goals)

House 1: (Narrative to include highlights, initiatives and a comparison to agency request)

Final FY'86 Approved Appropriation: (Narrative to include highlights and a discussion of process through House, Senate and Conference Committee)

Part II - Analysis of Specific Line Items of Agency Budget

AGENCY NAME

Account Title: Account #

LINE ITEM	
FY'85 APPROPRIATION:	
FY'86 AGENCY REQUEST:	
HOUSE 1:	
HOUSE WAYS AND MEANS:	See Fact Sheet
FINAL HOUSE:	See Fact Sheet
SENATE WAYS AND MEANS:	See Fact Sheet
FINAL SENATE:	See Fact Sheet
FY'86 APPROVED APPROPRIATION:	

Agency Request: (Narrative to include a description, initiatives and goals.)

House 1: (Narrative to include initiatives as compared to the agency request.)

Final FY'86 Approved Appropriation: (Narrative to include highlights and a discussion of process through House, Senate and Conference Committee.)

Follow-up Fact Sheets will be distributed to the same individuals who receive the Children's Budget. Fact sheets are planned as updates for three (3) budget versions: House Ways and Means, Senate Ways and Means and Conference Committee. The purpose of a fact sheet is to highlight any significant changes made by a committee. The Fact Sheet format is as follows:

Budget Process Version: (House Ways and Means, Senate Ways and Means or Conference Committee)

Agency Name:

Summary of Highlights: (Highlights of an agency's budget from that committee's perspective)

Line Item Specific: (Dollar changes and a narrative which identifies the action such as change, deletion, addition or transfer of funding during that budget process period.)

The Children's Budget is designed to be a working document for you so that Fact Sheet information or other notes may be written on its pages.

The final Children's Budget will be distributed to those who received this first Children's Budget document. It will be issued following passage and clarification of the FY'86 state budget. It will include the budget amounts and highlights for total agency budgets and line items.

If you have further questions regarding the use or content of the Children's Budget please call Jan Anderson at 727-8909, or your local Council for Children.

CHILDREN'S BUDGET HIGHLIGHTS

The FY'86 Children's Budget highlights requested budget initiatives providing for children of the Commonwealth of Massachusetts. Important children's issues in FY'86 include:

- strengthening and expanding the state's day care system, consistent with the Governor's Day Care Partnership Project;

- reducing infant mortality and childhood illness and malnutrition, through a variety of child health programs;

- expanding services aimed at both prevention and treatment in response to the dramatic increase in the numbers of child abuse and neglect reports;

- reaching out to troubled adolescents with much needed treatment, including mental health services, social services and substance abuse programs, as well as prevention through outreach and training efforts;

- implementing the landmark legislation signed by Governor Dukakis in 1984 which establishes a Foster Care Review Board to review all placements of children in the care of the Department of Social Services; and

- enhancing the performance and accountability of all segments of our school system through goal-directed planning, testing, and evaluation procedures while promoting equal educational opportunity.

Day Care

The Governor's 1986 budget for day care maintains several important steps in day care that began this year, and goes further in developing a comprehensive state day care policy. $5.5 million is proposed to expand and provide:

- a flexible pool of new voucher day care slots to Employment and Training participants and graduates;

- $750,000 to support two hundred and eighty (280) new protective slots in the contracted system for children at risk of abuse and neglect;

- a $1 million expansion of slots in the contract system to allow continuity of care for former AFDC families who exhaust their year of voucher eligibility;

- a four percent (4%) COLA for day care plus a $5 million reserve targeted for wage increases for day care workers in accordance with the recommendations of the Partnership

Project;

- twenty (20) more family day care licensing staff at the Office for Children, plus a four (4) person Investigative Unit, would reduce a backlog while monitoring and investigative capacities will increase through the FY'86 budget request;

- $1 million for the Department of Social Services to improve the quality of services for protective services day care;

- $500,000 to provide for rate adjustments for providers in family day care systems so the supply of contracted day care for children can be increased; and

- $800,000 for development of Child Care Resource and Referral agencies in selected areas across the state by the Office for Children.

Child Health

The FY'86 budget recommendation proposes two (2) key items to attempt to reverse the increase in infant mortality: $900,000 for a Medical Assistance Program at the Department of Public Welfare to provide prenatal care for low-income pregnant teenagers, and $500,000 to the Department of Public Health to expand clinic services for mothers and children, focusing on underserved areas of the state. Other initiatives to improve the health of the state's children include:

- a new "medical passport" for all children in the care and custody of the Department of Social Services, which will be extended to all children in the care of the state;

- fifteen (15) months of Medicaid coverage for families that succeed in leaving AFDC for employment; and

- an innovative pilot program now being discussed as a joint public/private venture with Blue Cross of Massachusetts to develop a health insurance program for former AFDC families placed in jobs through Employment and Training. Families will contribute according to their income to the HMO-styled program, with the state providing a subsidy and additional payments made from the Chapter 372 free care funds.

Prevention and Treatment of Child Abuse and Neglect

To keep pace with the number of expected reports at the beginning of FY'86, and to have a staffing level consistent with the Lynch court order, the Department of Social Services is requesting an additional one hundred and twenty (120) new social workers. The cost of these new positions, plus a pool of fifty (50) others is $2.9 million.

In addition, $3 million is recommended to expand protective services purchased from private vendors which is crucial in protecting children and keeping families together wherever possible. Additionally, the high percentage of child abuse reports that relate to sexual abuse--eighty-five percent (85%) of the serious cases referred to under the D.A. Reporting Bill--shows that specific and new programs are needed in both prevention and treatment. To this end, $300,000 in requested funds specifically target prevention and treatment programs.

Adolescents

To fill the gaps in the Human Services system, these investments are being recommended in House 1:

- $2 million for the Department of Mental Health to develop a range of alternatives to stop the practice of hospitalizing children on adult wards in compliance with Executive Order 244;

- $1.7 million for the Department of Social Services adolescent services to fill service gaps, to provide transitional living programs, and to meet the treatment needs of teenagers in trouble, including the small number of severely disturbed youth who are not now adequately served;

- $244,000 for the Department of Youth Services for a ten (10) bed group home, and for assuming the cost of a successful, federally-funded pilot project for the most difficult, violent offenders; and

- $400,000 for the Office for Children to strengthen the Help for Children network and for staffing of interagency teams which review difficult cases.

Foster Care

With eight thousand (8,000) children now in substitute care statewide and reviews required every six (6) months, Department of Social Services has developed policies and procedures necessary to identify, conduct and record those reviews. All staff will be trained and hired so that the Foster Care Review Unit can start working July 1st. The Foster Care Review Unit will start with a budget of $2.2 million to be supplemented by federal funding to meet the requirements of the state legislation. Most of the staff will be case reviewers to actually oversee and conduct the reviews; others will be volunteer coordinators to recruit, screen, train and oversee about two thousand (2,000) volunteers across Massachusetts.

Education

An Educational Reform Bill filed by the governor proposes to improve the public schools of the Commonwealth. The School Planning Process is recommended to ensure focused planning and program development at the local level through School District Planning Grants at $2.7 million. A statewide basic skills testing and improvement program to test reading, writing and mathematics is proposed through the Education Reform Bill at the cost of $.6 million. To enhance teacher performance by attracting and retaining high-caliber teachers salary increases totaling $21 million are proposed. Teacher evaluations are recommended through a FY'86 request of $1.2 million.

Finally, Equal Educational Opportunity is promoted through grants to the poorest school districts to reduce the disparity in per pupil school spending in a $37.8 million request.

DAY CARE*

INTRODUCTION

This current fiscal year (FY'85) has brought a great deal of excitement and interest in day care, due to the activities of the Governor's Day Care Partnership Project. Acknowledging the importance of day care as it affects working parents, families in stress and the child's development, the Partnership Project took a comprehensive approach to studying the Massachusetts day care delivery system. Five (5) Working Groups were created, as part of this Project, to look at the roles of state government, the private sector, local government and schools, universities, and the state as employer. After six (6) months of study, three (3) public hearings and twelve (12) public forums held throughout the state to elicit feedback to Partnership Project recommendations, a final report was issued.

The ripple effects of the Partnership Project are expected to be felt throughout the FY'86 budget process: in agency budget requests, in House 1, and in subsequent House and Senate versions.

*The term day care is interchangeable with the term child care.

SUMMARY - FY'86

The FY'86 day care budget request reflects an increase of approximately $20 million, or thirty percent (30%) over FY'85, which totalled $65.5 million.

In FY'85, according to the Department of Social Services, Department of Public Welfare and Executive Office of Communities and Development figures, the total number of slots funded was 22,245. This represents 17,295 by the Department of Social Services (11,895 basic (work related); 3,721 supportive (protective, preventive and special needs); 1,679 in 4P), 4,830 by the Department of Public Welfare, and approximately 120 funded by Executive Office of Communities and Development via selected housing authorities throughout the Commonwealth.

The FY'86 day care agency budget requests reflect a total increase of 5,060 slots to be purchased, including an increase of 900 slots in the Department of Social Services and 4,160 slots in the Department of Public Welfare. This creates a total of approximately 27,185 slots requested to be purchased in FY'86. (This figure does not include slots requested by the Executive Office of Communities and Development, which could not yet estimate numbers of slots to be funded in FY'86.)

House 1:

The House 1 day care budget reflects an increase of approximately $20 million or thirty percent (30%) over FY'85, totalling $86,482,052.

House 1 reflects 24,441 total slots. This represents an increase over FY'85 of 2,196 slots to be purchased, including 1,050 slots in the Department of Social Services and 1,416 slots in the Department of Public Welfare.

In House 1, the Department of Social Services has been funded to purchase 280 new protective day care slots (most are partial-day slots) and 620 new continuity-of-care slots, in addition to supporting the FY'85 slot capacity. This equals the agency request.

In House 1, the Department of Public Welfare would be enabled to purchase 6,246 (full-time-equivalent) voucher slots. The agency had requested funding for 8,990 slots.

Voucher management agency contracts will be administered by the Department of Social Services in FY'86, but the cost of administration and funding vouchers will be paid by the Department of Public Welfare, and vouchers will serve Department of Public Welfare clients participating in Employment and Training Programs.

Accompanying the funding of day care slots, is an increase in the state's capacity to license new slots. House 1 reflects twenty-six (26) new licensing positions, including twenty (20) new family day care to carry out an area based licensing system.

House 1 gives the Office for Children $800,000 for the expansion of Child Care Resource and Referral activities in selected areas across the state.

House 1 also creates a reserve account in the Executive Office of Human Services budget, out of which $5 million will be used to fund state-contracted providers to increase day care worker wages and benefits.

The Governor's Office of Human Resources will play a coordinating role in day care policy throughout FY'86. A position to coordinate day care policy was created in the Governor's Office of Human Resources in FY'85. (See Office of Human Resources.)

OFFICE OF HUMAN RESOURCES

As a result of the Governor's Day Care Partnership Project, the Office of Human Resources (OHR) is now mandated to focus on day care as a primary issue, beginning in mid-FY'85 and continuing throughout FY'86. The Office of Human Resources has hired a staffperson whose main responsibility will be to implement the recommendations of the Partnership Plan, including the development of a day care cabinet and citizen's advisory committee to impact on day care policy in the Commonwealth. (This position is not reflected in the budget.)

EXECUTIVE OFFICE OF HUMAN SERVICES

Account Title: Reserve for Provider Equity Account #4000-0770

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	-0-
HOUSE 1:	$11,500,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

House 1:

House 1 creates this reserve account in the Executive Office of Human Services for distribution to eligible state-contracted providers to increase human service worker wages and benefits. Out of the total amount, $5 million would be charted for day care workers in state-contracted day care centers.

DEPARTMENT OF SOCIAL SERVICES

Account Title: Day Care Account Account #4800-0060

FY'85 APPROPRIATION:	$50,598,970
FY'86 AGENCY REQUEST:	$59,309,553
HOUSE 1:	$58,183,468
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The 0060 account includes the following:

- $2.1 million - four percent (4%) cost-of-living increase;
- $1.0 million - 280 new protective slots;
- $ .4 million - day care training;
- $ .2 million - costs for wage match program;
- $ .4 million - flexible hours day care (innovative day care);
- $2.0 million - continuity of care; and
- $2.0 million - quality of protective day care.

Cost-of-living - All contracted providers will receive a four percent (4%) cost-of-living increase.

Contracted day care - continuity of care, protective slots, quality of protective day care, flexible day care

Throughout FY'85, the Department of Social Services began the process of converting its voucher day care slots into contracted slots, with the goal of phasing out entirely its involvement with voucher day care.

The Department of Social Services' budget request reflects an increase of $2 million for continuity of care. These funds are designed to develop permanent slots so that children of

Employment and Training mothers can continue in contracted day care.

The Department of Social Services' request includes $1 million for 280 new protective day care slots, and $2 million to increase the quality of supportive services day care. According to the Department of Social Services, this money would be used to improve the agency's purchasing power to increase rates for supportive services slots.

Flexible hours day care includes odd-hour care or weekend care, and was funded in FY'85 at approximately $346,000. This was essentially an annualization of the previous year's contracts. The Department of Social Services' FY'86 request is $400,000 for this care. (NOTE: In FY'85, flexible hours day care was in 4800-0023).

Training - In FY'85, $400,000 was allocated out of this account for training of contracted day care providers and staff. The FY'86 budget reflects level-funding of this account.

Wage match - In the FY'85 budget, the Department of Social Services was mandated to implement a voluntary system of matching (income-eligible) day care consumer wages with their IRS records to substantiate their eligibility for services. In Fy'85, there were no funds to support this process. FY'86's budget includes $200,000 to support this effort.

Babysitting - In FY'85, the 0600 account included approximately $1 million to fund babysitting. The FY'86 request has transferred babysitting money to the regional direct service accounts, totalling $753,000 and has targeted this money for protective children. Babysitting would be considered "in-home services" rather than day care services.

House 1:

House 1 reflects a $7,584,498 increase for day care in this account which includes:

- $1,000,000 increase for 620 contracted basic slots to ensure continuity-of-care for Employment and Training participants after their first year of work (equal to the Department of Social Services request);

- $500,000 to increase family day care systems rates in order to address the current financial disincentive for family day care providers to join family day care systems which take an administrative cut from the provider's rate (Department of Social Services request was $1 million);

- $1,000,000 to increase protective day care rates (Department of Social Services request was $2 million);

- $750,000 to create 280 new protective slots (Department of Social Services request was $1 million, but according to the Department of Social Services this smaller figure reflects a nine (9) month schedule, allowing for start-up time). The 280 protective day care slots include 200 partial-day slots and 80 full-day slots. In creating partial day slots, Department of Soical Services is attempting to better meet the varied needs of protective children in day care and their families.

- $2,000,000 cost-of-living increase (equal to Department of Social Services' request).

In addition, House 1 maintains state funding for training (to be supplemented by $620,000 in new federal monies) and flexible hours day care and provides funding, as requested, to administer the wage match program.

The actual breakdown of the 0060 account, as reflected in House 1, includes:

- contracted day care (slots carried over from FY'85) - $51,661,432;

- cost-of-living increase - $2,066,457;

- training - $400,000;

- wage match - $170,000;

- new supportive slots - $750,000;

- supportive rates - $1,000,000;

- new continuity-of-care slots - $1,000,000; and

- family day care rates (systems) - $500,000.

DEPARTMENT OF SOCIAL SERVICES

Account Title: Public Private Partnership Project (4P) (Day Care Portion) Account #4800-1040

FY'85 APPROPRIATION:	$3,258,205
FY'86 AGENCY REQUEST:	$3,398,584
HOUSE 1:	$3,398,584
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Public Private Partnership Project allows for a 75/25 match of state and non-state (e.g. municipal, business, charity) funding.

The FY'86 request includes a maintenance of the current contract level, with a four percent (4%) cost-of-living increase.

House 1:

House 1 funds the 4P Program at the level requested by the Department of Social Services.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Voucher Day Care Account #4400-1009

FY'85 APPROPRIATION:	$ 8,808,574
FY'86 AGENCY REQUEST:	$24,068,939
HOUSE 1:	$19,000,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

In conjunction with the Department of Public Welfare's Employment and Training (ET) Program, the Department of Public Welfare has requested $24,068,939, for 8,990 slots. This is an increase of $12,659,485 or 4,416 slots. (See note below)

The Department of Public Welfare requests $23,787,540 to cover the cost of voucher day care for Employment and Training participants and placements, including those who participated or were placed in jobs in FY'84 and FY'85, and those who will participate in Employment and Training and be placed in jobs in FY'86. It also includes current and former AFDC recipients who entered the voucher day care system in FY'83 and continue to need voucher day care.

This account also includes $3,560,041 for the administration of a statewide voucher management system, including staff salary costs, space and equipment rental and supplies.

This brings the Department of Public Welfare's voucher account to $27,347,581, but the agency projects a savings of $3,278,642 due to improved voucher day care management, bringing the total down to $24,068,939.

The Department of Public Welfare estimates that in FY'86, approximately 24,000 individuals will participate in the Employment and Training Program, and 8,000 of these individuals will be placed in jobs. Based on its assumption that twenty percent (20%) of Employment and Training participants need day care, and that there are 1.2 children per family, the Department of Public Welfare projects the need for 8,990 slots.

Employment and Training participants will have access to the Department of Social Services contracted day care system. They

will be encouraged to begin with a contracted slot or switch from a Department of Public Welfare voucher to a contracted slot within a twelve (12) month period after job placement.

*NOTE: In FY'85, the Department of Public Welfare allocated a total of $11,409,454 for voucher day care, including the $8,808,574 in this account (4400-1009) and an additional $2,600,880 in account #4403-2000. In FY'86, all Department of Public Welfare voucher monies are included in account #4400-1009.

House 1:

House 1 has increased the amount of direct service dollars for voucher day care by $5.5 million, which will purchase 6,246 slots (total) for Employment and Training participants and placements. This is an increase of 1,416 slots over FY'85. In addition, there will be an attrition because of children who enter school in the fall.

The account also includes funding (approximately $1.5 million) which was previously in the Department of Social Services day care account (4800-0060), which accounts for the overall $7.2 million increase.

Out of the total of $19 million in this account, $15.9 million would be spent on direct services, $2.5 million on management costs, and $.6 million for a four percent (4%) cost-of-living increase.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Employment & Training Account #4403-2000

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	-0-
HOUSE 1:	$100,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

House 1:

As a result of the Governor's Day Care Partnership Project, there has been an increased focus on the role of the private sector in regard to child care. This account includes $100,000 to stimulate private resources for child care.

EXECUTIVE OFFICE OF COMMUNITIES AND DEVELOPMENT

Account Title: Supportive Services Account #3722-9018

FY'85 APPROPRIATION:	**$456,000
FY'86 AGENCY REQUEST:	$500,000
HOUSE 1:	
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

In FY'85, the Executive Office of Communities and Development expanded its efforts to link social services to public housing residents throughout the state, looking at a number of supportive services, including child care, and employment and training programs. Grants were provided on a competitive basis, to housing authorities with one hundred (100) or more units of conventional family housing.

The housing authorities received funds for start-up costs and renovations of day care facilities, and to a limited extent, partial operating costs for day care programs (approximately one hundred and twenty (120) slots).

In FY'86 the Executive Office of Communities and Development has requested $500,000 for this day care initiative. Because much of this money is one-time-only funding, it would allow the Executive Office of Communities and Development to expand its day care initiatives to other programs and other housing authorities.

*NOTE: Some of these housing authorities received additional monies in FY'85 as a result of a modernization fund created by housing legislation, totalling $83,000. Also, the Executive Office of Communities and Development purchased individual slots in existing day care facilities for public housing residents on a case-by-case basis. Funding for these slots totalled nearly $100,000 and, according to the Executive Office of Communities and Development, came from a number of accounts as "ancillary services". Consumers had to

meet the Department of Social Services' financial eligibility requirements. In addition, some of the ancillary service money was used for babysitting services.

House 1:

House 1 has cut the special day care initiative requested by the Executive Office of Communities and Development. Nonetheless, the Executive Office of Communities and Development states that child care will still be an option for housing authorities who are bidding for the Executive Office of Communities and Development supportive services monies. It would mean, though, that child care would have to compete with other services, as apposed to having a separate initiative. (This is what occurred in FY'85.)

The funding will continue to concentrate on renovation and start-up of day care services, rather than operational costs. (The RFP for these funds was issued in February, 1985. The Executive Office of Communities and Development is attempting to coordinate its child care initiatives with the Department of Social Services funding, where possible.)

EXECUTIVE OFFICE OF ECONOMIC AFFAIRS

Account Title: Child Care Account #9000-0100

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$50,000
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

In FY'85, the Executive Office of Economic Affairs established the Corporate Child Care Program, with the goal of educating and providing assistance to employers regarding child care options for their employees.

In FY'86, the Executive Office of Economic Affairs requests the funding of two (2) individuals to staff this new initiative.

The Executive Office of Economic Affairs proposed to coordinate its efforts with the Executive Office of Human Services to:

- provide information to companies on child care options;
- seminars for Human Resource personnel and meetings with chief executive officers on employer-supported day care; and
- act as a liaison for business with regulatory agencies, providing technical assistance for those companies that choose to open on-site child care centers.

House 1:

House 1 did not fund this initiative, although Economic Affairs states that they will continue to carry on their current level of activities.

OFFICE FOR CHILDREN

Account Title: Pilot Child Care Resource and Referral Agencies (CCR&R's) Account #4130-0016

FY'85 APPROPRIATION:	$300,000 (A&F)
FY'86 AGENCY REQUEST:	-0-
HOUSE 1:	$800,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

In FY'85, $300,000 was allocated in the final budget for the creation of pilot Child Care Resource and Referrals "in various regions" of the Commonwealth. As stated in the final FY'85 budget, the main function of these Child Care Resource and Referrals was to provide current information for consumers on the availability, type and quality of child care resources within the region.

Although the funds were allocated to an Administration and Finance account (1100-1172), the budget charged the Governor's Office of Human Resources (OHR) with the task of administering the Pilot Child Care Resource and Referrals. The Governor's Office of Human Resources requested the Office for Children to administer the Pilot Child Care Resource and Referral network, and an interagency agreement was signed by the Office of Human Resources, Executive Office of Human Services and the Office for Children in October, 1984. RFP's were distributed in November and reviewed by Councils for Children in December. Four (4) vendors were selected in January to begin Child Care Resource and Referral services in March in four (4) regions.

House 1:

House 1 provides a total of $800,000 to continue the four (4) pilots begun in FY'85 and to expand services in other geographic areas. Primary responsibilities focus heavily on the expansion of the number of day care slots in given communities, training for family day care providers and public education on quality day care for parents. In addition, CCR&R's must develop systems and data bases to be used locally, as well as for a statewide day

care data base, to be coordinated by Office for Children. Finally, CCR&R's will provide information, referral and counseling to parents seeking child care services.

OFFICE FOR CHILDREN

Account Title: Day Care Licensing Account #4130-0010

FY'85 APPROPRIATION:	$ 995,800
FY'86 AGENCY REQUEST:	$2,185,590
HOUSE 1:	$1,574,254
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

NOTE: This entire line item is more generally described in the Office for Children budget and includes all licensing and related personnel (group day care, family day care and group care). This description will focus only on funding day care licensing, including group day care and family day care.

In the first half of FY'85, 23.5 full-time equivalent employees were responsible for investigating complaints, monitoring and licensing 9,000 family day care homes and 1,750 day care centers and nurseries.

A supplemental budget has been filed to cover the costs of eleven (11) new positions in the licensing account. Six (6) of these will be direct licensing staff in day care with two (2) positions performing primarily for day care in legal and public information.

Since 75-80% of licensing costs are in the personnel account, our analyses will focus on number of positions requested. In FY'86, the Office for Children requested an expansion of $724,508 or forty (40) additional positions. In addition to this total of forty (40) new positions requested, structural and procedural changes in family day care registration were proposed which would alter the role of existing staff to promote the development of family day care systems and supervise new staff.

House 1:

House 1 includes twenty-six (26) new licensing positions. This expansion totals $400,000, of this $300,000 is to be generated through retained revenue from licensing fees.

This expansion includes:

- twenty (20) family day care positions to carry out an area-based licensing system;

- three (3) Complaint Investigators who will investigate allegations of child and sexual abuse in licensed facilities;

- one (1) Associate Director of Licensing (including Group Day Care, Family Day Care and Group Care);

- one (1) Director of Family Day Care Licensing; and

- one (1) Assistant Unit Head for the Group Day Care Licensing Unit.

EXECUTIVE OFFICE OF LABOR

Account Title: Child Care Account #9400-0100

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$25,000
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Executive Office of Labor requested $25,000 to fund one staff person whose responsibilities would be to work with any employee groups in the process of exploring options for child care, as well as provide technical assistance in employee efforts to meet their child care needs.

House 1:

House 1 does not reflect this child care initiative.

MISCELLANEOUS

The federal Social Service Block Grant allocates *$632,000 (in federal FY'86) to Massachusetts for child abuse training. This money will be administered by the Department of Social Services in conjunction with the Executive Office of Human Services. In order to receive this money each state must have standards which define a method for carrying out background and criminal records checks on child care workers. If standards are not established in the first year of funding (federal FY'86), the training funds will be half in the second year of funding (federal FY'87).

*NOTE: This will equal $437,000 in the state's FY'86 budget.

The state's Capital Outlay budget includes $500,000 to renovate space in state buildings to create five (5) new day care programs for state employees.

Executive Office of Communities and Development

FY'85 APPROPRIATION:	$108,011,321
FY'86 AGENCY REQUEST:*	$124,591,064
HOUSE 1:	$118,087,602
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

*includes $1.5 million requested for Incentive Aid

SUMMARY

The Executive Office of Communities and Development has targeted its resources toward municipal development, neighborhood development, housing management and support services, energy efficiency, housing access and technical assistance. Municipal governments, community organizations (i.e. Community Action Agencies, Community Economic Development Agencies) and housing producers are the primary groups served by the Executive Office of Communities and Development. Specific programs within the Executive Office of Communities and Development include: Community Enterprise Economic Development; Neighborhood Housing Services; Arson Task Force; Housing Services Abandonment Program; Community Services Block Grant; Subsidized Housing Programs; Energy Assistance and Weatherization.

This FY'86 agency budget requests a fifteen percent (15%) increase over FY'85 appropriation which includes $122,124,292 in order to maintain current programs and initiatives undertaken in fiscal year 1985.

New initiatives which would affect families with children for FY'86 include:

- $324,019 for sixteen (16) additional agency staff;
- $450,000 for new housing services;
- $500,000 for strategic planning to assist local efforts to plan for growth;
- $1.4 million for continued expansion of the Rental Assistance Program;

- $1.5 million in incentive aid for school departments and municipalities to help increase efficiency and effectiveness of management systems; and

- $500,000 in supportive services targeted for child care assistance.

House 1:

House 1 request is a nine percent (9%) increase over FY'85 appropriation, which will support current operations and new programs initiated in this fiscal year.

Highlights include:

- $350,000 in expansion of housing services which encourage small landlords and low-income households to work together to avoid eviction. These resources are targeted for contracts with local community action agencies which will provide the intervention services;

- $1.7 million in energy savings initiatives in publically subsidized housing;

- an addition of 949 publically subsidized units (funded by the energy savings);

- language change to allow state funds to be used on start-up costs and bulk oil purchase for the fuel assistance program without jeopardizing federal reimbursement; and

- $1.5 million to expand the Incentive Aid account targeted for large scale management and fiscal reforms in older cities.

EXECUTIVE OFFICE OF COMMUNITIES AND DEVELOPMENT

Account Title: Administration Account #3000-0100

FY'85 APPROPRIATION:	$2,813,781
FY'86 AGENCY REQUEST:	$3,109,609
HOUSE 1:	$2,994,502
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Expansion requested would fund sixteen (16) additional staff positions to support program development, housing management, technical assistance for municipalities and increase support for neighborhood development.

A number of these positions are requested for the supportive housing project, which would increase the Executive Office of Communities and Development's ability to coordinate the delivery of social services to public housing residents who need specialized care (housing for the mentally retarded, handicapped, battered women). These staff would facilitate planning and serve as a link between social service agencies, state agencies and local housing authorities.

House 1:

The House 1 request supports staffing at current level and does not include the new staffing request.

EXECUTIVE OFFICE OF COMMUNITIES AND DEVELOPMENT

Account Title: Incentive Aid Account #3000-0200

FY'85 APPROPRIATION:	$1,500,000
FY'86 AGENCY REQUEST:	$3,000,000
HOUSE 1:	$3,000,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The goal of this account is to provide incentive aid to school systems and municipalities to assist in projects aimed at increasing their effectiveness and efficiency, allowing joint school-municipal projects and the testing of innovative savings ideas. A new account in FY'85, the Incentive Aid Program is designed to provide discretionary, targeted aid to improve the management capacity of school systems and municipalities in the post Proposition 2 1/2 era.

The requested increase includes:

- $500,000 increase in the basic program level to fund more complex projects and joint efforts involving multiple municipalities (i.e. joint lock-up facilities, public safety dispatching, shared equipment);

- $1 million for a program designed to assist five (5) to seven (7) older, larger communities in need of custom-tailored management improvement plans. This program is proposed as an intervention which could prevent fiscal crisis and limit state bail-out of larger communities.

House 1:

House 1 includes funding of continued programs and $1.5 million for new initiatives targeted for larger older cities. The funding would provide the resources for assessment, analysis and implementation of large scale reforms.

EXECUTIVE OFFICE OF COMMUNITIES AND DEVELOPMENT

Account Title: GED/Job Training Account #3722-9018

FY'85 APPROPRIATION:	$3,000,000
FY'86 AGENCY REQUEST:	$5,549,238
HOUSE 1:	$4,435,089
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account funds supportive services for residents of public housing developments to assist in their participation in employment and training programs. These resources are available to local housing authorities, with one hundred (100) or more units, to work with employment and training agencies and expand the level of services available. English as a second language, GED courses, job training, teen tutoring, skills training, outreach and capital improvements needed to start day care programs were funded in FY'85. Approximately fifteen percent (15%) of programs were targeted for youth employment.

A $500,000 expansion is requested to assist in the development of day care programs within public housing developments (refer to Day Care Section).

The remainder of the expansion would cover the costs of annualization of the level of programming implemented in FY'85. Some new programs may begin since some FY'85 initiatives covered start-up and other one time costs.

House 1:

The House 1 request includes an increase to cover the cost of annualizing programs initiated in FY'85. Some expansion of services may occur since a number of contracts this fiscal year were for one year programs or start-up costs.

(See Day Care Section, as well.)

EXECUTIVE OFFICE OF COMMUNITIES AND DEVELOPMENT

Account Title: Housing Subsidies Account #3722-9024

FY'85 APPROPRIATION:	$59,349,483
FY'86 AGENCY REQUEST:	$65,201,731
HOUSE 1:	$64,379,242
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account provides funding for the Commonwealth's housing subsidy programs.

According to the Executive Office of Communities and Development this request estimates $65.3 million to maintain current programs, allows for continued expansion of the Rental Assistance Program and supports new public housing units as they come on line.

House 1:

House 1 includes continued funding of the current level of housing subsidies and an additional 949 units (400 rehabilitated units and 549 new households). Despite the new units, overall subsidy costs are expected to be reduced due to the projection of an additional $1.7 million in energy savings.

EXECUTIVE OFFICE OF COMMUNITIES AND DEVELOPMENT

Account Title: Advanced Funding Fuel Assistance — Account #3743-2032

FY'85 APPROPRIATION:	$3,000,000
FY'86 AGENCY REQUEST:	$3,000,000
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Start-up funds for local agencies (i.e. community action agencies, housing assistance agencies) who operate Low-Income Home Energy Assistance Programs are provided through this account.

This advance account was initiated five (5) years ago enabling local programs to begin on October 1st even if federal resources were not yet allocated. This account covers early start-up costs (hiring and staff costs) and the bulk purchase of oil.

House 1:

House 1 eliminates this advance account due to the addition of language in the 3745-1000 account, Emergency Energy Crisis Assistance, allowing those funds to be used without jeopardizing federal reimbursement.

EXECUTIVE OFFICE OF COMMUNITIES AND DEVELOPMENT

Account Title: Housing Services Account #3743-2036

FY'85 APPROPRIATION:	$300,000
FY'86 AGENCY REQUEST:	$750,000
HOUSE 1:	$500,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Initiated in FY'85, the Housing Services Program provides funding to local or regional housing agencies to implement programs aimed at maintaining the viability of privately owned, unsubsidized rental housing in which low and moderate income residents currently reside. These programs assist rental housing owners in maintaining financially sound, safe, sanitary and affordable housing for residents without reliance on federal or state subsidy. Services provided include: training and technical assistance to owners, mediation services, counseling and support to low-income residents and potential buyers. In FY'85, eight (8) month programs were funded through contracts with local organizations in ten (10) different communities.

The expansion request of $450,000 would cover five (5) new programs and the annualized cost of FY'85 initiatives.

House 1:

House 1 recommends annualization of the ten (10) programs initiated in FY'85.

EXECUTIVE OFFICE OF COMMUNITIES AND DEVELOPMENT

Account Title: Housing Services/CAAS Account #3743-2040

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$350,000
HOUSE 1:	$350,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This is a new account request which targets services to low-income renters and small landlords in order to prevent homelessness, as explained in account 3743-2036.

The funds would be contracted to community action agencies to provide mediation, advocacy and counseling in order to avoid eviction.

House 1:

House 1 recommends this request which is targeted for contracts with community action agencies.

EXECUTIVE OFFICE OF COMMUNITIES AND DEVELOPMENT

Account Title: Fuel Assistance Account #3745-1000

FY'85 APPROPRIATION:	$17,000,000
FY'86 AGENCY REQUEST:	$17,000,000
HOUSE 1:	$17,000,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Fuel Assistance account provides assistance to those one (1) and two (2) person households whose incomes are slightly higher than those eligible for federal assistance. This account also supplements the federal fuel assistance program. Approximately fifty-five percent (55%) of current recipients are AFDC families and other low-income families.

Language allowing these funds to be used for advanced costs for start-up and bulk oil purchase, prior to the receipt of federal reimbursement, is requested.

No expansion is requested.

House 1:

House 1 recommends the agency request and includes the language change allowing funds to be used for start-up without jeopardizing federal reimbursement.

EXECUTIVE OFFICE OF COMMUNITIES AND DEVELOPMENT

Account Title: Emergency Weatherization Account #3745-2000

FY'85 APPROPRIATION:	$4,000,000
FY'86 AGENCY REQUEST:	$4,000,000
HOUSE 1:	$4,000,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Funding in this account provides for weatherization of low-income households.

No expansion is requested in FY'86.

House 1:

House 1 recommends funding as requested by agency.

EXECUTIVE OFFICE of HUMAN SERVICES

Within the Executive Office of Human Services' budget request there are four (4) reserve accounts which impact upon children.

Account Title: Turning Twenty-two (22) Reserve Account #4000-0510

FY'85 APPROPRIATION:	$1,000,000
FY'86 AGENCY REQUEST:	$1,000,000
HOUSE 1:	$ 500,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account is for continuity of services to severely disabled clients losing their special education entitlement. Funds from this account are transferred to the appropriate agency for clients eligible under Chapter 688 of the Acts of 1983. In addition to funding for client services the FY'86 request includes staff and administrative costs for the Bureau of Transitional Planning at the Executive Office of Human Services. It does not include two items that were paid out of the reserve in FY'85 but have been requested elsewhere in FY'86: administrative expenses by the Massachusetts Rehabilitation Commission for disability determinations which are included in the Massachusetts Rehabilitation Commission budget request for FY'86 and $500,000 for head injured clients, who in FY'86 will be funded through the Massachusetts Rehabilitation Commission directly.

House 1:

The House 1 request would fund new client services at the FY'85 level plus BTP administrative costs. As indicated above, MRC eligibility determinations and head injured clients have been transferred to the Massachusetts Rehabilitation Commission's budget for FY'86. In addition, based on the first year's evidence turning twenty-two (22) clients can best be served by expanded services which are requested in an account at the Department of Mental Health.

EXECUTIVE OFFICE OF HUMAN SERVICES

Account Title: Projects for the Homeless Account #4000-0730

FY'85 APPROPRIATION:	$200,000
FY'86 AGENCY REQUEST:	$200,000
HOUSE 1:	$150,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Budget language for this account provides the Executive Office of Human Services the flexibility to support new projects to aid the homeless in Massachusetts. In FY'85 the account funded a program of homeless day services through a contract with St. Francis House in Boston, and a contract with the City of Springfield for various services, including long term planning. Each contract is in the amount of $100,000. In FY'86 the Executive Office of Human Services plans to continue providing financial support for new initiatives to aid the homeless in Massachusetts.

House 1:

The $150,000 recommended by the governor will provide support for innovative projects across the Commonwealth. Possible projects and services include programs for homeless women, "overflow shelters" and day programs for the homeless.

EXECUTIVE OFFICE OF HUMAN SERVICES

Account Title: Children's Reserve Account #4000-0760

FY'85 APPROPRIATION:	$500,000
FY'86 AGENCY REQUEST:	$500,000
HOUSE 1:	$500,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account funds children who are otherwise ineligible for services provided by agencies or departments within the Executive Office of Human Services. The funding is utilized for both individual children with unique problems and for program development for small numbers of children with severe problems. Many children come to the attention of the Executive Office of Human Services through the Office for Children's Interagency Teams.

House 1:

No change

EXECUTIVE OFFICE OF HUMAN SERVICES

Account Title: Reserve for Provider Equity — Account #4000-0770

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$11,500,000
HOUSE 1:	$11,500,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

In response to the provider community's identification of current direct care salary levels as being inadequate to ensure quality provision of services to clients, the Executive Office of Human Services has recommended the establishment of a reserve account. Projected need for $23 million to increase direct care salaries within the day care community and other direct care service contracts (e.g. group homes, community residences, outreach programs, etc.).

The $11.5 million in the reserve account will be supplemented by additional funds identified through a series of management initiatives, including historical cost budgeting.

House 1:

No change

OFFICE FOR CHILDREN

FY'85 APPROPRIATION:	$6,038,980
FY'86 AGENCY REQUEST:	$9,078,284
HOUSE 1:	$8,252,358
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

SUMMARY

The Office for Children's services are all personnel driven, i.e. with the exception of new Child Care Resource & Referral Program money. The services are provided by employees of the Office directly. Seventy-five percent (75%) of the budget is for direct personnel costs.

The Office for Children works to address the quality of services and hence the quality of life for children through its Advocacy and Licensing Programs.

Area based Help for Children and Councils for Children Programs provide information, referral and case advocacy as well as issue advocacy, program review and program development. Regional and Central Interagency Teams coordinate services and ensure that children do not "fall between the cracks" of our service delivery system.

Through licensing standards, regulations and procedures it is the responsibility of the Office to approve and license all out-of-home services for children.

The FY'86 Office for Children's budget request is balanced to continue the ongoing work of the agency and to incorporate important new initiatives. A priority is the initiative in the Family Day Care Registration Project. This request is designed to meet the dramatic increase in the number of family day care homes applying for registration. A second major initiative in Licensing is the funding of a Complaint Investigation Unit which will specialize in child and sexual abuse complaints in licensed facilities.

The FY'86 initiative which programmatically falls within the Advocacy Unit is the result of two (2) years of study on the coordination of services for children throughout the

Commonwealth. The following additional staff have been requested: Program Development Specialists to work as Coordinated Services staff to Regional Administrators, Interdepartmental Team Case Workers to staff regional teams and Child Welfare Specialists for area offices and to staff an innovative pilot project, Project Access, which is aimed at improving public school access to the human service system.

House 1:

The governor's FY'86 recommendation for the Office for Children is $8.3 million, a thirty-eight percent (38%) increase over the FY'85 appropriation.

Of this $8.3 million, $1.35 is for expansion in the following accounts:

4130-0001	Office of the Director	$ 50,000
4130-0010	Licensing	$400,000
4130-0015	Field Operations/Advocacy	$400,000
4130-0016	CCR&R	$500,000

These expansion dollars enable the Office to address significant priority areas of the agency's budget request. Positions have been allocated to implement the licensing initiatives; and dollars have been allocated to address the staffing requirements of the advocacy initiative as well as upgradings, computerization, clerical support and growth and expansion of the agency.

OFFICE FOR CHILDREN

Account Title: Office of the Director Account #4130-0001

FY'85 APPROPRIATION:	$700,902
FY'86 AGENCY REQUEST:	$930,226
HOUSE 1:	$768,486
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The agency request includes funding for a new unit entitled Fiscal, Personnel, Operations, and Systems to accommodate overall agency growth. This initiative would provide for computer systems management and development, staff training and development and staff upgradings.

$62,650 is requested in this account to implement the next phase of the Office for Children's approved ADP plan. Specifically, this would allow the Office to computerize regional offices; to provide timely licensing information to licensing staff, consumers and providers for child care; to analyze trends in children's services in order to develop Office for Children policy; and to more adequately manage Office for Children resources.

House 1:

This account reflects a nine percent (9%) increase over the FY'85 appropriation. It funds with support costs, two positions necessary to support a newly created Fiscal Operations and Personnel Unit needed to accommodate personnel growth. It also provides "03" clerical support and assists in defraying agency overhead growth costs.

OFFICE FOR CHILDREN

Account Title: Licensing Account #4130-0010

FY'85 APPROPRIATION:	$1,848,892
FY'86 AGENCY REQUEST:	$3,042,406
HOUSE 1:	$2,319,070
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The agency request in the Licensing account reflects the burgeoning statewide concern for the health and safety of children while being cared for out of their homes. The major initiative is in Family Day Care where twenty-three (23) positions are requested to implement the first year of a two (2) year plan to phase-in area based family day care registration. Eleven (11) positions are requested for Group Day Care to target after school licensing, policy development, enforcement, group day care licensing, administrative and legal staff. Six (6) positions are requested to establish a crisis-ready Investigation Unit which would specialize in child and sexual abuse complaints in licensed facilities.

Eight (8) new positions are requested for the Group Care Unit to provide additional Licensors, an Enforcement Specialist, and an Attorney.

An Associate Director of Licensing is also requested through this account as well as funds for the upgrading of sixteen (16) licensing positions to accommodate the structural changes proposed.

House 1:

This account reflects a twenty-five percent (25%) increase of $470,178 over the FY'85 appropriation. Of this increase, $100,000 is direct dollars to the agency and $300,000 is retained revenues expected to be generated from increased licensing fees.

The $400,000 direct dollars and revenues, is expected to fund twenty-six (26) licensing positions. The remaining $70,178 are maintenance costs for the licensing program including

upgradings.

Specifically, twenty (20) positions have been allocated for beginning the implementation of area based family day care registration, a new initiative. Three (3) positions have been earmarked for expansion of the complaint investigations /enforcement functions. Three positions have been identified for the management of the newly restructured Licensing Unit.

OFFICE FOR CHILDREN

Account Title: Field Operations Account #4130-0015

FY'85 APPROPRIATION:	$3,489,186
FY'86 AGENCY REQUEST:	$5,105,652
HOUSE 1:	$4,364,802
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

For budgetary reasons the name of this account, previously Advocacy, has been changed to Field Operations. It continues to fund the Help for Children and Program and Community Development Program, as well as the new initiatives which fall under the umbrella of Coordinated Services.

Sixty (60) positions have been requested. Included are a trainer for the forty-two (42) Councils for Children; a Legislative Liaison to track and develop legislation related to children's needs; Help for Children caseworkers to be placed in already identified areas where the caseload surpasses other areas in both number and complexity; and a clerical position for the Coastline area office. Also included is a Child Care Resource and Referral Manager, and Program Analysts to staff the proposed Policy, Planning, Research, Evaluation, and Development Unit.

The Coordinated Services initiative, an expansion segment of the Office for Children's budget request includes the funding of Project Access staff to be placed in two Regions to implement a pilot project designed to bridge the gap between the public school systems and the human services system.

Program Development Specialists are proposed regionally to staff Regional Administrators' Committees.

Children's Interagency Team caseworkers are requested to meet the increasing team caseload across the state.

Funds for the upgrading of eighteen (18) existing positions is also requested in this account.

House 1:

This allocation, reflects a twenty-five percent (25%) increase of $875,616 over the FY'85 appropriation. $400,000 has been identified for "staff to respond to increased caseload and to strengthen Office for Children's service coordination role" has been given as "03" monies with no state slots attached. It is expected to fund seven (7) Interdepartmental Team personnel and six (6) advocates in areas with the highest caseloads.

Included in the remaining $475,616 are the following:

1. "03" monies for the expansion of the agency's computerization efforts. Additional staff (i.e. a Systems Operator and a Data Entry Operator) and hardware will be purchased to support systems management as well as the development and implementation of licensing, retained revenues and expanded Help for Children functions.

2. Upgradings for Field Operations/Advocacy management staff.

3. Support costs for the maintenance of the Field Operations/Advocacy Programs.

OFFICE FOR CHILDREN

Account Title: Child Care Resource & Referral — Account #4130-0016

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	-0-
HOUSE 1:	$800,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This represents a new line item for the agency. In Fy'85, $300,000 was allocated to the Office of Human Resources (within Administration and Finance) to develop three (3) Child Care Resource & Referral Programs. The Office for Children was designated as the coordinator and developer.

House 1:

This account reflects an increase of $500,000 over FY'85 funds. It is intended to fund four (4) new Child Care Resource and Referral Programs expanding the total number to seven (7) as well as provide for the administrative support costs of the program.

MASSACHUSETTS COMMISSION for the BLIND

FY'85 APPROPRIATION:	$42,570,184
	*$ 4,200,000
FY'86 AGENCY REQUEST:	$47,703,822
HOUSE 1:	$42,946,746
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

SUMMARY

*federal Vocational Rehabilitation dollars

Total agency request is a twelve percent (12%) increase over FY'85 appropriation. All current programs will be maintained. It is estimated that seven percent (7%) of the agency's clients are children. Other than S.S.I. and Medicaid the primary accounts are for social services and vocational rehabilitation.

MASSACHUSETTS COMMISSION FOR THE BLIND

Account Title: Social Services Account #4110-2040

FY'85 APPROPRIATION:	$1,886,324
FY'86 AGENCY REQUEST:	$3,503,915
HOUSE 1:	$2,280,094
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account is used for services such as homemaker, vision utilization, independent living and recreation. For children's recreation $100,000 is being requested to be used for camperships to young children receiving social services and for other community activities. The estimated number of children to receive recreation services would be four hundred and eight (408) in contrast to forty-five (45) served in 1985. Five (5) additional Children's Workers are being requested to assist the present staff of six (6) workers to respond to the current active caseload of four hundred and one (401) blind children under age fourteen (14) and the estimated two hundred and twenty-five (225) unserved. It is anticipated that increasing the number of positions would allow for more intensive work with families, ability to work with age groupings birth -3, 3-7, 7-14, and provide infant stimulation. Four (4) new positions are being requested to work with multi handicapped.

House 1:

House 1 provides $300,000 of expansion money for high priority expansions in social services, especially for children. Anticipated initiatives include additional camperships and a second after-school recreation program for thirteen (13) visually impaired children.

MASSACHUSETTS COMMISSION FOR THE BLIND

Account Title: Vocational Rehabilitation Account #4110-3010

FY'85 APPROPRIATION:	$1,419,360
FY'86 AGENCY REQUEST:	$2,285,019
HOUSE 1:	$2,335,093
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account funds the state share of vocational rehabilitation services for the blind. In addition federal funds are received for this program. Approximately three hundred (300) clients in the fourteen (14) to twenty-two (22) age range are eligible for VR services. A small number of clients in this program are in the eighteen (18) to twenty-one (21) age range, especially in college preparatory work.

House 1:

Vocational rehabilitative supportive services through high school and post high school years will be maintained. Funding considered adequate to the needs.

MASSACHUSETTS REHABILITATION COMMISSION

FY'85 APPROPRIATION:	$11,544,363
	*$41,354,550
FY'86 AGENCY REQUEST:	$17,120,547
HOUSE 1:	$14,058,822
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

SUMMARY

*federal funds

Four (4) new initiatives in addition to the expansion of current line items account for the total increase in the request for FY'86. These new initiatives are: Administration and Eligibility Services for Chapter 688, Services for Severely Head Injured, Van Adaption Services for Severely Handicapped Working Persons and a Statewide Recreation Program for Severely Handicapped Persons.

MASSACHUSETTS REHABILITATION COMMISSION

Account Title: Vocational Rehabilitation State Participation Account #4120-0010

FY'85 APPROPRIATION:	$6,004,895
FY'86 AGENCY REQUEST:	$6,371,349
HOUSE 1:	$6,000,665
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The 6.1% increase requested in FY'86 will allow Massachusetts Rehabilitation Commission's VR's continued work with Special Education Directors and local schools as well as the Office for Children's Interagency Teams. With federal dollars an added thirty-three thousand (33,000) clients are served yearly of which seventeen percent (17%) are children ranging in age from sixteen (16) to twenty-two (22). A slight increase in the number of referrals in this age range is anticipated in FY'86 due to the mandated referrals from LEA's under Chapter 688.

The order of selection system gives priority to severely disabled clients. Regions are being reduced from six (6) to five (5). This account also includes monies for adaptive housing.

House 1:

House 1 funds the state share of vocational rehabilitation services at the FY'85 level.

MASSACHUSETTS REHABILITATION COMMISSION

Account Title: Massachusetts Office of Deafness Account #4120-0041

FY'85 APPROPRIATION:	$445,164
FY'86 AGENCY REQUEST:	$705,294
HOUSE 1:	$677,765
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

An increase of fifty-eight percent (58%) would fund three (3) projects: 1) strengthen Massachusetts Office of Deafness' administrative operations; 2) expand independent living services to additional sub-populations (e.g. multiply handicapped deaf) and at least one (1) geographic area outside Greater Boston; and 3) establish a program to subsidize Telecommunication Devices for the Deaf.

House 1:

House 1 supports the agency requested expansion, including nine (9) new positions.

MASSACHUSETTS REHABILITATION COMMISSION

Account Title: Independent Living - State Participation

Account #4120-0061

FY'85 APPROPRIATION:	$377,000
FY'86 AGENCY REQUEST:	$642,080
HOUSE 1:	$622,080
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account is established for severely disabled individuals who are ineligible for traditional vocational rehabilitation services. A seventy percent (70%) increase has been requested in order to increase the number of clients served and to expand to sub-populations of severely disabled clients other than those leaving institutions. $250,000 is specifically requested to fund three hundred (300) clients eligible for Chapter 688 (i.e. severely handicapped clients whose right to special education services is terminating).

House 1:

Recommends a sixty-five percent (65%) increase over FY'85 appropriation for the purpose of providing services to clients eligible under Chapter 688.

MASSACHUSETTS REHABILITATION COMMISSION

Account Title: Administration and Eligibility Services for Chapter 688

Account #4120-0081

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$269,606
HOUSE 1:	$ 50,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This new initiative would fund an Eligibility Unit in FY'86. The purpose is to screen clients who have not met the federal standard for S.S.I. or S.S.D.I. two (2) years prior to their exit from special education services. Clients identified as unable to work twenty (20) or more hours per week would become eligible for transitional planning under Chapter 688. The purpose is continuity of services when entitlements under Chapter 766 are terminated.

House 1:

House 1 supports the eligibility determination function at a lower funding level than the agency request, based on updated information about client volume.

MASSACHUSETTS REHABILITATION COMMISSION

Account Title: Services for Severely Head Injured — Account #4120-TBD

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$2,842,894
HOUSE 1:	$1,560,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This new initiative would fund evaluations, intensive remediation and program development for clients with severe head injuries. $2,250,000 is requested for individual purchase of service for at least fifty (50) clients at an estimated cost of $45,000 per person. $500,000 is being requested for the development of comprehensive habilitation and rehabilitation services. This objective calls for a continuum of care including emergency, acute medical, acute rehabilitative services, vocational and mental rehabilitation, as well as transitional training for community re-entry and placement in permanent least restrictive settings. Four (4) new positions are requested.

House 1:

House 1 supports a major new programmatic expansion in services to the head injured. The funds will support program development, services to approximately thirty (30) clients, and habilitation and rehabilitation services.

DEPARTMENT of YOUTH SERVICES

FY'85 APPROPRIATION:	$36,562,682
FY'86 AGENCY REQUEST:	$41,735,940
HOUSE 1:	$40,278,401
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

SUMMARY

The Department of Youth Services is responsible under Chapter 18A of the Massachusetts General Laws to provide a comprehensive and coordinated program for delinquency prevention and services to delinquent children who have been committed or referred to the department by the courts.

The agency's FY'86 request of $41,735,940 represents a fourteen percent (14%) increase over FY'85. This increase represents inflation, maintenance, annualization, collective bargaining increases and expansion funds.

The Department of Youth Services has requested new funds for six (6) budget initiatives:

- $500,000 to fund two (2) new contracted group care programs;
- $193,820 to fund the Violent Offender Program, whose federal funding ends in FY'85;
- $200,046 to fund ten (10) positions at the Central Youth Service Center to complete staffing of the facility;
- $337,067 in funding for a new twelve (12) bed Wilderness Program to be located in the western part of the state;
- $400,000 in funding for a new Local Placement Program designed to divert commitments from the department by providing funds to the courts; and
- $1,000,000 in anticipated revenue from the Title IVE Social Security Act will offset expansion costs.

House 1:

House 1 requests a 9.2% increase over FY'85 providing the Department of Youth Services with $40,278,401 to maintain current operations and allows funding of these new initiatives:

- $125,000 in new funds for a new group care program for Hispanic males;

- $118,000 in new funds to continue the Violent Offenders Project; and

- $100,000 in new funds for administrative and perimeter (security) staff at the Central Youth Service Center in Central Massachusetts.

DEPARTMENT OF YOUTH SERVICES

Account Title: Central Administration Account #4200-0010

FY'85 APPROPRIATION:	$2,695,597
FY'86 AGENCY REQUEST:	$2,919,108
HOUSE 1:	$2,864,844
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Central Administration account funds all Central Office positions and operating costs.

The Department of Youth Services is requesting a new management position, Health Service Administrator, a technical specialist in health care administration. This position has the responsibility for planning and directing all aspects of health care services to the 1,800 committed Department of Youth Services clients and 350 detained clients.

The position is presently funded funded through account #4202-0021 as an 07 position.

House 1:

House 1 requests $2,864,844 for FY'86. Increase is based on collective bargaining increases as well as maintenance and inflation costs.

House 1 supports the transfer of the Health Service Administrator's position from the 4202-0021 account and includes funding costs in its maintenance budget.

DEPARTMENT OF YOUTH SERVICES

Account Title: Purchase of Service Account #4202-0021

FY'85 APPROPRIATION:	$19,749,305
FY'86 AGENCY REQUEST:	**$20,804,800
HOUSE 1:	$20,691,635
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Group Care Programs provide non-secure care to youths committed to the Department of Youth Services. Care is provided in programs which serve ten (10) to fifteen (15) clients through either a community based facility where the client lives but receives educational services from the local school system, foster care homes, or from a self-contained program where all the services needed including educational are provided.

The Department of Youth Services is requesting $20.8 million in FY'86. The increase reflected here includes maintenance, inflation (a four percent (4%) vendor cost-of-living increase), $500,000 for new expansion funds for two (2) contracted group homes and $75,000 for purchase of services for the Violent Offenders Project.

The Department of Youth Services is requesting $500,000 expansion funds to open two (2) critically needed community based residential programs to serve two (2) distinct populations within the department for whom treatment options are currently not available.

One (1) residence will have a capacity to serve ten (10) Hispanic males committed to the department. The Department of Youth Services has realized a fifteen percent (15%) increase in commitments of Hispanic boys over the past two (2) years. The current community-based system offers traditional residential programs which do not address this cultural need.

The second program will serve committed girls for whom community-based residential treatment options are woefully inadequate.

*(House 1 reflects $21.204 million as being requested in this account for FY'86. It should be noted that included in this figure is $.4 million for a "Local Placement Plan". The Department of Youth Services had requested this program separately. Consequently, the Purchase of Service request as initially submitted by the Department of Youth Services (exclusive of the "Local Placement Plan") was $20.804 million.)

House 1:

House 1 requests $20,691,635 in FY'86. Increase includes maintenance and inflation costs and $944,000 in expansion funds. These funds will provide $125,000 for six (6) months funding of a new group care program for Hispanic males and $819,000 reflecting a four percent (4%) COLA for vendors.

DEPARTMENT OF YOUTH SERVICES

Account Title: Forestry Wilderness Program Account #4231-1010

FY'85 APPROPRIATION:	$ 816,107
FY'86 AGENCY REQUEST:	$1,448,947
HOUSE 1:	$ 893,611
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Forestry Wilderness Program serves the Department of Youth Services' committed and detained youths ages fourteen (14) to seventeen (17). The Stephen L. French Youth Forestry Camp, located at Nickerson State Park in Brewster, is designed to increase the physical well being and self esteem of youths through a rigorous outdoor activity program.

The Department of Youth Services is requesting $1,448,947 for FY'86. This increase reflects maintenance costs, inflation and annualization costs, as well as $337,061 in new expansion funds.

The Department of Youth Services wishes to expand the Forestry Program by creating a new, work-oriented Silverculture (preparation and maintenance of parks and forests) Wilderness Program in the Western part of the state.

House 1:

House 1 requests $893,611 for FY'86. Increase includes maintenance, inflation and annualization costs. While recognizing the merit of expanding the Wilderness Program, due to fiscal constraints House 1 has not requested expansion funds for this program.

DEPARTMENT OF YOUTH SERVICES

Account Title: Local Placement Program Account # New Number

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	*$400,000
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This is a Pilot Project that would provide a select number of courts with the capacity to place a substantial number of delinquents in community-based programs without resorting to commitment to the department. The courts Juvenile Probation Office will have access to funds allocated by the Department of Youth Services to purchase outreach and tracking service. The program will allow earlier intervention in delinquent careers and, therefore, increase the prospects of successful rehabilitation.

Presently youths referred to the Department of Youth Services for outreach or tracking service must be assessed against youths whose court involvement has escalated into a Department of Youth Services commitment and require a more intense service. Both are funded through the same purchase of service account. By increasing the community resources available to the court, the program will divert some commitments from the Department, permitting the more intensified use of internal resources for that portion of the delinquent population presenting the greatest risk to the public.

*Due to the agency's inability to pursue necessary Probation Department involvement in this initiative at this time, the Department of Youth Services has deleted this line item and has rolled over the $400,000 included here into account #4202-0021 (Residential Group Care Programs).

DEPARTMENT OF YOUTH SERVICES

Account Title: Community Based Treatment & Regionalization Account #4237-1010

FY'85 APPROPRIATION:	$4,660,717
FY'86 AGENCY REQUEST:	$5,231,757
HOUSE 1:	$5,138,998
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Department of Youth Services is requesting $5,231,757 for community based treatment and regionalization. The request includes collective bargaining and inflation increases, as well as expansion funds totaling $118,820 to enable the Department to continue the Violent Offenders Project.

The Violent Offenders Project is part of a three (3) year national research and development program funded by the federal Office of Juvenile Justice and Delinquency. The project, which is located in the Metropolitan Boston region, is a specialized case management team responsible for the provision of services to the small number of juveniles who are committed to the Department with an offense history of serious repetitive violent acts.

The $118,820 expansion funds will provide for one (1) Case Manager; four (4) Project Caseworkers and one (1) Administrative Assistant.

House 1:

House 1 requests $5,138,998 for FY'86. Increase includes maintenance and inflation costs as well as $118,000 in new funds to allow continuance of the Violent Offenders Project whose federal funding ends in FY'85.

DEPARTMENT OF YOUTH SERVICES

Account Title: Consolidated Secure Facilities Account #4238-1000

FY'85 APPROPRIATION:	$ 8,640,956
FY'86 AGENCY REQUEST:	$10,931,328
HOUSE 1:	$10,689,313
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Consolidated Secure Facilities are the detention, treatment and shelter programs operated primarily by the Department of Youth Services.

The Department of Youth Services is requesting $10,931,328 for FY'86. Increases in this account reflect inflation, maintenance, collective bargaining increases, full funding for the Central Youth Service Center which received partial funds for renovation and start-up costs in FY'85 and $200,046 in expansion funds for the Central Youth Service Center for the hiring of ten (10) staff at this facility.

Funding for these positions is for the overall administration of this facility and to provide core services to the programs housed at this center.

These positions are designed to maintain security, ensure public safety and to provide required supervision and counseling for the youths in detention. They would also prevent staff members from working out of classification and will provide a full compliment of direct care workers and appropriate supervision in addition to training group workers.

House 1:

House 1 requests $10,689,313 for FY'86. This increase reflects maintenance, inflation and annualization costs for the Department of Youth Services' three (3) secure facilities and one (1) short term secure facility. The increase will provide a full years

funding for the Central Youth Service Center, which received six (6) months start-up funds in FY'85 and provides necessary funds for administrative and perimeter (security) staff at this facility.

DEPARTMENT of SOCIAL SERVICES

FY'85 APPROPRIATION:	$245,688,076
FY'86 AGENCY REQUEST:	$282,066,954
HOUSE 1:	$271,755,059
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

SUMMARY

The primary goal of the Department of Social Services (DSS) is to protect children at risk of abuse and neglect. In addition, the Department of Social Services provides other essential services to strengthen families such as child care for low-income families and respite care for those with disabled children or adults. The Department of Social Services requested a total of $282.1 million for FY'86.

To sustain the present level of service into FY'86, additional funding was requested to provide a four percent (4%) rate increase to providers; $2.8 million to support one hundred and twenty (120) additional direct service staff; $3.5 million for additional programs focused upon protective and preventive services; $1.0 million for alternative adolescent programs; and two hundred and eighty (280) additional protective day care slots.

New initiatives would increase the budget request by $4.2 million of new service capacity programs to include: $2.0 million to support new alternative programs for adolescents; $1.0 million to support additional sexual abuse treatment programs; $.8 million to support housing search and transitional housing programs for the homeless; and $.4 million to support primary prevention programs aimed at child abuse and adolescents.

In order to increase the agency's day care capacity, $4.0 million is added to the Department of Social Services' request. $2.0 million will support continuity of care while another $2.0 million is slated to improve the quality of protective day care. Additionally, $1.0 million for protective day care is contained in the maintenance level budget. For details on day care, see Day Care Section of the Children's Budget.

House 1:

House 1 recommends nearly an eleven percent (11%) increase over the FY'85 appropriation level and represents a growth budget. Programmatically, some new initiatives have been modified.

Structurally, the most significant change is the recommended consolidation of all the regional administrative and direct service accounts into two (2) statewide accounts (4800-0100 and 4800-0200). Besides the reduced paperwork, House 1 suggests that the change will "increase the Department of Social Services' ability to respond to caseload fluctuations."

DEPARTMENT OF SOCIAL SERVICES

Account Title: Permanancy Services (Adoption Services) Account #4800-0020

FY'85 APPROPRIATION:	$10,203,262
FY'86 AGENCY REQUEST:	$13,196,743
HOUSE 1:	$12,917,392
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account is for the administration and implementation of certain adoption plans, including adoption subsidies and guardianship. The $3 million requested increase is attributable to annualization ($1.5 million), COLA ($.4 million) and $1 million in funds for the adoption and guardianship of foster care children previously funded through the regional 0200 direct service accounts. The Department of Social Services intends to increase minority adoptions and permanancy planning for the over-twelve (12) child.

House 1:

There is little difference between House 1 and the agency request. The difference results from projected management cost savings.

DEPARTMENT OF SOCIAL SERVICES

Account Title: New Prototypes Account #4800-0023

FY'85 APPROPRIATION:	$2,174,667
FY'86 AGENCY REQUEST:	$8,393,505
HOUSE 1:	$6,233,505
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The request would annualize funding in two categories, sexual abuse treatment ($2.2 million) and primary prevention/adolescent diagnostic assessment services ($1.1 million). A COLA and an additional $1 million for adolescent secure treatment staff to complement the above diagnostic assessment program are also requested.

An additional $1 million for sexual abuse treatment programs; another $.4 million for primary prevention (specifically resource and referral for adolescents and child abuse prevention); $.8 million for counseling (homeless); and $2 million to support new alternative programs for adolescents are new initiatives. The breakdown of the last $2 million is as follows:

- $1 million for Specialized Foster Care (70 slots);
- $.4 million to support a safe home network (40 slots); foster care that provides short-term care in homes with trained parents;
- $.3 million to support Transition to Independent Living (25 slots); and
- $.3 million for Outward Bound Programs (130 slots total).

This multi-purpose account is intended for the creation of new models, to spawn new expansion programs.

House 1:

This account is being recommended for almost a two hundred percent (200%) increase in funding from the FY'85 appropriation

level, much of it in new initiatives.

Under the House 1 version, the annualization funding for both the sexual abuse treatment ($2.2 million) and primary prevention/adolescent diagnostic assessment services ($1.1 million) and a COLA have been retained. The adolescent secure treatment staff was funded for six (6) months.

An additional $300,000 was recommended for small, regional sexual abuse treatment programs; $.7 million for counseling (homeless); and $1 million in new alternative programs for adolescents which is down from a request of $2 million due to modification of slots and rates.

DEPARTMENT OF SOCIAL SERVICES

Account Title: Specialized Foster Care Account #4800-0024

FY'85 APPROPRIATION:	$138,666
FY'86 AGENCY REQUEST:	$143,912
HOUSE 1:	$143,912
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This is a statewide account for specialized foster care (intensive, specialized family placements for seriously disturbed adolescents). It currently funds only a few specific contracts (i.e. foster care for young parents and their infants not living at home). The Department of Social Services intends to disburse the account into the regional 0200 direct service accounts. An increase is due to COLA requests.

House 1:

There is no difference between the agency request and the House 1 version.

DEPARTMENT OF SOCIAL SERVICES

Account Title: Reserve for Social Workers Account #4800-0040

FY'85 APPROPRIATION:	$ 750,000
FY'86 AGENCY REQUEST:	$3,867,876
HOUSE 1:	$3,394,678
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account annualizes the funding for this year's fifty (50) new social work positions ($1 million) and requests another $2.8 million for one hundred and twenty (120) additional direct service staff to meet the increase in child abuse investigations and the corresponding caseload increase primarily due to the resulting substantiated cases. The new positions will allow a "fair caseload ratio" for workers.

House 1:

Re-financing of certain support costs (e.g.travel), potentially out of the block grant account, will have no effect on this account.

DEPARTMENT OF SOCIAL SERVICES

Account Title: Social Service Block Grant Account #4800-0045

FY'85 APPROPRIATION:	$65,630,957
FY'86 AGENCY REQUEST:	$66,244,310
HOUSE 1:	$65,698,939
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The federal block grant funds the operating costs for purchased services in all six (6) regions previously funded by the state and provides the comprehensive service base to families and children. Among those services provided in this account are all group care, WIT (Women in Transition) counseling, emergency shelter, homemaker and family planning.

The additional $.6 million in the agency request is a result of Congress' passage of a supplemental federal fiscal year (FFY'84: October 1 - September 30) budget for day care training. The Department of Social Services is requesting, however, that prior appropriation continued, or PAC, language be added by the legislature to this account. PAC language allows an agency to carry over unexpended funds into the next fiscal year. This balance for expenditure during FY'86 could approach $2.6 million.

The major initiative within this account is the $2 million earmarked for in-home services for the protective service population. In-home services include homemaker, parent aide and respite services.

House 1:

House 1 only reports what is listed in the Federal Register as far as federal accounts or grants to states apply. Most likely, it is the $.6 million for day care training that is not included in the House 1/Federal Register figures.

DEPARTMENT OF SOCIAL SERVICES

Account Title: Respite Care Account #4800-0070

FY'85 APPROPRIATION:	$3,344,169
FY'86 AGENCY REQUEST:	$3,477,298
HOUSE 1:	$3,476,842
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This was one of two accounts which received prior appropriation continued (PAC) approval from last year's budget. That dollar amount, however, is not reflected either in the FY'85 or FY'86 figures.

This account provides for at least ten (10) days of respite services to families with developmentally disabled children. Increases are due to COLA requests.

House 1:

There is no change in this account.

DEPARTMENT OF SOCIAL SERVICES

Account Title: Young Parents Account #4800-0080

FY'85 APPROPRIATION:	$1,040,000
FY'86 AGENCY REQUEST:	$1,081,600
HOUSE 1:	$1,081,600
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

While the vast majority of services to adolescents (if not all others) are funded out of the 0045 Social Service Block Grant account, the legislature continues to fund this account as a start-up for one (1) or two (2) prototypes: community-based and school-based programs for adolescent parents. It is the intent of these services to mainstream young parents through the use of these models. Monies from the account will be allocated to the regions. Increases are due to COLA requests.

House 1:

There is no change from the agency request to House 1.

DEPARTMENT OF SOCIAL SERVICES

Account Title: Public-Private Partnership Program (4P) Account #4800-1040

FY'85 APPROPRIATION:	$13,823,190
FY'86 AGENCY REQUEST:	$15,091,716
HOUSE 1:	$15,091,716
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account is the Department of Social Services' mechanism for providing funds to programs on condition that they can "match" a certain percentage (25%) of the total cost) through private means. The intent is to assist the service delivery system through public/private arrangements. Some of the services funded through this manner are counseling, certain day care, WIT, camping, parent aide, information and referral and emergency shelter (all in addition to similar services provided through the 4800-0045 account).

As with the Respite account (4800-0070), this one also received prior appropriation continued (PAC) approval for FY'85, which again is neither reflected in the FY'85 appropriation figure nor in the Department of Social Services' agency request for FY'86. Also, approximately $530,000 (not included above) is to be reserved for NIS, or Negotiated Investment Strategy, for future fiscal years.

House 1:

There is no change from the agency request to the House 1 recommendation.

DEPARTMENT OF SOCIAL SERVICES

Account Title: Regional Direct Services Account #4800-0200
(Tentative)

FY'85 APPROPRIATION:	$65,691,031
FY'86 AGENCY REQUEST:	$73,552,457
HOUSE 1:	$70,631,649
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

These regional (480X-0200) accounts provide funding for over one thousand six hundred (1,600) area-based social workers, clothing for substitute care (group and foster) and foster care services. They complement the block grant funding (4800-0045) to provide a regional and state-wide profile of staff and purchased service contracts. Contracted services previously funded here are now in 4800-0045. The FY'85 appropriation and FY'86 agency request figures are the cumulative totals for the six (6) DSS regional 0200 accounts.

House 1:

This new account (4800-0200) represents the greatest change this year in the Department of Social Services account structure. All regional 0200 Direct Service accounts have been consolidated into a single statewide Direct Service/Purchased Services account. All regional 0100 Administration accounts have similarly been consolidated into a statewide account (4800-0100) as well.

The Department of Social Services states that the new account structure will have no effect on regional allocations in either service funding or staffing patterns. The intent of the single account is to allow greater flexibility with the Department of Social Services to respond more efficiently and quickly to regional requests and statewide needs.

DEPARTMENT of MENTAL HEALTH

FY'85 APPROPRIATION:	$586,946,342
FY'86 AGENCY REQUEST:	$672,927,000
HOUSE 1:	$666,284,106
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

SUMMARY

The Department of Mental Health (DMH) serves individuals and families whose functioning is impaired as a result of either mental illness or mental retardation. The Department of Mental Health has identified four (4) priorities for new resources requested in the FY'86 budget request which are: expansion of community mental health services (with particular emphasis on children and adolescents), improve the quality of in-patient care in mental health facilities, redirection or expansion of service to targeted populations (including adolescents turning twenty-two (22)) and improved central and area management capacity.

Included in the four (4) overall priorities for expansion of services in FY'86 are two (2) initiatives for children. The Department of Mental Health wishes to place particular emphasis on expanding community-based services that place children and adolescents in settings geared to their developmental, social and educational needs. The Department of Mental Health will continue to improve the quality of in-patient care for adolescents and children as prescribed by Executive Order 244 in FY'86 which prohibits placement of children on adult mental wards after April 1, 1985. In addition, adults just turning twenty-two (22) have been identified as one of several target populations for expanded services. Department of Mental Health spent $26,017,633 directly on children's service accounts in FY'85 and proposes to spend $32,541,386 in its FY'86 agency request (4.8% of budget and a twenty percent (20%) increase over FY'85).

House 1:

House 1 funds the Department of Mental Health $666,284,106. An increase of 10.4% over FY'85. Major expansion items include child and adolescent mental health services, services to developmentally disabled clients turning twenty-two (22), service

to the chronically mentally ill, and improved management including solidifying the community delivery system. This specific initiative provides $6.2 million for a four percent (4%) cost-of-living increase for non-profit providers in combination with a separate pool of funds to help upgrade certain direct care salaries in these agencies.

House 1 recommends expenditure of $31.6 million directly for child adolescent mental health services. This is an increase of $11.04 million over FY'84, $4.5 million over FY'85.

DEPARTMENT OF MENTAL HEALTH

Account Title: Children's Services Account #5011-0003

FY'85 APPROPRIATION:	$1,000,000
FY'86 AGENCY REQUEST:	$1,040,000
HOUSE 1:	$1,040,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Includes funding for multi-handicapped clients with FY'85 Children's Reserve Fund transferred from the Executive Office of Human Services. It provides annualized funds for ongoing services to children assigned to the Department of Mental Health through the Interagency Team.

House 1:

Supports the agency request.

DEPARTMENT OF MENTAL HEALTH

Account Title: Turning Twenty-two (22) Account #5011-0006

FY'85 APPROPRIATION:	$2,000,000
FY'86 AGENCY REQUEST:	$4,080,000
HOUSE 1:	$6,000,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

These funds are proposed to serve more than five hundred (500) severely disabled individuals who have been receiving Chapter 766 special education funds and will turn twenty-two (22) in FY'86 and the four hundred and seventy (470) clients who turned twenty-two (22) in FY'85 and for whom funding was unavailable. Additionally, the Department has requested a $2 million increase to serve two hundred and forty (240) more clients.

The services consist of habilitative services to developmentally disabled adults such as residential programs, counseling and respite care.

House 1:

House 1 provides $3 million to annualize the cost of services to clients served in FY'85 and $3 million more for expansion of services in FY'86. This would enable the Department of Mental Health to serve approximately 200 clients who requested service in FY'85 but did not qualify as an emergency case as well as 100-125 clients who enter the system as an emergency case in FY'86.

DEPARTMENT OF MENTAL HEALTH

Account Title: Special Olympics Account #5011-0018

FY'85 APPROPRIATION:	$262,369
FY'86 AGENCY REQUEST:	$125,000
HOUSE 1:	$125,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account funds an organized olympic style games for clients (children) of state schools for the mentally retarded. The program includes an appropriation of $137,369 continued from FY'85 to bring the actual FY'86 agency request to an actual funding figure of $262,369.

House 1:

House 1 supports the agency request.

Account Title: Expansion of Services to Mentally Retarded — Account #5016-0104

FY'85 APPROPRIATION:	$12,550,000
FY'86 AGENCY REQUEST:	$ 9,001,486
HOUSE 1:	$ 6,995,118
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account funds "non-class mentally retarded clients" or adults and children who are not members of the consent decree class. It includes a request for $50,000 for the Department of Mental Health's share of a DSS/DMH program to train specialized home care staff and to place one hundred and twenty-three (123) children residing in state schools in a permanent home.

House 1:

House 1 supports the same level of services as in FY'85: $6.995 million in this account plus $7.9 million transferred out of the base regional accounts to support clients in the area system.

DEPARTMENT OF MENTAL HEALTH

Account Title: Mental Health Community Services for Children — Account #5021-0000

FY'85 APPROPRIATION:	$1,970,701
FY'86 AGENCY REQUEST:	$2,063,149
HOUSE 1:	$1,736,414
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account funds the children's and adolescents' individual service fund and other initiatives in children's services. In FY'86 the Department of Mental Health is proposing maintenance of this account at the current level of service in FY'85.

To compliment new initiatives in accordance with Executive Order 244 Department of Mental Health plans to continue to provide technical assistance to local general hospitals in the development of Pediatric Units. $640,000 is also allocated to areas on a formula basis for other hospital diversion programs for immediate crisis intervention and short-term mental health services.

House 1:

House 1 supports the same level of services but at a lower funding level. Discussions are underway to ensure that the funding in this account plus the 5024 account will be sufficient to annualize all FY'85 initiatives.

DEPARTMENT OF MENTAL HEALTH

Account Title: Alternative Care for Youth in State Operated Facilities Account #5024-0100

FY'85 APPROPRIATION:	$1,400,000
FY'86 AGENCY REQUEST:	$6,368,000
HOUSE 1:	$6,200,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Department of Mental Health seeks significant increases in this account to further implement Executive Order 244. Specific proposed new initiatives funded through this include:

1. Expansion of network of community-based services
   a. Residential - $1.04 million for highly structured self contained programs, cooperative apartments, and therapeutic foster care;
   b. Day Services - $486,475 for pschiatric day treatment programs and day activity programs;
   c. Support Services - $242,751 for home support/family relief and respite care.

2. $227,000 for twenty-one (21) additional case managers at the area level. Related to this but with no new money requested, is a proposal to expand upon the pilot program, project link, an initiative to establish linkages between human service agencies and local school systems at the area level so that no individual child falls through the cracks.

3. Department of Mental Health will continue to develop age appropriate in-patient services begun in FY'85 in accordance with Executive Order 244. This includes funds for thirty-six (36) additional intensive residential treatment slots for long-term pschiatric in-patient care. It also calls for fifty-five (55) short-term acute in-patient beds.

House 1:

House 1 funds all initiatives in agency request except $168,000 in inflation increases.

DEPARTMENT OF MENTAL HEALTH

Account Title: Children's Services Account #5147-0000
(Region I)

FY'85 APPROPRIATION:	$5,576,416
FY'86 AGENCY REQUEST:	$6,088,689
HOUSE 1:	$6,035,202
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Department of Mental Health requested maintenance funding for all district service accounts, which included inflation adjustments and a COLA. No major initiatives to redeploy existing resources at the district or area level are anticipated.

House 1:

House 1 reduced each district account by a small amount by examining district FY'85 spending plans and identifying non-obligated funds for anticipated savings.

DEPARTMENT OF MENTAL HEALTH

Account Title: Children's Services Account #5247-0000
(Region II)

FY'85 APPROPRIATION:	$1,798,645
FY'86 AGENCY REQUEST:	$1,945,925
HOUSE 1:	$1,875,234
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

(See account #5147-0000 for narrative.)

House 1:

(See account $5147-0000 for narrative.)

DEPARTMENT OF MENTAL HEALTH

Account Title: Children's Services Account #5347-0000
(Region III)

FY'85 APPROPRIATION:	$3,422,034
FY'86 AGENCY REQUEST:	$3,676,568
HOUSE 1:	$3,650,549
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

(See account #5147-0000 for narrative.)

House 1:

(See account #5147-0000 for narrative.)

DEPARTMENT OF MENTAL HEALTH

Account Title: Children's Services Account #5447-0000
(Region IVA)

FY'85 APPROPRIATION:	$1,189,048
FY'86 AGENCY REQUEST:	$1,275,578
HOUSE 1:	$1,270,573
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

(See account #5147-0000 for narrative.)

House 1:

(See account #5147-0000 for narrative.)

DEPARTMENT OF MENTAL HEALTH

Account Title: Gaebler Children's Center Account #5496-0100

FY'85 APPROPRIATION:	$3,376,664
FY'86 AGENCY REQUEST:	$3,599,232
HOUSE 1:	$3,720,306
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Gaebler Children's Center serves severely disturbed children under age sixteen (16) who require intensive in-patient care and treatment. A new unit opened in FY'85 bringing the total number of beds to fifty-four (54) is annualized in the FY'86 maintenance funding.

House 1:

House 1 funds the agency request plus collective bargaining.

DEPARTMENT OF MENTAL HEALTH

Account Title: Children's Services Account #5547-0000
(Region V)

FY'85 APPROPRIATION:	$1,663,937
FY'86 AGENCY REQUEST:	$1,762,511
HOUSE 1:	$1,677,075
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

(See account #5147-0000 for narrative.)

House 1:

(See account #5147-0000 for narrative.)

DEPARTMENT OF MENTAL HEALTH

Account Title: Children's Services — Account #5647-0000 (Region VI)

FY'85 APPROPRIATION:	$2,727,326
FY'86 AGENCY REQUEST:	$2,938,043
HOUSE 1:	$2,925,388
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

(See account #5147-0000 for narrative.)

House 1:

(See account $5147-0000 for narrative.)

DEPARTMENT OF MENTAL HEALTH

Account Title: Children's Services Account #5847-0000

FY'85 APPROPRIATION:	$1,630,489
FY'86 AGENCY REQUEST:	$1,763,691
HOUSE 1:	$1,758,691
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

(See account #5147-0000 for narrative.)

House 1:

(See account #5147-0000 for narrative.)

DEPARTMENT of EDUCATION

FY'85 APPROPRIATION:	$1,317,378,072
FY'86 AGENCY REQUEST:	$1,719,071,898
HOUSE 1:	$1,390,621,155
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

SUMMARY

The goals of the Department of Education in meeting the educational needs of children between the ages of three (3) and twenty-two (22) in the Commonwealth of Massachusetts are to:

1. increase state aid to education through the Chapter 70 formula;

2. improve instructional services;

3. fund mandated services;

4. fund research and future planning.

The Department of Education's FY'86 budget request includes an increase of $400,662,737 or thirty-two percent (32%) more than the FY'85 appropriation. The majority of the increase ($392 million) is in local aid and direct payment accounts. Operating accounts have been increased by thirty percent (30%) for new initiatives and expansion as a response to items included in House 5704, the proposed Educational Reform Legislation.

In accordance with existing Department of Education Board policy, local aid accounts request funds to reimburse one hundred percent (100%) of local education costs. The Chapter 70 accounts reflect a fifty percent (50%) reimbursement rate. (Refer to Chapter 70 line item for further explanation of law.)

Chapter 766 costs for special needs students within local school or collaborative programs are reimbursed at a rate which is the difference between the average per pupil costs and the actual costs incurred.

New initiatives are in the areas of Basic Skills Improvement, Substance Abuse Programs, Technology Assistance Centers, Chapter 622 Project, Adult Vocational Training Project, School Climate Improvement Project, Replacement of Obsolete Vocational Equipment and an Early Childhood Incentive Grant Program.

Expansion funds are requested in the areas of gifted and talented, teacher certification, basic skills tests, in-service training, occupational education, in-service administrative training to L.E.A.'s, school improvement projects, language proficiency areas and apprenticeship training programs.

Funds previously in the Department of Education's transportation line item are transferred to the Department of Mental Health for clients over twenty-two (22) years old and to the Department of Public Health for early intervention clients under three (3) years old.

House 1:

House 1 has proposed an increase of 5.5% over the FY'85 appropriation. Since the initial agency request there have been several changes.

There is a nineteen percent (19%) decrease in the FY'86 agency request and the House 1 request. Several factors account for this difference. Expansion in line items for occupational equipment, school construction and adult education are not supported by the House budget. Museum accounts had been deleted by the Department of Education prior to House 1.

New initiatives in basic skills testing, technical centers, school climate and early education no longer are individual operating accounts. They are now included in the Educational Reserve account. The total Reserve account line item is $65 million dollars.

The Department of Education budget was developed taking federal grants into consideration. It is expected that the FY'86 federal accounts will be at approximately the same funding level. Notable increases are expected in the school lunch accounts.

1986 BUDGET REQUEST

SUMMARY - FEDERAL ACCOUNTS

		1986 ESTIMATED GRANT
CHAPTER I		
7032-0402	Administration	790,000
7035-0010	Educationally Deprived Children	67,800,000
7035-0012	Neglected and Delinquent	300,000
7035-0014	Children in Adult Institutions	100,000
7035-0015	Migrant Education	5,400,000
CHAPTER II		
7010-9732	Administration	2,000,000
7030-9726	Distribution	8,000,000
CIVIL RIGHTS		
7010-9711	National Origins	158,000
7010-9728	Sex Desegregation	250,000
SPECIAL EDUCATION		
7028-0601	Administration	1,610,000
7035-0013	Education of Handicapped Dist.	30,500,000
7028-0801	Handicapped in Institutions	9,590,000
7035-0713	Preschool Incentive	650,000
7028-0015	Administration Training	-0-
OCCUPATIONAL EDUCATION		
7027-9001	Administration	1,400,000
7027-9001	Distribution	15,600,000
OTHER		
7038-0002	Adult Education	85,000
	Administration	2,000,000
	Distribution	100,000
SCHOOL LUNCH PROGRAM		
7062-0008	Administration	2,630,000

7053-2105	Special Fund Distribution Cash	410,000
7053-2111	Special Milk Program	677,000
7053-2112	Special Assistance	39,930,000
7053-2113	Special Lunch Program	11,100,000
7053-2114	Special Breakfast Program	5,155,000
7053-2118	Nutrition Education	110,000
7053-2202	Summer Food Program - Children	1,985,000
		$221,738,000

SUMMARY

Administration	9,783,000
Distribution	$211,955,000

DEPARTMENT OF EDUCATION

Account Title: Administration and Technical Assistance

Account #7010-0005

FY'85 APPROPRIATION:	$4,145,678
FY'86 AGENCY REQUEST:	$4,568,517
HOUSE 1:	$4,381,572
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This figure represents a request for five hundred and sixty-nine (569) positions. This figure includes ninety-four (94) new positions to staff new initiatives and expansion items.

House 1:

The FY'85 budget set the authorized personnel level at four hundred and ninety-seven (497) positions. This figure represents four hundred and sixty (460) administrative positions based on the Department of Education's rate of attrition.

DEPARTMENT OF EDUCATION

Account Title: Metco Programs Account #7010-0012

FY'85 APPROPRIATION:	$10,775,512
FY'86 AGENCY REQUEST:	$11,623,372
HOUSE 1:	$11,623,372
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Payments are made to thirty-eight (38) cities and towns for reimbursement of instructional costs, transportation expenses and special education costs incurred for the reduction/elimination of racial imbalance. An increase of $847,860 has been requested for the following reasons:

1. to provide sufficient funding for academic support services, staff development and parent participation;

2. to provide an estimated six percent (6%) increase in personnel salaries;

3. to cover an estimated ten percent (10%) increase in special education costs;

4. to cover twelve percent (12%) increased transportation costs;

5. to cover administrative costs;

6. to provide funding for the summer school program sponsored by Metco, Inc.

House 1:

Supports the Department of Education's request.

DEPARTMENT OF EDUCATION

Account Title: Statewide Testing Account #7010-0025

FY'85 APPROPRIATION:	$500,000
FY'86 AGENCY REQUEST:	$500,000
HOUSE 1:	$500,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Requested to further develop and implement statewide, standardized testing for students.

House 1:

House 1 supports the Department's request.

DEPARTMENT OF EDUCATION

Account Title: Magnet Schools and Magnet Education Programs — Account #7010-0042

FY'85 APPROPRIATION:	$4,100,000
FY'86 AGENCY REQUEST:	$5,050,000
HOUSE 1:	$5,050,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Magnet schools are designed to meet desegregation needs through voluntary choices. More school systems have developed magnet schools to meet desegregation without mandatory re-assignment. State funds are used only for costs additional to the local per pupil education costs. This request covers approximately eighty-eight (88) schools statewide.

House 1:

House 1 supports the agency's request.

DEPARTMENT OF EDUCATION

Account Title: Equal Education Improvement Fund Account #7010-0043

FY'85 APPROPRIATION:	$7,308,900
FY'86 AGENCY REQUEST:	$8,441,900
HOUSE 1:	$8,441,900
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This item is to improve the quality of education in school systems which are transferring students for the purpose of reducing or eliminating racial and minority imbalance. There are ten (10) cities included in this figure.

House 1:

House 1 supports the agency's request.

DEPARTMENT OF EDUCATION

Account Title: Vocational School Transportation

Account #7027-0014

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	-0-
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Included in Account #7035-0004.

DEPARTMENT OF EDUCATION

Account Title: Capital Equipment Account #7027-1201

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$1,500,000
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The division is requesting a line item be included in the FY'86 state budget for $1,500,000 for new initiatives and for the purchasing of capital equipment for vocational programs. This state aid would be allocated to the fifty-nine (59) vocational schools based on the full-time enrollment in each school. There are approximately 55,000 full-time day students in Massachusetts.

House 1:

Prior to House 1 the Department moved this line item into account #7027-0001 along with another vocational adult training line item (not included in the Children's Budget analysis).

House 1 has deleted funds for this item.

DEPARTMENT OF EDUCATION

Account Title: Special Education Administration — Account #7028-0001

FY'85 APPROPRIATION:	$1,771,057
FY'86 AGENCY REQUEST:	$1,885,624
HOUSE 1:	$1,839,363
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This includes all administrative personnel within Special Education, as well as the Bureau of Special Education Appeals.

House 1:

House 1 supports the agency request based on attrition.

DEPARTMENT OF EDUCATION

Account Title: Payment for Institutionalized Children Attending Public Schools Account #7028-0101

FY'85 APPROPRIATION:	$2,059,211
FY'86 AGENCY REQUEST:	$2,084,156
HOUSE 1:	$2,084,156
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account includes funding for grants to L.E.A.'s for program development and meeting the needs of de-institutionalized students based on a per pupil figure. This covers a projected need for two hundred and twenty-seven (227) students.

House 1:

House 1 supports the Department of Education's request.

DEPARTMENT OF EDUCATION

Account Title: Private Schools Account #7028-0302

FY'85 APPROPRIATION:	$15,194,871
FY'86 AGENCY REQUEST:	$15,119,000
HOUSE 1:	$14,946,331
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Provides for payment of tuitions and transportation expenses for Chapter 750 special needs students attending private day or residential schools. Seven hundred and fifty (750) students are those students who were in need of special education services prior to the inception of Chapter 766 in 1974. As students in the program graduate, the population served decreases. The expenditures will decrease but not proportionately with the decrease in students because of increased tuition rates and inflation in transportation expenses (Chapter 71B, Section 2). The FY'86 request reflects transportation costs for five hundred (500) pupils. Tuition for four hundred and six (406) day and three hundred (300) residential students are also reflected in the request figure.

House 1:

House 1 supports the Department's request. The dollar amount figure differs due to an inaccurate pupil count by the Department of Education in the preliminary budget.

DEPARTMENT OF EDUCATION

Account Title: Private School Placement Account #7028-0303

FY'85 APPROPRIATION:	$308,144
FY'86 AGENCY REQUEST:	$337,858
HOUSE 1:	$308,144
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

An agreement was reached by the Commissioner of Education and the Secretary of Human Services in August, 1977, to set the maximum number of children who were receiving special education services prior to the implementation of Chapter 766, and who continue to need these services but do not require the parenting role previously provided by the Department of Public Welfare. The current number of children who are served by the appropriation is nine (9). These figures reflect both tuition and transportation costs.

House 1:

House 1 supports the Department of Education's request. Again, the figure reflects an inaccurate pupil count in the preliminary agency request.

DEPARTMENT OF EDUCATION

Account Title: Curriculum & Instruction Administration Account #7030-0100

FY'85 APPROPRIATION:	$2,545,607
FY'86 AGENCY REQUEST:	$3,213,116
HOUSE 1:	$2,633,352
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This line item includes $250,000 set aside for local aid. The local aid would provide for the planning and development of regulations and procedures for providing technical financial assistance to L.E.A.'s for the local evaluation of provisionally certified teachers as registered by Chapter 847.

House 1:

This figure now includes the four (4) staff for the administration of Chapter 622. (See narrative 7035-0150.)

DEPARTMENT OF EDUCATION

Account Title: Gifted and Talented Account #7032-0210

FY'85 APPROPRIATION:	$ 70,536
FY'86 AGENCY REQUEST:	$1,259,365
HOUSE 1:	$ 70,536
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The proposed expansion of the gifted and talented program would be administered by the Department of Education. It would provide state aid and technical assistance to local education agencies for the development and provision of programs.

$1,000,000 in the local aid account would be made available for the purpose of providing grants to develop curricular and instructional materials, as well as training for teachers and administrators. $211,500 would be set aside for six (6) administrative positions and administrative costs.

House 1:

The Department of Education requested over $1,000,000 in local aid for gifted and talented students in anticipation of House 5704 becoming law. House 1 recommends level funding at the FY'85 appropriation.

DEPARTMENT OF EDUCATION

Account Title: Commonwealth In-Service Institute Account #7032-0301

FY'85 APPROPRIATION:	$370,000
FY'86 AGENCY REQUEST:	$978,940
HOUSE 1:	$370,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Commonwealth In-Service Institute serves school districts throughout the Commonwealth by providing technical assistance and funding for voluntary, participant initiated in-service programs designed to meet local needs and promote state and federal priorities. Institute programs focus on improving classroom instruction or specific educational services.

This year's request includes a $130,000 expansion of local aid grants. The increase would cover an additional eighty (80) grants at an average cost of $1,500. The request would also include a new request of $140,000 in administrative operating costs.

House 1:

House 1 recommends level funding at the FY'85 appropriation level.

DEPARTMENT OF EDUCATION

Account Title: Substance Abuse Account #7032-0601

FY'85 APPROPRIATION:	$ 100,000
FY'86 AGENCY REQUEST:	$1,040,912
HOUSE 1:	$ 100,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Department plans to administer a program of state aid to local education agencies for the development, implementation or strengthening of substance abuse prevention/education programs and appropriate in-service education for teachers. Priorities for the awarding of state aid shall be based on educational needs identified through a comprehensive needs assessment survey, conducted by the Department in FY'84 and on the direction set by the Board of Education's Substance Abuse Prevention Education Plan approved by May, 1983, in response to considerable citizen interest and concern.

The FY'86 Substance Abuse agency request includes an increase of $870,500. Of this amount $700,000 would be given as local aid grants. A new initiative of $140,000 is requested in administrative operating costs.

House 1:

House 1 does not support the agency's request for expansion monies in this area.

DEPARTMENT OF EDUCATION

Account Title: Assistance to Local Education Authorities — Account #7033-0101

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$5,647,124
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This line item would provide two (2) new initiatives: 1) a new technical assistance program in curriculum development which would include the printing of guidelines for curriculum development, as well as activity booklets which provide teachers with techniques to improve remedial instruction and to address issues of equity in regard to placing students in appropriate programs. These programs would be administered by additional professional staff and consultants in specific curriculum content areas; 2) a small-grant program (local aid) for the drafting of curriculum plans, and the development of curriculum and materials in critical areas.

House 1:

This line item has been deleted. It is now included in account #7061-0051, the Reserve account for Educational Reform.

DEPARTMENT OF EDUCATION

Account Title: Technology Assistance Centers Account #7033-0201

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$4,494,382
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Funds are requested to support local school districts in conducting local planning for the use of instructional technology; for staff development and training; for the acquisition of appropriate hardware, software and related services; and for the evaluation of local projects in House 5704.

Funds will be used for the development of appropriate instructional computing materials, statewide research, administration of Technical Assistance Centers, and management of other technology-related grant programs including collective purchasing practices and review of computer software/hardware.

House 1:

This line item has been deleted. It is now included in account #7061-0051, the Reserve account for Educational Reform.

DEPARTMENT OF EDUCATION

Account Title: Early Childhood Program Account #7033-0301

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$627,500
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Of the total amount requested $500,000 has been earmarked for local aid grants.

In order to encourage school systems to provide early childhood experiences, the Department of Education proposes as a new initiative an Early Childhood Incentive Grant Program to fund pilot early childhood projects focusing on a) medical and education screening, b) parent education, and/or c) developmentally oriented pre-kindergarten programs.

House 1:

(See narrative for account #7033-0201.)

DEPARTMENT OF EDUCATION

Account Title: School Climate Program Account #7033-0401

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$3,320,000
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Bureau of Student, Community and Adult Services would use these funds to administer and develop statewide programs for students who are unable to function successfully in the regular or special education program. Such programs might include but would not be limited to drop-out prevention, improvement in guidance services, alternative programs, and work/study programs.

House 1:

(See previous narrative for account #7033-0201.)

DEPARTMENT OF EDUCATION

Account Title: Basic Skills Tests Account #7033-0501

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$473,000
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This line item is to administer state basic skills tests to students in reading, writing, and mathematics at one (1) grade level; score tests; analyze and report results.

House 1:

(See previous narrative for account #7033-0201.)

DEPARTMENT OF EDUCATION

Account Title: Pupil Transportation Account #7035-0004

FY'85 APPROPRIATION:	$53,733,756
FY'86 AGENCY REQUEST:	$92,150,000
HOUSE 1:	$53,733,556
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This line item now reflects the consolidation of four (4) separate transportation accounts:

7061-0016 - Chapter 71, Section 7A aids cities and towns for the allowed cost of transportation less five dollars for each pupil in the district. In 1982 - 1983, two hundred and ninety-five (295) districts transported 310,769 public school riders at a cost of $45,996,020 and 22,356 non-profit riders at a cost of $3,842,529.

Chapter 71, Section 37D reimburses the full cost of transportation intended to reduce racial imbalance and racial isolation. Four (4) districts transported an estimated 33,201 riders for the purpose of reducing racial imbalance at a cost of $15,591,693.

7061-0011 - Chapter 71A, Section 8 and Chapter 71B, Section 14 reimburse local bilingual and special needs transportation costs. These expenditures are reimbursed in full up to a per-rider limit determined for each prototype. In 1982 - 1983, three hundred and thirty-seven (337) districts spent $29,260,910 for transporting 23,203 children with special needs and $866,900 for 3,150 bilingual children.

Was account #7027-0014 - Chapter 74, Section 8A reimburses the costs of transporting pupils to out-of-district vocational schools. In 1982 - 1983, one hundred and twelve (112) districts transported 1,576 riders at a cost of $942,181. The 1984 appropriation allowed payment of 70.38% of the entitlement.

7035-0005 - Chapter 71, Section 7B reimburses the cost of

transporting pupils in public transportation. In 1982 - 1983, seventeen (17) districts transported 12,851 riders on public carriers, the total cost was $1,362,554. The 1985 appropriation allowed payment of sixty-seven percent (67%) of entitlements. The 1986 request would allow full payment.

House 1:

Historically, the Department of Education requests one hundred percent (100%) funding for transportation costs. The Chapter 70 formula allows for fifty percent (50%) reimbursement. In actual practice the 1984-1985 school year was funded at sixty-two percent (62%). Due to inflation the 1985-1986 school year will be funded at sixty percent (60%).

DEPARTMENT OF EDUCATION

Account Title: Establishment of a State Funded Chapter 622 Project

Account #7035-0150

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	$177,685
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The state civil rights law, Chapter 622, prohibits discrimination in education on account of race, sex, color, religion or national origin. Through the establishment of this project, the central office project director and three (3) regional staff would provide technical assistance to districts and monitor Chapter 622 implementation in schools within the following areas of the regulations: school admissions, guidance, curriculum, extra-curricular activities, facilities, active efforts and complaint procedures.

House 1:

This account line item has been deleted. It is now included in account #7030-0100. The positions will remain the same as described in the agency narrative.

DEPARTMENT OF EDUCATION

Account Title: Regional School Transportation

Account #7035-0006

FY'85 APPROPRIATION:	$22,028,903
FY'86 AGENCY REQUEST:	$23,500,000
HOUSE 1:	$23,500,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Chapter 7, Section 16C reimburses towns one hundred percent (100%) for transportation to regional school districts. This includes transportation from nine (9) towns and seventy-five (75) regional school districts. The rate is based on a town's average wealth.

House 1:

House 1 recommendation supports the agency request.

DEPARTMENT OF EDUCATION

Account Title: School Lunch - Private Account #7053-1907

FY'85 APPROPRIATION:	$205,166
FY'86 AGENCY REQUEST:	$275,000
HOUSE 1:	$275,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Based on Public Law 79-396, as amended (cited as the National School Lunch Act) and in regulations implementing said act, they state "For each school year the state revenue matching requirement shall be based on federal funds received in the school year 1980-1981."

The required state revenue match is thirty percent (30%) of the Section 4 funds received and expended for the school year 1980-1981. Based on the above regulations, we have projected the state revenue matching requirement to be $275,000.

House 1:

House 1 supports the Department's request.

DEPARTMENT OF EDUCATION

Account Title: School Lunch - Public Account #7053-1909

FY'85 APPROPRIATION:	$4,705,676
FY'86 AGENCY REQUEST:	$4,795,157
HOUSE 1:	$4,795,157
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

See narrative under Account #7053-1907.

House 1:

House 1 supports the Department's request.

DEPARTMENT OF EDUCATION

Account Title: Regional School Aid Account #7061-0003

FY'85 APPROPRIATION:	$62,867,368
FY'86 AGENCY REQUEST:	$67,700,000
HOUSE 1:	$69,936,215
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Chapter 71, Section 16D reimburses part of the cost of regional school district operations. The rate of reimbursement depends on a district's relative wealth and the program also aids fully regionalized districts at a higher rate than partial districts.

In 1985, $1.7 million of this account's appropriation will be reserved to pay part of the $1.8 million loss in the Chapter 70 aid to districts. This aid was meant to assist regions whose budgets had been set before the 1984 local aid program was determined. This aid will not be necessary in 1986 because regional districts will have had advance notice of the cut in Chapter 70 funds.

House 1:

House 1 supports the agency's request. The increase is reflective of a more accurate pupil data figure submitted by the Department of Education.

DEPARTMENT OF EDUCATION

Account Title: Chapter 70 Account #7061-0008

FY'85 APPROPRIATION:	$ 974,856,948
FY'86 AGENCY REQUEST:	$1,300,450,000
HOUSE 1:	$ 974,856,948
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Chapter 70 supports the operating costs of all school districts. It is the aim of the Department of Education that this appropriation should equal fifty percent (50%) of the local costs of education. In 1983, the state's share of such costs was 30.87%. It is expected to be 35.85% in 1984. The 1985 request is 38.98% of the estimated local costs for that year and 1986 is estimated to be 50.00%.

House 1:

House 1 supports level funding at the FY'85 appropriation level.

DEPARTMENT OF EDUCATION

Account Title: State Wards Account #7061-0009

FY'85 APPROPRIATION:	$8,200,000
FY'86 AGENCY REQUEST:	$8,200,000
HOUSE 1:	$8,200,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Chapter 74, Section 7A and Chapter 76, Sections 7 and 9 provide for payment of the local per pupil cost to school districts for each state ward enrolled. The wards may live in either family foster homes or group care. Their natural parents must live outside of the school district. The 1986 request would allow full funding.

House 1:

House 1 supports the Department's request.

DEPARTMENT OF EDUCATION

Account Title: Special Needs Recreation Account #7061-0010

FY'85 APPROPRIATION:	$500,000
FY'86 AGENCY REQUEST:	$500,000
HOUSE 1:	$500,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This is a reimbursement of one hundred percent (100%) for expenses incurred in summer recreational programming for special needs children.

House 1:

House 1 supports the agency request.

DEPARTMENT OF EDUCATION

Account Title: Residential School Tuition Account #7061-0012

FY'85 APPROPRIATION:	$7,200,000
FY'86 AGENCY REQUEST:	$7,920,000
HOUSE 1:	$7,704,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Payments are made to cities and towns for reimbursement of up to sixty percent (60%) of the non-educational costs of residential school programs. In FY'84, one hundred and seventy-six (176) school districts paid $12.8 million for the tuition of six hundred and twenty (620) children. The 1984 entitlements were paid in full. The 1986 request would allow full funding.

House 1:

The Department of Education requested a ten percent (10%) increase in this line item. The House supports an eight percent (8%) increase which will still support the full sixty percent (60%) reimbursement.

DEPARTMENT OF EDUCATION

Account Title: Administration of Interagency Transportation — Account #7061-0016

FY'85 APPROPRIATION:	$105,000
FY'86 AGENCY REQUEST:	-0-
HOUSE 1:	-0-
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Department of Education is requesting the transfer of this line item to the Department of Public Health for the transportation of approximately 7,000 children up to the age of three (3) attending clinical programs.

House 1:

House 1 supports the transfer.

DEPARTMENT OF EDUCATION

Account Title: Education Reform Account #7061-0058

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	-0-
HOUSE 1:	$65,000,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The agency did not request in FY'86.

House 1:

This $65 million figure represents the inclusion of several separate new program initiatives and expansions (see individual narratives) as well as revised formulas for local aid and equalization.

DEPARTMENT of PUBLIC WELFARE

FY'85 APPROPRIATION:	*$1,861,011,590*
FY'86 AGENCY REQUEST:	$2,185,161,354*
HOUSE 1:	$1,994,612,558*
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

*FY'85 projected spending totals $1.9 billion.

SUMMARY

The Department of Public Welfare, the state agency responsible for financial and medical assistance programs for all low-income residents...children and their families, handicapped individuals, elderly citizens and the unemployed and for emergency and shelter services for the homeless, requested $2.185 billion to operate in fiscal year 1986, a seventeen percent (17%) increase over FY'85 appropriation, (a ten percent (10%) increase over FY'85 projected spending). This request includes projected revenue totalling $55 million resulting from child support enforcement activities and collections.

As stated in the agency request, the most important priority is to improve the level of benefits for low-income families and individuals. Various initiatives to raise the benefit levels for AFDC, General Relief recipients and Medicaid services are included. Continuation and annualization of current programs are the foci of this request. Internal improvements in management, systems, staffing and computer capabilities are highlighted as ways to improve services to clients, reduce the error rate and produce additional savings and revenue.

A summary of the agency's priorities, as outlined in the budget request includes: benefit level increases, services for homeless individuals/families, expansion of employment and training and voucher day care, error rate reduction, modernization of eligibility systems, health care services, and savings and revenue.

A summary of these initiatives includes:

- seven percent (7%) cost-of-living increase for AFDC and GR recipients;

- AFDC benefits for pregnant women with no other children;

- increase in level of benefits for families on GR, bringing parity with AFDC families;

- three new emergency shelters and three (3) new transitional housing shelters;

- expanded Employment and Training Programs with increases in voucher day care;

- prenatal care for pregnant minors; and

- Medicaid reimbursement for early intervention adolescent psychiatric services.

House 1:

House 1 requests a total of $1.995 billion, a seven percent (7%) increase over FY'85 appropriation (one percent (1%) increase over projected spending in FY'85). Savings and revenues are projected to total $388 million, an increase of $100 million over FY'85 projections.

Specific initiatives within House 1 include:

- five percent (5%) cost-of-living increase for AFDC and GR recipients;

- $900,000 for health services for pregnant minors;

- three (3) new emergency shelters for the homeless;

- an increase in voucher day care; and

- $1.5 million for a graduated increase in the AFDC standard of need.

Continuation and annualization of various benefits and programs are also included:

- $125/child clothing allowance for AFDC families;

- $90/child clothing allowance for GR recipients;

- Employment and Training Programs for AFDC and GR heads of households;

- rent supplement for AFDC families; and

- medical assistance for GR recipients.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Local Office Operations Account #4400-0950

FY'85 APPROPRIATION:	$57,669,904
FY'86 AGENCY REQUEST:	$73,255,849
HOUSE 1:	$71,319,092
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Projected maintenance costs for FY'86 total approximately $69.5 million. Most expansion in this account is aimed at error rate reduction, improved distribution of staff, decreasing average caseload to worker ratios and improving the work environment through office renovation and expansion.

Specific increases include:

- $650,322 for thirty-five (35) new financial assistance workers to bring the average caseload to 150:1;

- additional increases to cover upgradings and area office renovation and expansion.

House 1:

House 1 request covers estimated maintenance costs for FY'86, $685,000 transfer of staff from the Central Administration account and costs associated with area office renovation and expansion.

DEPARTMENT OF PUBLIC WELFARE

Account Title: General Administration Account #4400-1000

FY'85 APPROPRIATION:	$27,737,598
FY'86 AGENCY REQUEST:	$36,385,473
HOUSE 1:	$32,795,920
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Most of the increase covers: personnel costs, new equipment and set up costs associated with computerization initiative, maintenance costs and increases in postage and telephone funds.

In addition, the Department of Public Welfare is requesting $25,000 for rental and other costs to start an employee day care center for Central Office personnel. The center is projected to serve forty (40) children on a fee for service basis.

House 1:

The House 1 request includes increased personnel costs, new equipment and other costs associated with computerization initiative (approximately $2 million) and increases in telephone/postage.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Child Support Enforcement Account #4400-1004

FY'85 APPROPRIATION:	$ 6,080,641
FY'86 AGENCY REQUEST:	$12,768,535
HOUSE 1:**	$ 6,690,637
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Activities of the Child Support Enforcement Unit are funded by this account. This unit is responsible for establishing and monitoring child support agreements with parents who have left home. Focus has been on collecting revenue from absent parents whose children receive AFDC. A collection goal of $55 million in revenue, $8 million above expected FY'85 level, is outlined. Focus in FY'86 is on assisting the court system in locating difficult cases and serving non-AFDC families. Many of these initiatives were also requested in FY'85.

Agency request cites $6,908,744 as the maintenance estimate. Requested increases in this account include:

- $2 million for contracts with thirty-two (32) district and probate courts to improve collection performance on AFDC cases;

- $562,994 to establish an administrative system, outside of the judicial system, to process voluntary and uncontested paternity cases, which would require legislation establishing civil procedure and an administrative process;

- $750,000 to develop contracts to locate absent parents with other state and private agencies, Department of Revenue and credit bureaus with out-of-state information;

- $100,000 to assist non-AFDC families in their child support efforts, specifically providing information packets and limited access (5,000 families) to the federal and state tax intercept programs;

- $752,000 to establish a central registry of clients and absent parents and for increased computer capacity; and

- $1,391,000 which transfers currently funded special projects from other accounts.

House 1:

*House 1 recommends expenditure of an additional $2.1 million in federal reimbursements bringing total expenditures to $8,790,637.

The collection goal of $55 million remains in the House 1 request. As noted above House 1 includes the expenditure of a total of $8,790,637.

House 1 estimates the agency maintenance costs at $6,619,423 and includes a $1.3 million transfer from other accounts of currently funded special projects.

New initiatives include:

- $303,797 for personnel upgradings;

- $224,417 for expansion of cooperative agreements with courts; and

- $252,000 for systems development.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Voucher Day Care Account #4400-1009

FY'85 APPROPRIATION:	$ 8,808,574
FY'86 AGENCY REQUEST:	$24,068,939
HOUSE 1:	$19,000,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Day Care services for current Employment and Training participants and for former participants for one (1) year after placement in a job are funded through this account.

(Refer to Day Care Section for details.)

House 1:

(Refer to Day Care Section for details.)

DEPARTMENT OF PUBLIC WELFARE

Account Title: Food Stamp Program Account #4400-1200

FY'85 APPROPRIATION:	$8,092,368
FY'86 AGENCY REQUEST:	$9,100,321
HOUSE 1:	$8,695,555
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Food Stamp Program is intended to assist income eligible households in meeting their nutritional needs. Children, elderly and handicapped individuals are of primary concern. This program is federally reimburseable: 100% of benefit costs and 50% of the administrative costs. In Massachusetts, approximately 150,000 households, totalling 360,000 individuals, are receiving benefits. The Department of Public Welfare projects a slight decline in caseload in FY'86.

No new initiatives are requested. The increase represents personnel raises.

House 1:

House 1 covers maintenance costs and increased personnel costs due to raises. Estimated costs are based on a declining caseload and staff reduction through attrition.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Project Good Health Account #4400-1400

FY'85 APPROPRIATION:	$1,147,404
FY'86 AGENCY REQUEST:	$1,407,784
HOUSE 1:	$1,385,662
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Project Good Health is a federally mandated program which provides primary-preventive health care for Medicaid recipients who are under twenty-one (21) years of age. This program is designed to provide regular office visits; comprehensive health care services; assistance with transportation and consumer education.

As Department of Public Welfare notes, only 24% of those eligible were enrolled in Project Good Health in FY'84. A major initiative to expand enrollment to 50% of eligible children, 85,000, was funded in FY'85 in response to documentation of malnutrition and illness among the Commonwealth's low-income children. The department intends to continue its push on enrollment in FY'86.

House 1:

House 1 identifies a projected enrollment of 120,000 with special emphasis on adolescent enrollment, ensuring increased access to family planning services and comprehensive prenatal care for pregnant minors.

New initiatives include:

- increased marketing to enroll fifty-six percent (56%) of eligible individuals; and

- expanded provider recruitment.

Increased costs are associated with personnel upgradings.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Direct Medical Assistance Account #4402-5000

FY'85 APPROPRIATION:	$1,117,920,000
FY'86 AGENCY REQUEST:	$1,218,179,000
HOUSE 1:	$1,156,400,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account funds the provision of medical services to low-income families and individuals in the Commonwealth, through the Medicaid Program. Eligible residents include: AFDC families, working poor families, under twenty-one (21), elderly disabled individuals who meet income criteria and recipients of Supplemental Security Income. Sixty-six percent (66%) of the caseload is children and their families who account for twenty-seven percent (27%) of expenditures. Services in this account include certain in-patient and out-patient medical services, community alternatives to institutionalization, nursing home costs and home health care costs and transportation to medical services.

The Department of Public Welfare has stated improving access to vital health care services as one of its priorities in its FY'86 budget request.

Increases in this account include:

- $2,337,000 for a seven percent (7%) increase in Medicaid-only income standard, increasing access for working poor families;

- $4,106,000 to cover individuals eligible when AFDC payment standard rises by seven percent (7%) (Medicaid-only income criteria are tied to AFDC payment standards, adding elderly and disabled individuals);

- $1,860,000 for comprehensive prenatal care for an estimated 1,000 low-income pregnant teens by expanding eligibility for this group up to income guidelines for Women, Infants and Childrens Program;

- $288,000 to cover increased use of Medicaid by pregnant women with no other children (the Department of Public Welfare anticipates an increase of 1,000 women with passage of legislation extending AFDC benefits to pregnant women upon verification of pregnancy;

- $1.06 million for increased services provided by nurse practitioners and physician's assistants to elderly and disabled individuals in nursing homes and community settings. Disabled children residing at home or in pediatric nursing homes could receive these services; and

- $900,000 to cover expansion of benefits for children under twenty-one (21) years of age who need in-patient psychiatric services provided by public and private psychiatric hospitals.

House 1:

As outlined in House 1, the FY'86 Medicaid agenda will focus on three (3) areas: improved access to health care; expanded enrollment in corrdinated health programs and containing the cost of the Medicaid program. Savings are projected to total $62.7 million through management initiatives which include: increased identification of clients with private health insurance, utilization review, computerization efforts and increased participation in coordinated health programs (participants choose a specific health plan, and choose a primary care team who then provide or authorize all care).

House 1 outlines the following initiatives aimed at improving access to health care:

- $2.9 million to cover individuals/families eligible when AFDC payment standards rise by five percent (5%) (approximately 500 families and 700elderly/disabled individuals);

- $288,000 increase due to extension of AFDC and therefore Medicaid benefits to pregnant women upon verification of pregnancy;

- $1.06 million increase in services for elderly and disabled individuals, provided by nurse practitioners and physicians assistants, aimed at reducing institutional placement and supporting community living;

- $900,000 to cover extension of psychiatric services to recipients under twenty-one (21) years of age provided by public and private psychiatric hospitals; and

- $300,000 for extension of Medicaid benefits for fifteen (15) months for certain families who leave AFDC for low-wage

employment.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Medicaid Assistance to Pregnant Minors — Account #4402-5010

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:*	-0-
HOUSE 1:	$900,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

*1.8 million was requested for this in the Medicaid account.

House 1:

House 1 creates a new account to fund prenatal services for pregnant minors. Current eligibility standards would be increased to match those established by Women, Infants and Children's Program, enabling young women in low-income households to benefit from essential prenatal care.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Direct Medical Assistance/ Mental Health Account #4402-5300

FY'85 APPROPRIATION:	$32,994,142
FY'86 AGENCY REQUEST:	$51,266,426
HOUSE 1:	$36,100,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Funds in this account provide Medicaid-reimbursement for community based services provided to mentally ill and retarded residents of the Commonwealth. This request is a thirty-five (35%) increase over FY'85 projected expenditures of $38 million. Many of the expansion costs and maintenance costs are due to annualization of FY'85 programs which are consent-decree related and therefore required by law.

Major increases which affect Medicaid-eligible children and adults include:

- $8.3 million to cover twenty-four (24) new Intermediate Care Facilities for Mentally Retarded individuals, which provide twenty-four (24) hour residential and support services (all expansion is Type A, serving eight (8) clients in an intensive setting);

- $161,000 for five (5) new Day Habilitation programs, serving 150 clients;

- $382,000 for reimbursement resulting from out-patient services (comprehensive diagnostic and treatment services to mentally or emotionally troubled individuals and their families) provided by five (5) additional mental health centers expected to become Medicaid reimburseable; and

- $1.3 million annualized cost for reimbursement for the medical portion of early intervention services for children birth through three currently funded by Department of Public Health (these services become reimburseable as of January 1, 1985).

House 1:

The House 1 request includes funding for six (6) community based services for mentally ill and retarded individuals and their families: early intervention, mental health center servies, psychiatric day treatment, psychiatric hospital out-patient servies, day habilitation and intermediate care facility servies.

Initiatives in House 1 include:

- $5.9 million to fund ten (10) new Type A Intermediate Care Facilities for mentally retarded individuals; the fourteen (14) remaining Intermediate Care Facilities are funded out of the Department of Mental Health.

- four (4) new Day Habilitation programs;

- resources to cover services provided by five (5) mental health centers expected to become Medicaid reimburseable; and

- $1.3 million annualized cost for reimbursement of the medical portion of early intervention services.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Aid to Families with Dependent Children (AFDC) Account #4403-2000

FY'85 APPROPRIATION:	*$335,311,632
FY'86 AGENCY REQUEST:	**$391,804,000
HOUSE 1:	$380,778,667
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

*Does not include $47 million in projected child support revenue

**Does not include $55 million in projected revenue from child support collections

Agency Request:

Families with dependent children, who meet certain requirements and income eligibility criteria, receive cash assistance through the AFDC program. Presently, in addition to financial requirements, families with dependent children where one (1) parent is absent due to death, continued absence or incapacity (physical/mental), pregnant women and families with a long term unemployed parent are eligible for AFDC benefits. A family of three (3) receives a monthly benefit of $396/month. Children comprise sixty-five percent (65%) of all AFDC recipients. Caseload figures for FY'85 are expected to average 82,000 per month, totalling 235,000 recipients monthly.

Increasing the benefit level for AFDC recipients is the Department of Public Welfare's most important FY'86 priority, as stated in their budget request. Present payment levels fall far below the government established poverty line which is $8,676/year for a family of three (3). Cost-of-living increased at a much faster pace than any increase in AFDC benefits in Massachusetts over the last several years. The Department of Public Welfare recognizes that these increases in benefits will only begin to close the poverty gap.

Major initiatives requested in this account are:

- $23.4 million for a seven percent (7%) cost-of-living increase in the AFDC payment standard; and

- $4.3 million for AFDC benefits for pregnant women, upon verification of pregnancy.

Included in the maintenance request are a clothing allowance of $125/child, emergency assistance benefits, supplemental and family reunification benefits, which were initiatives in FY'85.

In addition, $3 million in annualized costs associated with changes mandated by the federal Deficit Reduction Act of 1984 (DEFRA): $75 monthly work expenses for part-time workers; extension of the $30 earned income disregard from four(4) to twelve (12) months and disregard of the first $50 of child support payments received each month in determining AFDC eligibility and grant level.

House 1:

House 1 requests resources to increase the basic AFDC grants and continue targeted programs which provide additional assistance to recipients.

House 1 initiatives include:

- $16.7 million for a five percent (5%) increase in the AFDC payment standard;

- $4.3 million extension of benefits to pregnant women, upon verification of pregnancy; and

- $1.5 million for a graduated increase in AFDC standard of need.

House 1 also includes continuation of targeted programs initiated in FY'85:

- $125/child clothing allowance in September, 1985;

- supplemental benefits for families whose income suddenly declines;

- family reunification benefits for families whose children are temporarily in foster care; and

- deductions and disregards described under agency request.

DEPARTMENT OF PUBLIC WELFARE

Account Title: AFDC Rent Supplement Account #4403-2003

FY'85 APPROPRIATION:	$ 7,600,000
FY'86 AGENCY REQUEST:	$12,300,000
HOUSE 1:	$10,300,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account provides a rent supplement of $25/month for AFDC families who are not public housing residents and who pay more than fifty percent (50%) of the payment standard for rent. This benefit was initiated in January of 1985.

This increased request would cover the cost of annualizing this benefit and is based on a Department of Public Welfare projected decrease in AFDC caseload.

House 1:

House 1 includes an annualization of the rent supplement. The request is based on more current FY'85 expenditures as well as a declining caseload.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Supplemental Security Income Account #4405-2000

FY'85 APPROPRIATION:	$105,104,654
FY'86 AGENCY REQUEST:	*$107,986,700
HOUSE 1:	$102,899,920
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

*Includes $2 million in projected savings due to proposed state audit

Agency Request:

Supplemental Security Income is a federally administered, partly state funded program, which provides financial assistance to eligible disabled individuals, including children.

No major initiatives are planned, no cost-of-living increases or increase in the personal needs allowance is requested.

House 1:

The House 1 request includes a savings plan of $2 million through a state audit of this program, continuation of the emergency needs program and a projected decline of 1.4% in total caseload.

DEPARTMENT OF PUBLIC WELFARE

Account Title: General Relief Account #4406-2000

FY'85 APPROPRIATION:	$100,000,000
FY'86 AGENCY REQUEST:	*$124,302,574
HOUSE 1:	$ 83,478,476
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

*Plus $18.9 million in a new account for GR Health Services, for a total request of $102.4 million.

Agency Request:

General Relief is a financial assistance program to individuals and families who are not eligible for other Department of Public Welfare assistance programs such as AFDC and SSI. Limited medical benefits are also provided. This program is entirely state funded. The FY'86 projected average caseload is 31,424 which includes 1,476 families and 460 low-income students under the age of nineteen (19), who are expected to finish high school (who receive a monthly stipend of $69). The average number of dependents in General Relief families is 2.4 children.

This request includes:

- $3.7 million to raise General Relief families cash benefits to the level of AFDC families;
- $6 million for a seven percent (7%) cost-of-living for all General Relief recipients;
- $6.5 million for annualization of Emergency Assistance; and
- continuation of General Relief medical and expanded health benefits programs.

House 1:

House 1 creates a new account for GR health services, 4406-5000, which requests $18.9 million.

Initiatives within House 1 include:

- $3.96 million for a five percent (5%) cost-of-living increase, effective July 1, 1985; and

- $6.5 million for annualization of Emergency Assistance.

A continuation of the $90 clothing allowance for individuals and $125 allowance for students under nineteen (19) years of age is requested. Savings of $1.6 million is also projected.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Services to Prevent/ Alleviate Homelessness — Account #4406-3000

FY'85 APPROPRIATION:	$4,738,000
FY'86 AGENCY REQUEST:	$7,930,504
HOUSE 1:	$6,877,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The goals of this account are to offer short and long term servies which are intended to prevent and alleviate homelessness. A variety of services, provided directly by the Department of Public Welfare and through contracts with community based agencies, have been established to address the needs of the Commonwealth's homeless individuals. These services include: transitional residences, twenty-one (21) shelter programs, sixteen (16) alternative shelter programs, the Long Island Shelter Program, health services, emergency assistance and outreach.

Expansion items in this account include:

- $1.13 million, transferred to this account from the General Relief account, to fund health services for the homeless. This would fund contracts with community agencies to arrange for social/health services and two (2) to three (3) teams of health professionals in Boston to provide diagnostic and out-patient services at Boston shelters;

- $375,000 for three (3) new shelter programs;

- $300,000 to establish three (3) new transitional shelter programs, each to serve a different target group: single parents with young children, families with teenage children and individuals who are no longer appropriate for temporary shelter but are not able to live independently;

- $500,000 for preventive services provided by community based agencies;

- $106,504 for an Outreach Van Program in Boston supporting two (2) vans which will link homeless individuals with social services, shelter and long term housing by providing transportation ($30,000 for purchasing the vans is requested from the Administration and Finance Reserve account).

House 1:

House 1 includes funds to continue funding twenty (20) community based shelters and Pine Street Inn, as well as the alternative shelter programs which provide shelter, case management and housing referral, transportation and emergency vouchers through contracts with community agencies.

The new initiatives are:

- $500,000 for three (3) additional shelters, to be developed in areas of greatest need;

- $500,000 for community based agencies;

- the three (3) transitional shelters requested by the agency are funded in House 1 at the Department of Social Services.

Other increases are due to annualization and inflation costs for twenty-one (21) shelter programs and the alternative shelter programs and transfer of $750,000 in contracted health care and outreach services for homeless GR recipients funded in FY'985 through the GR account.

DEPARTMENT OF PUBLIC WELFARE

Account Title: General Relief — Account #4406-5000
Health Plan/Services

FY'85 APPROPRIATION:	*	-0-
FY'86 AGENCY REQUEST:	**	-0-
HOUSE 1:		$18,985,000
HOUSE WAYS AND MEANS:		
FINAL HOUSE:		
SENATE WAYS AND MEANS:		
FINAL SENATE:		
FY'86 APPROVED APPROPRIATION:		

*Approximately $20.9 million was appropriated in the GR account for health services.
**Agency request included $28.1 million in the GR account for health services.

House 1:

House 1 establishes medical services for GR recipients in a separate account. Projected spending for FY'85 totals $16.6 million. This account would fund:

- $16.6 million for ambulatory care services (coordinated care, physician, dental care, and pharmacy);
- $250,000 for coordinated health administrative costs; and
- $2.1 million for provider assistance and education/outreach grants.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Employment and Training Account #4407-1000

FY'85 APPROPRIATION:*	$ 3,119,811
FY'86 AGENCY REQUEST:	$25,464,517
HOUSE 1:**	$10,429,160
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

*An additional $10.7 million was allocated to the federal funds account, 4407-9001 and language was included to carry over unspent FY'84 funds.

**Plus $11.9 million in federal funds, for a total of $22.3 million: $8.4 million for a WIN Grant and $3.5 million to the Division of Employment Security.

Agency Request:

The overall goal of the Employment and Training Program is assisting AFDC recipients toward economic self-sufficiency. Services are designed to overcome the barriers which can prevent AFDC recipients from securing employment due to limited education, skills or training experiences. Currently, programs are targeted to pregnant teenagers and teen parents who volunteer, women with children between the ages of fourteen (14) and eighteen (18) years, women who volunteer and principal wage earners in unemployed parent families. Career planning, supported work programs, education and training services are provided.

In FY'86, the Department of Public Welfare is requesting that all Employment and Training programs be funded out of this state account, due to the lack of assurances of continued federal funding. The Department of Public Welfare estimates $8.4 million in federal resources, which would be reverted to the General Fund. Projected goals for placement include an increase of 1,000, raising the figure to 8,000 while participation goals are stated for 24,000, an increase of 2,000 over FY'85 projections.

The major portion of this request would allow the Department of Public Welfare to maintain FY'85 programs.

New initiatives requested for FY'86 include:

- $2.4 million for an increase in the transportation allowance for Employment and Training participants, bringing the daily reimbursement from $3.00 to $5.00. These funds would also be distributed differently, being added directly to vendor contracts for distribution to Employment and Training participants;

- $50,000 for two (2) staff to assist in voucher day care program planning (one (1) person to monitor contracts and another for program planning and development); and

- annualization of FY'85 programs/contracts.

A requested transfer in 03 funds for resource development for Employment and Training also appears in the Contract Operations account (4400-0900).

House 1:

The House 1 request for Employment and Training allocates funds in two (2) separate accounts. In addition to this state funded account for AFDC recipients, $11.9 million appears in the 4407-9001 - Work Incentive Demonstration Program (federal funds).

Employment and Training goals remain as described in the agency request. House 1 includes annualization of programs initiated in FY'85 plus $100,000, administered by the Governor's Office of Human Resources, to promote day care in the private sector.

DEPARTMENT OF PUBLIC WELFARE

Account Title: Employment and Training for General Relief Recipients Account #4407-1010

FY'85 APPROPRIATION:	$1,050,000
FY'86 AGENCY REQUEST:	$2,378,700
HOUSE 1:	$1,456,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Employment and Training Program for General Relief recipients was a new initiative in FY'85, providing services similar to those offered to AFDC recipients. This pilot program was developed in New Bedford, Lawrence and Springfield during FY'85, targeting General Relief family members and General Relief recipients over forty-five (45) years of age (mostly displaced homemakers and single men) for services. Projections for FY'85 include 800 General Relief participants, placing 300 in employment situations.

Initiatives for FY'86 include expansion of target areas to include Worcester, Boston and Greater Boston. Projected participation is set at 1,200 recipients while placement figures total 500.

Expansion items include:

- $696,500 in new contracted services; and
- 30,500 for outreach and one (1) additional Central Office staff person.

House 1:

The House 1 request also targets these services to GR families, since approximately 3,500 children reside in these low-income households. Projected participation remains at 1,200 participants, an increase of 400, and 500 placements, an increase of 200.

The House 1 request covers annualization costs of FY'85

programs.

DEPARTMENT of PUBLIC HEALTH

FY'85 APPROPRIATION:	$151,019,663
FY'86 AGENCY REQUEST:	$182,081,628
HOUSE 1:	$162,254,348
HOUSE WAYS & MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

SUMMARY

The Department of Public Health FY'86 budget request is for approximately $182 million, a twenty percent (20%) increase over their FY'85 appropriation. New revenue initiatives are expected to generate $2.1 million, leaving a net request of $179.9 million. Of this $12.5 million is for expansion including $1.8 million for cost-of-living adjustments to purchase of service providers. The Department of Public Health is also proposing restructuring of accounts by consolidating the current thirty-one (31) accounts into eleven (11).

Among the department's goals, a top priority is to continue to develop and build upon the new initiatives funded in the FY'85 budget which include environmental disease prevention, implementation of responsibilities under the Right to Know Law, maintenance of nutrition programs and services (originally supported through a FY'84 supplemental appropriation), expansion of Lead Poisoning Prevention Case Management System, reduction of infant mortality through identification and screening of high risk mothers, support for a previously federally funded genetics program, expansion of short term residential treatment programs for adolescent drug and alcohol abusers, support for rape crisis centers and education in the areas of rape and domestic violence.

House 1:

House 1 budget recommendation for the Department of Public Health is $162,254,348, a seven percent (7%) increase over FY'85 appropriation. $1.8 million is included for cost-of-living adjustment to purchase of service providers. Three new initiatives are recommended: $500,000 for reduction of infant mortality, $200,000 for treatment and prevention of rape, and $500,000 for driver alcohol education programs. In addition,

House 1 continues to provide $3.78 million in state funding in nutrition supplements for poor children and their mothers under the W.I.C. Program, making Massachusetts the only state in the country to provide such a state funded supplement to the federal program. Also for children, $1.1 million dollars is transferred from the Department of Education for transportation of clients to early intervention programs and through the Department of Public Welfare Medicaid budget, more children will also be served in early intervention programs. Appropriation accounts are reduced from thirty-one (31) to fifteen (15) program accounts including separate line items for flouridation assistance and the Shattuck Shelter for homeless individuals.

The Department of Public Health receives federal funds to implement a number of programs. Since anticipated federal funds remain the same throughout the state budget process, they are listed here for your information:

Account #	Account Title	Expected Amount FY'86
4500-1000	Preventive Health Block Grant	$2,530,152
4510-9019	Environmental Monitoring Program	35,000
4515-0113	Health Program for Refugees	153,994
4515-0115	Outreach/Case Register Services for TB	116,402
4512-0102	Control of Syphilis	445,335
4512-0179	Vaccination Assistance Project	526,493
4500-2000	Maternal & Child Health Block Grant	7,661,339
4513-9007	Special Supplementary Food Program for Women, Infants & Children	25,935,355
4503-3039	Supplemental Program Resources for Infants & Toddlers	1,497,300
4513-9014	Injury Prevention Implementation Project	337,500
	Enhancement of Patient Library	4,990
4512-9404	Alcohol, Drug Abuse and Mental Health Block Grant	3,831,261
4512-9403	Alcohol, Drug Abuse and Mental Health Block Grant	4,346,075
4510-0400	Health Insurance - Medicare	940,600
4502-1012	Massachusetts Cooperative Health Statistics	149,520
4518-1000	National Death Index	60,000

DEPARTMENT OF PUBLIC HEALTH

Account Title: Center for Health Promotion and Environmental Disease Prevention Account #4510-0103

FY'85 APPROPRIATION:	$1,258,052
FY'86 AGENCY REQUEST:	$1,389,614
HOUSE 1:	$ 894,897
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account combines the accounts for Health Promotion (4510-0103) and Environmental Epidemiology and Toxicology (4512-0102) funded in the FY'85 budget. The Environmental Epidemiology and Toxicology Section is responsible for environmental health assessments of contaminants in the environment. Data on air pollution, water pollution, toxic hazards, pesticide usage and location of hazardous industries is correlated with births, deaths, congenital abnormalties and hospitalizations. The Center for Health Promotion conducts activities aimed at preventing heart disease, cancer and stroke including school health education programs which focus on cigarette smoking, proper nutrition and physical fitness.

House 1:

Although House 1 funding appears low, continuation of services will be provided at the FY'85 level.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Community Health Centers Account #4510-0110

FY'85 APPROPRIATION:	$1,315,774
FY'86 AGENCY REQUEST:	$1,362,290
HOUSE 1:	$1,281,285
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Grants of up to $25,000 are awarded to community health centers to provide specific services: obstetrics and gynecology, dental care, primary care, pediatric and adolescent services, and social services. In FY'84 thirty-seven (37) centers were awarded contracts. $49,206 is requested for a four percent (4%) cost-of-living increase to these service providers.

House 1:

House 1 funds the FY'85 level of services plus the $49,206 for cost-of-living adjustments to service providers.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Environmental Health Account #4510-0600

FY'85 APPROPRIATION:	$2,715,666
FY'86 AGENCY REQUEST:	$3,948,359
HOUSE 1:	$3,047,173
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account consolidates three (3) separate line items: Environmental Health (4510-0600), Lockup Inspector (4510-0711) and Lead Poisoning Prevention (4516-0201).

Environmental Health (4510-0600) funds staff to work with local, state and federal agencies to monitor environmental hazards and their impact on health. In this account $360,082 is requested for a new prescription drug control project to authorize and monitor the administration of medications by unlicensed personnel in non-institutional and non-health care settings.

The Childhood Lead Poisoning Prevention Program (CLPPP) seeks to prevent lead poisoning among young children under six (6) years of age through education, screening and lab analysis, case management of children with elevated lead levels, inspections, legal enforcement and emergency deleading of residences.

In FY'84 the Department of Public Health environmental staff conducted seven hundred and ninety-nine (799) initial inspections for lead violations including inspection of two hundred and ninety-five (295) day care centers. In addition through coordination of local contracted lead poison prevention projects funded through federal Maternal and Child Health Service Block Grant and Jobs Bill funding, over thirteen thousand and seven hundred (13,700) children were screened, five hundred and sixty-one (561) additional initial inspections took place and three hundred and sixty-six (366) units were deleaded in FY'84.

While continuing the federally funded projects, CLPPP's $100,000 state allocation will delead another fifty (50) units in FY'85 through a subsidized loan program, state grants and a Boston deleading program. It is estimated that only 1.4% of the

state's total contaminated housing stock has been deleaded.

Three (3) new initiatives are requested in this account: $260,703 to expand the CLPPP Case Management System to serve the anticipated caseload of 2,600-3,400 children this year, $94,388 to expand the CLPPP Lead Laboratory, and $27,032 for expanded public education in the areas of lead hazards, inspection procedures, and correct and hazard free deleading procedures.

House 1:

House 1 continues the FY'85 accomplishments in the areas of environmental health and childhood lead poisoning prevention. An additional $125,000 is recommended for implementation of the Right to Know law.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Division of Alcoholism Account #4512-0200

FY'85 APPROPRIATION:	$23,878,922
FY'86 AGENCY REQUEST:	$26,337,777
HOUSE 1:	$24,915,882
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

Alcoholism programs serve both adults and young people. In FY'85 the Divisions of Alcoholism and Drug Rehabilitation funded four (4) short term residential programs of approximately twenty (20) beds each to serve alcohol and drug abusing youth between the ages of fourteen (14) and nineteen (19). The Division of Alcoholism is requesting an additional $600,000 to develop more residential services for adolescent alcohol and drug abusers, and an additional $400,000 to expand the services of eight (8) primary prevention centers.

$924,761 is requested for a four percent (4%) cost-of-living increase to service providers.

House 1:

House 1 recommends $500,000 for a driver alcohol education program for first offender indigents enrolled in the state's driving under the influence program. $924,761 is recommended for cost-of-living adjustments to service providers.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Dental Health Account #4512-0500

FY'85 APPROPRIATION:	$2,461,792
FY'86 AGENCY REQUEST:	$2,555,869
HOUSE 1:	$2,130,158
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Division of Dental Health is supported by both federal and state monies. Dental services are provided to developmentally disabled children in state schools and in the community as well as to Department of Youth Services clients living in secure facilities. Responsible for the promotion and monitoring of the fluoridation of public water supplies, the division also operates a fluoride rinse program for children. An expansion request of $50,000 would enable the Department of Public Health to provide some dental services to children traditionally underserved by the private sector including children living in the community who are served by the Departments of Youth Services, Mental Health and Social Services. The request would expand the dental treatment fund which reimburses providers for services to non-Medicaid eligible children and non-Medicaid covered services to Medicaid eligible children.

House 1:

The recommendation continues the FY'85 level of services, with $130,000 transferred into a separate line item.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Division of Drug Rehabilitation Account #4513-0200

FY'85 APPROPRIATION:	$6,655,692
FY'86 AGENCY REQUEST:	$9,071,425
HOUSE 1:	$7,543,193
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

The Division of Drug Rehabilitation provides prevention and treatment programs on an in-patient and out-patient basis to both adults and young people. $400,000 is requested to co-fund with the Division of Alcoholism the expansion of alcohol and drug abuse prevention services to youth. An additional $600,000 is requested to develop with the Division of Alcoholism residential services for adolescent alcohol and drug abusers.

Based on a model which operates successfully in the Boston District Court, the division proposes to expand to each of the state's six (6) health system areas a court-based program for youthful substance abusers.

An additional $280,336 is requested for a four percent (4%) cost-of-living increase to service providers.

House 1:

Annualization of services started in FY'85 (adolescent drug and alcohol prevention and treatment programs) plus $280,000 for cost-of-living adjustments to service providers is recommended in House 1. In addition, the Division plans to reallocate some existing funds to services for adolescents.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Family Health Services Account #4513-1000

FY'85 APPROPRIATION:	$16,220,141
FY'86 AGENCY REQUEST:	$22,786,055
HOUSE 1:	$20,769,550
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account consolidates Family Health Services (4513-1000), Maternal and Child Health (4513-1001), Office of Nutrition (4513-1002), Early Intervention (4513-1003) and Tuberous Sclerosis (4513-1010). Family Health Services covers the main programs for children and their families aimed at preventing maternal and child health problems and ensuring access to quality health care for poor and high risk mothers and children. Funded by both federal and state monies, programs cover nutrition services, perinatal, preschool and school health programs, preventive services and primary care programs. In addition to services for high risk mothers and children covering identification, prevention, screening, counselling and education, Family Health Services provides case management by the Department of Public Health staff in regional offices and direct care services to handicapped children through early intervention programs and clinics operating throughout the state. Priorities for the Department of Public Health are: continued support for the Special Supplementary Food Program for Women, Infants and Children (WIC), state support for programs previously funded by federal money such as the genetics program, the transfer of Early Intervention employees from the Department of Mental Health to the Department of Public Health, and expansion of support for rape crisis centers and education in the areas of rape and domestic violence. $509,003 is requested for a four percent (4%) cost-of-living increase for service providers.

$1,807,614 is requested to build on the current initiatives to reduce infant mortality, particularly among high risk populations and in high risk areas of the state. The Infant Mortality Project will increase the availability of comprehensive prenatal care in areas of the state where access is limited or infant mortality and low birth weight are high. Follow-up, education and outreach services will also be provided.

Through an expanded preschool health project within the Division of Family Health Services, the Department of Public Health proposes to develop a statewide set of activities to address more fully the health needs of preschool children.

Massachusetts General Laws, Chapter 699, "The Early Intervention Legislation", specifically mandates the Department of Public Health to establish a donated funds program for early intervention services. In response, the Department is requesting $750,000 to fund a program in which each dollar acquired by early intervention service providers through fund raising efforts would be matched with $2.00 of public funds through the "07" contract mechanism. The Department's goal is to increase the number of children served by early intervention programs by generating more intensive fund raising efforts among early intervention service providers.

An additional $55,000 is requested for a public information and education effort to raise awareness of the severity and prevalence of domestic violence in Massachusetts. "03" consultants will provide technical assistance to victims of domestic violence directly and through assistance to agencies working with this population throughout the state.

House 1:

House 1 continues to provide $3.78 million in state funding for approximately 13,500 clients receiving food supplements through the W.I.C. Program. With this request Massachusetts continues its distinction as the only state in the nation to fund a state supplement to the federal W.I.C. Program.

House 1 recommends $500,000 to expand services aimed at reducing infant mortality by:

- creating three (3) new maternal and child health clinics in Holyoke, Springfield and Boston to reduce infant mortality rates;

- nearly doubling the number of high-risk infants who will be served by visiting nurses, from 2,000 to 3,500 and expanding at-home maternal support services for women who are at risk of premature delivery; and

- expanding technical assistance to prenatal care providers and agencies working with high-risk mothers and newborn.

$200,000 is recommended to expand rape prevention and treatment services by:

- increasing the number of rape crisis centers from three (3) in FY'84 to seventeen (17) in FY'86, including new centers

in Springfield, greater Boston, Lawrence and Cape Cod; and

- tripling the number of people served since FY'82 and significantly increasing the number of hours of treatment through counseling and individual case management.

$509,003 for cost-of-living adjustments to service providers is added.

In early intervention, House 1 funds $1.35 million expansion indirectly through the Medicaid Program. Providers are now able to bill Medicaid directly for services, so that the Department of Public Health pays only for non-Medicaid eligible children and services. As a result, the number of children receiving early intervention services is expected to increase from 3,000 in FY'85 to 35,000 in FY'86.

The remaining $3.3 million represents funds carried over from FY'84 to FY'85 and recommended as part of the base request in House 1.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Laboratory and Communicable Disease Control Account #4516-1000

FY'85 APPROPRIATION:	$14,128,914
FY'86 AGENCY REQUEST:	$14,741,825
HOUSE 1:	$12,014,469
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS & MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

Agency Request:

This account consolidates Communicable Disease/Venereal Disease (4512-0100), Eastern Encephalitis (4512-0600), Tuberculosis Control (4515-0100), and State Laboratory Institute (4516-0100). Funded by state and federal monies many services are covered by this account: immunizations of children, educational programs on venereal disease for high school clinics plus support for venereal disease clinics treating over 50,000 persons per year, research on AIDS, in-patient and out-patient treatment for tuberculosis, and the State Laboratories Institute which covers among many other services newborn screening, detection of early childhood diseases and vaccines for children.

The request for $133,000 to fund a childhood infectious disease control project has two (2) components: newborn screening and DPT vaccine.

The Department of Public Health's newborn screening program has as its main focus the detection of treatable metabolic disorders such as PKU and cretinism.

House 1:

House 1 funds continuation of all FY'85 services with the exception of AIDS research, pending resolution of the appropriate state role in responding to AIDS. The Commonwealth will be funding an AIDS hotline and a full-time AIDS coordinator.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Consolidated Hospitals — Account #4531-0001
Lakeville Hospital

FY'85 APPROPRIATION:	$77,175,347
FY'86 AGENCY REQUEST:	$87,171,140
HOUSE 1:	*$82,421,453
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

*The FY'86 House 1 figure includes $5.54 million in projected retained revenues that are to be used to support hospital operations.

Agency Request:

The agency request consolidates all hospitals accounts into one (1) Consolidated Hospital account. Only three (3) hospitals have programs which serve children: Lakeville, Massachusetts Hospital School and Western Massachusetts Hospital.

Lakeville Public Health Hospital is a chronic disease and rehabilitation facility which serves as a regional resource for post acute care and long term rehabilitative care. There is a small children's unit which includes a school as part of its program.

House 1:

House 1 funds services at the FY'85 level.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Consolidated Hospitals — Account #4531-0001
Massachusetts Hospital School

FY'85 APPROPRIATION:	$77,175,347
FY'86 AGENCY REQUEST:	$87,171,140
HOUSE 1:*	$82,421,453
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

*The FY'86 House 1 figure includes $5.54 million in projected retained revenues that are to be used to support hospital operations.

Agency Request:

Massachusetts Hospital School is a facility specializing in the care, treatment and education of handicapped persons under the age of twenty-one (21). The hospital school's services consist of residential/therapeutic services, educational programs, and other activities such as Baylies Beginning Center, a summer camp and an independent living program.

House 1:

House 1 funds services at the FY'85 level.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Consolidated Hospitals — Account #4531-0001
Western Massachusetts Hospital

FY'85 APPROPRIATION:	$77,175,347
FY'86 AGENCY REQUEST:	$87,171,140
HOUSE 1:	*$82,421,453
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

*The FY'86 House 1 figure includes $5.54 million in projected retained revenues that are to be used to support hospital operations.

Agency Request:

Western Massachusetts Hospital is a chronic disease/rehabilitation hospital providing a number of in-patient and out-patient services. The in-patient services include pediatric, adult and pediatric respite care. The agency requested $287,207 to re-open twenty (20) beds which were closed in recent years, but this expansion was not funded in House 1.

House 1:

House 1 funds services at the FY'85 level.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Flouridation Assistance Account #4512-0550

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	-0-
HOUSE 1:	$130,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

House 1:

Previously included within the Dental Health account, House 1 recommends a separate account for flouridation assistance. Cities and towns are given partial reimbursement of the cost of flouridating their water.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Transportation of Early Intervention Clients Account #4513-1025

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	-0-
HOUSE 1:	$1,425,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

House 1:

Funds previously in the Department of Education budget are transferred to the Department of Public Health to provide transportation for early intervention clients.

DEPARTMENT OF PUBLIC HEALTH

Account Title: Administration of Transportation for Early Intervention Clients Account #4513-1024

FY'85 APPROPRIATION:	-0-
FY'86 AGENCY REQUEST:	-0-
HOUSE 1:	$75,000
HOUSE WAYS AND MEANS:	
FINAL HOUSE:	
SENATE WAYS AND MEANS:	
FINAL SENATE:	
FY'86 APPROVED APPROPRIATION:	

House 1:

Funding for the administration of transportation for early intervention clients is transferred from the Department of Education to the Department of Public Health, the agency currently purchasing early intervention services through the Division of Family Health Services.

MASS. HS50.3:987

COMMONWEALTH OF MASSACHUSETTS
OFFICE FOR CHILDREN

The Children's Budget: FY'87

March 1986

THE COMMONWEALTH OF MASSACHUSETTS

EXECUTIVE OFFICE OF HUMAN SERVICES

OFFICE FOR CHILDREN

RY KAY LEONARD
DIRECTOR

150 CAUSEWAY STREET, BOSTON, MASSACHUSETTS 02114

AREA CODE (617)
727-8900

March 1986

Dear Friends of Children,

The state's budget process for the next fiscal year is now underway. Since the budget is one of the most important pieces of children's legislation each year, we believe it should be well understood by anyone interested in children's services. To make the budget process more understandable and accessible, and because chapter 28A states that the Office for Children shall, "... analyze and evaluate all budget requests for services to children from departments or agencies within all Executive Offices ...", the Office for Children has developed the Children's Budget.

This year's Children's Budget is an analysis of agency and secretariat requests and the House I Budget. Thanks to the commitment and leadership of Governor Michael S. Dukakis and Secretary of Human Services Philip W. Johnston, House I is an excellent budget for the Commonwealth's children.

This spring we are distributing the Children's Budget, and the Statewide Advisory Council's Our Commitment to Children. The documents are intended to complement one another to provide a comprehensive view of the needs and resources for children in your communities.

We hope this document, and subsequent information on the House and Senate Ways and Means Committees' budgets, will help inform and educate the public.

I wish to thank the Children's Budget Committee for their dedication and commitment to the children of the Commonwealth. We extend special thanks to the staff in the agencies and executive offices discussed in the Budget, to the Governor's Office of Federal Relations, Massachusetts Human Services Coalition and Massachusetts Developmental Disabilities Council for their assistance and cooperation.

The OFC Children's Budget Committee includes:

Jan I. Anderson, Co-Coordinator
Michael Coughlin, Co-Coordinator
Mary R. Leary, Word Processing
Loretta T. Burns
Mary S. Dailey
Polly J. Halfkenny
Bruce Hershfield
Joyce Mathon Trotman
Len Thomas
Dianne Hagan

Sincerely,

Mary Kay Leonard

Mary Kay Leonard, Director
Office for Children

MKL/mrl

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INTRODUCTION

A. GENERAL INTRODUCTION

The Children's Budget is a document which has been produced annually by the Office for Children since 1975. It reports on children's services being requested by each agency.

Throughout the budget process the Statewide Advisory Council of the Office for Children will publish "Legislative Reports". This publication will provide updates on House Ways and Means Committee, Senate Ways and Means Committee and Conference Committee recommendations.

The Office for Children and the Children's Budget Committee wish to make this a usable and valuable source of information for the child advocacy community. To assist in that process, a brief description of the budget process follows.

B. THE BUDGET PROCESS

The state budget, perhaps one of the most important tools for making policy, is a blueprint for the way in which billions of dollars are to be spent during the state's fiscal year which begins July 1, 1986 and ends June 3, 1987. The preparation of this document begins several months earlier and generally, but not always, concludes prior to the beginning of the new fiscal year.

The major steps in the budget process are as follows:

1. State agencies develop requests during the summer months. In September, requests are sent to the appropriate cabinet secretary, the Senate and House Ways and Means Committees, the Budget Bureau and the Legislative Committee on Post Audit and Oversight.

2. In October, each secretariat holds public hearings on its agencies budgets. Recommendations are forwarded to the Office of the Secretary of Administration and Finance (the Budget Bureau).

3. Administration and Finance finalizes each secretariats' request and makes recommendations to the Governor. House I is submitted by the governor to the legislature in January.

4. House I is reviewed by the House Ways and Means Committee which debates, amends and holds public hearings. The product which emerges is sent to the House floor where it is discussed, amended and voted upon as the House version.

5. The Senate Ways and Means Committee also reviews, debates and amends House I and the House version and holds public hearings. The Senate Ways and Means version is discussed, amended and voted upon by the Senate.

6. Inevitably, because of differences between the House and Senate versions a Joint Conference Committee is formed. This body is usually comprised of six (6) members: the chair and vice-chair of the respective Ways and Means Committees and a Republican minority member from each legislative body. This Conference Committee works out compromise solutions where differences exist in the House and Senate versions. The product of this Committee is sent to both House and Senate for a vote. Debate occurs, but no amendments can be offered.

7. Once the budget is approved it is sent to the Governor for his signature. The Governor reviews it and has ten (10) days within which to make line item vetoes (i.e. the rejection of individual appropriations with which he does not agree).

8. The legislature, if still in session, reviews the line items identified for veto and has ten (10) days within which to override the Governor's line item vetoes.

USER INFORMATION

The Children's Budget is an issue-oriented document designed to provide advocates for children with information regarding state funding for children's services.

The content includes a factual budget summary of human service agency highlights, education highlights, as well as federal budget issues affecting children. Included are the following issue areas: child/adolescent health and nutrition, child/adolescent mental health, day care, substitute care, education, child abuse and neglect, basic human needs, developmental disabilities, and provider salary parity. Each issue is highlighted through an introductory summary and line item analyses. The Office for Children is analyzed separately. Line items are listed following issue summaries in the order they appear in House 1. Some line items appear under more than one issue area. The appendix includes an excerpt from the Governor's Office of Federal Relations, Fiscal 1987 Federal Budget Analysis.

Agency highlights relating to children's services and line item descriptions are derived from examination of the state budget passed in June, 1985 (FY'86), agency requests for FY'87, information from agency and secretariat staff, and House I (the Governor's proposed budget).

The following format is used for the issue areas of the Children's Budget:

CHILDREN'S ISSUES

NARRATIVE SUMMARY: (Narrative to include an introduction to the issue that highlights the involved agencies and services. If expansion occurs in the issue area, the services targeted for expansion are mentioned.)

ISSUE Title

ANALYSIS OF SPECIFIC LINE ITEMS OF AGENCY BUDGET

AGENCY NAME

ACCOUNT TITLE: ACCOUNT #

****

LINE ITEM

FY '86 APPROPRIATION:

FY'87 AGENCY REQUEST:

HOUSE I:

****

AGENCY REQUEST: (Narrative to include a description, initiatives and goals.)

HOUSE I: (Narrative to include initiatives as compared to the agency request.)

OFFICE FOR CHILDREN

OFFICE FOR CHILDREN

FY'86 APPROPRIATION:	$7,773,782
FY'87 AGENCY REQUEST:	$10,516,218
HOUSE 1:	$10,256,353

TOTAL AGENCY SUMMARY

The Office for Children ensures that adequate and appropriate services are provided to children by developing, coordinating and evaluating the Commonwealth's services. The Office does this through four programs: Licensing, Help for Children, Community Development and the Child Care Resource and Referral programs.

The Office licenses all out of home services for children: day care, group residential care and foster care and adoption and placement agencies. The Help for Children program and Councils for Children provide information, referral and case management and coordination as well as issue advocacy, program development and program monitoring and evaluation at the community level. Additionally, Regional and Central Teams chaired by the Office coordinate services and ensure that children do not "fall between the cracks" of the service delivery system. In FY'86, the legislature added a new program to the Office for Children, Child Care Resource and Referral to provide information, referral, training, education and technical assistance to parents and day care providers. These agencies are also expected to be instrumental in the development of new day care programs. So far, the Office has awarded contracts from Child Care Resource and Referral agencies covering about 25 percent of the state.

In FY'87 the Office is requesting $10.5 million, of which $1.7 million is in expansion to address critical needs in the areas of day care licensing, interagency team management, training, computerization and continuation of the statewide Child Care Resource and Referral program.

HOUSE 1:

The Governor's FY'87 recommendation for the Office for Children is approximately $10.3 million a 32% increase over the FY'86 appropriation. Of this $10.3 million, $1.7million provides for the expansion requested in the areas of licensing, computerization, interagency team management, the child care

resource and referral program and training. The specific line item allocations are as follows:

4130-0001	Office of the Director	$ 928,002
4130-0005	Field Operations	8,228,351
4130-0016	Child Care Resource & Referral	1,100,000

A description of each line item follows.

OFFICE FOR CHILDREN

Account Title: OFFICE OF THE DIRECTOR Account # 4130-0001

****
*
* FY'86 APPROPRIATION: $760,535 *
* FY'87 AGENCY REQUEST: $865,420 *
* HOUSE 1: $928,002 *
*
****

AGENCY REQUEST:

The primary functions of the Office of the Director are the development of agency-wide policies and procedures, technical assistance to the field and administrative oversight of the agency and its programs.

The FY'87 agency request includes expansion funding for a training coordinator whose responsibility would be to assess the training needs of agency staff and council members and then develop and coordinate appropriate trainings.

HOUSE 1:

The Governor's recommendation of $928,002 reflects a 7% percent increase over the FY'87 agency request. It provides six months funding for the training coordinator and eight clerical staff needed to provide adequate clerical and data entry support to the work of the agency.

OFFICE FOR CHILDREN

Account Title: FIELD OPERATIONS Account # 4130-0005

FY'86 APPROPRIATION:	$6,513,247
FY'87 AGENCY REQUEST:	$8,645,798
HOUSE 1:	$8,228,351

AGENCY REQUEST:

The maintenance budget in the FY'87 agency request was rebuilt to reflect the actual costs of operating the agency -- including office and equipment rentals, printing, costs and training.

The FY'87 agency request reflects continued implementation of FY'86 initiatives as well as expansion which is primarily in licensing. The specific licensing requests are as follows:

Group Day Care - nine month funding with support costs for seven additional licensors to ensure a full complement of licensors as documented by a recent workload analysis. ($135,108)

After School Child Care - nine month funding with support costs for seven licensors and a supervisor to begin the licensing of after school programs. ($157,747)

Family Day Care Licensing Reserve - nine month funding which is to be accessed once the family day care advisory committee established by the Office and the Statewide Advisory Council has made recommendations regarding what changes should be made in the Commonwealth's regulation of family day care. ($404,705)

Group Care - nine month funding with support costs for one additional licensor to complete the staffing determined necessary by a recent workload analysis. ($19,299)

Ancillary Licensing Request - nine month funding with support costs for four new personnel and consulting funds to provide specialized services necessary to support the licensing process. The services to be provided will include teacher certification (1), criminal record checks for family day care providers (2), legal consultation (1), a management study, and policy and procedure development. ($108,964)

Printing and Publications - funds for printing of licensing publications have been increased. ($33,900)

Three additional initiatives contained within the Field Operations account are:

Computerization - nine month funding with support costs for two staff to oversee the development of an agency wide area based system aimed at achieving a more useful agency data base, as well as a consultant to study of the feasibility of a comprehensive listing of all childrens services. ($288,959)

Clerical Support - nine month funding with support costs for nine staff to provide clerical and data entry needs at the central and regional offices. ($124,354).

Team Managers - nine month funding with support costs for six positions to provide staffing to interagency teams and regional administrators' committees to ensure better coordinate services to children. ($114,311)

HOUSE 1:

The Governor's FY'87 recommendation for field operations is $8,228,351 reflecting a 26% increase over the FY'86 agency appropriation. It provides for the following expansions:

Six month funding for seven new group day care licensors thereby reducing caseloads to a more manageable level. ($90,000)

Nine month funding for seven licensors for after school child care programs. ($142,000)

A reserve to implement the recommendations of the family day care advisory committee. ($270,000)

The computerization of Office for Children's forty-three (43) area offices and a study of the feasibility of a comprehensive data base on childrens services. ($270,000)

Six month funding for interagency team managers to assist in coordinating services to troubled youth through interagency teams and regional administrators groups. ($76,000)

Six month funding for the specialized licensing functions requested by the agency. ($78,600)

Printing and publications. ($33,900)

Six month funding for eight positions to provide clerical and data entry support to the agency is recommended by House 1 in the Office of the Director. ($82,900).

OFFICE FOR CHILDREN

Account Title: CHILD CARE RESOURCE & REFERRAL

Account # 4130-0016

FY'86 APPROPRIATION:	$ 500,000
FY'87 AGENCY REQUEST:	$1,000,000
HOUSE 1:	$1,100,000

AGENCY REQUEST:

The goals of Child Care Resource and Referral agencies are to provide information, referral, training, education and technical assistance to parents and providers and to be a catalyst in the development of new day care programs through public/private partnerships.

Planned in FY'85 and implemented in FY'86 the office to date has established five Child Care Resource and Referral agencies.

The FY'87 agency request is aimed at expanding the Child Care Resource and Referral network by four (4) agencies.

HOUSE 1:

The Governor's recommendation of $1,100,000 reflects a 10% increase over the FY'87 agency request which will allow the agency to complete the statewide network of Child Care Resource and Referral agencies in FY'87, which will fulfill the Governor's Day Care Partnership Project's recommendation.

BASIC HUMAN NEEDS

INTRODUCTION: BASIC HUMAN NEEDS

In 1983 there were 160,000 poor families in Massachusetts. Half of these families are working poor. Children make up the largest portion of those living in poverty and the percent is increasing. One in seven Massachusetts children lives in poverty. Since 1981, federal budget cuts in anti-poverty programs have had a devastating impact on low and moderate income families. One third of all non-defense budget cuts were in programs serving low income families and children. In particular AFDC (Aid to Families with Dependent Children) was hard hit, eliminating the possibility of working poor accessing this type of assistance. As a result of these federal cuts, 25,000 families were eliminated from AFDC in Massachusetts between 1981 and 1983.

This has put increasing pressure on the state to meet the the basic needs of its low income children and families. Since 1984 the state has been trying to fill in the gaps created by federal cuts through increased funding of basic needs services. Basic needs services are those ancillary maintenance programs that provide children and families without sufficient means of independent financial support with shelter, food, clothing, medical care and the other basic needs of everyday life.

The Executive Office of Communities and Development (EOCD), the Department of Public Welfare (DPW), the Department of Social Services (DSS) and the Department of Public Health (DPH) provide a wide range of services to eligible low income families and children including direct financial assistance, medical care, food/nutrition services, job training and employment support, and shelter/housing programs.

Since housing costs consume the greatest portion of a low income family's income, emphasis has been on increasing both housing programs and direct financial assistance. Currently AFDC families spend 70% of their income on housing. At $530, the median rent in Boston is the highest in the country, nearly $100 above the maximum AFDC grant for a family of four.

House I addresses the gaps in basic needs of low income families with expansion and new initiatives in a number of areas. $64 million was spent in FY'86 by the Department of Mental Health, the Department of Social Services, the Department of Public Health, the Department of Public Welfare, and the Executive Office of Communities and Development on programs to alleviate homelessness. $88 million is projected for FY'87.

Only a portion of that money goes to families and children. The most significant expansion in basic needs supports for families and children is the 10% increase in direct financial assistance for AFDC and General Relief recipients ($54.7 million).

Other expansion for children and families includes: a revolving Massachusetts Housing Partnership, rental assistance funds for 1000 chapter 707 certificates, funding for new rental assistance, SHARP funding (State Housing Assistance for Rental Protection), homeless prevention housing services expansion, new shelters, more shelter beds and increased housing placement services for homeless, child support enforcement projects, ET Choices, ET Health, Health Choices, transitional residential programs for homeless families, battered women and adolescents, case aides for housing search and placement, and increased funding for supported work for General Relief Employment and Training.

EXECUTIVE OFFICE OF COMMUNITIES & DEVELOPMENT

ACCOUNT TITLE: NEIGHBORHOOD HOUSING SERVICES PROGRAM ACCOUNT # 3722-9001

FY'86 AGENCY APPROPRIATION:	$850,000
FY'87 AGENCY REQUEST:	$850,247
HOUSE 1:	$850,247

AGENCY REQUEST:

The Neighborhood Housing Services Corporation maintains a revolving fund for loans to low and moderate income homeowners for repairs and improvements.

EOCD has proposed level funding for this account.

HOUSE 1:

House 1 supports the agency request.

EXECUTIVE OFFICE OF COMMUNITIES & DEVELOPMENT

ACCOUNT TITLE: G.E.D./JOB TRAINING (SUPPORTIVE SERVICE FOR PUBLIC TENANTS) ACCOUNT # 3722-9018

FY'86 AGENCY APPROPRIATION:	$4,435,089
FY'87 AGENCY REQUEST:	$5,540,894
HOUSE 1:	$5,540,894

AGENCY REQUEST:

The Supportive Services account funds remedial education and employment and training programs for 3000 public housing tenants. It also pays for tenant advocacy, elder services and development of day care centers in public housing developments.

EOCD requests maintenance-level funding for this account, which includes $500,000 for day care.

HOUSE 1:

House 1 supports the agency request.

ACCOUNT TITLE: HOUSING SUBSIDIES ACCOUNT # 3722-9024

FY'86 AGENCY APPROPRIATION: $59,592,693
FY'87 AGENCY REQUEST: $73,941,353
HOUSE 1: $73,391,595

AGENCY REQUEST:

The Housing Subsidies account contains a variety of state subsidies for low income tenants in both public and private housing. It includes state grants to local public housing authorities for family, elderly and handicapped housing, each of which was a separate line item prior to FY'86. The Chapter 707 rental assistance program is also part of this account. Ch. 707 pays private landlords the difference between fair market rent of the apartment and 25% of the income of the tenant household.

HOUSE 1:

House 1 recommends approximately $2 million less than the agency request. $1.5 million in Ch. 707 certificates that pay for 250 homeless families to live in hotels and motels is transferred from the DPW budget to this account bringing up the total. The reductions are based on different assumptions made about the various programs.

House 1 includes the agency's requested expansion of $2.5 million in rental assistance for 1000 Ch. 707 "emergency access" certificates for the homeless. These certificates will be kept in a separate EOCD pool to allow local housing authorities to respond to emergency cases without going into their own allocations. Also included is $160,000 in first-year funding for new rental assistance intended to leverage construction and rehabilitation of private rental housing for individuals and households with special needs (the mentally or physically handicapped, battered women, those suffering alcohol or drug problems). This would support rental of 1,000 units. House 1 total for rental assistance is $43.8 million, plus some $400,000 for administrative costs incurred by non-profit agencies handling 707s.

1,100 new public housing units noted in House 1 are previous agency commitments that will become available in FY'87, rather than the result of any expansion this year. Family housing is level-funded at $19.5 million, while small increases in elderly housing ($9.4 million, compared to $8.9 million in FY'86) and handicapped housing ($85,000, up from $72,000) represent maintenance funding levels. These budgets are reduced from the agency request based on the assumption that housing authority

rent collections will be higher and energy costs lower.

EXECUTIVE OFFICE OF COMMUNITIES & DEVELOPMENT

ACCOUNT TITLE: SHARP ACCOUNT # 3722-9027

FY'86 AGENCY APPROPRIATION: $1,729,834
FY'87 AGENCY REQUEST: $7,670,851
HOUSE 1: $7,670,851

AGENCY REQUEST:

State Housing Assistance for Rental Production (SHARP) is the state's "shallow subsidy" for private rental housing in which 25% of the units are reserved for low income households. SHARP is a 15 year loan which reduces mortgage interest to as little as 5%. This makes possible lower rents across the board in SHARP-funded projects and makes possible construction and rehabilitation projects whose costs could not be supported by market rents. Low income tenants normally require an additional subsidy (Ch. 707 or Sec. 8) to make their rent affordable.

In FY'85, $11.4 million in SHARP loans were approved, funding 4,585 rental units in 24 cities and towns. Although only 25% of SHARP-funded units need be set aside for low income residents, an average of 35% of these units have in fact gone to low income households.

HOUSE 1:

The $6.3 million expansion in SHARP funding is in fact the fruition of SHARP loan approvals over the last two years. SHARP pays out no money until construction is complete, apartments are available, and the developer begins to make mortgage payments. Because of lengthy development and construction periods, most SHARP-funded housing is becoming available only at the very end of FY'86 or in FY'87. House 1 projects 2,900 new SHARP units.

House 1 supports the EOCD request for funding sufficient to cover obligations made prior to FY'87 plus new commitments to be made within the agency's current commitment ceiling. Approximately $1 million remains of its $15 million commitment authority. An FY'86 supplemental to increase that ceiling to $25 million is pending, making possible a substantial new round of SHARP loans. Operating costs for any such new loans would not appear in this account until FY'88 at the earliest, and more likely FY'89.

EXECUTIVE OFFICE OF COMMUNITIES & DEVELOPMENT

ACCOUNT TITLE: COMMUNITY DEVELOPMENT
PROGRAM SERVICES ACCOUNT # 3731-2003

FY'86 AGENCY APPROPRIATION: $937,934
FY'87 AGENCY REQUEST: $934,171
HOUSE 1: $934,171

AGENCY REQUEST:

Community Development and Program Services is essentially an administrative account. It funds the Division of Municipal Development - basically the 29 EOCD staff who administer a variety of services whose program expenses, but not administrative costs, appear in other line items.

Though slightly lower than the FY'86 appropriation, the agency recommendation represents maintenance funding. The reduction is because the "circuit rider" program of grants to small communities for hiring managers has been incorporated within the Incentive Aid program (3000-0200). With new grants coming out of Incentive Aid, all that is left in the community development program services account is declining expenditures left over from prior commitments.

HOUSE 1:

House 1 supports the agency request.

EXECUTIVE OFFICE OF COMMUNITIES & DEVELOPMENT

ACCOUNT TITLE: HOUSING SERVICES ACCOUNT # 3743-2036

FY'86 AGENCY APPROPRIATION: $150,000
FY'87 AGENCY REQUEST: $750,000
HOUSE 1: $750,000

AGENCY REQUEST:

The Housing Services Program, begun in FY'85, has as its goal keeping low income tenants and homeowners in their homes - a kind of homelessness prevention. To this end, the program offers workshops and counseling to tenants, landlords and homeowners about managing their properties and handling disputes. It also provides direct mediation between landlords and tenants in order

to prevent eviction. EOCD notes that 330 cases were successfully mediated and that "at least 225 families were directly prevented from becoming homeless and scores more helped to maintain their housing through counseling on budgeting, rights and responsibilities, and property management."

Other than rental assistance, this is EOCD's major expansion initiative. An additional $250,000 is requested to expand existing programs and add at least four new ones in areas of the state currently unserved. The total also includes $350,000 transferred from the state supplement to the Community Services Block Grant (3743-2037), representing the housing services portion of that account.

HOUSE 1:

House 1 supports the agency expansion request.

EXECUTIVE OFFICE OF COMMUNITIES & DEVELOPMENT

ACCOUNT TITLE: PROGRAM TO ALLEVIATE POVERTY ACCOUNT # 3743-2037

FY'86 AGENCY APPROPRIATION:	$700,000
FY'87 AGENCY REQUEST:	$350,000
HOUSE 1:	$350,000

AGENCY REQUEST:

The Program to Alleviate the Effects of Poverty is a state supplement to federal Community Services Block Grant funds that go to Community Action Programs. This money is distributed based on proposals submitted by Community Action Agencies.

The agency request transfers the housing services portion of this account to the Housing Services account (3743-2036). The remainder of funds going to Community Action Agencies has been recommended at level funding.

HOUSE 1:

House 1 supports the agency request.

ACCOUNT TITLE: HOUSING ABANDONMENT PROGRAM ACCOUNT # 3743-2039

FY'86 AGENCY APPROPRIATION:	$ 350,000
FY'87 AGENCY REQUEST:	$1,000,000
HOUSE 1:	$ 838,309

AGENCY REQUEST:

Except for $100,000 of this account which goes to the Boston Arson Prevention Commission, the Housing Abandonment account reimburses local nonprofit developers for "front-end" costs of rehabilitation projects. These include legal and site engineering costs, as well as measures to secure abandoned properties. It can also pay for minor repairs or for a management agent to prevent abandonment in a partially-occupied building. This account does not pay for actual renovation of the property - only costs incurred before conventional or MHFA financing can be obtained.

Despite the apparent large increase requested, EOCD considers this funding a maintenance level. $480,000 is actually money carried over from FY'85 but is not likely to get spent in FY'86 either. Rather than ask for a prior appropriation continued (PAC) for this account, EOCD has considered this amount part of its base for FY'87.

Also requested was $161,691 to expand and broaden the uses of this program, and to begin a homesteading program which would enable low income households to take over and renovate abandoned properties.

HOUSE 1:

House 1 supports EOCD's request to build $480,000 into the FY'87 base. Rejected, however, was the request for $161,691 to expand the housing abandonment program and begin a homesteading program. It is not clear whether the revolving Massachusetts Housing Partnership Fund will support such efforts.

EXECUTIVE OFFICE OF COMMUNITIES & DEVELOPMENT

ACCOUNT TITLE: EMERGENCY FUEL ASSISTANCE ACCOUNT # 3745-1000

FY'86 AGENCY APPROPRIATION:	$17,000,000
FY'87 AGENCY REQUEST:	$17,000,000
HOUSE 1:	$17,000,000

AGENCY REQUEST:

The state Fuel Assistance Program is intended to fill the need caused by restrictions in eligibility for federal fuel assistance and delays in federal payments. This account offers help with fuel bills, up to a maximum payment set by federal guidelines, for all those households who are eligible for federal fuel assistance (incomes below 150% of the poverty index) but for which federal funds no longer exist. It also provides grants of up to $4325 for households of one and two people, primarily the elderly, whose income is above federal guidelines but below 175% of the poverty line. Since FY'86, this account has also made advance fuel assistance payments, reimbursed once the federal allocation is received. Prior to FY'86, fuel assistance advances were made from a separate line item (3743-2032).

FY'87 marks five years in a row that fuel assistance has been level-funded, although there is evidence that less than two-thirds of all those eligible for fuel assistance actually receive it.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: SHATTUCK SHELTER ACCOUNT # 4532-0101

FY'86 AGENCY APPROPRIATION:	$665,004
FY'87 AGENCY REQUEST:	$676,046
HOUSE 1:	$676,046

AGENCY REQUEST:

The Shattuck Hospital operates a homeless shelter with 100 beds and provides medical services, social services. mental health assessments, and a dental program for shelter residents.

The agency request reflects the costs of inflation.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: CHILD SUPPORT ENFORCEMENT UNIT ACCOUNT # 4400-1004

FY'86 AGENCY APPROPRIATION: $ 6,522,614
FY'87 AGENCY REQUEST: $10,786,766
HOUSE 1: $ 8,821,251

AGENCY REQUEST:

The Child Support Enforcement Unit collects payments from parents who have left their families. A recent change in the law requires the Enforcement Unit to assist non-AFDC families with child support collection efforts. Although a complex system involving 69 district courts, 12 probate courts and 53 welfare offices makes collection of child support difficult, Massachusetts has done better than any of the 12 largest welfare states in tracking down the absent parents. AFDC collections have increased 25% since FY'83, with $50 million expected in FY'86. AFDC families keep $50 of the monthly child support payment made on their behalf.

The Department had requested a 65% increase in this account including a program which would tie in with Employment and Training efforts. AFDC parents who complete the ET program and find employment at a salary high enough to eliminate subsidies would receive a bonus of the value of 5 months of child support, minus the $50 per month which they received through the Welfare Department. They would also receive their monthly support checks directly.

HOUSE 1:

House 1 recommends a 35% increase over the FY'86 appropriation. House 1 increases the budget for salaried personnel, and adds $1.1 million to allow tracking of absent parents across state lines, and for an automated billing system. It is estimated that these resources, together with legislative reforms now under consideration, will permit an increase of $6.3 million in child support collections in FY'87. Moreover, improved enforcement will enable some recipients to escape welfare altogether. House 1 does not include the bonus lump payment, because it depends on federal approval which has not yet been granted.

The administration favors a child support enforcement bill which would institute mandatory wage assignment (child support payments would be routinely withheld from paychecks). Measures to expedite collections would both assist recipients and save the state considerable money. Only about 60% of those AFDC families who are owed money ever collect and of those who do, partial payments (ranging from 36% - 46% of what is due) are the norm.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: SPECIAL CHILD SUPPORT PROJECTS ACCOUNT # 4400-1006

FY'86 AGENCY APPROPRIATION:	$460,180
FY'87 AGENCY REQUEST:	- 0 -
HOUSE 1:	- 0 -

AGENCY REQUEST:

Special Child Support Projects have included performance based contracts to groups such as the courts, district attorneys' offices, or state police to collect child support money. Other projects are a computer match in the Westboro Department of Revenue office to see if increases in absent parents' income (as indicated on ther tax forms) have led to corresponding higher levels of child support, and a joint effort with 17 courts to use DPW child support enforcement staff to initiate default proceedings when absent parents fail to pay. The functions of this account have been folded into #4400-1004 (Child Support Enforcement Unit), with increased levels of support for the projects.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: FOOD STAMP ADMINISTRATION ACCOUNT # 4400-1200

FY'86 AGENCY APPROPRIATION:	$ 8,691,740
FY'87 AGENCY REQUEST:	$12,919,521
HOUSE 1:	$11,465,861

AGENCY REQUEST:

The Food Stamp Program is intended to assist income eligible households in meeting their nutritional needs. Children, elderly

and handicapped individuals are of primary concern. This program is federally reimburseable: 100% of benefit costs and 50% of the administrative costs. In Massachusetts, approximately 143,000 households including 189,000 children, are receiving benefits. This is a decline from the average figure of 152,460 households in FY'84. The difference between the FY'86 amount and the FY'87 budget request represents $3 million -- the transfer of consultants out of #4400-0900. DPW requested $990,660 for expansion to fund new personnel and a video presentation to encourage more food stamp participation by pregnant women, young mothers, and the elderly.

HOUSE 1:

House 1 reflects a $1.4 million reduction in salaried personnel costs.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: MEDICAID (BASIC) ACCOUNT # 4402-5000

FY'86 AGENCY APPROPRIATION:	$1,160,500,000
FY'87 AGENCY REQUEST:	$1,247,255,000
HOUSE 1:	$1,237,139,993

AGENCY REQUEST:

The Medical Assistance Program is a state and federally funded, state administered program which provides free medical services to all financially and medically needy families and individuals. Payments do not go directly to the eligible individuals, but instead to the health care professionals providing the medical services. Eligible residents include: AFDC families, children in foster care, working poor families, under twenty-one (21), elderly disabled individuals who meet income criteria and recipients of Supplemental Security Income. Sixty-five percent (65%) of the caseload is children, but they account for only twenty-five percent (25%) of expenditures. Services in this account include certain in-patient and out-patient medical services, community alternatives to institutionalization, nursing home costs and home health care costs and transportation to medical services.

The DPW request is 7.5% more than last year's allocation. The increase in the Medicaid budget is attributable to a slight increase in the caseload, an increase in the average provider rate of 5.3%, absorption of the projected federal increase in Medicare coinsurance and deductible, and additional use of several medicaid services including alternatives to institutional long term care, Project Good Health, and psychiatric care for children.

Of DPW's proposed budget, $9.5 million, is for expansion. $7

million was recommended for community services (alternatives to institutionalization) for the elderly and disabled, including home health aides, adult foster care, adaptive housing, and Alzeheimer's Disease care. In other Medicaid expansion proposed by DPW, the caseload was projected to increase by 600 families because of DPW's recommended AFDC 4% cost of living adjustment. DPW also included $571,000 for children's dental sealants, $300,000 for children's convalescent care, and $250,000 to train home care professionals in the care of AIDS patients.

The Department includes $30.25 million in its budget in savings estimates; $10.1 million in third party payments will be recouped, and various computer services will save $9.5 million.

HOUSE 1:

House 1 increases over FY'86 appropriation reflect the number of families eligible as a result of the AFDC 10% cost of living increase. No other expansion was recommended.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: AID TO FAMILIES
OF DEPENDENT CHILDREN Account # 4403-2000

FY'86 AGENCY APPROPRIATION: $410,725,458
FY'87 AGENCY REQUEST: $419,953,000
HOUSE 1: $473,589,000

AGENCY REQUEST:

Families with dependent children, who meet certain requirements and income eligibility criteria, receive cash assistance through the AFDC program. Presently, in addition to financial requirements, families with dependent children where one (1) parent is absent due to death, continued absence or incapacity (physical/mental), pregnant women and families with a long term unemployed parent are eligible for AFDC benefits. A family of three (3) receives a monthly benefit of $432, equal to 59% of the federal poverty line. 66% of the caseload are children, 85% of whom are under age 14.

The average caseload size is now 85,356 families, a drop since FY1983. Some of this decline is from an improving economy, and the rest is attributable to the Employment and Training program, which has placed 23,048 parents in jobs since 1983.

In addition to the monthly cash grant, AFDC recipients are entitled to a $125 clothing allowance per child per year, and may utilize an Emergency Assistance program to pay for utilities and rent arrearages, to prevent homelessness. Although only about 25% of the caseload make use of the Emergency Assistance program, from FY'83 to FY'85, the number of families using EA nearly

doubled, despite a caseload decline of 4%.

The Department of Public Welfare is recommending a 4% cost of living increase for AFDC recipients. Last year's cost of living increase was 9%. In addition, DPW is recommending transferring $26.6 million in Emergency Assistance funds to the homeless account (#4406-3000).

HOUSE 1:

House 1 recommends a significant increase over the agency request; $54.7 million for a 10% benefit increase for Aid to Families with Dependent Children and General Relief recipients. This increase is two and a half times the inflation forecast for FY'87. If this COLA is enacted, the grant for a family of three will rise from $432 to $475 per month.

Most AFDC recipients do not have an adequate income to compete successfully for housing in the tight private housing market. Currently, the median rent of housing units in Boston of $530 is above the entire $432 monthly grant for an AFDC family of three. As a result, families devote a disproportionate share of their income to housing. AFDC recipients spend 70% of their AFDC grant on fuel and housing, leaving the remaining 30% to cover all other necessities. Often this level of housing expenditures cannot be maintained and families become homeless.

The Department had forecast another drop in the caseload (of 417 cases) for FY'87. That prediction will be offset somewhat by the addition of new working poor families eligible for partial AFDC benefits as a result of the 10% cost of living increase.

The AFDC account also includes $39.1 million for Emergency Assistance; House 1 does not recommend the transfer of these funds to the Homeless account.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: RENT SUPPLEMENT, AFDC ACCOUNT # 4403-2003

FY'86 AGENCY APPROPRIATION:	- 0 -
FY'87 AGENCY REQUEST:	$17,616,000
HOUSE 1:	- 0 -

AGENCY REQUEST:

In FY'84 and '85, the legislature funded an account which would pay $25 monthly rent supplements to those AFDC families whose rent exceeded 50% of their income. Lawmakers also dictated that the program would only go into effect if the federal government would determine it to be federally reimburseable, so that one-half the costs would be borne by the federal government. Federal approval of a waiver for the rent supplement was never

forthcoming, so the money was never spent. In FY'86, although the administration proposed the rent supplement account again, the legislature eliminated the account.

The rationale for the program rests on the fact that only 20-30% of AFDC residents live in subsidized housing. An AFDC family of three typically pays 78% of its income for rent.

The Department of Public Welfare, believing that federal approval is imminent, sought to reintroduce the rent supplement. They estimated that if 30% of AFDC families lived in subsidized housing, the remaining 58,720 families would be eligible for the supplement. The $25 housing allowance would help to prevent homelessness.

HOUSE 1:

No rent supplement is recommended because of the 10% across the board increase in AFDC benefits.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: GENERAL RELIEF ACCOUNT # 4406-2000

FY'86 AGENCY APPROPRIATION: $83,407,165
FY'87 AGENCY REQUEST: $88,526,824
HOUSE 1: $83,193,675

AGENCY REQUEST:

The General Relief program is a 100% state-funded program which provides cash assistance and medical services to income-eligible individuals and families who are, for a variety of reasons, not eligible for other state or federal public assistance programs, like SSI and AFDC.

Eligibility categories include temporary unemployables, the long-term unemployed over 45 years of age, the disabled awaiting an SSI eligibility determination, two parent families with children who fail to meet the work-history requirements for AFDC, ex-convicts, residents of half-way houses, participants in Massassachusetts Rehabilitation Commission training programs, individuals who must stay at home to care for an invalid, full-time students under the age of 18 living with their unemployable parent, and unemancipated minors.

In 1982, the legislature added 18 and 19 year old high school students who lost AFDC benefits under President Reagan's first round of budget cuts. In 1983 it lifted the residency requirement which prevented homeless people who were otherwise eligible for GR from receiving aid.

60% of all recipients are disabled; 19% are over 45; 5% are

families. Families have been the fastest growing category of GR population since the federal budget cuts of 1981.

The caseload for FY'86 is expected to be 24,237, down from the FY'85 level of 26,305. The maximum General Relief grant for an individual living alone is $244.40. Each General Relief recipient is entitled to an annual clothing allowance of $90.

In FY'86, the Department budgeted $500,000 for legal services to assist recipients in applying for SSI benefits. Other General Relief recipients participated in Employment and Training or rehabilitation programs.

The Department proposed several new initiatives in the General Relief account for FY'87, and also included additional funding because of projections that the caseload would increase to 25,248. DPW proposed consolidating benefit levels. Currently, an individual on General Relief receives $244.40 if s/he lives alone, $162 if s/he shares living expenses, and $75 if s/he is homeless. DPW's proposal would raise the level of the person sharing expenses to $244.40, and raise the homeless person's grant to $162. DPW would also grant the General Relief family the same level of assistance as the family on AFDC. Currently, a family of four on General Relief receives $485, while the AFDC family receives $505. In addition, DPW proposed a 4% cost of living increase for General Relief recipients.

HOUSE 1:

House 1 recommends a significant increase of 10% in the cost of living, but does not fund any other initiatives of the Department. House I shows a smaller figure for this account than the appropriation for FY'86 based on revised estimates of Emergency Assistance (EA) spending. DPW lowered its EA request from $6.5 million to $3.5 million based on FY'86 spending trends.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: HOMELESSNESS PROGRAMS ACCOUNT # 4406-3000

FY'86 AGENCY APPROPRIATION:	$ 6,913,098
FY'87 AGENCY REQUEST:	$42,471,942
HOUSE 1:	$12,505,000

AGENCY REQUEST:

The Homelessness program funds 75% of the costs of the 50 shelters operating in the state. Families and individuals in shelters are provided with food, clothing, and medical care.

In FY'84, the state provided funds for 15 shelters, with a total of 907 beds. By the end of FY'86, there will be 1,600 beds at the shelters, some of which are open year round, and some

which open only during the winter months.

The major increase of $35.5 million over FY'86 appropriations is mainly due to the preference of the Department to move $26.6 million in Emergency Assistance funds from the AFDC account to this line item. Without counting the Emergency Assistance money, the Homeless account would be $15.8 million, if all of the Department of Public Welfare's initiatives were funded. Those expansion plans call for building ten new shelters (5 for families), adding shelter bed capacity, and $200,000 for day rehabilitation programs. In addition, the Department would spend $420,000 to cooperate with the Department of Social Services in its housing search programs, would maintain Chapter 707 certificates ($1.14 million), and would pay one month's rent as a finder's fee to real estate agents who locate housing for homeless people. The Department also is looking into home sharing ($173,750), whereby AFDC and SSI recipients or ET graduates will be asked if they would share housing with homeless clients

HOUSE 1:

House I does not include the proposed transfer of Emergency Assistance funds. Even though state services for the homeless have dramatically increased since FY'83, rapidly escalating housing costs and federal housing cutbacks have increased the magnitude of the homelessness problem. Therefore, the Commonwealth is requesting a $1.3 million expansion for services to the homeless.

In the next few years, new publicly assisted housing units will come on line and other measures designed to prevent homelessness will take effect, helping to ease the problem. In the meantime, emergency shelters are overflowing and some homeless families cannot find permanent housing. The expansion recommended for FY'87 will fund up to 10 new shelters, allowing the Department to extend its network of shelters to areas of the state that remain unserved, and will increase services such as housing placement to help families find permanent homes. In addition, day rehabilitation programs are funded at $200,000.

The Chapter 707 certificates for DPW homeless clients will be funded by the Executive Office of Communities and Development (#3722-9024). $1.5 million has been set aside by EOCD for homeless emergencies. Additional shelter bed capacity is funded at $400,000.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: GENERAL RELIEF HEALTH PLAN ACCOUNT # 4406-5000

FY'86 AGENCY APPROPRIATION: $18,735,000
FY'87 AGENCY REQUEST: $22,483,000
HOUSE 1: $16,000,000

AGENCY REQUEST:

In FY'85, medical care to General Relief recipients (including 1500 families) was extended so that the comprehensive range of in-patient and out-patient care was available. The Department wished to arrange coordinated care plans for General Relief recipients, and in FY'85 projected enrolling 10% of the General Relief population (2,500) in 6 coordinated care sites. This has proved slow-going; as of October, 1985, there were only 135 recipients enrolled. Hospital care is covered through arrangements with hospitals under Chapters 574 and 347: all hospitals must absorb the costs for GR patients, and the Department of Public Welfare pays $55 million to the hospitals to correct an error in the Medicaid reimbursement formula. Hospital compliance has not been universal, and is being monitored through the Rate Setting Commission and by an access hot line set up by DPW. The Department has allotted $250,000 in matching money for a Robert Wood Johnson Foundation grant to provide health care to the homeless. Health teams have provided care at shelters, and during five months in 1985, 444 received treatment.

DPW sought a 20% increase in this account. Of that, $19 million was said to pay for the existing level of services. Expansion beyond that includes $916,000 for various mental health services. Provider increases, increased utilization of services, advocacy and monitoring make up the rest of DPW's proposed budget.

HOUSE 1:

Based on FY'86 participation in the General Relief health services program, House 1 funds this account at $2.7 million less than the FY'86 appropriation. The House 1 recommendation of $16 million is 11% more than DPW projected FY'86 spending. The DPW expansion request for mental health services was not funded. These services will continue to be provided by community mental health centers through an agreement with the Department of Mental Health.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: EMPLOYMENT AND TRAINING PROGRAM ACCOUNT # 4407-1000

FY'86 AGENCY APPROPRIATION: $ 3,900,000
FY'87 AGENCY REQUEST: $28,204,000
HOUSE 1: $20,835,560

AGENCY REQUEST:

Even though registration in the Employment and Training Program for all AFDC recipients with children over the age of six is mandated by federal guidelines, Massachusetts does not mandate participation, but rather encourages it. A range of services is available to those participating, including career assessment, basic or college education, vocational skills training, and supported work. In support of the program, the Department of Public Welfare offers voucher day care (#4400-1009), and transportation costs of up to $10 per day.

ET is funded through a combination of federal WIN money (#4407-9001) and state funding in this account. In FY'86 $6 million in ET funds was in the 4407-9001 account. In FY'87 this money is transferred to the ET account.

Since its inception in October 1983, ET has placed 23,000 enrollees in jobs, with an average full time, hourly wage of $5.30. 75% of those placed have health insurance. (In FY'85, only 57% of the jobs provided health coverage, so progress is being made in this area.) 85% of the placements remain employed for at least 30 days. After 30 days of employment, the average full time wage increases to $5.49. 75% of the jobs are full time. The wages earned by ET graduates are about twice that of a non-working AFDC recipient.

Jobs placements have considerably exceeded the program's goals. In FY'84, for instance, 5,000 placements were sought, and 6,040 were achieved. Even more strikingly, in FY'85, 7,000 jobs were the goal, while 11,089 were found.

In trying to cut some of the new worker's expenses, the Department has provided subsidized day care for one year after the date of employment. The value of that care is at least $2,800. DPW has also provided continued access to Medicaid in some instances for 3 months after employment, and in other instances for as much as 15 months.

HOUSE 1:

House 1 proposes about 18,000 education or training slots for

FY'87, with the added projection of 5,900 job placements by the Division of Employment Security. Funding is recommended for 4,000 career planning assessments. DPW had requested funding for about 19,700 education and training placements, and expected 6,200 jobs to be found by the Division of Employment Security. DPW also planned for 4,000 assessments.

The goal for FY'87 is 10,000 new job placements, increased wages and job retention rates coupled with continuation of basic ET programs, expansion of programs for less job-ready clients and implementation of a comprehensive youth program. House 1 proposes to meet that goal with fewer training slots. For FY'87, there will be a special emphasis on basic education and literacy. Funding in those areas will increase from $2.7 million in FY'86 to $5.1 million for the coming year.

In a preventive approach, the Employment and Training program will cooperate with the Department of Education to discourage high school dropouts. The program would operate in junior high schools, and provide career counseling and remedial education. This effort will involve 500 teenagers and cost $500,000. Another program for pregnant and parenting teens will be run jointly with the Department of Public Health, and will serve 1,000 young people.

One year of subsidized day care is available to ET graduates (#4400-1009), and one year of health care is proposed for graduates in the FY'87 budget (#4407-1012).

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: GENERAL RELIEF EMPLOYMENT & TRAINING — ACCOUNT # 4407-1010

FY'86 AGENCY APPROPRIATION:	$1,350,000
FY'87 AGENCY REQUEST:	$3,820,000
HOUSE 1:	$2,392,000

AGENCY REQUEST:

This account, begun in December of 1984, funds a completely voluntary ET program for General Relief recipients. 60% of the GR caseload is considered physically or mentally incapacitated. This program targets four client groups for services: families, individuals age 45 or over, ex-offenders, and residents of halfway houses.

In FY'85, there were 900 participants in the program, which offers assessments, education, training, supported work, and job placement services. Of those, 312 were placed in employment. The Department had estimated that 800 would participate, and 300 would find jobs. For FY'86, the goal is to involve 2,000 GR recipients in the program, with 900 job placements resulting.

The FY'87 DPW request would almost triple the FY'86 funding level. Included in the agency request are $300,000 for career planning for 1,200 individuals; 425 education and training slots, costing $470,000 (at an average cost per person of $1,100); 150 supported work slots, which would result in 100 job placements, for $500,000; 400 Division of Employment Security placements, costing $1,100 each, for a total of $500,000; placement of 300 ex-offenders, costing $440,000; 600 supported work slots for the mentally disabled, leading to 300 jobs, and costing $1.2 million; and Mass. Rehabilitation Center services for 400, at a cost of $520,000.

HOUSE 1:

House 1 budget represents a 77% increase over the FY'86 appropriations. The goals for placing General Relief individuals in training, education, or assessment slots are more modest. 464 assessments would be performed, at a cost of $116,000. House 1 provides for 270 education and training placements costing $300,000, 60 supported work slots for $200,000, placement of 250 ex-offenders at a cost of $300,000, supported work for 350 mentally disabled clients at a cost of $956,000 and placement by the Division of Employment Security of 430 General Relief clients into jobs at a cost of $520,000. In spite of funding many fewer training slots, the estimate for placements by the Division of Employment Security is up from the DPW request (House 1 calls for 430, while DPW called for 400).

SUBSTITUTE CARE

INTRODUCTION: SUBSTITUTE CARE

Substitute Care continues to be a complex issue for the child welfare community. Children with increasingly difficult needs have placed great demands on the service delivery system. Questions continue to be asked and answers are continually being sought regarding the most effective and appropriate use and delivery of substitute care services.

The Departments of Social Services and the Department of Youth Services are legally mandated custodial agencies and are therefore responsible for providing substitute care services. They serve two different populations. The Department of Social Services provides temporary or permanent substitute care services voluntarily through request and involuntarily through court action. (51A/CHINS, etc.)

The Department of Youth Services provides substitute services to delinquent youth committed by the court. The majority of substitute care services in both agencies are provided through contracts with private vendors.

The Department of Youth Services provides custody and treatment services to youth held on a pre-trial detention or post adjudication commitment basis. These services are either secure (i.e., a self contained residential program with all services including education) or community based (i.e., shelter care, group care or foster care residential facility and education from the local school system).

In the Department of Social Services, substitute care is temporary through foster care, group care and emergency shelter or permanent through adoption and subsidized guardianship.

Additionally, the Department of Education provides tuition to foster children.

There are no new initiatives in House I for substitute care through DSS. With a thirty-two percent (32%) increase in detention and a twenty percent (20%) increase in committed youth, however, House I supports expansion for residential care in the following areas:

- a new 18 bed DYS/DMH after care program, improving client/staff ratios in secure treatment, detention and shelter care programs,
- upgradings of salaries of teachers, education coordinators and education coordinators and education liaisons, and
- purchasing 20 additional community based residential slots.

DEPARTMENT OF YOUTH SERVICES

Account Title: ADMINISTRATION Account # 4200-0010

FY'86 APPROPRIATION:	$2,832,000
FY'87 AGENCY REQUEST:	$2,944,788
HOUSE 1:	$2,878,000

AGENCY REQUEST:

The Central Administration account funds all Central office positions.

The Department of Youth Services has requested a 4% increase in the administration account, $45,788 in maintenance cost and $67,000 to fund three new positions as part of their initiative to improve educational services to clients. The department will expand its educational services by establishing a supervisor for the Bureau of Facility operations education services, a supervisor for the community based education services and an administrative assistant.

HOUSE 1:

House 1 requests $2,878,000 for FY'87. This is a 1.6% increase that represents maintenance costs.

DEPARTMENT OF YOUTH SERVICES

ACCOUNT TITLE: RESIDENTIAL CARE PROGRAMS Account # 4202-0021

FY'86 APPROPRIATION:	$22,859,291
FY'87 AGENCY REQUEST:	$25,044,576
HOUSE 1:	$24,995,841

AGENCY REQUEST:

Group care programs provide non-secure care to youths committed

to the Department of Youth Services. Care is provided in programs which serve ten (10) to fifteen (15) clients through one of the following programs: 1) Community based facility (i.e., foster care and group care) where the client lives in the community and receives educational services from the local school system, or 2) a self-contained program with all services including education.

The Department is requesting $25,044,576 in FY'87. This includes $528,490 for maintenance cost and $1,656,795 in new expansion funds.

The Department is requesting the $1,656,795 in expansion funds for the following services:

$350,000 to provide employment and training opportunities for all youth committed to DYS. Focus will be on providing youth seventeen years and older, awaiting discharge, with marketable skills necessary for obtaining satisfying, permanent employment, younger clients will receive pre-vocational training, job exploration and an introduction to the world of work programs.

$330,845 (six month funding) for two joint DYS/DMH transitional aftercare programs for emotionally disturbed youth discharged from DYS's Butler Center and DMH's Intensive Residential Treatment Program. Funding will provide a residential treatment program for eight (8) adolescents and a staffed apartment for eleven (11) adolescents. Annualization cost for these programs will be $661,690 ($411,690 for the residential treatment program and $250,000 for the staffed apartment).

$250,000 to provide basic minimum staff-to-client ratios in its secure treatment, detention and shelter care units. A preliminary report on a personnel analysis being conducted by DYS's Bureau of Facility operations has substantiated serious staff shortages in these units. Funds will provide a staff-client ratio of one to three in secure treatment units, one to four in secure detention units, and one to five in shelter care units.

$224,950 to improve the quality of educational services. Funding will provide salary increases for forty-two vendor teachers and education coordinators, and twelve (12) regional education liaisons in an attempt to remain competitive with their public school counterparts and to end a teacher turn-over rate of 46% in secure units.

$500,000 to increase the number of juveniles in group care by 20 statewide. The necessity of this is seen in a 33.2% increase in the number of committed detained youth over the previous year. A greater proportion of these juveniles

require treatment programs because of the nature of the violent acts committed.

HOUSE 1:

House 1 reflects a decrease of less than 1% from the Agency Request. House 1 provides $1,275,000 in new expansion funds; $750,000 to support twenty new group care beds and to maintain appropriate staff/client ratios; $300,000 in six month start up funds for a new eighteen bed DYS/DMH aftercare program,; $225,000 to improve educational services by increasing teacher salaries to maintain appropriate educational services; and a $1,000,000 (4%) COLA for private vendors to maintain present level of services.

DEPARTMENT OF YOUTH SERVICES

Account Title: COMMUNITY BASED TREATMENT & REGIONALIZATION Account # 4237-1010

FY'86 APPROPRIATION:	$5,113,572
FY'87 AGENCY REQUEST:	$5,311,614
HOUSE 1:	$5,205,662

AGENCY REQUEST:

The DYS is requesting $5,311,614 for community based treatment and regionalization. The request includes $94,562 in maintence cost and $103,480 in new expansion funds.

The $103,480 will provide five new positions -- one (1) casework manager (M-1) and four (4) project caseworkers for the violent offender project. These specialized caseworkers will provide services in the Northeast region to a small number of juveniles with a history of serious repetitive violent acts. The project has worked successfully in the metropolitian Boston region for the past five years.

HOUSE 1:

House 1 reflects a decrease of less than 1% from the agency request. House 1 maintains existing services but does not fund new initiatives.

DEPARTMENT OF SOCIAL SERVICES (DSS)

Account Title: ADOPTION SERVICE Account # 4800-0020

FY'86 APPROPRIATION:	$10,737,009
FY'87 AGENCY REQUEST:	$12,275,307
HOUSE 1:	$12,281,396

AGENCY REQUEST:

This account is for the administration and implementation of certain adoption plans, including adoption subsidies and guardianships. The requested increase is attributable to inflation, a 4% COLA and the transfer of 100 Foster Care adoption slots into this account from the Regional Direct Service/Purchased Services account (4800-0200).

HOUSE 1:

House 1 supports the Agency Request.

DEPARTMENT OF SOCIAL SERVICES

Account Title: FOSTER CARE REVIEW Account # 4800-0025

FY'86 APPROPRIATION:	$2,000,000
FY'87 AGENCY REQUEST:	$1,797,824
HOUSE 1:	$1,797,824

AGENCY REQUEST:

Foster Care Review is the mechanism by which DSS conducts case reviews of all children in substitute care. These reviews are conducted by three member panels (a Foster Care Review Unit staff, a DSS employee and a citizen) and consist of both determinations about the progress and recommendations for future plans for each child whose case is reviewed.

The FY'86 Appropriation was allocated to fund both Foster Care Review and a reserve for new social workers. The $1,797,824 request is for Foster Care Review only and represents a maintenance budget (base costs plus inflation). Funds for the social worker positions (annualized a $1.2m) were transferred to the Regional Direct Service/Purchased Services Account(4800-0200).

HOUSE 1:

House 1 supports the Agency Request.

DEPARTMENT OF SOCIAL SERVICES

Account Title: REGIONAL SERVICE/ PURCHASED SERVICES — Account # 4800-0200

FY'86 APPROPRIATION:	$72,721,882
FY'87 AGENCY REQUEST:	$84,888,885
HOUSE 1:	$82,143,520

AGENCY REQUEST:

This account provides funding for over 1700 area-based social workers, clothing for substitute care (group and foster care) and foster care services. It complements the contracted services funded out of the Social Services Block Grant.

In addition to the $2.6m transfer from the New Programs account (4800-0023), $1.2m for annualization costs for Social Workers transferred from the Foster Care Review account (4800-0025) and the $1.1m disbursed from the Adolescent Parents account (4800-0080), this account also received $1.5m for transitional housing services for targeted populations such as battered women, adolescents and the homeless.

DSS requested $6.8 million in expansion for foster care. Included in the $6.8 million request were an additional 6% increase in the rate of reimbursement to foster parents above the foster care inflation adjustment. Training, recruitment services and additional stipends for specialized care were other requested services.

HOUSE 1:

House 1 supports the Agency request except for the foster care initiatives at this time. A 4% COLA for foster parents, however, is supported. The other differences between the Agency Request

and House 1 are the exclusion of parity costs (now included in the 4800-0027 account); more major MRC transfers than were anticipated; and revisions to the projected spending costs due to underutilization.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: TUITION FOR FOSTER CHILDREN ACCOUNT # 7061-0009

FY'86 AGENCY APPROPRIATION:	$8,200,000
FY'87 AGENCY REQUEST:	$7,500,000
HOUSE 1:	$7,500,000

AGENCY REQUEST:

Chapter 74, Section 7A and Chapter 76, Sections 7 & 9 provide for payment of the local per pupil cost to school districts for each foster child. The request will provide 100% reimbursement for 2,000 foster children within the temporary or permanent custody of the Department of Social Services whose parents reside in the Commonwealth of Massachusetts. The full reimbursement does not apply to children residing in group homes or residential schools.

HOUSE 1:

House 1 supports the agency request.

DAY CARE

INTRODUCTION: DAY CARE

Fiscal year 1986 has been an eventful year for day care. The Governor's Day Care Partnership Initiative's first year has made important strides to improve the Commonwealth's day care delivery system. The Initiative acknowledged the importance of day care as it affects working parents, families in stress, and a child's development. The first year's highlights included expansion of the subsidized day care system, salary adjustments for day care workers, rate increases for family day care providers, support for a statewide Child Care Resource and Referral network, the state as a model employer, and corporate child care initiatives. Additionally, the passage of Chapter 188 supports the development of early childhood programs in public schools.

House I continues the effort which began this year and goes further in developing a comprehensive state day care policy. Important steps begun this year are maintained and strengthened. House 1 includes a second year of salary upgradings, expansion of state subsidized day care slots, completion of the development of a statewide Child Care Resource and Referral network, fixed cost expansion to assist providors in administrative costs, and expansion of licensing staff. The Governor's Office of Human Resources will continue to coordinate the Partnership Initiative and the Executive Office of Human Services will coordinate services within the Human Service agencies. Support for day care is found in the budgets of the Executive Offices of Human Services, Economic Affairs, and Communities and Development, the Department of Social Services, the Department of Public Welfare, the Office for Children, and the Department of Education.

EXECUTIVE OFFICE OF COMMUNITIES & DEVELOPMENT

ACCOUNT TITLE: G.E.D./JOB TRAINING ACCOUNT # 3722-9018
(SUPPORTIVE SERVICE FOR PUBLIC TENANTS)

FY'86 AGENCY APPROPRIATION:	$4,435,089
FY'87 AGENCY REQUEST:	$5,540,894
HOUSE 1:	$5,540,894

AGENCY REQUEST:

The Supportive Services account funds remedial education and employment and training programs for 3000 public housing tenants. It also pays for tenant advocacy, elder services and development of day care centers in public housing developments.

EOCD requests maintenance-level funding for this account, which includes $500,000 for day care.

HOUSE 1:

House 1 supports the agency request.

OFFICE FOR CHILDREN

Account Title: FIELD OPERATIONS Account # 4130-0005

FY'86 APPROPRIATION:	$6,513,247
FY'87 AGENCY REQUEST:	$8,645,798
HOUSE 1:	$8,228,351

AGENCY REQUEST:

The maintenance budget in the FY'87 agency request was rebuilt to reflect the actual costs of operating the agency -- including office and equipment rentals, printing costs, and training.

The FY'87 agency request reflects continued implementation of

FY'86 initiatives as well as expansion which is primarily in licensing. The specific licensing requests are as follows:

Group Day Care - nine month funding with support costs for seven additional licensors to ensure a full complement of licensors as documented by a recent workload analysis. ($135,108)

After School Child Care - nine month funding with support costs for seven licensors and a supervisor to begin the licensing of after school programs. ($157,747)

Family Day Care Licensing Reserve - nine month funding which is to be accessed once the family day care advisory committee established by the Office and the Statewide Advisory Council has made recommendations regarding what changes should be made in the Commonwealth's regulation of family day care. ($404,705)

Group Care - nine month funding with support costs for one additional licensor to complete the staffing determined necessary by a recent workload analysis. ($19,299)

Ancillary Licensing Request - nine month funding with support costs for four new personnel and consulting funds to provide specialized services necessary to support the licensing process. The services to be provided will include teacher certification (1), criminal record checks for family day care providers (2), legal consultation (1), a management study, and policy and procedure development. ($108,964)

Printing and Publications - funds for printing of licensing publications have been increased. ($33,900)

Three additional initiatives contained within the Field Operations account are:

Computerization - nine month funding with support costs for two staff to oversee the development of an agency wide area based system aimed at achieving a more useful agency data base, as well as a consultant to study of the feasibility of a comprehensive listing of all childrens services. ($288,959)

Clerical Support - nine month funding with support costs for nine staff to provide clerical and data entry needs at the central and regional offices. ($124,354)

Team Managers - nine month funding with support costs for six positions to provide staffing to interagency teams and regional administrators' committees to ensure better coordinated services to children. ($114,311)

HOUSE 1:

The Governor's FY'87 recommendation for field operations is $8,228,351 reflecting a 26% increase over the FY'86 agency appropriation. It provides for the following expansions:

Six month funding for seven new group day care licensors thereby reducing caseloads to a more manageable level. ($90,000)

Nine month funding for seven licensors for after school child care programs. ($142,000)

A reserve to implement the recommendations of the family day care advisory committee. ($270,000)

The computerization of Office for Children's forty-three (43) area offices and a study of the feasibility of a comprehensive data base on childrens services. ($270,000)

Six month funding for interagency team managers to assist in coordinating services to troubled youth through interagency teams and regional administrators groups. ($76,000)

Six month funding for the specialized licensing functions requested by the agency. ($78,600)

Printing and publications. ($33,900)

Six month funding in the Office of the Director of eight positions to provide clerical and data entry support to the agency. ($82,900)

OFFICE FOR CHILDREN

Account Title: CHILD CARE RESOURCE & REFERRAL Account # 4130-0016

FY'86 APPROPRIATION:	$ 500,000
FY'87 AGENCY REQUEST:	$1,000,000
HOUSE 1:	$1,100,000

AGENCY REQUEST:

The goals of Child Care Resource and Referral agencies are to provide information referral, training, education and technical assistance to parents and providers and to be a catalyst in the development of new day care programs through public/private partnerships.

Planned in FY'85 and implemented in FY'86 the office to date has established five Child Care Resource and Referral agencies.

The FY'87 agency request is aimed at expanding the Child Care Resource and Referral network by four (4) agencies.

HOUSE 1:

The Governor's recommendation of $1,100,000 reflects a 10% increase over the FY'87 agency request which will allow the agency to complete the statewide network of Child Care Resource and Referral agencies in FY'87, which will fulfill the Governor's Day Care Partnership Project's recommendation.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: VOUCHER DAY CARE ACCOUNT # 4400-1009

FY'86 AGENCY APPROPRIATION:	$18,000,000
FY'87 AGENCY REQUEST:	$23,487,443
HOUSE 1:	$21,525,152

AGENCY REQUEST:

The Voucher Day Care Program is the primary support service for the Department of Public Welfare's Employment and Training (ET) choices program. The program is designed for ET registrants while they are participating in an ET component and for ET graduates during their first year of employment. The voucher day care program is administered by the Department of Social Services through contracts with community agencies (Voucher Management Agencies).

The agency request includes the management costs, transportation costs, 4% COLA for provider rates and the cost of the day care vouchers. DPW requested funding for an average monthly caseload of 6,772. The FY'86 caseload is expected to be 5,258.

HOUSE 1:

The difference reflects an average caseload of 6,312 families which is slightly lower than the DPW request.

DEPARTMENT OF SOCIAL SERVICES

Account Title: DAY CARE Account # 4800-0060

FY'86 APPROPRIATION:	$55,833,693
FY'87 AGENCY REQUEST:	$65,448,660
HOUSE 1:	$63,712,638

AGENCY REQUEST:

This account provides the bulk of day care services for the Commonwealth. In addition to the base budget and 4% COLA, DSS requested $3 million for expansion of slots and funds for 200 certain targeted basic day care slots, 100 voucher conversion slots, 250 voucher extension slots and 100 new supportive service slots.

HOUSE 1:

From a base of $55.8 million in FY'86, the Day Care account received $500,000 for certain annualization costs and inflation for a total maintenance budget of $56.3 million. In addition, the agency received approximately $7.3 million for expansion services for a total of $63.7 million. The breakdown of the $7.3 million consists of $2.2 million for a 4% COLA, $1 million in supportive service rate upgradings, $945,000 for fixed cost expansion to assist providers in administrative costs and $3.2 millio for 600 basic slots and 200 supportive service slots. House 1 provides for 50 more basic service slots more than was requested by the agency.

In addition to the 50 additional basic service slots, the difference between the Agency Request and House 1 is that House 1 reassigns the parity costs for wages to the 4800-0027 account.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: EARLY CHILDHOOD EDUCATION ACCOUNT # 7030-1000

FY'86 AGENCY APPROPRIATION:	$ - 0 -
FY'87 AGENCY REQUEST:	$12,000,000
HOUSE 1:	$10,000,000

AGENCY REQUEST:

These discretionary grants are for the development of innovative early childhood education programs for three types: a) pre-kindergarten programs for three and four year olds; b) enhanced kindergarten and transitional first grade classes; and c) programs combining early childhood education and day care. Grants will be awarded by the Board on a competitive basis for two-year periods; three quarters of the funds will go to programs serving low-income sites. Districts applying for funds must appoint an advisory council. The legislation establishes an Office of Early Childhood Education within the Department of Education and requires the Board to appoint a statewide advisory council.

HOUSE 1:

House 1 proposes a $2 million decrease for this line item.

EXECUTIVE OFFICE OF ECONOMIC AFFAIRS

Account Title: ADMINISTRATION Account # 9000-0100

FY'86 APPROPRIATION:	$454,132
FY'87 AGENCY REQUEST:	$572,233
HOUSE 1:	$539,733

AGENCY REQUEST:

The Administration account for the Executive Office of Economic Affairs includes funding for the Corporate Child Care Initiative. The FY'86 appropriation included $50,000 for the initiative which was established to educate and provide assistance to employers regarding child care options for their employees. The Agency

request includes $50,000 for continuation of the initiative.

HOUSE 1:

House 1 supports the agency request.

DIVISION OF CAPITAL PLANNING AND OPERATIONS

Account Title: DAY CARE DEVELOPMENT POLICY Account # N/A

FY'86 APPROPRIATION:	- 0 -
FY'87 AGENCY REQUEST:	- 0 -
HOUSE 1:	$500,000

AGENCY REQUEST:

HOUSE 1:

The Division of Capital Planning and Operations Budget within the House 1 supports a $500,000 construction pool to allow the expedition of the development of day care centers for state employees. The study for five sites is beginning in January, 1986. With the construction pool available, movement into the design and construction phase will be possible.

CHILD-ADOLESCENT HEALTH AND NUTRITION

INTRODUCTION: CHILDREN-ADOLESCENT HEALTH AND NUTRITION

Providing for the health and nutritional needs of children and adolescents ages 0 - 21 continues to be a strong area of concern and commitment for the Commonwealth. It is through the programs and services offered by the Department of Public Health and the Department of Public Welfare that health and nutritional needs of children are addressed.

The Department of Public Welfare concentrates its efforts on improving preventive health care and nutritional services to eligible low income families and children.

The Department of Public Health's mission is to protect the public against disease traceable to environmental conditions, to provide health care from communicable diseases and to deliver direct health care services.

The Department of Education contributes to the health needs of children and adolescents by providing substance abuse grants to educate them to the dangers of drugs and alcohol.

Focus for child adolescent health continues to be the reduction of infant mortality and the coordination of efforts by various human services agencies to provide comprehensive health care. Examples of this are the DPW/DPH efforts around pregnant teens, the Healthy Start Program, and the DSS/DPW Project Good Health medical passport project.

In addition, to support for programs started in FY'86, House I includes expansion funds for the following initiatives:

- one year guaranteed medical insurance for the 25% of E.T. graduates who have no insurance,
- 13% increase in Project Good Health for 68 new staff to do outreach and institutional education and to locate health care providers for clients,
- an expansion to develop a program of Health Choices for Medicaid recipients,
- an expansion for the Aids Account,

- establishment of an Advocacy Office to ensure access to health care for all citizens, 20 additional beds, 22 new staff and cost of inflation for Lakeville Hospital, and

- $1.1 million expansion (for a total of $7.1 million) for the Healthy Start Program. Healthy Start, which funds prenatal care for low income women with no health insurance, is now found in the Department of Public Health's Office of Nutritional Services.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: PROJECT GOOD HEALTH ACCOUNT # 4400-1400

FY'86 AGENCY APPROPRIATION: $1,295,420
FY'87 AGENCY REQUEST: $1,343,507
HOUSE 1: $1,463,027

AGENCY REQUEST:

Project Good Health is a preventive health program targeted at all Medicaid recipients under the age of 21. It provides comprehensive health care through regular office visits, and includes health and nutrition education. Families must be informed of the availability of these services within 60 days of enrollment in AFDC. A concerted effort has been made to expand participation in the program: in 1983, 44,375 were enrolled; 86,765 were enrolled by the end of FY'85. Still, the FY'85 figure is only 40% of the eligible population. DPW hopes to have enrolled 60% by the end of FY'86 (120,000 individuals).

Efforts to expand physician participation in the program have resulted in an increase of 63 providers from FY'83 to FY'84. In FY'85, 9 community health centers and two hospital-based group practices signed up with Project Good Health. In all, 100 providers in targeted areas of the state agreed to enroll in the program in the first half of FY'85.

PGH staff do outreach, nutrition education, and locate health care providers for clients.

This account funds the administration of the Project Good Health program, while actual medical expenses arising from it are paid out of the Medicaid account. The federal government reimburses 75% of the administrative costs. DPW requested only modest expansion in the personnel accounts, to create a career ladder for Financial Assistance workers.

HOUSE 1:

House 1 recommends a 13% increase over FY'86 appropriation to cover the cost of inflation and annualization.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: MEDICAL ASSISTANCE FOR PREGNANT WOMEN ACCOUNT # 4402-5010

FY'86 AGENCY APPROPRIATION:	$6,000,00
FY'87 AGENCY REQUEST:	$9,106,00
HOUSE 1:	- 0 -

AGENCY REQUEST:

The legislature created this account in FY '86 to make prenatal care available to low income women with no health insurance. Infant mortality remains a problem in the Commonwealth. Reduction in rates of infant mortality has slowed, and in one year, 1982, infant mortality actually increased. There are grievous disparities in infant mortality by race and income. Blacks have twice the rate of whites. Babies, according to the state Department of Public Health, are 1.5 times as likely to die if born to poor women. In FY'86, $6 million was appropriated to serve pregnant women whose incomes do not exceed 185% of the poverty level, and who lack private health insurance. The program, called Healthy Start, got underway in October of 1985, and has been administered by the Department of Public Health.

FY'87 would be the first full year of operation for this program, so the Department called for an annualization budget of $9.106 million.

HOUSE 1:

House 1 transfers the funds to Public Health (see line item #4513-1002). The program has been managed by the Department of Public Health since its inception.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: EMPLOYMENT AND TRAINING HEALTH ACCOUNT # 4407-1012

FY'86 AGENCY APPROPRIATION:	$ - 0 -
FY'87 AGENCY REQUEST:	$7,600,050
HOUSE 1:	$1,400,000

AGENCY REQUEST:

This is a new account which would provide a guaranteed one year of health care insurance to ET graduates. Department of Public Welfare statistics show that 25% (2,250) of those placed in jobs have no health coverage. 75% (6,750) have partial coverage, through their employment. The additional medical costs in either case can be staggering to newly employed ET graduates, because their low income makes payment of insurance premiums, deductibles or other out-of-pocket expenses extremely difficult.

The Department had sought to provide $460 per family for out-of-pocket expenses associated with their health insurance coverage, and to provide $2,700 per uninsured family, to pay for enrollment in an HMO, or comparable private insurance program. The total cost for one year's coverage would be $7,600,050.

HOUSE 1:

House 1 recommends $1.4 million to allow DPW to do a pilot program assisting those recently employed ET graduates who have no health coverage.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: MEDICAL ASSISTANCE ADMINISTRATION
MEDICAID MANAGEMENT ACCOUNT # 4400-1003

FY'86 AGENCY APPROPRIATION:	$ 5,000,000
FY'87 AGENCY REQUEST:	$25,219,682
HOUSE 1:	$18,172,538

AGENCY REQUEST:

The Medicaid Management account funds a portion of personnel and other expenses associated with managing the Medicaid program and administering the Medicaid savings agenda.

The activities funded by the Medicaid Management account are directed towards two primary functions. The first is to efficiently manage the substantial program of services required to provide quality and cost-effective health care to the Commonwealth's elderly, disabled, and low-income residents. The second function is to implement and execute an annual savings agenda designed to contain the cost of the Medicaid program. This is particularly important given that the FY'86 Medicaid budget of $1.206 billion represents about 15% of the total state

budget.

DPW's FY'87 request includes $5,169,389 maintenance, a $17,800,293 transfer from account 4400-1000 (Management and Support) and a $2,250,000 expansion request. The bulk of the expansion ($2 million) is for Health Choices, a program where medicaid families and children would have the opportunity to choose from the same range of traditional and alternative health care options available to people of means. An additional $250,000 is requested for the development of rest home regulations governing client appropriateness, a project to evaluate home equity conversion, and for public awareness campaigns on adult foster care as an alternative to nursing home placement and the utility of purchasing private long term care insurance.

HOUSE I:

House I supports a $6,857,000 maintenance budget and a $10,179,000 interaccount transfer. $263,000 in savings is projected. Expansion of $1.4 million is recommended. $400,000 will cover the cost of contracted services for the new Medicaid Management Information System edits. An additional $1 million is recommended to develop a program of Health Choices for Medicaid recipients. Health Choices will allow recipients to choose among Medicaid coverage of fee-for-service health care, a coordinated care program such as a health maintenance organization, or a private insurance plan purchased by Medicaid under an agreement with one of the major private insurers. While expanding health options, the development of coordinated care is seen as a cost effective way of providing comprehensive quality care.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: DIVISION OF HEALTH PROMOTION Account #4510-0103

FY'86 APPROPRIATION:	$853,688
FY'87 AGENCY REQUEST:	$830,191
HOUSE 1:	$799,750

AGENCY REQUEST:

The Division of Health Promotion conducts activities aimed at preventing heart disease, cancer and stroke including school health education programs which focus on cigarette smoking, proper nutrition and physical fitness. $8,000 expansion is requested for a health promotion class for DPH employees.

HOUSE I:

House I supports the expansion request of $8000 which will generate an equivalent amount of revenue. An additional $57,000 in savings is projected.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: DIVISION OF ENVIRONMENTAL EPIDEMIOLOGY AND TOXICOLOGY ACCOUNT # 4510-0102

FY'86 AGENCY APPROPRIATION:	$680,012
FY'87 AGENCY REQUEST:	$823,362
HOUSE 1:	$747,603

AGENCY REQUEST:

The Division of Environmental Epidemiology And Toxicology is responsible for environmental health assessments of contaminants in the environment. Data on air pollution, water pollution, toxic hazards, pesticide usage and location of hazardous industries is correlated with births, deaths, congenital

abnormalties and hospitalizations. Consultation and public education, particularly on toxic contamination, are key responsibilities of the division. Increased funds are requested to cover the cost of new programs begun in FY'85.

HOUSE 1:

House 1 supports all programs funded under this account. The lower funding recommendation is due to differences in calculations of the costs of annualization and inflation with carry over funds from previous years.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: ENVIRONMENTAL HEALTH ACCOUNT # 4510-0600

FY'86 AGENCY APPROPRIATION: $3,033,655
FY'87 AGENCY REQUEST: $3,366,881
HOUSE 1: $2,990,419

AGENCY REQUEST:

Environmental Health funds staff to work with local, state and federal agencies to monitor environmental hazards and their impact on health including lead paint poisoning prevention. A new initiative is proposed to reduce food borne illness and increase the level of food protection and sanitation in Massachusetts food establishments.

HOUSE 1:

House 1 reflects nearly $190,000 in projected savings. Programs begun in FY'86 are continued; no new initiatives are recommended.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: COMMUNITY HEALTH CENTERS ACCOUNT # 4510-0110

FY'86 AGENCY APPROPRIATION: $1,614,107
FY'87 AGENCY REQUEST: $1,590,139
HOUSE 1: $1,636,560

AGENCY REQUEST:

Grants of up to $25,000 are awarded to community health centers to provide specific services: obstetrics and gynecology, dental care, primary care, pediatric and adolescent services, and social services.

In FY'85 and '86 thirty-seven (37) centers were awarded contracts. The FY'87 process will be open to the 60 plus eligible health centers in the state. The uninsured and underinsured are targeted.

HOUSE 1:

House 1 includes the cost of a new data collection process and expands the system to all community health centers.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: HEALTH CARE QUALITY ACCOUNT # 4510-0710

FY'86 AGENCY APPROPRIATION: $3,972,311
FY'87 AGENCY REQUEST: $4,589,539
HOUSE 1: $4,079,068

AGENCY REQUEST:

The Division of Health Care quality monitors the quality of patient care provided by the Commonwealth's health care facilities. New initiatives include increased staff to investigate patient abuse complaints, inspect new ICF/MR's and survey nursing homes. An additional $127,780 is requested for an advocacy office for uninsured or underinsured patients.

HOUSE 1:

$150,000 is recommended for an advocacy office to ensure access to health care for all citizens as Massachusetts begins implementation of new Medicare reimbursement rules. Implementation of these rules in other states has resulted in earlier hospital discharges and growing concern about the access of the poor, elderly, and uninsured to appropriate health care. Recent health care legislation in Massachusetts addresses these concerns by establishing an advocacy office at DPH. This funding recommendation will enable the new office to review hospital admissions and discharges and investigate patient and provider

complaints to ensure that cost containment pressures do not reduce access to or the quality of health care in the Commonwealth.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: AIDS ACCOUNT # 4512-0103

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*    FY'86 AGENCY APPROPRIATION: $1,630,000      *
*          FY'87 AGENCY REQUEST: $1,837,000      *
*                       HOUSE 1: $3,834,619      *
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AGENCY REQUEST:

AIDS

4512-0103	AIDS	$210,000
4513-0200	Drug Rehabilitation	350,000
4516-1000	Center for Laboratories and CDC	400,000
4532-0001	Lemuel Shattuck Hospital	690,000

The Department's AIDS initiative for FY'87 has four components and is designed to support a variety of efforts to conduct research, provide testing and counselling services, maintain and expand public education activities, treat patients in need of long term care, and prevent the spread of the disease among high risk populations. While most of these are found within other accounts, $210,000 is requested for increased AIDS research, education programs and community support programs.

HOUSE 1:

House I consolidates AIDS programs into one account and funds a number of new initiatives.

The FY'87 recommendation for AIDS includes $1.577 million in expansion for a total recommendation of $3.83 million, over twice the FY'86 funding level. The recommendation includes:

$397,000 to double the number of individuals receiving blood tests and counselling;

$400,000 for home care services and training for home care providers including hospital discharge planners, visiting nurse associations, home health agencies,

the AIDS Action Committee and patients and their support networks;

$200,000 for additional research to expand the work that has become pivotal to the national search for the AIDS vaccine and the AIDS cure;

$210,000 for additional education and prevention activities;

$370,000 to establish ten AIDS beds at Shattuck Hospital for behaviorally affected AIDS patients who cannot be treated in traditional settings.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: ALCOHOLISM ACCOUNT # 4512-0200

FY'86 AGENCY APPROPRIATION: $24,915,882
FY'87 AGENCY REQUEST: $25,912,781
HOUSE 1: $26,471,581

AGENCY REQUEST:

Alcoholism programs serve both adults and young people. The Divisions of Alcoholism and Drug Rehabilitation currently fund four (4) short term residential programs of approximately twenty (20) beds each to serve alcohol and drug abusing youth between the ages of fourteen (14) and nineteen (19). Two more programs are scheduled to open in FY'86. Expansion is requested in three (3) areas: youth residential services ($75,000), ambulatory alcoholism services ($100,000) and cost of living increases for services purchased from detoxification programs and halfway houses ($600,000).

HOUSE 1:

$750,000 expansion is recommended for a retroactive cost-of-living increase for alcoholism treatment providers. Because of federal cutbacks, funds intended for the COLA in FY'86 were used instead to maintain services. An additional $970,000 is recommended for FY'87 COLA to providers. No other initiatives are recommended.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: DENTAL HEALTH ACCOUNT # 4512-0500

FY'86 AGENCY APPROPRIATION:	$2,440,488
FY'87 AGENCY REQUEST:	$2,532,441
HOUSE 1:	$2,508,171

AGENCY REQUEST:

The Division of Dental Health is supported by both federal and state monies. Dental services are provided to developmentally disabled children in state schools and in the community as well as to Department of Youth Services clients living in secure facilities. Responsible for the promotion and monitoring of the fluoridation of public water supplies, the division also operates a fluoride rinse program for children. Funds for cost of living increases for contracted dental services to children in state schools are requested.

HOUSE 1:

House 1 recommends a 5% cost-of-living increase for the contract for dental services to residents of state schools. The lower funding recommendation is due to differences in calculations of costs of inflation and projected savings.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: FLOURIDATION ASSISTANCE ACCOUNT # 4512-0550

FY'86 AGENCY APPROPRIATION:	$108,163
FY'87 AGENCY REQUEST:	$108,163
HOUSE 1:	$106,678

AGENCY REQUEST:

Through this account, cities and towns are given partial reimbursement of the cost of flouridating their water.

HOUSE 1:

House 1 reflects a deduction of a surplus from FY'86.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: DRUG REHABILITATION ACCOUNT # 4513-0200

FY'86 AGENCY APPROPRIATION:	$7,731,675
FY'87 AGENCY REQUEST:	$8,465,291
HOUSE 1:	$7,998,259

AGENCY REQUEST:

The Division of Drug Rehabilitation provides prevention and treatment programs on an in-patient and out-patient basis to both adults and young people. New initiatives include $350,000 for priority methadone treatment to drug abusers who are a high risk population for AIDS, $150,000 for court diversion, and $75,000 to expand youth residential services.

HOUSE 1:

$300,000 for cost-of-living increases is recommended. No other expansion items are recommended.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: FAMILY HEALTH SERVICES ACCOUNT # 4513-1000

FY'86 AGENCY APPROPRIATION:	$8,080,000
FY'87 AGENCY REQUEST:	$8,376,219
HOUSE 1:	$8,903,813

AGENCY REQUEST:

This account funds the majority of programs within the Department's Division of Family Health Services. These include services for handicapped children and maternal and child health programs: developmental day programs, integrated preschool programs, training, respite care, handicapped children's clinics, homemaker services and home health aides plus prenatal and

pediatric services, preschool health, neonatal intensive care, lead poisoning program, adolescent health, services for pregnant teens, and services to high risk infants.

Three new initiatives are requested:

$260,000 to expand community based services to multiply handicapped children: purchase of services for individual children with medical and multiply handicapping conditions who are assigned to the Department through the Office for Children interdepartmental team process (2-4 additional cases); provision of housing adaptations to allow handicapped children to be cared for at home (12 families); and provision of home health care services for medically involved, multiply handicapped children (15 families.)

$100,000 for women's health to provide reproductive health education with an emphasis on reaching low-income and minority women, as well as education and training for relevant health care providers, state, and community agencies. Additionally, the project would assess the availability and accessibility of gynecological and reproductive health care services in the Commonwealth and work with existing service providers to improve service delivery and appropriate utilization.

$48,000 for poison control to assure that the Massachusetts Poison Control System will remain staffed 24 hours a day with at least one qualified poison information specialist assigned 100% of the time.

HOUSE 1:

House 1 recommends $725,000 to significantly expand services to multiply handicapped children. Each year, 150 children are born in Massachusetts with severe multiple handicaps. Advances in medical technology have greatly increased the survival rate of these children, but the ongoing therapeutic and habilitative services they need have not increased accordingly. In the absence of such services, these children end up in nursing homes, or remain at home with inadequate services, at great financial and psychological cost to their families.

In response to this growing problem, House 1 recommendation includes:

$50,000 to help families adapt housing to the needs of multiply-handicapped children;

$180,000 for in-home health care to 30 additional families with children dependent upon medical technology;

$315,000 for a residential program for 20 school-aged children with medical and educational components;

$107,000 for a group home for ten children under age eight who, because of the severity of their disabilities, are unable to remain at home;

$23,000 for respite care to ten additional families;

$50,000 for additional case management.

No additional initiatives are recommended.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: MATERNAL AND CHILD HEALTH ACCOUNT # 4513-1001

FY'86 AGENCY APPROPRIATION: $1,471,315
FY'87 AGENCY REQUEST: $1,449,707
HOUSE 1: $1,506,695

AGENCY REQUEST:

This account covers all pediatric and prenatal programs and funding for programs to decrease infant mortality within maternal and child health services. No new initiatives are projected.

HOUSE 1:

House 1 includes nearly $57,000 in cost-of-living increases.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: OFFICE OF NUTRITIONAL SERVICES ACCOUNT # 4513-1002

FY'86 AGENCY APPROPRIATION: $ 4,800,000
FY'87 AGENCY REQUEST: $ 5,400,338
HOUSE 1: $11,960,033

AGENCY REQUEST:

Three programs are included in this account: WIC (Women, Infants and Children), 07 contracted services for failure to thrive children and the Office of Nutrition.

The Massachusetts WIC program provides specific foods and nutrition counselling to pregnant, breastfeeding, and postpartum women and children under age five who are at nutritional risk. It provides an individualized nutrition care plan for each participant, including food vouchers, nutrition education, and referrals to primary health care services. $500,000 expansion is requested to expand the numbers of eligible recipients receiving benefits.

The Office of Nutrition was established within the Division's Policy Office in 1984. State funding for the Office was provided in response to the findings of the 1983 Massachusetts Nutrition Survey which identified chronic malnutrition as a significant health problem among low-income Massachusetts children. The Office of Nutrition is responsible for ongoing surveillance of nutritional status among high-risk groups, statewide planning, policy development, and service coordination to address identified needs and problems related to nutrition, as well as technical assistance and education.

$100,000 expansion is requested to develop a Massachusetts Nutrition Surveillance System as a collaborative effort of the Office of Nutrition and the Statistics and Evaluation Unit of the Division of Family Healthy Services. It will utilize recently collected data gathered from pediatric health facilities and state and federal programs to assess three of the most common nutrition-related problems in the United States: retardation of linear growth, overweight, and anemia.

HOUSE 1:

House 1 includes $7.1 million (a $1.1 million increase over FY'86) for the Healthy Start Program, formerly in DPW's budget (account 4402-5010). DPH expansion requests were not funded. DPW had requested $9.1 million for Healthy Start.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: STUDY OF TESTING NEWBORNS FOR TUBEROUS SCLEROSIS ACCOUNT # 4513-1010

FY'86 AGENCY APPROPRIATION:	$50,000
FY'87 AGENCY REQUEST:	$50,000
HOUSE 1:	$29,000

AGENCY REQUEST:

Continued funding is requested of a study of the feasibility and usefulness of testing newborn children for the disease of tuberous sclerosis.

HOUSE 1:

House 1 deducts FY'86 funds which were not expended. The reliability and usefulness of the testing is still being evaluated by DPH.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: LABORATORY AND COMMUNICABLE DISEASE CONTROL ACCOUNT # 4516-1000

FY'86 AGENCY APPROPRIATION:	$14,092,524
FY'87 AGENCY REQUEST:	$15,612,774
HOUSE 1:	$13,773,953

AGENCY REQUEST:

Funded by state and federal monies, many services are covered by this account: immunizations of children, educational programs on venereal disease for high schools plus support for venereal disease clinics treating over 50,000 persons per year, research on AIDS, in-patient and out-patient treatment for tuberculosis, and the State Laboratories Institute which covers among many other services newborn screening, detection of early childhood diseases and vaccines for children.

Four new initiatives are requested by DPH:

$396,000 to provide comprehensive services for the detection and identification of toxic exposures so environmentally related illnesses can be reduced.

$400,000 for expansion of alternative site testing for virus (HTLVIII) associated with AIDS.

$200,000 for purchase of additional vaccine for Hib for two year old children and measles-mumps-rubella (MMR) vaccine for certain college students and health care providers.

$200,000 to pick up six federally funded positions to support immunization activities and maintain the field epidemiology program so that federal funds can be used for alternative purposes.

HOUSE 1:

House 1 transfers $200,000 to the AIDS account and recommends an additional $400,000 for expanded AIDS testing. No other new initiatives are recommended. Further reductions reflect $400,000 in savings from staff turn over and $200,000 from absorbing inflation.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: LAKEVILLE HOSPITAL ACCOUNT # 4531-0001

FY'86 AGENCY APPROPRIATION:	$ 8,400,000
FY'87 AGENCY REQUEST:	$10,357,495
HOUSE 1:	$ 9,873,111

AGENCY REQUEST:

Lakeville Public Health Hospital is a chronic disease and rehabilitation facility which serves as a regional resource for post acute care. There is a small children's unit which includes a school as part of its program. $750,000 is requested to enable Lakeville to increase its capacity in order to meet the need for additional chronic hospital beds in the southeastern area of the Commonwealth.

HOUSE 1:

House 1 recommends $541,000 to cover the cost of an additional 20 beds, 22 new staff and costs of inflation. This will bring the bed capacity to 100 in FY'87. Full capacity of 160 beds will be attained by FY'89.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: MASSACHUSETTS HOSPITAL SCHOOLS ACCOUNT # 4533-0001

FY'86 AGENCY APPROPRIATION: $7,932,480
FY'87 AGENCY REQUEST: $8,420,953
HOUSE 1: $8,364,451

AGENCY REQUEST:

Massachusetts Hospital School is a facility specializing in the care, treatment and educaton of handicapped persons under the age of twenty-one (21). The hospital school's services consist of residential/therapeutic services, educational programs, and other activities such as Baylies Beginning Center, a summer camp and an independent living program. The agency request reflects cost-of-living increases and inflation.

HOUSE 1:

This line item is under study by EOHS and A&F in regard to the savings estimate.

DEPARTMENT OF MENTAL HEALTH

ACCOUNT TITLE: WESTERN MASSACHUSETTS HOSPITAL ACCOUNT # 4537-0001

FY'86 AGENCY APPROPRIATION: $6,300,000
FY'87 AGENCY REQUEST: $6,734,189
HOUSE 1: $6,750,107

AGENCY REQUEST:

Western Massachusetts Hospital is a chronic disease rehabilitation hospital providing a number of in-patient and out-patient services. The in-patient services include pediatric, adult and pediatric respite care.

HOUSE 1:

House 1 recommends increases for collective bargaining inflation and annualization of program costs.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: SUBSTANCE ABUSE GRANTS ACCOUNT #7032-0610

FY'86 AGENCY APPROPRIATION:	$100,000
FY'87 AGENCY REQUEST:	$100,000
HOUSE 1:	$100,000

AGENCY

This account funds grants to cities, towns and regional school districts for school based substance abuse programs. Each grant award is capped at $3,000.

HOUSE 1:

House 1 supports the agency request.

CHILD - ADOLESCENT

MENTAL HEALTH

INTRODUCTION: CHILD-ADOLESCENT MENTAL HEALTH

With the passage of Executive Order 244, children formerly residing in adult wards of state hospitals are served in separate children's wards. Executive Order 244 provides for the majority of expansion in the Department of Mental Health's child and adolescent program budget.

In FY'86 DMH opened three Intensive Residential Treatment Programs (IRTP's) and three acute units for adolescents needing in-patient psychiatric services. An additional acute unit will be providing services in a community hospital setting to the same severely disturbed population targeted by Executive Order 244. Child-Adolescent Mental Health programs are funded in the following agencies: Executive Office of Human Services, Department of Youth Services, Department of Public Welfare and Department of Mental Health.

In FY'87 the focus will continue to be on diversion from the adult wards of state hospitals through maintenance of these new programs and out-patient services. The out-patient services are funded through DPW Medicaid for the mentally ill as well as through funds DMH in the community mental health centers and child-adolescent accounts. In addition House I provides funds in the DYS and DMH budgets for 58 residential aftercare slots for adolescents leaving the intensive or the acute units. House I does not include any funding in the EOHS Children's Reserve account that provides services to mentally ill and mentally retarded children whose needs have been identified through the Office for Children's Interagency Teams.

EXECUTIVE OFFICE OF HUMAN SERVICES

ACCOUNT TITLE: NEEDS OF CHILDREN (CHILDREN'S RESERVE) ACCOUNT # 4000-0760

FY'86 AGENCY APPROPRIATION: $150,000
FY'87 AGENCY REQUEST: $500,000
HOUSE 1: $ -0-

AGENCY REQUEST:

This account funds children who are otherwise ineligible for services provided by agencies or departments within the Executive Office of Human Services. The funding is utilized for both individual children with unique problems and for program development for small numbers of children with severe problems. Many children come to the attention of the Executive Office of Human Services through the Office for Children's Interagency Teams.

HOUSE I:

House I does not fund this account based on increases in other children's services in the various agencies, such as MRC Head Injured and DPH Multiply Handicapped.

DEPARTMENT OF YOUTH SERVICES

ACCOUNT TITLE: RESIDENTIAL CARE PROGRAMS Account # 4202-0021

FY'86 APPROPRIATION: $22,859,291
FY'87 AGENCY REQUEST: $25,044,576
HOUSE 1: $24,995,841

AGENCY REQUEST:

Group care programs provide non-secure care to youths committed to the Department of Youth Services. Care is provided in programs which serve ten (10) to fifteen (15) clients through one of the following programs: 1) Community based facility (i.e., foster care and group care) where the client lives in the community and receives educational services from the local school system, or 2) a self-contained program with all services including education.

The Department is requesting $25,044,576 in FY'87. This includes $528,490 for maintenance cost and $1,656,795 in new

expansion funds.

The Department is requesting the $1,656,795 in expansion funds for the following services:

$350,000 to provide employment and training opportunities for all youth committed to DYS. Focus will be on providing youth seventeen years and older, awaiting discharge, with marketable skills necessary for obtaining satisfying, permanent employment, younger clients will receive pre-vocational training, job exploration and an introduction to the world of work programs.

$330,845 (six month funding) for two joint DYS/DMH transitional aftercare programs for emotionally disturbed youth discharged from DYS's Butler Center and DMH's Intensive Residential Treatment Program. Funding will provide a residential treatment program for eight (8) adolescents and a staffed apartment for eleven (11) adolescents. Annualization cost for these programs will be $661,690 ($411,690 for the residential treatment program and $250,000 for the staffed apartment).

$250,000 to provide basic minimum staff-to-client ratios in its secure treatment, detention and shelter care units. A preliminary report on a personnel analysis being conducted by DYS's Bureau of Facility operations has substantiated serious staff shortages in these units. Funds will provide a staff-client ratio of one to three in secure treatment units, one to four in secure detention units, and one to five in shelter care units.

$224,950 to improve the quality of educational services. Funding will provide salary increases for forty-two vendor teachers and education coordinators, and twelve (12) regional education liaisons in an attempt to remain competitive with their public school counterparts and to end a teacher turn-over rate of 46% in secure units.

$500,000 to increase the number of juveniles in group care by 20 statewide. The necessity of this is seen in a 33.2% increase in the number of committed detained youth over the previous year. A greater proportion of these juveniles require treatment programs because of the nature of the violent acts committed.

HOUSE 1:

House 1 reflects a decrease of less than 1% from the Agency Request. House 1 provides $1,275,000 in new expansion funds; $750,000 to support twenty new group care beds and to maintain appropriate staff/client ratios; $300,000 in six month start up funds for a new eighteen bed DYS/DMH aftercare program.; $225,000 to improve educational services by increasing teacher salaries to maintain appropriate educational services; and a $1,000,000 (4%) COLA for private vendors to maintain present level of services.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: MEDICAID FOR MENTALLY ILL AND RETARDED

ACCOUNT # 4402-5300

FY'86 AGENCY APPROPRIATION:	$45,100,000
FY'87 AGENCY REQUEST:	$54,398,588
HOUSE 1:	$53,149,653

AGENCY REQUEST:

Medicaid for the Mentally Ill and Mentally Retarded pays for the following community services: Intermediate Care Facilities for the mentally retarded, (ICF-MR) day habilitation, early intervention, mental health centers, psychiatric hospital outpatient departments, and psychiatric day treatment. All of these forms of treatment are intended to encourage independence and to avoid institutional care.

There has been steady growth in these services in the last few years. From FY'84 to FY'86, there will be 22 new ICF-MR's, 8 new day habilitation programs, 7 new mental health centers, 1 new psychiatric day treatment program, and 3 new early intervention programs.

Growth in community services for the mentally retarded has come about primarily because of consent decrees agreed to in the 1970's to improve services for retarded individuals languishing in the state schools. Community residential facilities (ICF-MR's) now represent more than one-quarter of this account.

According to Department of Public Welfare estimates, total FY'86 spending in this account will be $46,064,441. $6.12 million of the agency's projected increases will pay for inflation and annualization costs, with $2,511,715 proposed for expansion. The expansion monies would be used mainly to comply with the consent decrees, with a remaining $469,935 requested by the Department for various non-consent decree community based programs.

HOUSE 1:

House I funds all consent degree program expansion including ICFs-MR and day habilitation services. House I did not fund expansion in non-consent decree community based programs.

Account Title: CHILDREN-ADOLESCENT SERVICES

Account # 5047-0000

FY'86 APPROPRIATION:	See narrative
FY'87 AGENCY REQUEST:	$33,396,756
HOUSE 1:	$31,759,326

AGENCY REQUEST:

In FY'87 the agency requested 4.5% of its total agency budget for children's services. 5047-0000 is one of the 12 new accounts in the restructured DMH budget being proposed this year. If accepted by the Legislature, the number of DMH accounts would be reduced from a total of 79 for more efficient and accountable management. 5047 is the consolidation of children's funds which had been disbursed in previous budgets in regional children's, administrative, and state hospital accounts as well as the 5021 and 5024 accounts held by the central office.

Proposed programs include crisis intervention to prevent unnecessary hospitalization ($970,000), residential and day programs for children and youths moved off adult wards ($1.99 million), residential treatment for clients diagnosed as both emotionally disturbed and mentally retarded ($240,000), community-based aftercare for children ages 6 to 16 discharged from Gaebler Children's Center ($240,000), and services for cultural and linguistic minority youth ($38,940). The $3.5 million expansion request is considered as minimal for addressing the current need.

HOUSE 1:

House I allocates 4.2% of the total DMH budget to this account for child-adolescent services.

The FY'86 DMH deficiency and supplemental budget requests, which the legislature has not acted upon at this time, impact on the utilization of the 5047 account in FY'87. If the FY'86 DMH requests are granted, $.8 million of the FY'87 increase in this account will be needed for annualization.

Initiatives proposed by DMH for crisis intervention, day treatment, residential treatment for ED/MR children, Gaebler aftercare and services for cultural and linguistic minorities in the 3.5 million expansion request were not funded in House I.

In addition to annualizing the FY'86 programs DMH proposes to concentrate the remaining $1 million expansion in House I on residential treatment or aftercare. Specifically House I

expansion dollars would fund:

- 40 aftercare slots for children being discharged IRTP and acute units;
- Acute care capacity for District I;
- Start up for an interagency residential program in the Met-Beaverbrook area (DMH pays $100,000);
- $135,000 program pick-up in District I that other agencies dropped when focus of program shifted to serving mentally ill adolescents;
- The addition of two staff positions at the Northampton Center for Children and Families, a residential treatment center, for compliance with licensing regulations.

DEPARTMENT OF MENTAL HEALTH

ACCOUNT TITLE: COMMUNITY MENTAL HEALTH CENTERS ACCOUNT # 5051-0100

FY'86 AGENCY APPROPRIATION:	$ -0-
FY'87 AGENCY REQUEST:	$111,931,240
HOUSE 1:	$ 78,605,856

AGENCY REQUEST:

Community Mental Health Centers is a new account, the consolidation of line items that funded community mental health centers individually: Solomon (5351-0100), Cambridge/Somerville (5451-0100), Brockton Multi-Service Center (5540-0100), Corrigan (5541-0000), Pocasset (5542-0000), Mass. Mental Health (5651-0100), Solomon Carter Fuller (5652-0100), Erich Lindemann (5653-0100), Tufts/Bay Cove (5654-0100), Dorchester (5655-0100), Wes-Ros-Park (5656-0100), and Quincy (5851-0100). Also included in this account are the portions of other former accounts that covered CMHC costs and programs: District adult mental health (5X46-0000), children's services (5X47-0040), and administration (5X45-0000). The portions of New Community Services (5011-0017), Children's Services (5021-0000) and patient wages (5011-0040) devoted to CMHCs are also in this account.

In summation, virtually all adult and children's mental health services offered by CMHCs are now in this account.

HOUSE 1:

Most of the reduction in this account actually transferred into other accounts. The bulk of it is some $24 million in services to the mentally retarded that House 1 moved into the Mental Retardation Services account (5048-0000). This includes $4 million in services now provided in CMHCs and $20 million in district MR services DMH wanted to move into this account. Also included is $4,132,213 in services to children previously found in the 5047-0000 accounts. There were no cuts in these children's services. This account now funds an approximate total of $14 million in children's services.

DMH deferred virtually all expansion requests for this budget to the Governor's special message on mental health. From that, the CMHC account will get $1.77 million in expansion for 101 "active treatment" staff.

DEPARTMENT OF MENTAL HEALTH

ACCOUNT TITLE: MENTAL HEALTH FACILITIES ACCOUNT # 5095-0000

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* FY'86 AGENCY APPROPRIATION: $ -----
* FY'87 AGENCY REQUEST: $106,028,257
* HOUSE 1: $114,871,093
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AGENCY REQUEST:

Mental Health Facilities is a new account, the consolidation of line items that formerly funded each state psychiatric hospital separately. They included: Northampton (5195-0100), Worcester (5295-0100), Danvers (5295-0100), Metropolitan (5495-0100), Taunton (5592-0100), Medfield (5895-0100), Westborough (5896-0100), and Gaebler Children's Center (5496-0100). Also included are clinical services at the Bridgewater Treatment Center for the Sexually Dangerous (5551-0100).

In FY'87, the Department has identified a need for 321 full time equivalent active treatment positions in seven state hospitals and the Gaebler Children's Center. A specific budget request for these positions, totalling over $7.0 million annualized, was deferred pending final review and decision by the Department, EOHS and A&F on the recommendations of the Mental Health Action Project. Also requested were services, staffing, training resources and funds for improvement of physical plants. These too were deferred pending decisions on Mental Health Action Project recommendations.

Gaebler is the only state-operated in-patient unit for children sixteen years of age and under and has a designated capacity of sixty. It is frequently over census. Gaebler FY'86 appropriation was $3.727 million. The FY'87 agency request of $3.917 million includes a requested annualization of $106,000 '86

deficiency used for staff overtime at Gaebler.

HOUSE I:

House 1 increases this account by $8.9 million as a result of the Governor's special message on mental health. Actual expansion is $10.5 million when $1.6 million in savings, mostly of energy costs, is included. This expansion includes the 321 "active treatment" staff plus 10 staff people for a 20-bed ward for the hearing impaired, 80 medical/psychiatric staff, 98 care service staff and 24 administrative clerical staff, all totalling $6.6 million.

The first two of three forensic units for court-involved mentally ill will be established in FY'87 (a 20-bed unit at Met State and a 30-bed unit at either Worcester or Taunton; a second 30-bed unit is slated for FY'88) at a cost of $2.89 million for 134 staff people. There is also $1 million for Joint Commission on Accreditation of Hospitals reviews, advertising and recruitment, training and equipment.

House I funds Gaebler at $3.811 million. The $106,000 annualization is not recommended.

CHILD ABUSE AND NEGLECT

INTRODUCTION: CHILD ABUSE & NEGLECT

Child abuse and neglect continues to be a major issue confronting the Commonwealth's social service delivery system. While the focus tends to be on the treatment of the abused child, prevention programs such as Parents Anonymous continue to operate in and serve many communities.

The state agency which is responsible for programs that are designed to both treat and prevent the abuse and neglect of children is the Department of Social Services (DSS). DSS receives and investigates all allegations of abuse and neglect, provides protective services (e.g. protective day care), out-of-home placements when necessary and, in response to increased reports of sexual abuse, DSS is providing prevention efforts, diagnosis and treatment.

All services for child abuse are maintained in House I. Planning through an EOHS Working Group on Prevention will focus on development of a statewide prevention plan for the Commonwealth.

DEPARTMENT OF SOCIAL SERVICES

Account Title: NEW PROGRAMS RESERVE Account # 4800-0023

FY'86 APPROPRIATION:	$4,300,000
FY'87 AGENCY REQUEST:	$1,980,760
HOUSE 1:	$1,980,760

AGENCY REQUEST:

This account has historically been funded by the Legislature as a reserve to be used to initiate, and occasionally to continue funding new programs of the Department.

The $1,980,760 requested figure includes nine-month funding for Family Planning and funding for one adolescent assessment and diagnostic treatment program, plus a 4% COLA. The difference from last year's appropriation is due to a $58,000 transfer to the Central Office Administration account (4800-0010) for the Homeless and the disbursal of $2.6m into the Regional Direct Service/Purchased Services account (4800-0200) for sexual abuse treatment, the homeless, foster care rates, contracted investigations (51A's) and a high-risk pool (adolescents with special problems).

HOUSE 1:

House 1 supports the Agency Request.

DEPARTMENT OF SOCIAL SERVICES

Account Title: ADOLESCENT PARENTS Account # 4800-0080

FY'86 APPROPRIATION:	$1,081,000
FY'87 AGENCY REQUEST:	- 0 -
HOUSE 1:	- 0 -

AGENCY REQUEST:

While the vast majority of services to adolescents are funded out of the Social Service Block Grant (federal monies), the Legislature has continued to fund this account for one or two prototypes each year: community-based and school-based programs for adolescent parents.

For FY'87, DSS has disbursed the monies into the Regional

Direct Service/Purchased Services account (4800-0200). Money that was previously earmarked for specific programs will be retained in the appropriate region's allotment from the 0200 account.

HOUSE 1:

House 1 supports the Agency Request.

DEPARTMENT OF SOCIAL SERVICES

Account Title: REGIONAL SERVICE/ PURCHASED SERVICES — Account # 4800-0200

FY'86 APPROPRIATION:	$72,721,882
FY'87 AGENCY REQUEST:	$84,888,885
HOUSE 1:	$82,143,520

AGENCY REQUEST:

This account provides funding for over 1700 area-based social workers, clothing for substitute care (group and foster care) and foster care services. It complements the contracted services funded out of the Social Services Block Grant.

In addition to the $2.6m transfer from the New Programs account (4800-0023), $1.2m for annualization costs for Social Workers transferred from the Foster Care Review account (4800-0025) and the $1.1m disbursed from the Adolescent Parents account (4800-0080), this account also received $1.5m for transitional housing services for targeted populations such as battered women, adolescents and the homeless.

DSS requested $6.8 million in expansion for foster care. Included in the $6.8 million request were an additional 6% increase in the rate of reimbursement to foster parents above the foster care inflation adjustment. Training, recruitment services and additional stipends for specialized care were other requested services.

HOUSE 1:

House 1 supports the Agency request except for the foster care initiatives at this time. A 4% COLA for foster parents, however, is supported. The other differences between the Agency Request and House 1 are the exclusion of parity costs (now included in the 4800-0027 account); more major MRC transfers than were anticipated; and revisions to the projected spending costs due to underutilization.

ACCOUNT TITLE: PPPP Account # 4800-1040

FY'86 APPROPRIATION:	$13,677,965
FY'87 AGENCY REQUEST:	$14,452,838
HOUSE 1:	$14,280,083

AGENCY REQUEST:

This account, the Public Private Partnership Program (PPPP), is the Department's mechanism for providing funds to programs on condition that they can "match" a certain percentage (25% of the total program cost) through private means. The intent is to assist the service delivery system through public/private arrangements. Some of the services funded through this manner are counseling, some day care services, Women-in-Transition (WIT), camping, parent aides, information & referral and emergency shelters, all in addition to similar services funded out of the Social Services Block Grant.

Essentially, the Agency Request is a maintenance budget plus a 4% COLA.

HOUSE 1:

In addition to approximately $545,000 in COLA, the PPPP account has been expanded by $55,000 in day care (as part of the overall $1m day care expansion in House 1). By virtue of the $55,000 in true cost ($1/day) expansion and $133,132 in COLA, the day care portion of the PPPP account has been increased from approximately $3.3m to $3.5m out of the $14.3m for a total of 1,538 basic slots and 20 supportive slots.

EDUCATION

INTRODUCTION: EDUCATION

The DOE FY '86 budget supports the recent passage of Chapter 188. The intent of Chapter 188 is to improve the public school system as it affects children in Massachusetts. The DOE budget reflects improvement in several areas. Highlights of the new program initiatives include dropout prevention and remedial programs for high school students through essential skills discretionary grants. Equal Education incentive grants will assist cities and towns who are currently spending less than the per-pupil average in order to pull themselves up to the level of those school systems that have a wider property-tax base from which to draw.

Other initiatives (which are not covered in this version) to increase teacher professionalism include increased salaries, teacher certification, a leadership academy, and income incentives for staff to develop new curriculum.

House I supports DOE initiatives as they pertain to Chapter 188 with the exception of increased funding for cities and towns through the Chapter 70 account and administrative staffing for new Chapter 188 programs. House I maintains the DOE request in all line items pertaining to special education.

Account Title: EQUAL EDUCATION IMPROVEMENT FUND Account # 7010-0043

FY'86 APPROPRIATION:	$8,441,900
FY'87 AGENCY REQUEST:	$9,766,880
HOUSE 1:	$9,641,900

AGENCY REQUEST:

The purpose of Chapter 636, Section 1 funding under account 7010-0043 is to provide an Equal Education Improvement Fund for schools directly impacted by the implementation of desegregation and/or racial balance plans. Allocation of these funds is based on the number of students who have been reassigned to schools for purposes of desegregation. In FY'86 the Bureau of Equal Educational Opportunity certified that 41,434 minority and majority race students had been reassigned under Chapter 636, Section 1 in eleven school districts: Boston, Brockton, Cambridge, Holyoke, Lawrence, Lowell, Lynn, Medford, New Bedford, Springfield, and Worcester. Effective in FY'87 the Bureau of EEO expects that at least 5,800 more students will be reassigned as a result of new desegregation measures which are currently in the final planning stages. These new desegregation and Section 1 related measures include:

Brockton: By April 1986, the School Committee will have approved its long-range voluntary desegregation plan which will involve redistricting elementary and junior high school attendance boundaries and creating at least four magnet schools. This plan will impact at least 800 students, effective September 1986.

Revere: The school committee is in the process of developing a K-8 magnet school in the Garfield School section of the city which will affect the assignment of at least 600 students.

Fall River: The city will submit a voluntary desegregation plan to the State Board of Education in April 1986. This plan will directly impact on all schools at the K-8 level of the system and will result in the voluntary and mandatory reassignment of at least 2,000 students, effective September 1986.

Worcester: By November 1986, the Worcester School Committee will submit to the State Board of Education a major amendment to its 1982 Voluntary Desegregation Plan. This amended plan will expand the magnet school concept into the city's four high schools and four junior high schools and affect the voluntary reassignment of at least 600 students.

Lawrence: Effective September 1986, the Lawrence Public Schools will have implemented the final phase of a comprehensive desegregation plan approved by the State Board of Education in June 1984. During this phase of the plan at least 1,800 students will be reassigned to schools for purposes of desegregation.

Since Chapter 636, Section 1 funding is allocated on an entitlement basis, the increase of new students reassigned for purposes of desegregation creates the need to also increase the appropriation level of the program. If Section 1 funding is not increased during FY'87, then these new students who are eligible for Section 1 services will either go unserved or funding will have to be taken from other school districts who are also entitled to Section 1 funding.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: INSTITUTIONAL SCHOOL DEPARTMENT ACCOUNT # 7028-0031

FY'86 AGENCY APPROPRIATION:	$10,019,022
FY'87 AGENCY REQUEST:	$10,675,891
HOUSE 1:	$10,593,090

AGENCY REQUEST:

The Bureau of Institutional Schools (BIS) is the department within DOE which manages the educational programs for children up to the age of 22 confined to DMH state hospital wards and other programs such as Gaebler, Fernald, and the recently established Intensive Residential Treatment Programs. The BIS is also responsible for providing programming to DPH hospital programs at Lakeville, Mass Hospital School and Western Mass Hospital where children may reside for extended rehabilitation. DYS secure detention programs also fall under BIS.

This line item reflects program costs and salaries for 102 permanent positions and 41 temporary positions, as well as salary increases incurred through collective bargaining.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: INSTITUTIONALIZED CHILDREN ATTENDING PUBLIC SCHOOL ACCOUNT # 7028-0101

FY'86 AGENCY APPROPRIATION:	$2,084,156
FY'87 AGENCY REQUEST:	$2,084,156
HOUSE 1:	$2,084,156

AGENCY REQUEST:

This line item covers "incentive grants" to be paid to cities, towns, and regional school districts to pay for the development of additional programming needed by LEA's to provide educational programs for deinstitutionalized children.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: PRIVATE SCHOOLS ACCOUNT # 7028-0302

FY'86 AGENCY APPROPRIATION:	$14,551,254
FY'87 AGENCY REQUEST:	$14,448,281
HOUSE 1:	$14,448,281

AGENCY REQUEST:

This line item is for the educational expenses of certain school age children with special needs who have no father or mother or guardian living in the Commonwealth. This amount covers tuition for 410 "grandfathered" children; 1 million dollars is specifically targeted for an additional 50 abandoned children expected in FY'87.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: PRIVATE SCHOOL PLACEMENTS ACCOUNT # 7028-0303

FY'86 AGENCY APPROPRIATION:	$308,144
FY'87 AGENCY REQUEST:	$349,229
HOUSE 1:	$349,229

AGENCY REQUEST:

An agreement was reached by the Commissioner of Education and the Secretary of Human Services in August, 1977, to set the maximum number of children who were receiving special education services prior to the implementation of Chapter 766, and who continue to need these services but do not require the parenting role previously provided by the Department of Public Welfare. The current number of children who are served by the appropriation is nine (9). These figures reflect both tuition and transportation costs.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: ESSENTIAL SKILLS ACCOUNT # 7030-2000

FY'86 AGENCY APPROPRIATION:	$ - 0 -
FY'87 AGENCY REQUEST:	$12,000,000
HOUSE 1:	$10,000,000

AGENCY REQUEST:

This section establishes two kinds of grants: grants for remedial programs in grades one through nine (75% of the funds), and grants for drop-out prevention programs in grades seven through twelve (25%). The grants will be awarded by the Board, on a competitive basis, to districts with high concentrations of low income students and (for remedial programs) with below average performance on state basic skills tests.

HOUSE 1:

House 1 proposes a $2 million decrease for this line item.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: PROGRAM FOR GIFTED AND TALENTED SCHOOL AGE CHILDREN ACCOUNT # 7032-0210

FY'86 AGENCY APPROPRIATION:	$70,536
FY'87 AGENCY REQUEST:	$72,024
HOUSE 1:	$72,024

AGENCY REQUEST:

This amount includes a 2% adjustment for inflation. This account provides technical assistance to local instructional programs for gifted and talented students.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: REIMBURSEMENTS TO CITIES, TOWNS, & SCHOOL DISTRICTS ACCOUNT # 7061-0008

FY'86 AGENCY APPROPRIATION:	$1,026,795,947
FY'87 AGENCY REQUEST:	$1,640,995,947
HOUSE 1:	$1,026,795,947

AGENCY REQUEST:

The Board of Education intends to increase the state's share of local educational costs to 60%. The traditional goal of 50% funding of educational costs has become more and more modest as other states are increasing their financial support of schools. The Board has chosen 60% as its new goal. The increased appropriation will be distributed according to the Chapter 70 formula which has been in place since 1979. The increased appropriation will realize the agency's goal of 60% state support for local educational costs. The increased funding level will reduce local reliance on the property tax for school costs and ameliorate the disparities in local resources that present more equal educational opportunity.

HOUSE 1:

House 1 supports funding at last year's rate of 40% state reimbursement for local educational costs.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: SPECIAL NEEDS RECREATION ACCOUNT # 7061-0010

FY'86 AGENCY APPROPRIATION:	$500,000
FY'87 AGENCY REQUEST:	$500,000
HOUSE 1:	$500,000

AGENCY REQUEST:

This line item is a reimbursement of one hundred (100%) for expenses incurred by towns in summer recreational programming for special needs children.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: NON-EDUCATION COST OF RESIDENTIAL SCHOOL PROGRAMS ACCOUNT # 7061-0012

FY'86 AGENCY APPROPRIATION:	$7,488,000
FY'87 AGENCY REQUEST:	$8,012,160
HOUSE 1:	$8,012,160

AGENCY REQUEST:

This represents payments made to cities and towns for reimbursement of up to 60% of the non-educational costs of residential school programs. For example: John Smith lives in Town Y. The LEA is not able to meet his educational needs in a day program and pays for John to attend an approved 766 residential program under a .6 Individual Education Plan. The cost of the program is $40,000 per year which is paid by the LEA "up front". DOE reimburses the LEA $24,000 (60%) for residential programming costs. The LEA's cost is $16,000 (40%) for the day educational costs. The reimbursement money is placed back in the town's general education account and may or may not be accessible to the LEA for other needed special education placements. There are approximately 600 children in 180 communities covered under this line item. This includes a 7% cost of living increase to cover increased staffing costs.

HOUSE 1:

House 1 supports the agency request.

DEPARTMENT OF EDUCATION

ACCOUNT TITLE: EQUAL EDUCATION OPPORTUNITY ACCOUNT # 7061-1000

FY'86 AGENCY APPROPRIATION:	$ - 0 -
FY'87 AGENCY REQUEST:	$55,325,075
HOUSE 1:	$55,226,054

AGENCY REQUEST:

The grants are intended to increase per pupil expenditures in districts where costs are below 85% of the average. Schools are to use the grants to increase spending on direct services - instruction, attendance, health, fixed charges and food services. This will fund grants for the 143 school districts currently spending less than 85% of the per pupil average. These 143 communities include 50% of the state's public school students, but 80% of the state's low-income pupils.

HOUSE 1:

Although the Governor's request is $99,021 less, this is based on recalculated figures. The Department of Education agrees this is a more accurate figure.

DEVELOPMENTAL DISABILITIES

INTRODUCTION: DEVELOPMENTAL DISABILITIES

"Developmental disabilities are chronic disabilities which are attributable to mental and/or physical impairments which are apparent before the age of twenty-two. Developmental disabilities tend to be lifelong and result in substantial limitations of major life activities such as self-direction, the capacity for independent living, and also economic self-sufficiency."* According to the Massachusetts Developmental Disabilities Council, there are approximately 4,409 developmentally disabled children between the ages of 0 and 18 in the Commonwealth.

To adequately serve developmentally disabled persons from birth to old age, a continuum of services must be developed. In Massachusetts these services are provided by many different agencies operating a wide range of programs. The majority of the services to developmentally disabled children are provided through local school systems' special education programs.

Some state agencies provide services to a specialized group of developmentally disabled children including: Department of Public Health, Massachusetts Commission for the Blind, Department of Mental Health, Massachusetts Office of the Deaf (formerly under MRC), and Massachusetts Rehabilitation Commission.

Some other state agencies provide certain services across disabilities including: Department of Social Services, Massachusetts Rehabilitation Commission, and Department of Public Health.

In addition to other departments serving this population, support for developmentally disabled children is found in the budgets of the Executive Office of Human Services and the Department of Public Welfare.

The passage of Chapter 688, "Turning 22", in 1983 had a significant impact on services for the developmentally disabled. This legislation provides an assessment and services "subject to appropriation" to young people no longer eligible for Chapter 766 special education services. House I recommends expansion and new initiatives for the turning 22 population. Executive Office of Human Services (EOHS) Task Force activities undertaken in cooperation with the disabilities advocacy community also resulted in substantial increases in funding and programs for the developmentally disabled. House I recommends expansion and new initiatives in the following areas: services for 18 additional head-injured clients, a ten bed head-injury unit, ten additional staff interpreters for the deaf/learning impaired, increased tele-communications for deaf people, a statewide network of case

management and independent living services for the deaf, maintenance of 41 deaf-blind clients turning 22 in programs, DMH services to retarded young people turning 22, and service expansion for multiply handicapped children in DPH Family Health Services.

* NADDC Annual Report, 1982, based on the federal statutory definition.

EXECUTIVE OFFICE OF HUMAN SERVICES

ACCOUNT TITLE: SERVICES TO DEVELOPMENTALLY DISABLED (Turning 22 Reserve) ACCOUNT # 4000-0510

FY'86 AGENCY APPROPRIATION:	$500,000
FY'87 AGENCY REQUEST:	$526,430
HOUSE 1:	$526,430

AGENCY REQUEST:

The request continues funding for EOHS's Bureau of Transitional Planning to support its policy oversight role in the implementation of Chapter 688, the "Turning 22" legislation. Most direct client services are funded through DMH, MRC, and other agencies. The funding request also supports services to clients who fall outside the jurisdiction of any single agency.

HOUSE 1:

House 1 supports the EOHS request.

MASS. COMMISSION FOR THE BLIND

ACCOUNT TITLE: SOCIAL SERVICES DIRECT SERVICES ACCOUNT # 4110-2040

FY'86 AGENCY APPROPRIATION:	$2,348,441
FY'87 AGENCY REQUEST:	$2,390,407
HOUSE 1:	$2,419,416

AGENCY REQUEST:

Only 6.2% of all Massachusetts Commission for the Blind clients are between ages 0 and 22. This account is used for services such as homemaker, vision utilization, independent living and recreation. The MCB request covers the cost of inflation and recommends the transfer of two positions into other accounts as part of its overall personnel realignment plan.

HOUSE 1:

House 1 supports the costs of inflation and cost of living increases. The position transfer was not approved; this accounts for the larger figure in House 1.

MASS. COMMISSION FOR THE BLIND

ACCOUNT TITLE: DEAF/BLINDNESS SERVICES ACCOUNT # 4110-2050

FY'86 AGENCY APPROPRIATION:	- 0 -
FY'87 AGENCY REQUEST:	$2,559,184
HOUSE 1:	$1,652,300

AGENCY REQUEST:

The new account reflects the costs of serving the 41 deaf-blind-retarded children born during the rubella outbreak in 1963-65 who will be turning 22. As they turn 22, local education programs subsidized by the state through the Department of Education will no longer provide the constant care and specialized staff these clients need. Because of their inability to communicate and their profound retardation, the return of these clients to their homes would place extraordinary strains on them and their families.

Additional funds are requested for planning for deaf-blind turning 22, deaf-blind adults over 22, deaf-blind in the DMH system and individuals who are deaf/blind and may have other disabilities and are not known to any service systems.

HOUSE 1:

House 1 recommendation allows MCB to maintain the 41 clients turning 22 in their day and residential programs. One of the fourteen (14) positions requested by MCB is funded.

MASS. COMMISSION FOR THE BLIND

ACCOUNT TITLE: CASE WORK ACCOUNT # 4110-3010

FY'86 AGENCY APPROPRIATION:	$1,651,728
FY'87 AGENCY REQUEST:	$ 987,080
HOUSE 1:	$1,379,437

AGENCY REQUEST:

Only a small percentage of the clients served through the state portion of the Commission's Vocational rehabilitation programs are under age twenty-two. The agency requests the transfer of $713,602 into various accounts to cover the cost of proposed position transfers.

HOUSE 1:

House I does not support the transfer of positions and funds into other accounts. Despite the lower funding recommended in House 1, there is enough money to operate all vocational rehabilitation services in FY'87 due to $300,000 in surplus funds from previous years.

MASS. REHABILITATION COMMISSION

ACCOUNT TITLE: MASS. REHABILITATION COMMISSION ADMINISTRATION ACCOUNT # 4120-0010

FY'86 AGENCY APPROPRIATION: $6,500,000
FY'87 AGENCY REQUEST: $6,763,877
HOUSE 1: $6,643,749

AGENCY REQUEST:

This account provides vocational rehabilitation (VR) services, placement, guidance and counseling to handicapped persons deemed eligible (based on their functional physical and/or mental handicaps which are barriers to employment). Non-severely handicapped clients receive vocational rehabilitation, staff guidance, counseling, placement services and assistance in accessing similar benefits such as training and scholarships. Severely handicapped clients can receive counseling, guidance, all appropriate vocational rehabilitation services, placement, van modification and adaptive housing services. More than 20% of the clients receiving vocational rehabilitation services are children/young adults under 22 years of age. Services are closely coordinated with 766 services where applicable.

MRC requests a 3% increase in this account excluding cost of living increases to service providers. The increase covers current services plus increases for first time housing and van modifications for 15 new clients attaining the goal of VR homemaker while allowing the program to respond to mandated referrals from Chapter 688 and DMH.

HOUSE 1:

House 1 recommends level funding with a 4% cost of living increase for service providers. According to MRC's budget narrative, a maintenance budget will mean capping the housing adaptation program at $4000 per client and not extending van adaptations services for 15 new clients.

MASS. REHABILITATIVE COMMISSION

ACCOUNT TITLE: OFFICE OF DEAFNESS (found under MRC) ACCOUNT # 4120-0041

FY'86 AGENCY APPROPRIATION:	$ 668,048
FY'87 AGENCY REQUEST:	$2,325,503
HOUSE 1:	$2,140,503

AGENCY REQUEST:

The Massachusetts Office of Deafness (MOD) has been located within MRC but was made a separate state agency by legislation passed at the end of the 1985 legislative session. MOD provides information, referral, advocacy, outreach, interpreter and consultation services to the approximately 40,000 deaf and 300,000 hearing-impaired citizens in Massachusetts, and provides funding for an independent living program for deaf persons not yet ready to function independently in the community. Approximately 30% of referrals are for children and young adults under 22 years of age. Since the Department of Education no longer has a Deaf Educational specialist, MOD has been increasingly involved in 766 advocacy for children.

The agency request includes $1.5 million in new initiatives developed in response to the recommendations of the EOHS Task Force on Deafness established in January of 1985. Because most institutions have no systematic capacity for communicating with the deaf, deaf individuals cannot access the services that most of us take for granted: police help, hospital care, or state services from agencies such as the Department of Mental Health and the Department of Public Welfare. Furthermore, few programs in the state address the specific problems the deaf face in learning to live independently. To meet the goals of service availability and communication access expansion is recommended in:

- case management and advocacy services;
- purchase of services through the independent living network;
- telecommunication device for the deaf distribution program services;
- interpreter services;
- statewide telephone services including a 24 hour emergency interpreter service network and support for a statewide message relay service for deaf

people.

HOUSE 1:

House 1 proposes $1.3 million in expansion, including:

- $172,000 for ten (10) additional staff interpreters, guaranteeing MOD's ability to meet emergency interpreter requests in courts, hospitals, and police stations.

- $330,000 for increased distribution of telecommunications devices for deaf people's phones, and the development of a statewide telephone message relay system. These projects will facilitate telephone communication between deaf people and agencies or people.

- $445,500 for a statewide network of case management and independent living services to begin providing the deaf with skills training and support services.

- $357,500 for expanded support staff and administrative expenses.

Virtually all of MOD's request was funded with the exception of $140,000 in independent living and $45,000 for two administrative support positions.

MASS. REHABILITATION COMMISSION

ACCOUNT TITLE: INDEPENDENT LIVING ACCOUNT # 4120-0061

FY'86 AGENCY APPROPRIATION:	$ 700,000
FY'87 AGENCY REQUEST:	$1,460,000
HOUSE 1:	$ 725,680

AGENCY REQUEST:

State participation in the Independent Living Program focuses on severely handicapped and disabled persons not (yet) able to enter a vocational rehabilitation or other such program. This funding supplements a federal grant to focus on: outreach, advocacy, legal assistance, referrals, individual and group self help services to clients. At a point where client readiness is established, the person is referred for vocational rehabilitation toward the goal of independence through work.

Five expansion projects are recommended:

- $100,000 for refinement and expansion of the message

relay system.

- $200,000 to expand independent living services to persons with psychiatric disabilities.

- $100,000 for adaptive housing services for ~/independent living participants.

- $160,000 for the establishment of four (4) satellite independent living centers (Fall River - New Bedford, Cape Ann - North Shore, Framingham and Springfield).

- $200,000 for independent living expansion to persons with cerebral palsy.

HOUSE 1:

House 1 recommends funding at FY'86 level with funds added for cost of living increases to service providers. No new initiatives are recommended.

MASS. REHABILITATION COMMISSION

ACCOUNT TITLE: SERVICES TO THE HEAD INJURED ACCOUNT # 4120-0071

FY'86 AGENCY APPROPRIATION:	$2,100,000
FY'87 AGENCY REQUEST:	$4,121,500
HOUSE 1:	$3,337,000

AGENCY REQUEST:

This account provides for case management services and some residential and outpatient services to the severely traumatic head injured persons who are self abusive or abusive to others; in need of multi-rehabilitation services over an extended period of time and who are usually deemed not eligible for specific, needed services from another state agency.

While the head-injured represent a "low incidence" population, it is very costly to rehabilitate these individuals to their optimum level of independence. There is a two year waiting list, due to funding availability.

MRC requests over $2 million in expansion in the Services to the Head Injured Project (SHIP). The agency request reflects the costs of administrative support staff and a program director for the project, plus $4,025,000 for purchase of services:

- $348,000 for a Neurobehavioral program.

- $125,000 for Day Program Development.

- $1,552,000 to serve the twenty-seven (27) FY'85-86 clients.

- $2 million expansion to serve the forty (40) new SHIP Priority I clients at an estimated cost of $50,000 per client.

HOUSE 1:

House 1 recommends $85,500 in cost of living increases to service providers plus expansion of $1.545 million to increase services for the head- injured by 67%. This includes:

- $1,350,000 to serve 18 additional severely-injured clients who are receiving no other services from the state at an estimated cost of $75,000 per client.

- $180,000 to operate a ten (10) bed head-injury unit at the Shattuck Hospital.

Funding for a program developer is also included in the House 1 recommendation.

MASS. REHABILITATION COMMISSION

ACCOUNT TITLE: TURNING 22 PROGRAM ACCOUNT # 4120-0081

FY'86 AGENCY APPROPRIATION:	$ 99,701
FY'87 AGENCY REQUEST:	$101,267
HOUSE 1:	$ 50,267

AGENCY REQUEST:

Administration and Eligibility Services for Chapter 688 is an account developed as a result of Chapter 688 which became operative on October 1, 1984. This service, assigned to the MRC by law, determines the eligibility or ineligibility of severely handicapped persons who complete Chapter 766 (special education). Chapter 688 is designed to assure a continuum of service for severely handicapped persons through one or more of the Commonwealth's human service agencies.

HOUSE 1:

House 1 reflects $50,000 in projected savings based on the low volume of persons requiring eligibility determination through this unit. Over 90% have been already deemed eligible as SSI recipients.

MASS. REHABILITATION COMMISSION

ACCOUNT TITLE: RECREATION ACCOUNT # 4120-0092

FY'86 AGENCY APPROPRIATION: $ - 0 -
FY'87 AGENCY REQUEST: $200,000
HOUSE 1: $ - 0 -

AGENCY REQUEST:

The Recreation Accommodation Program is a new initiative designed to provide funds through non-profit organizations to local cities and towns to adjust their recreation programs to fully accommodate all persons with disabilities.

HOUSE 1:

House 1 does not support this new initiative.

MASS. REHABILITATION COMMISSION

ACCOUNT TITLE: HOUSING ACCOUNT # 4120-0093

FY'86 AGENCY APPROPRIATION: $ - 0 -
FY'87 AGENCY REQUEST: $250,000
HOUSE 1: $ - 0 -

AGENCY REQUEST:

The Housing Development Project is a new initiative designed to:

- Develop a statewide, automated registry of accessible housing and associated services for persons with disabilities.
- Development of a capacity to write and respond to State and Federal proposals on housing development such as the state's Chapter 689 and the federal Housing and Urban Development 202 programs.

HOUSE 1:

House 1 does not support this new initiative.

ACCOUNT TITLE: MEDICAID FOR MENTALLY ILL AND RETARDED ACCOUNT # 4402-5300

FY'86 AGENCY APPROPRIATION:	$45,100,000
FY'87 AGENCY REQUEST:	$54,398,588
HOUSE 1:	$53,149,653

AGENCY REQUEST:

Medicaid for the Mentally Ill and Mentally Retarded pays for the following community services: Intermediate Care Facilities for the mentally retarded, (ICF-MR) day habilitation, early intervention, mental health centers, psychiatric hospital outpatient departments, and psychiatric day treatment. All of these forms of treatment are intended to encourage independence and to avoid institutional care.

There has been steady growth in these services in the last few years. From FY'84 to FY'86, there will be 22 new ICF-MR's, eight new day habilitation programs, seven new mental health centers, one new psychiatric day treatment program, and three new early intervention programs.

Growth in community services for the mentally retarded has come about primarily because of consent decrees agreed to in the 1970's to improve services for retarded individuals languishing in the state schools. Community residential facilities (ICF-MR's) now represent more than one-quarter of this account.

According to Department of Public Welfare estimates, total FY'86 spending in this account will be $46,064,441. $6.12 million of the agency's projected increases will pay for inflation and annualization costs, with $2,511,715 proposed for expansion. The expansion monies would be used mainly to comply with the consent decrees, with a remaining $469,935 requested by the Department for various non-consent decree community based programs.

HOUSE 1:

House I funds all consent degree program expansion including ICFs-MR and day habilitation services. House I did not fund expansion in non-consent decree community based programs.

DEPARTMENT OF PUBLIC WELFARE

ACCOUNT TITLE: SUPPLEMENTAL SECURITY INCOME ACCOUNT # 4405-2000

FY'86 AGENCY APPROPRIATION:	$100,899,920
FY'87 AGENCY REQUEST:	$118,007,871
HOUSE 1:	$115,007,871

AGENCY REQUEST:

The Supplemental Security Income program is a federal program which provides cash assistance to income-eligible elderly, disabled and blind individuals, including children, through the Social Security Administration. Massachusetts is one of 43 states which offers supplemental payments to the standardized federal benefit levels. The DPW budget request contains no expansion money.

HOUSE 1:

House 1 has reduced the agency request based on estimates that the caseload is lower than DPW had originally projected.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: EARLY INTERVENTION SERVICES ACCOUNT # 4513-1003

FY'86 AGENCY APPROPRIATION:	$7,622,444
FY'87 AGENCY REQUEST:	$7,628,618
HOUSE 1:	$7,767,408

AGENCY REQUEST:

Forty-three contracted programs serving the entire state provide diagnostic, therapeutic, habilitative, and educational services to children birth to three who exhibit developmental delays or who may be biologically or environmentally at risk for developing such delays. Nurses, social workers, child development specialists, and occupational, physical, and speech therapists work as teams with individual families on home visits and with small groups of parents and/or children. The focus is on support for parents in the care and management of their children.

In the spring of 1984 the Division conducted a needs assessment which determined that 25,417 children could benefit from early intervention services. Subsequently, the Division issued an open competitive request for proposals and awarded contracts to 43 providers across the state. Three thousand children birth to the age of three were served by the program in FY'85 and 3,300 will be served in FY'86.

HOUSE 1:

House 1 recommends additional funds for cost-of-living increases.

DEPARTMENT OF PUBLIC HEALTH

ACCOUNT TITLE: TRANSPORTATION OF EARLY INTERVENTION CLIENTS ACCOUNT # 4513-1025

FY'86 AGENCY APPROPRIATION:	$1,475,000
FY'87 AGENCY REQUEST:	$1,475,000
HOUSE 1:	$1,416,725

AGENCY REQUEST:

The Division recently assumed responsibility for providing transportation services for the approximately 1,000 children in early intervention programs who are in need of transportation. This service had previously been administered through the Department of Education.

HOUSE 1:

House 1 reflects projections for savings and absorption of costs of inflation.

DEPARTMENT OF SOCIAL SERVICES

Account Title: RESPITE CARE ACCT # 4800-0070

FY'86 APPROPRIATION:	$3,900,000
FY'87 AGENCY REQUEST:	$5,187,000
HOUSE 1:	$4,887,000

AGENCY REQUEST:

Based on original spending plan projections, COLA and a proposed state budget appropriation of respite costs (paid with federal monies last year), the agency requested the $5,187,000

figure.

This account provides for at least ten (10) days of respite services to families with developmentally disabled children.

HOUSE 1:

House 1 recommends a maintenance budget of $3.9m, provides an $800,000 expansion of state monies (to offset a federal funds shortfall) and a 4% COLA for a total of $4,887,000.

DEPARTMENT OF MENTAL HEALTH

ACCOUNT TITLE: TURNING 22 ACCOUNT # 5011-0006

FY'86 AGENCY APPROPRIATION: $ 4,000,000
FY'87 AGENCY REQUEST: $10,249,166
HOUSE 1: $14,584,952

AGENCY REQUEST:

Turning 22 Services funds continuing services to developmentally diabled people who lose eligibility to Ch. 766 special education services when they turn 22 years old. This account funds legislation passed in 1983, Ch. 688, which requires a "transition' assessment for all such clients and provides services "subject to appropriation." DMH is now providing day or residential services to 175 of those clients.

The increase to the Turning 22 account consists of several pieces. The agency request included a $6.5 million base (full-year cost of its FY'86 budget) plus $3.7 million in expansion to serve the 311 Chapter 766 clients so far identified by Dept. of Education as turning 22 in FY'87.

HOUSE I:

House I adds another $4.9 million in full year funding of a $1.3 million supplemental budget now pending. That expansion will provide services to 252 high priority clients now on the waiting list. Included in this, for the first time, is funding for mental health clients turning 22.

The total expansion for FY'87 is expected to eliminate the waiting list of Level 1 clients. It will still, however, provide services to only 64% of the population referred to DMH since passage of Ch. 688. While services are fully funded for the 311 new clients currently identified, it is expected that as many as 200 additional clients will likely be identified during the course of the year, once again adding to the waiting list for services.

ACCOUNT TITLE: MENTAL RETARDATION SERVICES ACCOUNT # 5048-0000

FY'86 AGENCY APPROPRIATION: $ - 0 -
FY'87 AGENCY REQUEST: $109,108,213
HOUSE 1: $157,735,011

AGENCY REQUEST:

Mental Retardation Services is a new account, the consolidation of several previous accounts: New MR Services (5011-0015), Non-Consent Decree Community Services (5016-0104), Transportation for the Mentally Retarded (5011-0025), Mansfield Autistic Center (5011-0002), the Special Olympics (5011-0021), portions of District MR services (5X48-0000) and District administration (5X45-0000). This account now includes all residential and day services for the mentally retarded outside of state schools.

Only a small percentage of the clients served by this account through community services are children under age 22. Community services include respite care, specialized home care, foster care and a few area based residential programs.

HOUSE I:

Most of the $48.6 million added to this account in House I is actually money transferred from other proposed mega-accounts. House I moved $19.6 million in MR transportation from General Services (5011-0100) into this account. This includes $900,000 in expansion. DMH had planned to move $20 million formerly in District MR services (5X48-0000) into the CMHC account (5051-0100); House I moved that funding into this account, along with $4 million in mental retardation services currently provided in community mental health centers.

The bulk of the real expansion in this account ($5.5 million) is driven by mental retardation consent decrees. As part of the Housing Agenda of the consent decrees, $4.7 million will cover the operating cost of staffed apartments for 287 clients (80 are expected to be for non-class clients). House I funded $844,000 of a requested $1.78 million to develop a quality assurance system, to complete the state school consent decrees. This covers the requested $412,000 for expanded independent professional review of services and 45 of the requested 75 new service coordinators. Also funded is $25,000 for fire safety training for ICF/MR staff. House I does not include funds for additional training for service coordinators or expansion of the corporate guardianship program.

The expansion most dramatically cut is in services for non-class clients. The Department's $3.87 million request for expansion for day services for clients living at home, family support projects, and programs for low-incidence mentally retarded was reduced to $1 million in House I.

DEPARTMENT OF MENTAL HEALTH

ACCOUNT TITLE: MENTAL RETARDATION FACILITIES ACCOUNT # 5083-0100

FY'86 AGENCY APPROPRIATION:	$ -0-
FY'87 AGENCY REQUEST:	$239,689,970
HOUSE 1:	$237,912,744

AGENCY REQUEST:

Mental Retardation Facilities is a new account, the consolidation of line items that funded each state school and regional center: Belchertown (5183-0100), Glavin Regional Center (5271-0100), Monson Development Center (5283-0100), Hogan-Berry Center (5377-0100), Fernald (5483-0100), Dever (5583-0100), and Wrentham (5883-0100). Also included are funds for educational services for adult inpatients (5011-0010) and certain statewide programs such as Hepatitis B (5011-0020) and the portion of patient wages that goes to mentally retarded clients (5011-0040).

As of September, 1985, one hundred forty-nine (149) children (out of a total census of 3570) were in state schools and regional centers for the mentally retarded. More than half were at the Hogan-Berry Center.

HOUSE I:

House I funds $1.9 million, slightly above the $1.87 million agency request, in expansion for improvements at state schools and regional centers for the mentally retarded. These include: $478,000 for operating costs for renovated buildings opening at Fernald and Wrentham; $267,000 for 47 new staff at Hogan-Berry to meet "active treatment" standards ($54,000, most of it for remodeling the pharmacy, was rejected); and $487,000 for repairs and maintenance at Belchertown and Monson. With the 45 new staff positions for Hogan-Berry included in the DMH supplementary budget request, there will be 93 new staff by the end of next year at Hogan-Berry.

Also added is some money to pay for higher salaries for nurses as a result of recent contract negotiations. Some of the state schools had their base budgets cut slightly to reflect savings in direct patient costs as clients have been moved to ICF/MRs.

ACCOUNT TITLE: FAMILY HEALTH SERVICES ACCOUNT # 4513-1000

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* FY'86 AGENCY APPROPRIATION: $8,080,000 *
* FY'87 AGENCY REQUEST: $8,376,219 *
* HOUSE 1: $8,903,813 *
*
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AGENCY REQUEST:

This account funds the majority of programs within the Department's Division of Family Health Services. These include services for handicapped children and maternal and child health programs: developmental day programs, integrated preschool programs, training, respite care, handicapped children's clinics, homemaker services and home health aides plus prenatal and pediatric services, preschool health, neonatal intensive care, lead poisoning program, adolescent health, services for pregnant teens, and services to high risk infants.

Three new initiatives are requested:

$260,000 to expand community based services to multiply handicapped children: purchase of services for individual children with medical and multiply handicapping conditions who are assigned to the Department through the Office for Children interdepartmental team process (2-4 additional cases); provision of housing adaptations to allow handicapped children to be cared for at home (12 families); and provision of home health care services for medically involved, multiply handicapped children (15 families.)

$100,000 for women's health to provide reproductive health education with an emphasis on reaching low-income and minority women, as well as education and training for relevant health care providers, state, and community agencies. Additionally, the project would assess the availability and accessibility of gynecological and reproductive health care services in the Commonwealth and work with existing service providers to improve service delivery and appropriate utilization.

$48,000 for poison control to assure that the Massachusetts Poison Control System will remain staffed 24 hours a day with at least one qualified poison information specialist assigned 100% of the time.

HOUSE 1:

House 1 recommends $725,000 to significantly expand services to multiply handicapped children. Each year, 150 children are born in Massachusetts with severe multiple handicaps. Advances in medical technology have greatly increased the survival rate of these children, but the ongoing therapeutic and habilitative services they need have not increased accordingly. In the absence of such services, these children end up in nursing homes, or remain at home with inadequate services, at great financial and psychological cost to their families.

In response to this growing problem, House 1 recommendation includes:

$50,000 to help families adapt housing to the needs of multiply-handicapped children;

$180,000 for in-home health care to 30 additional families with children dependent upon medical technology;

$315,000 for a residential program for 20 school-aged children with medical and educational components;

$107,000 for a group home for ten children under age eight who, because of the severity of their disabilities, are unable to remain at home;

$23,000 for respite care to ten additional families;

$50,000 for additional case management.

No additional initiatives are recommended.

PROVIDER SALARY PARITY

ACCOUNT TITLE: RESERVE FOR PROVIDER SALARIES Account # 4000-0770

FY'86 APPROPRIATION:	$10,660,000*
FY'87 AGENCY REQUEST:	$13,400,000
HOUSE 1:	$13,400,000

AGENCY REQUEST:

EOHS has requested a second year of salary increases for human service workers in purchased services. The request is for a 10% salary increase for social service workers, an increase of 19% for day care workers and a 20% increase for family day care providers. The sources of funding to accomplish these goals are the reserve account in EOHS, the 4% COLA's within agency line items and through management savings.

* THE FY'86 APPROPRIATION FOR RESERVE ACCOUNTS FOR PROVIDER SALARIES ARE LOCATED IN EACH EOHS AGENCY, BUT FOR CHILDREN'S BUDGET PURPOSES ARE ONLY INCLUDED HERE.

The breakdown is as follows:

		FY'86
4120-0015	Mass. Rehab. Commission	$ 200,000
4237-1015	Dept. of Youth Services	$ 400,000
4311-0013	Dept. of Corrections	$ 50,000
4510-0110	Dept. of Public Health	$ 710,000
4800-0027	Dept. of Social Services	$6,650,000
5011-0004	Dept. of Mental Health	$2,650,000

HOUSE 1:

Supports the agency request for the FY'87 salary increase and continuation of the first year salary adjustments located in individual agency accounts.

APPENDIX

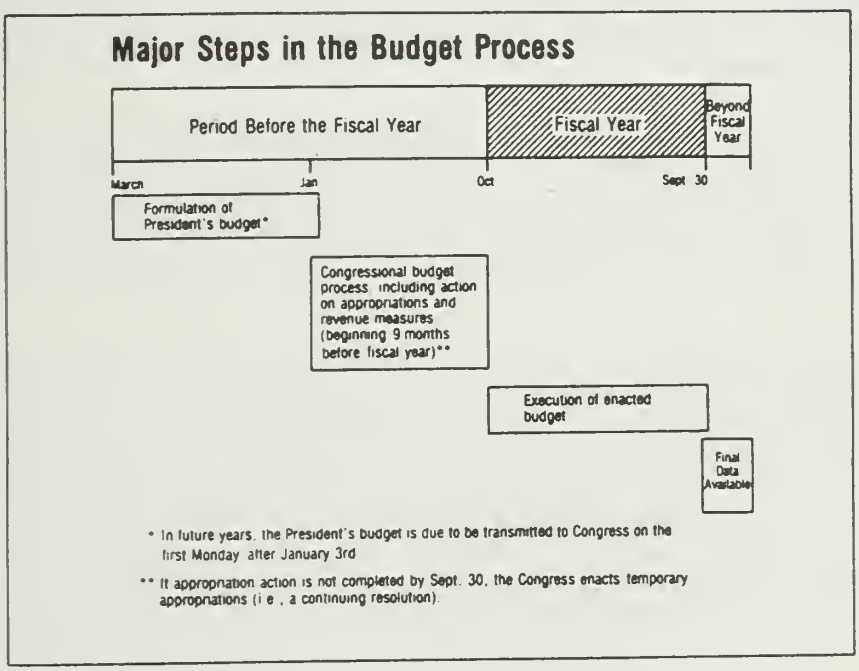
The Governor's Office of Federal Relations has issued Fiscal 1987 Federal Budget: Analysis. This analysis of the President's proposed FY'87 federal budget contains information that is designed to assist policy makers at the state and local level in preparing their agenda for the upcoming year.

The FY'87 Children's Budget includes selected excerpts from this document. More information from the analysis may be obtained by contacting Jan Anderson at the Office for Children at 727-8909.

The following areas are covered in this section:

- Gramm-Rudman and Massachusetts
- FY'87 Federal Budget Impact on Massachusetts Executive Office of Human Services, Education, Child Nutrition and Head Start.

An outline of the major steps in the federal budget process are in chart form below.


Major Steps in the Budget Process
Period Before the Fiscal Year
Fiscal Year
Beyond Fiscal Year
March
Jan
Oct
Sept 30
Formulation of President's budget*
Congressional budget process, including action on appropriations and revenue measures (beginning 9 months before fiscal year)**
Execution of enacted budget
Final Data Available
* In future years, the President's budget is due to be transmitted to Congress on the first Monday after January 3rd
** If appropriation action is not completed by Sept. 30, the Congress enacts temporary appropriations (i e , a continuing resolution).

GRAMM-RUDMAN AND MASSACHUSETTS

The Federal budget deficit for FY '86 is estimated at more than $200 billion and without significant spending reductions or revenue increases it is not expected to decline within the foreseeable future. Congress and the President have been unable to agree on a serious deficit reduction plan for several years. Years of frustration with efforts to negotiate a serious budget deficit reduction, coupled with growing public concern with the economic consequences of the growing deficit, convinced a majority in Congress to support a bold move designed to break the deadlock, the Balanced Budget and Emergency Deficit Control Act of 1985. More commonly known as Gramm-Rudman (G-R), this major re-write of the Federal budget process was passed by the Congress and signed by the President in December.

G-R establishes a goal of a balanced budget by 1991 and requires Congress to cut the deficit by at least $11.7 billion in FY '86. Under the bill, the following deficit targets are set up:

Fiscal Year	Maximum Deficit (in billions)
1986	171.9
1987	144.0
1988	108.0
1989	72.0
1990	36.0
1991	0

The President is required to submit a budget that meets these deficit targets. Congress is free to cut the deficit by these amounts in any way it wishes to do so, including increasing revenues.

If Congress fails to enact a plan to achieve the legislated annual deficit target -- a new process called "sequestration" -- automatic reductions -- comes into effect. Under "sequestration" a legislated budget cutting formula is applied to reach the deficit goal without any additional action by Congress. That formula would produce the necessary deficit result through spending reductions. There is no provision for any automatic revenue increase.

The G-R spending reduction formula would take 50% of the required reduction from defense and 50% from non-defense spending. On the non-defense side, there are numerous exemptions and partial protections. Most importantly, Social Security, Medicaid, AFDC, Child Nutrition, WIC, SSI, unemployment insurance benefits, veterans' compensation and pensions, and food stamps are completely exempted. Cuts in Medicare, Community Health and a few other programs are limited to cuts of 1% in the COLA for FY '86 and 2% thereafter. Most of what remains, including discretionary grants to state and local governments, will be subject to an across the board equal percentage cut sufficient to attain the 50% non-defense portion of the total reduction needed to meet the legislated deficit goal.

On February 7, a special federal judicial panel declared the "sequestration" provision of G-R unconstitutional. In their unanimous decision, the three judge panel held that this section violates the Constitution's separation of powers by giving executive branch powers to an office of the legislative branch - the Comptroller General. This decision will be

appealed to the Supreme Court and a decision is expected by early July. In spite of this current decision, the $11.7 billion sequestration will occur since the court stayed the effect of their ruling until it has been reviewed by the Supreme Court.

In the following tables, we have tried to show the estimated impact of G-R on selected programs in Massachusetts. It is important to note that any such effort is highly speculative and will remain so until the magnitude of the FY '87 deficit is known. Of course, it is possible that Congress and the President will agree on a completely different budget for FY '87 that will take precedence over the G-R automatic reduction. In making this estimate, we have chosen two potential sequestration levels: $30 billion and $50 billion. The first table shows the effect on outlays in FY '87 and the second on budget authority.

The losses to Massachusetts shown in the following charts are only for these selected programs. The Executive Office of Administration and Finance has made an estimate of the total impact of the sequestration process on Massachusetts. While we are unable to estimate the total impact of the Reagan budget proposal on Massachusetts because of the multiplicity of programs and cuts, it is possible, because of the nature of the sequestration, to make such an estimation under G-R. In FY '87, A&F estimates that the Commonwealth would lose $83.3 million in outlays under a $30 billion sequestration and $138.7 million under a $50 billion sequestration. These are losses in expected funds that would otherwise have actually been expended in FY '87. A&F estimates that the loss in budget authority would be $228.8 under a $30 billion sequestration and $381.1 under a $50 billion sequestration. These are total FY '87 appropriations that would be expended over several years depending on the nature of each individual program.

As explained above, G-R exempts a number of entitlement and low-income programs from automatic sequestration. In FY '86, the Commonwealth will receive approximately $1.45 billion combined for these programs. Under current service estimates, benefits will increase by $90 million to $1.54 billion in FY '87. Thus, the exempted programs represent a sizeable amount of federal aid which would not be reduced if G-R automatic cuts are required in FY '87.

Aid to Families with Dependent Children

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	7.625 B	7.880 B	8.325 B	8.020 B
% Change		-3.3	5.6	-3.7
State Share	260 M	221 M	223 M	239 M
% Change		-15	1	7.2
State Match	242 M	221 M	223 M	239 M
% Change		-8.6	1	7.2
	502 M	442	446	478
		-12	1	7.2

Work Incentive Program

FY'87 Budget Proposal

	FY '81	FY '85	FY '86*	Proposed FY '87
National	365 M	267 M	211 M	- 0 -
% Change		-26.8	-21	-100
State Share	11 M	8 M	6.3 M	- 0 -
% Change		-27.2	-21.2	-100

*This does not include the $45 million rescission of fourth quarter FY '86 funding.

Medicaid

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	16.15 B	21.4 B	23.4 B	23.6 B
% Change		33	9	1
State Share of Federal Reimbursement	598 M	748 M	790 M	815 M
% Change		25	6	3
State Match	558 M	745 M	790 M	881 M
% Change		34	6	12
Total - Massachusetts	1,156 M	1,493 M	1,580 M	1,696 M
% Change		29	6	7

In FY '87, the Administration is recommending a number of Medicaid changes which would severely limit federal reimbursement to states for medical benefits and state administrative costs. In addition, several of the President's Medicare proposals would increase costs paid by the state Medicaid program for elderly and disabled individuals who are both Medicare and Medicaid eligible. All told, it is estimated that the President's budget, if enacted, would shift more than $60 million in Medicaid expenditures to Massachusetts state government.

Food Stamps

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	11.4 B	11.74 B	11.70 B	11.52 B
% Change		2.9	-0.34	-1.5
State Share	190.5 M	170.1 M	158 M	153.5 B
% Change		-10.7	-7.1	-2.8

In FY '87, the Administration is proposing a 2.7% reduction in the Food Stamp program. The most disconcerting element of their proposal is that these savings, $69 million alone in 1986, are derived from proposed repeals in the newly enacted Food Stamp program. Congress and the states have worked for over two years to reauthorize the Food Stamp program which will eventually provide $786 million in benefit enhancements over the five years of the bill. Trying to repeal benefit enhancements and reduce administrative costs will harm both the Commonwealth and its 325,000 Food Stamp recipients.

Women, Infants and Children

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	900 M	1.5 B	1.56 B	1.62 B
% Change		66.7	4	3.8
State Share	16.5 M	25.2 M	26.4 M	27.4 M
% Change		52.7	4.8	3.8
State Supplemental		3.2 M	4.2 M	4.3 M
% Change			31.3	2.4
State Caseload*	30,000	63,000	63,000	63,000

*End of year caseload figures; FY '85, '86, and '87 numbers include caseload funded with state money.

In FY '87, the Administration proposes a 3.8% increase in funding for WIC, which is one of the programs exempted from automatic cuts under Gramm-Rudman. The Administration estimates that the $60 million increase in funds between FY '86 and '87 is sufficient to maintain current caseloads. Under the President's proposal, the Massachusetts WIC program would receive about $27.4 million in FY '87, which is $1 million above FY '86 levels. The combination of federal WIC and state supplemental dollars should be sufficient to maintain the current number of individuals using the program, depending on inflation in food costs over the next year.

There are some indications, however, that the Administration's 1987 budget request may, in fact, be slightly less than the amount required to fund current caseloads. According to OMB's figures, the $1.62 billion level is $15 million less than the amount needed to support current services. Some analysts are projecting that such a shortfall could result in a nationwide reduction of as many as 27,000 women, infants, and children from the WIC caseloads by the end of FY '87.

The Administration also is proposing that allocation formulas be gradually changed to reward states that target their resources to "high-risk" participants, that is, women and infants. It is difficult to assess the impact of this proposal since specific details of the plan are not available. However, such a reallocation could severely strain the ability of states to maintain the current number of participants unless sufficient incentive funds are provided to compensate for the higher cost of WIC infant food packages.

Supplemental Security Income

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	6.5 B	8.6 B	9.1 B	9.6 B
% Change		32	6	5
State Share of federal SSI payments	129 M	179 M	185 M	195 M
% Change		39	3	5
State Supplemental	125 M	119 M	123	124
% Change		-5	3	1
Total Massachusetts	254 M	298 M	308	319
% Change		17	3	4

The President's FY '87 budget recommends $9.6 billion for the SSI program, an increase of 5% over 1986 levels. This increase in national SSI benefits reflects an anticipated 3.7% cost of living adjustment in January 1987 and a projected increase of

Maternal and Child Health Services Block Grant Program

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	456.2 M	478 M	457.5 M	478 M
% Change	Categorical	4.8	-4.3	4.5%
State Share	7.9 M	9.2 M	8.8 M	9.2 M
% Change	---	16.5	-4.3	4.5%

The President's FY '87 budget recommends funding for the Maternal and Child Health Block Grant of $478 million. This amount represents a restoration of the 4.3% Gramm-Rudman sequestration and a continuation of funding at FY '85 levels.

Massachusetts would receive an estimated $9.2 million in Maternal and Child Health funds in FY '87 under the President's proposal, the same amount as in FY '85. In real dollar terms, this allocation represents a decline in the level of services which can be funded through Federal block grant dollars. Further, the request would not lessen the immediate impact of the 1986 Gramm-Rudman cuts.

Child Welfare Services--Title IVB

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	164 M	200 M	198 M	200 M
% Change		21.9	-1	1
State Share	3.2 M	2.9 M	2.6 M	2.6 M
% Change		-9.4	-10	0

Between FY '81 and '86, Massachusetts' share of Child Welfare Services has declined by $.6 million, despite an increase of $34 million (adjusted for the Gramm-Rudman reduction) in the national appropriation. This can be attributed to two factors. First, in order to receive a portion of the increased national appropriation, Massachusetts must enact certain foster care reforms required by federal statute. With passage of the State Foster Care Review Bill in 1984, Massachusetts is moving toward compliance with these federal requirements. Second, Massachusetts' share has decreased because of a decline in relative population, the formula factor used to allocate IVB funds.

The President's budget requests $200 milion for Child Welfare Services in FY '87. This amount represents a small increase (less than 1%) over 1986 funding levels after the 4.3% Gramm-Rudman cut and is 3% below the amount originally appropriated for FY '86 ($207 million). It is anticipated that this proposal would result in level funding of Massachusetts' Title IVB monies in FY '87 at post sequestration levels. In terms of the level of services which can be purchased by Title IVB dollars, the impact of the cut in Massachusetts' grant amount is even greater when inflation is considered.

Child Abuse and Neglect

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	$6.7 M	$12 M	$11.5 M	$31 M*
% Change		79%	-4.3%	170%
State Share	$174,000	$274,000	$262,000	$706,000
% Change		58%	-4.3%	170%

*Represents proposed FY '87 funding for the Family Crisis and Protective Services Grant. Includes monies currently available under the Child Abuse State Grant and Discretionary Grant Program, Family Violence and Child Abuse Challenge grants.

In FY '87 the President's budget proposes to consolidate several programs, including Child Abuse State Grants, into a new Family Crisis and Protective Services Grant for States. The other programs which would be folded into this new grant program are the discretionary grant portion of the child abuse program, as well as two new programs for which funds were first appropriated in FY '85: state grants for family violence centers and Child Abuse Challenge Grants. The latter program was established to provide federal matching funds to states which set up child abuse trust funds.

The Administration proposes $31 million for the Family Crisis and Protective Services Grant, an amount which HHS estimates is $7 million, or 29% above, FY '86 levels. However, HHS arrives at this conclusion by excluding from the FY '86 base amount $8 million in proposed rescissions ($3 million from Child Abuse Discretionary Grants and the $5 million available for Child Abuse Challenge Grants) and by including in the base only $2 million for Family Violence Grants (as opposed to the $8.4 million available in FY '86 through FY 85-86 appropriations bills). When the FY '86 base is changed to more accurately reflect funds available in the current fiscal year, it is apparent that the President's FY '87 proposal actually cuts funds for these activities by 19%.

Primary Care Services Block Grant

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	325 M	383 M	396 M	387 M*
% Change		17.8	3.4	-2.4
State Share	5.6 M	6.1 M	6.3 M	6.2 M
% Change		.8.9	3.3	-2.4

*This number represents the Community Health Center's share incorporated into the President's proposed Primary Care Block Grant. The total block grant funding level proposed for FY '87 is $565 million.

As in past years, the Administration's FY '87 budget proposes to consolidate funding for Community Health Centers with Migrant Health, Black Lung, and Family Planning programs into the Primary Care Block Grant. However, the Administration requests $565 million for the block grant, a level of funding which is 2.4% below the amounts provided for the individual programs in FY '86, after the Gramm-Rudman cuts. The President is also proposing to rescind $21 million in FY '86 funds for the Community Health Centers Programs.

As a result of the recommended FY '87 proposal, it is estimated that the state share of Federal funds available for primary care centers would likewise be reduced by 2.4%. If enacted, this proposal would negatively affect the ability of Community Health Centers to provide health services to the medically underserved throughout the Commonwealth.

Social Services Block Grant

FY'87 Budget Proposal

	FY '81	FY '85 *	FY '86	Proposed FY '87
National	2.9 B	2.725 B	2.584 B	2.7 B
% Change	---	-6.03	-5.1	4.4
State Share	78.9 M	67.3 M	63.3 M	66.1 M
% Change	---	-14.7	-5.9	4.4

*The FY '85 figures include a one-time appropriation of $25 million for child care training. Massachusetts received approximately $300,000 as its share of these funds.

For FY '87 the Administration has proposed to fund the Social Services Block Grant at $2.7B. This is $116 million more than FY '86 because the FY '86 appropriation had to be reduced by 4.3% due to the enactment of the Gramm-Rudman law. In fact, the Administration's FY '87 request represents a decline of 12% in real dollars from the FY '84 level of $2.7B.

As in past years, the Administration has also proposed to eliminate funding for the Community Services Block Grant which they feel is "duplicative" of the services that are provided in the Social Services Block Grant. The Administration has also requested a rescission of $172 million in FY '86 CSBG funds to close out the account. In addition the Administration's budget proposes to abolish the Legal Services Corporation claiming that there is sufficient authority under the SSBG to fund Legal Services for poor citizens.

In FY '86, $352 million was appropriated for the CSBG and $292.4 million was appropriated for the Legal Services Corporation. The inclusion of these programs at their FY '86 funding level into the SSBG plus FY '85 funding levels for SSBG, would result in a $528 million drain on the SSBG in FY '87 or a 16.3% decrease in funding from FY '86. This 16.3% decline does not even factor in the 7.6% inflation rate since FY '85.

Congress, however, has consistently resisted the efforts of the Administration to eliminate the CSBG. The combination of the elimination of CSBG funding and the decline in the real dollar value of the SSBG FY '87 funding request will greatly hamper the Commonwealth's ability to ensure economic self-sufficiency and protective services for both needy adults and children.

Preventive Health Services Block Grant

FY'87 Budget Proposal

PH&HSBG Funding Levels

	FY '81	FY '85	FY '86	Proposed FY '87
National	93.2 M	89.5 M	87.6 M	89.5 M
% Change	---	- 4.0	-2.1	2.2
State Share	3.1 M	2.6 M	2.5 M	2.6 M
% Change	---	-16.8	-4.3	4.5

In FY '87, the President is proposing to fund the Preventive Health Services Block Grant at $89.5 million. This request equals the amount appropriated in FY '85 and represents a restoration of the cut required by Gramm-Rudman in FY '86. In Massachusetts, the President's proposal would raise the state's block grant allocation to $2.6 million, the same amount received in FY '85.

Continuation of block grant funds at FY '85 levels, while an increase over FY '86, represents a loss in terms of real dollars and does not compensate for the 1986 cut which will be absorbed by the program. Between FY '85 and '87 alone the value of the Massachusetts block grant allocation will decline by an estimated 8% if the President's budget request is approved. When the estimated FY '87 allotment is compared to the amount received by the state in FY '81, the drop in the real purchasing power of the state's prevention block grant dollar is even more dramatic, almost 34%.

Alcohol, Drug Abuse and Mental Health Services Block Grant

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	540 M	490 M	468.9 M	490 M
% Change	---	-9.2	-4.3	4.5
State Share	24.6 M	18.24 M	17.5 M	18.24 M
% Change	---	-25.9	-4.3	4.5

In FY '87 the President's proposal includes $490 million for the ADAMHS Block Grant. This request represents a restoration of the 1986 automatic Gramm-Rudman cut and a return to FY '85 funding levels, when the Commonwealth received $18.2 million.

Despite the FY '87 restoration, the proposal leaves allocations for the block grant substantially below 1981 levels, the year prior to creation of the block grant. The estimated FY '87 share for Massachusetts remains $6.4 million below 1981, and the cut in terms of current services is even higher. Given the increased need for alcohol, drug abuse and mental health services, this retrenchment in federal funding has increasingly shifted the fiscal burden for these efforts to the State.

Health Planning Program

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	115 M	65 M	28 M**	- 0 -
% Change		-43.5	-58.5	-100
State Share*	622,000	373,000	86,000**	- 0 -
% Change		-40	-76.9	-100
State Supplemental	230,000	813,000	1,140,824	1,163,000
% Change		253	40.3	1.9

*Represents funds provided to State Office of Health Planning. Does not include funds which go directly to local HSAs.

**Figures do not include President's proposed rescission of $17 million in FY '86 funds.

In FY '87, the Administration is proposing the elimination of the Health Planning program, as well as the rescission of all 1986 funds appropriated but not yet distributed to state and local health planning agencies.

The Health Planning Program in Massachusetts is actively involved in the major cost containment programs in the state. It has been an integral component in the nation's and state's cost containment efforts to combat rapidly escalating health care costs and ensure access.

Without these Federal funds, the state would be forced to either curtail its health planning program or continue to increase state supplemental funds.

Note:

This section does not identify state shares or state matches.

(Budget Authority in millions)

	1985	1986	1987	Change
Foster Care.....	517*	595*	544	-$51
(Program Level)***.....	(485)	(502)	(544)	(+42)
Adoption Assistance.....	36**	48**	60	+12
(Program Level)***.....	(32)	(46)	(60)	(+14)
Child Welfare Services.....	$200	$198	$200	+$2
Child Welfare Training.....	4	4	4	---
Child Welfare R&D.....	12	9	6	-3
Adoption Opportunities.....	2	1	1	---
Social Services Research.....	---	---	3	+3
Total.....	$771	$855	$818	-$37
(Program Level).....	($735)	($760)	($818)	(+$58)

* Includes supplemental amounts equal to $57 million in 1985 for prior year claims and 1985 program costs, and $93 million in 1986 for prior year claims.

** Includes supplemental amounts equal to $22 million in 1985 for prior year claims and 1985 program costs, and $7 million in 1986 for both current and prior year claims.

*** Program level displays true annual costs by subtracting funds for prior year claims from the total appropriation.

For 1987, the budget requests a total of $818 million for family social services, an increase of $58 million over the program level for 1986. The 1986 funding level of $855 million is $22 million less than the 1986 appropriation and reflects sequestering of $16 million and proposed rescissions of $6 million. The budget also includes a 1986 supplemental request proposed for later transmittal of $93 million for Foster Care and $7 million for Adoption Assistance, of which $3 million will provide funds to meet allowable prior year claims and $4 million will provide for additional projected 1986 program costs.

These resources will fund programs to keep families together, support children who cannot continue to live with their families, provide adoptive homes when reunification of children and families is not possible, and support research and demonstrations designed to strengthen families and remove barriers to the adoption of children with special needs.

Education for the Handicapped

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	1.0 B	1.32 B	1.34 B*	1.30 B
% Change	---	32	1.5	-3.0
State Share	29.3 M	32.1 M	31.2 M*	30.3 M
% Change	---	9.5	-2.8	-2.9

*The Administration proposes a further reduction of $44.3 million in rescissions from FY '86 funds.

The Administration proposes to restore funding to the FY '85 level of $1.13 billion, for the State Grant Program. The requested funds would provide a federal share of 4% of the per-pupil cost of educating handicapped children.

Child Nutrition Programs

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	2.8 B	3.8 B	3.87 B	3.4 B
% Change	---	35.7	1.8	-12.1
State Share	55 M	62.7 M	68.4 M	60 M
% Change	---	14	9.1	-12.2

The Administration's budget for FY '87 proposes an actual cut of $760 million from the level necessary to maintain current service, even though Congress has consistently reaffirmed its commitment to child nutrition programs.

The largest cut in the Administration's FY '87 budget results from once again proposing to eliminate the cash and commodity subsidies for meals served to "non-needy" children in the School Lunch, School Breakfast, and Child Care Food programs. New proposals to reform the programs and reduce outlays that would have a particularly adverse impact on Massachusetts include:

-- Eliminating subsidies to schools and child care centers for meals served to students from households with incomes above 185% of the poverty level. Currently, the Commonwealth has anywhere from 4,500 to 5,000 family day care centers per month which participate in the program. An income eligibility test would preclude upwards of one-half of the family day care centers in the Commonwealth from participating in the program.

-- Eliminating special per meal administrative reimbursement rates and modifying the general per meal reimbursement rates in the Summer Food Service program. This proposal results in a nationwide reduction of $21.0 million in 1987.

-- Eliminating the Nutrition Education and Training (NET) program. This program provides $102,000 for nutrition education and training in the Commonwealth alone.

-- Eliminating subsidies for milk served to children from families whose income exceeds 130% of the poverty level ($13,845 for a family of four).

By far, however, the largest cut and the most damaging to children as well as to the Commonwealth would result from the elimination of the "upper income" subsidy, 185% of poverty ($20,400 for a family of four in 1987). Currently in Massachusetts 450,000 children a day participate in the School Lunch program. Elimination of the subsidy, which supports the basic infrastructure of the program, would force many schools, particularly smaller school districts, to abandon the program. It would no longer be cost-effective to operate the program without the upper income susidy, which supports the cost of the rest of the School Lunch program.

As a result, it is estimated that as many as one-half of the children currently served in the Commonwealth would no longer be able to participate in the School Lunch program.

HEAD START PROGRAM

FY'87 Budget Proposal

	FY '81	FY '85	FY '86	Proposed FY '87
National	819 M	1,075 B	1,040 B	1,075 B
% Change	---	31	-3.2	3.4
State Share	18 M	22 M	21.7 M	22 M
% Change	---	22	-1.4	1.4

The President's FY '87 budget proposes that Head Start Program funding be restored to the FY '85 level of $1,075 billion. Grantees would receive approximately the same amount of money which they received in FY '85.

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